

**Tax-Exempt Bonds:** *In the opinion of Bond Counsel to the State of California (the "State"), interest on the Tax-Exempt Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and is exempt from State personal income taxes. See "TAX MATTERS—Tax-Exempt Bonds."*

**Taxable Bonds:** *In the opinion of Bond Counsel to the State, interest on the Taxable Bonds is not excluded from gross income for federal income tax purposes under Section 103 of the Code, but is exempt from State personal income taxes, all as further discussed in "TAX MATTERS—Taxable Bonds."*

**\$1,092,355,000**  
**STATE OF CALIFORNIA**  
**VARIOUS PURPOSE**  
**GENERAL OBLIGATION BONDS**

**\$105,355,000**  
**FEDERALLY TAXABLE**  
**VARIOUS PURPOSE**  
**GENERAL OBLIGATION**  
**BONDS**

**\$987,000,000**  
**TAX-EXEMPT**  
**VARIOUS PURPOSE**  
**GENERAL OBLIGATION**  
**REFUNDING BONDS**

**Dated: Date of Delivery**

**Due: as shown on inside front cover**

The State of California is issuing \$105,355,000 Federally Taxable Various Purpose General Obligation Bonds (the "Taxable Bonds") and \$987,000,000 Tax-Exempt Various Purpose General Obligation Refunding Bonds (the "Tax-Exempt Bonds"). The Tax-Exempt Bonds and the Taxable Bonds collectively are referred to herein as the "Bonds."

Interest on the Taxable Bonds is payable on April 1 and October 1 of each year, commencing October 1, 2015, at the respective rates per annum set forth on the inside front cover hereof. Interest on the Tax-Exempt Bonds is payable on February 1 and August 1 of each year, commencing August 1, 2015. The Bonds may be purchased in principal amounts of \$5,000 or any integral multiple thereof in book-entry form only. See "THE BONDS—General" and APPENDIX B—"THE BOOK-ENTRY ONLY SYSTEM."

Certain of the Tax-Exempt Bonds are subject to redemption prior to their stated maturities as described herein. See "THE BONDS—Redemption."

The Bonds are general obligations of the State to which the full faith and credit of the State are pledged. The principal of and interest on all State general obligation bonds, including the Bonds, are payable from any moneys in the General Fund of the State, subject under State law only to the prior application of such moneys to the support of the public school system and public institutions of higher education. See "AUTHORIZATION OF AND SECURITY FOR THE BONDS."

This cover page contains certain information for general reference only. It is not a summary of the security or terms of the Bonds. Investors are advised to read the entire Official Statement to obtain information essential to the making of an informed investment decision.

**MATURITIES, PRINCIPAL AMOUNTS,**  
**INTEREST RATES, PRICES OR YIELDS AND CUSIPS**  
**(See Inside Front Cover)**

*The Bonds are offered when, as and if issued by the State and received by the initial purchaser(s), subject to the approval of validity by the Honorable Kamala D. Harris, Attorney General of the State of California, and by Orrick, Herrington & Sutcliffe LLP, Bond Counsel to the State. Orrick, Herrington & Sutcliffe LLP and Curls Bartling P.C. are serving as Co-Disclosure Counsel to the State with respect to the Bonds. Orrick, Herrington & Sutcliffe LLP and Stradling Yocca Carlson & Rauth, a Professional Corporation, are serving as Co-Disclosure Counsel to the State regarding Appendix A. Public Resources Advisory Group is serving as the Financial Advisor to the State with respect to the Bonds. The Bonds are expected to be available for delivery through the facilities of The Depository Trust Company on or about April 29, 2015.*

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**HONORABLE JOHN CHIANG**  
**Treasurer of the State of California**

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**THE BONDS WERE SOLD AT COMPETITIVE BIDS ON APRIL 21, 2015.**  
**INITIAL OFFERING YIELDS HAVE BEEN SET BY THE RESPECTIVE INITIAL PURCHASERS.**

**\$105,355,000**  
**STATE OF CALIFORNIA**  
**FEDERALLY TAXABLE**  
**VARIOUS PURPOSE GENERAL OBLIGATION BONDS**

Base CUSIP\* : 13063C

Maturity Date ( <u>April 1</u> )	Principal <u>Amount</u>	Interest <u>Rate</u>	<u>Yield</u>	CUSIP* <u>Suffix</u>
2020	\$105,355,000	1.80%	1.68%	SQ4

**\$987,000,000**  
**STATE OF CALIFORNIA**  
**TAX-EXEMPT**  
**VARIOUS PURPOSE GENERAL OBLIGATION REFUNDING BONDS**

Base CUSIP\* : 13063C

Maturity Date ( <u>August 1</u> )	Principal <u>Amount</u>	Interest <u>Rate</u>	<u>Price or Yield</u>	CUSIP* <u>Suffix</u>
2015	\$ 6,635,000	1.00%	0.10%	SR2
2015	2,335,000	2.00	0.10	TC4
2016	171,285,000	3.00	0.23	TD2
2017	49,555,000	4.00	0.59	TE0
2018	70,300,000	5.00	0.88	TF7
2019	41,005,000	5.00	1.13	TG5
2020	14,020,000	5.00	1.33	TH3
2021	7,505,000	5.00	1.52	TJ9
2022	7,595,000	5.00	1.74	TK6
2023	7,055,000	5.00	1.89	TL4
2024	36,370,000	5.00	2.05	TM2
2026	44,445,000	5.00	2.36 <sup>c</sup>	SS0
2027	48,750,000	5.00	2.48 <sup>c</sup>	ST8
2028	12,735,000	5.00	2.60 <sup>c</sup>	SU5
2029	36,055,000	5.00	2.66 <sup>c</sup>	SV3
2030	65,205,000	5.00	2.73 <sup>c</sup>	SW1
2031	72,475,000	5.00	2.81 <sup>c</sup>	SX9
2032	72,390,000	5.00	2.87 <sup>c</sup>	SY7
2033	72,425,000	5.00	2.91 <sup>c</sup>	SZ4
2034	83,450,000	4.00	3.33 <sup>c</sup>	TA8
2035	65,410,000	3.50	100	TB6

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<sup>c</sup> Priced to par call on February 1, 2025.

No dealer, broker, salesperson or other person has been authorized by the State to give any information or to make any representations with respect to the State or its Bonds other than those contained in this Official Statement and, if given or made, such other information or representations must not be relied upon as having been authorized by any of the foregoing.

The information set forth herein has been obtained from sources that are believed to be reliable. Estimates and opinions are included and should not be interpreted as statements of fact. Summaries of documents do not purport to be complete statements of their provisions and such summaries are qualified by references to the entire contents of the summarized documents. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made by use of this Official Statement shall, under any circumstances, create any implication that there has been no change in the affairs of the State since the date hereof.

This Official Statement, including any supplement or amendment hereto, is intended to be deposited with, and may be obtained from the Municipal Securities Rulemaking Board ("MSRB") through the Electronic Municipal Market Access website of, the MSRB, currently located at <http://emma.msrb.org>. The information contained on such website is not part of this Official Statement and is not incorporated herein.

This Official Statement is not to be construed as a contract with the purchasers of the Bonds.

**IN CONNECTION WITH THIS OFFERING, AN INITIAL PURCHASER MAY OVERALLOT OR EFFECT TRANSACTIONS WHICH STABILIZE OR MAINTAIN THE MARKET PRICES OF THE BONDS AT LEVELS ABOVE THAT WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME. AN INITIAL PURCHASER MAY OFFER AND SELL BONDS TO CERTAIN DEALERS, INSTITUTIONAL INVESTORS AND OTHERS AT PRICES LOWER THAN THE PUBLIC OFFERING PRICES STATED IN "SUMMARY OF THE OFFERING" HEREOF, AND SAID PUBLIC OFFERING PRICES MAY BE CHANGED FROM TIME TO TIME BY AN INITIAL PURCHASER.**

**THE BONDS WILL NOT BE REGISTERED UNDER THE SECURITIES ACT OF 1933, AS AMENDED, IN RELIANCE UPON AN EXEMPTION CONTAINED IN SUCH ACT. THE BONDS HAVE NOT BEEN REGISTERED OR QUALIFIED UNDER THE SECURITIES LAWS OF ANY STATE. THE BONDS HAVE NOT BEEN RECOMMENDED BY ANY FEDERAL OR STATE SECURITIES COMMISSION OR REGULATORY AUTHORITY, AND THE FOREGOING AUTHORITIES HAVE NEITHER REVIEWED NOR CONFIRMED THE ACCURACY OF THIS DOCUMENT.**

## TABLE OF CONTENTS

	Page
INTRODUCTION .....	1
Description of the Bonds .....	1
Plan of Finance .....	2
Security and Source of Payment for the Bonds .....	2
Redemption of Tax-Exempt Bonds .....	2
State Financial Condition.....	2
Information Related to this Official Statement.....	3
Plan of Distribution.....	4
Continuing Disclosure .....	4
AUTHORIZATION OF AND SECURITY FOR THE BONDS .....	4
Authorization .....	4
Security .....	4
Remedies.....	5
THE BONDS .....	6
General .....	6
Identification, Authorization and Purposes of the Bonds .....	6
Plan of Refunding .....	9
Redemption.....	10
Annual Debt Service Requirements.....	11
Amendments to Resolutions or Bonds.....	12
Refunding of the Tax-Exempt Bonds .....	12
LEGAL MATTERS.....	13
TAX MATTERS.....	13
Tax-Exempt Bonds .....	13
Taxable Bonds .....	15
LITIGATION.....	17
LITIGATION RELATED TO HIGH-SPEED PASSENGER TRAIN BONDS .....	18
PURCHASE AND REOFFERING .....	18
FINANCIAL STATEMENTS .....	19
RATINGS .....	19
VERIFICATION OF MATHEMATICAL COMPUTATIONS.....	20
FINANCIAL ADVISOR .....	20
ADDITIONAL INFORMATION.....	20
EXHIBIT 1      REFUNDED BONDS .....	EX-1
APPENDIX A    THE STATE OF CALIFORNIA .....	A-1
EXHIBIT 1 – STATE CONTROLLER’S STATEMENT OF GENERAL FUND CASH RECEIPTS AND DISBURSEMENTS, JULY 1, 2014 – MARCH 31, 2015 (UNAUDITED).....	EX-1
APPENDIX B    THE BOOK-ENTRY ONLY SYSTEM .....	B-1
APPENDIX C    FORM OF CONTINUING DISCLOSURE CERTIFICATE .....	C-1
APPENDIX D    PROPOSED FORMS OF LEGAL OPINIONS .....	D-1
APPENDIX E    AUDITED BASIC FINANCIAL STATEMENTS OF THE STATE OF CALIFORNIA FOR THE YEAR ENDED JUNE 30, 2014.....	E-1

**OFFICIAL STATEMENT**

**\$1,092,355,000**  
**STATE OF CALIFORNIA**  
**VARIOUS PURPOSE**  
**GENERAL OBLIGATION BONDS**

**\$105,355,000**  
**FEDERALLY TAXABLE**  
**VARIOUS PURPOSE**  
**GENERAL OBLIGATION**  
**BONDS**

**\$987,000,000**  
**TAX-EXEMPT**  
**VARIOUS PURPOSE**  
**GENERAL OBLIGATION**  
**REFUNDING BONDS**

**INTRODUCTION**

*This Introduction contains only a brief summary of the terms of the captioned Bonds and a brief description of this Official Statement; a full review should be made of the entire Official Statement, including the Appendices. Summaries of provisions of the Constitution and laws of the State of California (the “State”) or any other documents referred to in this Official Statement do not purport to be complete and such summaries are qualified in their entirety by references to the complete provisions.*

**Description of the Bonds**

This Official Statement describes \$1,092,355,000 aggregate principal amount of (i) federally taxable various purpose general obligation bonds to be issued by the State consisting of five (5) series of bonds in the aggregate principal amount of \$105,355,000 (the “Taxable Bonds”) and (ii) tax-exempt various purpose general obligation refunding bonds to be issued by the State consisting of thirty-two (32) series of bonds in the aggregate principal amount of \$987,000,000 (the “Tax-Exempt Bonds”). The Tax-Exempt Bonds and the Taxable Bonds collectively are referred to herein as the “Bonds.” The Bonds are described further below under “THE BONDS—Identification, Authorization and Purposes of the Bonds.”

The Bonds will be registered in the name of a nominee of The Depository Trust Company, New York, New York (“DTC”), which will act as securities depository for the Bonds. Beneficial interests in the Bonds may be purchased in book-entry form only, in denominations of \$5,000 or any integral multiple thereof. See “THE BONDS—General” and APPENDIX B— “THE BOOK-ENTRY ONLY SYSTEM.”

The issuance of each series of Bonds is authorized by the related general obligation bond act identified under “THE BONDS—Identification, Authorization and Purposes of the Bonds” (each a “Bond Act” and together, the “Bond Acts”) approved by the voters of the State and by resolutions of the applicable finance committees designated under such Bond Acts (collectively, the “Resolutions”). On any debt service payment date, all general obligation bonds, including the Bonds, have an equal claim on moneys in the General Fund of the State Treasury (the “General Fund”) on that date for payment of debt service.

## **Plan of Finance**

Proceeds of the Taxable Bonds will be used to: (i) fund projects under certain of the Bond Acts, (ii) pay certain of the State's outstanding taxable general obligation commercial paper notes (the "Taxable CP Notes") as they mature, and (iii) pay certain costs of issuance of the Taxable Bonds.

Proceeds of the Tax-Exempt Bonds will be used to: (i) current and advance refund certain of the State's general obligation bonds for debt service savings and (ii) pay certain costs of issuance of the Tax-Exempt Bonds. See "THE BONDS—Plan of Refunding."

## **Security and Source of Payment for the Bonds**

The principal of and interest on all State general obligation bonds, including the Bonds, are payable from moneys in the General Fund of the State Treasury (the "General Fund"), subject under State law only to the prior application of moneys in the General Fund to the support of the public school system and public institutions of higher education. See "AUTHORIZATION OF AND SECURITY FOR THE BONDS—Security." See also APPENDIX A— "THE STATE OF CALIFORNIA—STATE FINANCES—The General Fund" and "—STATE INDEBTEDNESS AND OTHER OBLIGATIONS—Capital Facilities Financing—General Obligation Bonds."

## **Redemption of Tax-Exempt Bonds**

Certain of the Tax-Exempt Bonds are subject to optional redemption prior to their respective stated maturity dates as described herein. See "THE BONDS—Redemption—*Tax-Exempt Bonds*."

## **State Financial Condition**

*The following paragraphs present an extremely abbreviated summary of certain fiscal issues relating to the State, all of which are described in more detail in APPENDIX A. All cross-references are to sections of APPENDIX A— "THE STATE OF CALIFORNIA." Investors should review the whole of APPENDIX A.*

During the recent recession, which officially ended in 2009, the State experienced the most significant economic downturn since the Great Depression of the 1930s. As a result, State tax revenues declined precipitously, resulting in large budget gaps and occasional cash shortfalls in the period from 2008 through 2011, which were addressed largely through various spending cuts and payment deferrals.

Voters approved Proposition 30 in 2012, providing increased revenues through the next several fiscal years. Prior to the termination of the temporary additional personal income tax rates under Proposition 30 on December 31, 2018, the Administration's plan is to pay off most of the unprecedented level of budgetary borrowings, debts and deferrals which were accumulated in order to balance budgets largely over the past decade. As of the 2015-16 Governor's Budget, the State's budget is projected to remain balanced through fiscal year 2018-19 with a positive budget reserve balance at the end of every year. See APPENDIX A— "THE STATE OF CALIFORNIA—DEBTS AND LIABILITIES UNDER PROPOSITION 2" and "—PROPOSED FISCAL YEAR 2015-16 BUDGET—Multi-Year Budget Projections."

Voters also approved Proposition 2 in November 2014, which directs specified revenues towards increasing reserves in the State's rainy day fund and paying down specified debts. See APPENDIX A — "THE STATE OF CALIFORNIA—STATE FINANCES—Budget Reserves." This mechanism will save money for the next recession and pay down the State's debts and liabilities. By the end of fiscal year

2015-16, the State's rainy day fund is projected to have a balance of \$2.8 billion. Under the Proposition 2 requirements, the 2015-16 Governor's Budget also proposes an additional \$1.2 billion to pay off loans from special funds and past liabilities from Proposition 98.

In addition, the 2015-16 Governor's Budget repays the remaining \$1 billion in budgetary deferrals to schools and community colleges, discharges the last of the \$15 billion in Economic Recovery Bonds that were issued to cover budget deficits from as far back as 2002, and repays local governments \$533 million in mandated reimbursements.

Despite the recent significant budgetary improvements as well as the progress in paying down certain liabilities, there remain a number of major risks and pressures that threaten the State's financial condition, including the need to continue to pay remaining obligations which were deferred to balance budgets during the economic downturn, as well as significant unfunded liabilities of the two main retirement systems managed by State entities, CalPERS and CalSTRS.

In recent years, the State has committed significant increases in annual payments to these systems to reduce the unfunded liabilities. See APPENDIX A— "THE STATE OF CALIFORNIA— DEBTS AND LIABILITIES UNDER PROPOSITION 2", "—CURRENT STATE BUDGET—Budget Risks" and "—STATE FINANCES—Retiree Health Care Costs." In addition, the State's revenues (particularly the personal income tax) can be volatile and correlate to overall economic conditions. There can be no assurances that the State will not face fiscal stress and cash pressures again, or that other changes in the State or national economies will not materially adversely affect the financial condition of the State.

### **Information Related to this Official Statement**

The information set forth herein has been obtained from official sources that are believed to be reliable, but is not guaranteed as to accuracy or completeness. The information and expressions of opinion herein are subject to change without notice and neither delivery of this Official Statement nor any sale made hereunder or any future use of this Official Statement shall, under any circumstances, create any implication that there has been no change in the affairs of the State since the date hereof.

All financial and other information presented or incorporated by reference in this Official Statement has been provided by the State from its records, except for information expressly attributed to other sources. The presentation of certain information, including tables of receipts from taxes and other revenues, is intended to show recent historic information and is not intended to indicate future or continuing trends in the financial position or other affairs of the State. No representation is made that past experience, as it might be shown by such financial and other information, will necessarily continue or be repeated in the future. Certain statements included or incorporated by reference in this Official Statement constitute "forward-looking statements." Such statements are generally identifiable by the terminology used such as "plan," "expect," "estimate," "budget" or other similar words. The achievement of certain results or other expectations contained in such forward-looking statements involve known and unknown risks, uncertainties and other factors that may cause actual results, performance or achievements described to be materially different from any future results, performance or achievements expressed or implied by such forward-looking statements. Any statements made in this Official Statement involving matters of opinion, whether expressly stated or not, are set forth as such and not as representations of fact.

A wide variety of other information concerning the State, including financial information, is available from State agencies, State agency publications and State agency websites. Such information includes websites operated by the State Department of Finance, the State Controller's Office and the State Treasurer's Office. Any such information that is inconsistent with the information set forth in this

Official Statement should be disregarded. No such information is a part of or incorporated into this Official Statement, except as expressly noted in APPENDIX A— “THE STATE OF CALIFORNIA— FINANCIAL STATEMENTS.”

The information in APPENDIX B— “THE BOOK-ENTRY ONLY SYSTEM” regarding DTC and its book-entry system has been furnished by DTC and no representation is made by the State or the Financial Advisor as to the accuracy or completeness of such information.

This Official Statement does not constitute an offer to sell the Bonds or the solicitation of an offer to buy, nor shall there be any sale of, the Bonds by any person in any state or other jurisdiction to any person to whom it is unlawful to make such offer, solicitation or sale in such state or jurisdiction.

### **Plan of Distribution**

The Bonds were sold pursuant to competitive bids on April 21, 2015. See “PURCHASE AND REOFFERING.”

### **Continuing Disclosure**

The State Treasurer will agree on behalf of the State to provide annually certain financial information and operating data relating to the State by not later than April 1 of each year in which any Bonds are outstanding (the “Annual Report”), commencing with the report to be filed on or before April 1, 2016, containing 2014-2015 Fiscal Year financial information, and to provide notice of the occurrence of certain enumerated events. The specific nature of the information to be contained in the Annual Report and the notices of events and certain other terms of the continuing disclosure obligation are set forth in APPENDIX C— “FORM OF CONTINUING DISCLOSURE CERTIFICATE.” The State Treasurer has adopted policies and procedures designed to ensure compliance with these undertakings.

The State’s Annual Reports and other required reports relating to the Bonds are available from the Electronic Municipal Market Access (“EMMA”) website ([www.emma.msrb.org](http://www.emma.msrb.org)) operated by the Municipal Securities Rulemaking Board (“MSRB”) or on such other website as may be designated by the MSRB or the Securities and Exchange Commission. The information contained on any such website is not part of this Official Statement and is not incorporated herein.

## **AUTHORIZATION OF AND SECURITY FOR THE BONDS**

### **Authorization**

The issuance of each series of Bonds is authorized by the related Bond Act identified under “THE BONDS—Identification, Authorization and Purposes of the Bonds” approved by the voters of the State and by the related Resolution. Each Bond Act and the State General Obligation Bond Law in Chapter 4 (commencing with Section 16720) of Part 3 of Division 4 of Title 2 of the California Government Code, as incorporated by reference into each Bond Act, provide for the authorization, sale, issuance, use of proceeds, repayment and refunding of the related series of Bonds.

### **Security**

The Bonds are general obligations of the State, and each series of the Bonds is payable in accordance with the related Bond Act and Resolution out of the General Fund, subject under State law only to the prior application of moneys in the General Fund to the support of the public school system and public institutions of higher education. Each of the Bond Acts provides that the State will collect

annually in the same manner and at the same time as it collects other State revenue an amount sufficient to pay principal of and interest on the related series of Bonds in that year. Each of the Bond Acts also contains a continuing appropriation from the General Fund of the sum annually necessary to pay the principal of and interest on the related series of Bonds as they become due and payable. No further appropriation by the Legislature is required to pay the principal of and interest on the Bonds. Under the State Constitution, the appropriation to pay the principal of and interest on the Bonds as set forth in the Bond Acts cannot be repealed until the principal of and interest on the related Bonds are paid and discharged.

Each of the Bond Acts provides that the bonds issued thereunder “shall be and constitute a valid and binding obligation of the State of California, and the full faith and credit of the State is hereby pledged for the punctual payment of the principal of, and interest on, the bonds as the principal and interest become due and payable.” The pledge of the full faith and credit of the State alone does not create a lien on any particular moneys in the General Fund or any other assets of the State, but is an undertaking by the State to be irrevocably obligated in good faith to use its taxing powers as may be required for the full and prompt payment of the principal of and interest on all general obligation bonds as they become due. The only provision of the State Constitution that creates a higher priority for any State fiscal obligation is a provision directing that from all State revenues there will first be set apart the moneys to be applied by the State for the support of the public school system and public institutions of higher education. In the past when cash resources in the General Fund have been constrained, State officials have worked within their powers granted by State law to manage cash resources to ensure that payments to schools and universities and for general obligation debt service would be made. On any debt service payment date, all general obligation bonds have an equal claim on moneys in the General Fund on that date for payment of debt service. See APPENDIX A— “THE STATE OF CALIFORNIA—STATE INDEBTEDNESS AND OTHER OBLIGATIONS—Capital Facilities Financing—General Obligation Bonds,” “—CASH MANAGEMENT” and “—STATE FINANCES—State Warrants.”

## **Remedies**

Under each Resolution, it is an event of default of the State to fail to pay or to fail to cause to be paid, when due, principal of or interest or premium on any Bond issued pursuant thereto or to declare a moratorium on the payment of, or to repudiate, any such Bond.

The Resolutions do not contain any provision providing for the acceleration of the Bonds. Each Resolution states that in the case that one or more events of default occurs, then, and in every such case, the registered Bondholder is entitled to proceed to protect and enforce such registered Bondholder’s rights by such appropriate judicial proceeding as such registered Bondholder deems most effectual to protect and enforce any such right, whether by mandamus or other suit or proceeding at law or in equity, for the specific performance of any covenant or agreement contained in the one or more Resolutions authorizing the affected Bonds, as more specifically set forth in each Resolution authorizing the Bonds pursuant to the respective Bond Acts. Beneficial owners of the Bonds (the “Beneficial Owners”) cannot protect and enforce such rights except through the registered Bondholder. See “THE BONDS—General” and APPENDIX B— “THE BOOK-ENTRY ONLY SYSTEM.”

Since the State has never failed to make a debt service payment on any general obligation bond when due, the exact steps which would be taken, or the remedies available to Bondholders, have never been tested. There are no cross-default provisions among general obligation bonds, so any default with respect to any particular issue of bonds would not provide any remedy to holders of other bonds which are not affected. The State is not eligible to file for protection under the federal bankruptcy laws.

## THE BONDS

### General

The Bonds will be registered in the name of a nominee of DTC, which will act as securities depository for the Bonds. Beneficial interests in the Bonds may be purchased in book-entry form only in denominations of \$5,000 or any integral multiple thereof. See APPENDIX B— “THE BOOK-ENTRY ONLY SYSTEM.” The information in APPENDIX B— “THE BOOK-ENTRY ONLY SYSTEM” has been furnished by DTC. No representation is made by the State as to the accuracy or completeness of such information.

The Bonds will be dated and accrue interest from the date of their delivery, and will mature on the dates and in the amounts set forth on the inside front cover hereof. Interest on the Taxable Bonds is payable on April 1 and October 1 in each year, commencing on October 1, 2015, at the rates shown on the inside front cover hereof. Interest on the Tax-Exempt Bonds is payable on February 1 and August 1 of each year, commencing August 1, 2015, at the rates shown on the inside front cover hereof. Interest on the Bonds will be calculated on the basis of a 360-day year comprising twelve 30-day months. If any payment on the Bonds is due on a day other than a Business Day, such payment shall be made on the next succeeding Business Day, and no interest will accrue as a result. “Business Day” means any day other than a Saturday, a Sunday, a State holiday or any other day determined not to constitute a Business Day pursuant to the book-entry only system of DTC. Certain State holidays may fall on days that are not banking holidays, and can vary from year to year.

Principal and interest (including the redemption price, if any) are payable directly to DTC by the State Treasurer. Upon receipt of payments of principal and interest, DTC is to in turn remit such principal and interest to the Direct Participants in DTC for disbursement by the Participants to the Beneficial Owners of the Bonds. The record date for the payment of interest on the Bonds is the close of business on the 15th day of the month immediately preceding an interest payment date, whether or not the record date falls on a Business Day.

The State Treasurer can give no assurance that DTC will distribute to Direct Participants, or that Participants or others will distribute to the Beneficial Owners, payment of principal of and interest on the Bonds paid or any redemption or other notices or that they will do so on a timely basis or will serve and act in the manner described in this Official Statement. The State Treasurer is not responsible or liable for the failure of DTC or any Direct Participant or Indirect Participant to make any payments or to give any notice to a Beneficial Owner with respect to the Bonds or for any error or delay relating thereto.

Except as otherwise expressly set forth herein, the terms of each series of Bonds are substantially identical. The State may assign each maturity of the Bonds to one or more Bond Acts, rather than having all of the Bonds mature proportionally by Bond Act across the entire maturity schedule.

### Identification, Authorization and Purposes of the Bonds

*Taxable Bonds.* The Taxable Bonds are being issued to (i) fund projects under certain of the Bond Acts, (ii) pay certain of the Taxable CP Notes as they mature, and (iii) pay certain costs of issuance of the Taxable Bonds. The Taxable Bonds are issued as five (5) separate series under five (5) separate Bond Acts, each authorized by the voters, as set forth below. See “LITIGATION RELATED TO HIGH-SPEED PASSENGER TRAIN BONDS” relating to bonds issued pursuant to the Safe, Reliable High-Speed Passenger Train Bond Act for the 21<sup>st</sup> Century.

A portion of the proceeds of the Taxable Bonds, after payment of certain costs of issuance, will be used to finance or refinance capital facilities or other voter-approved costs for public purposes, including public primary, secondary and university education facilities; high-speed passenger train projects; medical research; safe drinking water, water quality, water supply and river and coastal protection; and housing and emergency shelter, pursuant to the Bond Acts identified below.

<b>Bond Act</b>	<b>Finance Committee</b>	<b>Series Designation</b>	<b>Amount</b>
California Stem Cell Research and Cures Bond Act of 2004	California Stem Cell Research and Cures Finance Committee	O	\$21,835,000
Housing and Emergency Shelter Trust Fund Act of 2002	Housing Finance Committee	X	\$10,880,000
Kindergarten-University Public Education Facilities Bond Act of 2006	State School Building Finance Committee	AX	\$7,700,000
Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act of 2006	Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Finance Committee	S	\$20,335,000
Safe, Reliable High-Speed Passenger Train Bond Act for the 21st Century	High-Speed Passenger Train Finance Committee	K	\$44,605,000

*Tax-Exempt Bonds.* The Tax-Exempt Bonds are being issued to (i) current and advance refund certain of the State’s general obligation bonds for debt service savings, and (ii) pay certain costs of issuance of the Tax-Exempt Bonds. The Tax-Exempt Bonds are issued as thirty-two (32) series under twenty-four (24) Bond Acts, each authorized by the voters, as set forth below.

A portion of the proceeds of the Tax-Exempt Bonds, after payment of certain costs of issuance, will be used to current and advance refund bonds which were issued to finance or refinance capital facilities or other voter-approved costs for public purposes, including correctional facilities; clean water clean air and safe neighborhood parks; reading and literacy improvement and public libraries; safe drinking water; children’s hospitals; earthquake safety and public building rehabilitation; public primary, secondary, community college and university education facilities; transportation improvement; housing and emergency shelters; clean water, watershed protection and flood protection; water security, water supply and river, coastal and beach protection; seismic retrofit; and disaster preparedness and flood prevention, pursuant to the Bond Acts identified below.

<b>Bond Act</b>	<b>Finance Committee</b>	<b>Series Designation</b>	<b>Amount</b>
1988 School Facilities Bond Act	State School Building Finance Committee	AP	\$455,000
1990 School Facilities Bond Act	State School Building Finance Committee	AJ	\$685,000
1992 School Facilities Bond Act	State School Building Finance Committee	BG	\$4,895,000
California Clean Water, Clean Air, Safe Neighborhood Parks, and Coastal Protection Act of 2002	California Clean Water, Clean Air, Safe Neighborhood Parks, and Coastal Protection Act Finance Committee	AP	\$32,260,000
California Reading and Literacy Improvement and Public Library Construction and Renovation Bond Act of 2000	California Library Construction and Renovation Finance Committee	AF	\$3,710,000

<b>Bond Act</b>	<b>Finance Committee</b>	<b>Series Designation</b>	<b>Amount</b>
Children's Hospital Bond Act of 2004	Children's Hospital Bond Act Finance Committee	R	\$13,485,000
Class Size Reduction Kindergarten-University Public Education Facilities Bond Act of 1998	Higher Education Facilities Finance Committee	DT	\$9,550,000
Class Size Reduction Kindergarten-University Public Education Facilities Bond Act of 1998	State School Building Finance Committee	DS	\$92,285,000
Clean Air and Transportation Improvement Bond Act of 1990	Transportation Improvement Finance Committee	CI	\$8,030,000
Clean Air and Transportation Improvement Bond Act of 1990	Transportation Improvement Finance Committee	CJ	\$590,000
County Correctional Facility Capital Expenditure and Youth Facility Bond Act of 1988	1988 County Correctional Facility Capital Expenditure and Youth Facility Finance Committee	AP	\$4,680,000
Earthquake Safety and Public Buildings Rehabilitation Bond Act of 1990	Earthquake Safety and Public Buildings Rehabilitation Finance Committee	AO	\$2,520,000
Higher Education Facilities Bond Act of June 1990	Higher Education Facilities Finance Committee	BE	\$1,145,000
Higher Education Facilities Bond Act of June 1992	Higher Education Facilities Finance Committee	BL	\$5,625,000
Housing and Emergency Shelter Trust Fund Act of 2002	Housing Finance Committee	Y	\$6,110,000
Kindergarten-University Public Education Facilities Bond Act of 2002	Higher Education Facilities Finance Committee	CK	\$25,235,000
Kindergarten-University Public Education Facilities Bond Act of 2002	State School Building Finance Committee	CL	\$53,715,000
Kindergarten-University Public Education Facilities Bond Act of 2004	Higher Education Facilities Finance Committee	BN	\$3,490,000
Kindergarten-University Public Education Facilities Bond Act of 2004	State School Building Finance Committee	BM	\$443,675,000
New Prison Construction Bond Act of 1988	1988 Prison Construction Committee	AO	\$75,000
New Prison Construction Bond Act of 1990	1990 Prison Construction Committee	AQ	\$60,000
Public Education Facilities Bond Act of 1996	Higher Education Facilities Finance Committee	CX	\$9,045,000
Public Education Facilities Bond Act of 1996	State School Building Finance Committee	CW	\$59,815,000
Public Education Facilities Bond Act of 1996	State School Building Finance Committee	CY	\$2,835,000
Safe, Clean, Reliable Water Supply Act	Safe, Clean, Reliable Water Supply Finance Committee	BK	\$3,115,000
Safe, Clean, Reliable Water Supply Act	Safe, Clean, Reliable Water Supply Finance Committee	BL	\$10,810,000
Safe Drinking Water, Clean Water, Watershed Protection, and Flood Protection Act	Safe Drinking Water, Clean Water, Watershed Protection, and Flood Protection Finance Committee	BM	\$30,430,000

<b>Bond Act</b>	<b>Finance Committee</b>	<b>Series Designation</b>	<b>Amount</b>
Safe Neighborhood Parks, Clean Water, Clean Air, and Coastal Protection Bond Act of 2000 (the Villaraigosa-Keeley Act)	Safe Neighborhood Parks, Clean Water, Clean Air, and Coastal Protection (Villaraigosa-Keeley Act) Finance Committee	BE	\$52,115,000
School Facilities Bond Act of 1992	State School Building Finance Committee	BN	\$7,540,000
Seismic Retrofit Bond Act of 1996	Seismic Retrofit Finance Committee	BL	\$25,840,000
Seismic Retrofit Bond Act of 1996	Seismic Retrofit Finance Committee	BM	\$8,605,000
Water Security, Clean Drinking Water, Coastal and Beach Protection Act of 2002	Water Security, Clean Drinking Water, Coastal and Beach Protection Act of 2002 Finance Committee	AS	\$64,575,000

### **Plan of Refunding**

The State will deposit a portion of the net proceeds of the sale of the Tax-Exempt Bonds in the amount of \$242,331,164.08 into the refunding escrow fund of the State Treasury established pursuant to Section 16784 of the California Government Code (the “Refunding Escrow Fund”) to current refund \$237,315,000 of selected maturities of outstanding State general obligation bonds (the “Current Refunded Bonds”) on their respective redemption dates. The Current Refunded Bonds will be repaid within 90 days of the issuance of the Tax-Exempt Bonds so as to constitute a “current refunding” for federal tax purposes. Amounts in the Refunding Escrow Fund for the Current Refunded Bonds will be invested in the State Surplus Money Investment Fund, which is a portion of the State’s Pooled Money Investment Account, described in APPENDIX A—“THE STATE OF CALIFORNIA—Investment of State Funds.” See “VERIFICATION OF MATHEMATICAL COMPUTATIONS” herein.

The State will also deposit a portion of the net proceeds of the sale of the Tax-Exempt Bonds in the amount (representing principal and unpaid accrued interest to the applicable redemption dates of the Advance Refunded Bonds (defined below)) of \$870,043,112.20 into the Refunding Escrow Fund to advance refund \$834,250,000 of selected maturities of outstanding State general obligation bonds (the “Advance Refunded Bonds” and together with the Current Refunded Bonds, the “Refunded Bonds”) on their respective redemption dates. Amounts in the Refunding Escrow Fund for the Advance Refunded Bonds will initially be invested in the State Surplus Money Investment Fund and may later, at the sole discretion of the State Treasurer, be invested in United States Treasury securities. See “—Refunding of Tax-Exempt Bonds” and “VERIFICATION OF MATHEMATICAL COMPUTATIONS” herein.

Proceeds of the Tax-Exempt Bonds deposited in the Refunding Escrow Fund will be irrevocably dedicated to pay the principal of, premium, if any, and interest on the Refunded Bonds as they come due and may only be used for payment of debt service on the related Refunded Bonds, for certain expenses associated with the issuance of the Tax-Exempt Bonds and for other purposes permitted under Section 16782 of the California Government Code.

Exhibit 1 to this Official Statement details the principal amount, maturity date, interest rate, redemption date and redemption price of the Refunded Bonds.

The State Treasurer intends to request Moody’s Investors Service, Standard & Poor’s Rating Services and Fitch Ratings to re-rate the Advance Refunded Bonds; however there can be no assurance whether or when such ratings agencies will re-rate the Advance Refunded Bonds. See “RATINGS.”

Following delivery of the Tax-Exempt Bonds, the State Treasurer also plans to request that Standard & Poor's CUSIP Global Services provide separate CUSIP numbers for any Advance Refunded Bond maturities which are partially refunded, and to ask DTC to allocate by lot those maturities between refunded and non-refunded bonds, if applicable (see Exhibit 1). DTC, in turn, is to then notify its Direct Participants of the resulting status of such Bonds. See APPENDIX B— "DTC AND THE BOOK-ENTRY SYSTEM."

## **Redemption**

Taxable Bonds. The Taxable Bonds are not subject to redemption prior to their stated maturity date.

Tax-Exempt Bonds. The Tax-Exempt Bonds maturing on or before August 1, 2024 are not subject to redemption prior to their stated maturity dates. The Tax-Exempt Bonds maturing on or after August 1, 2026, are subject to optional redemption prior to their respective stated maturity dates, in whole or in part, in such order of maturity as may be designated by the State Treasurer and by lot within any maturity, on any date on or after February 1, 2025, at a redemption price equal to 100% of the principal amount thereof to be redeemed, plus accrued interest to the date fixed for redemption, without premium.

Notice of Redemption. When Tax-Exempt Bonds are to be redeemed, the State Treasurer is to give notice of redemption by mail and/or mutually acceptable electronic means only to DTC (not to the Beneficial Owners of the Tax-Exempt Bonds) not less than 30 or more than 60 days prior to the date fixed for redemption. DTC, in turn, is to send the notice of redemption to its Participants for distribution to the Beneficial Owners of the Tax-Exempt Bonds. See APPENDIX B— "THE BOOK-ENTRY ONLY SYSTEM." The notice from the State Treasurer will state, among other things, that the Tax-Exempt Bonds or a designated portion thereof (in the case of partial redemption of a Tax-Exempt Bond) are to be redeemed, the dated date of the Tax-Exempt Bonds, the date fixed for redemption, the maturities of the Tax-Exempt Bonds to be redeemed and the redemption price. The notice will also state that after the date fixed for redemption no further interest will accrue on the principal of any Tax-Exempt Bonds called for redemption. The notice of redemption may also state that such redemption may be cancelled in whole or in part by the State Treasurer upon written notice to DTC no later than five business days prior to the date fixed for redemption. Notice of redemption will also be provided by mail or electronic means to the MSRB's EMMA website.

Effect of Redemption. Notice of redemption having been duly given as aforesaid, and moneys for payment of the redemption price being held by the State Treasurer, the Tax-Exempt Bonds so called for redemption shall, on the redemption date designated in such notice, become due and payable at the redemption price specified in such notice, interest on the Tax-Exempt Bonds so called for redemption shall cease to accrue and the holders of said Tax-Exempt Bonds shall have no rights in respect thereof except to receive payment of the redemption price thereof (including interest, if any, accrued to the redemption date), without interest accrued on any funds held after the redemption date to pay such redemption price.

## Annual Debt Service Requirements

*Taxable Bonds.* The following table sets forth the amounts required to be made available for the payment of principal, interest and the total payments due on the Taxable Bonds.

Fiscal Year Ended <u>June 30</u>	<u>Principal</u>	<u>Interest</u>	Fiscal Year Total Debt <u>Service</u>
2016	--	\$1,748,893.00	\$ 1,748,893.00
2017	--	1,896,390.00	1,896,390.00
2018	--	1,896,390.00	1,896,390.00
2019	--	1,896,390.00	1,896,390.00
2020	<u>\$105,355,000</u>	<u>1,896,390.00</u>	<u>107,251,390.00</u>
<b>Total</b>	<b><u>\$105,355,000</u></b>	<b><u>\$9,334,453.00</u></b>	<b><u>\$114,689,453.00</u></b>

*Tax-Exempt Bonds.* The following table sets forth the amounts required to be made available for the payment of principal, interest and the total payments due on the Tax-Exempt Bonds.

Fiscal Year Ended <u>June 30</u>	<u>Principal</u>	<u>Interest</u>	Fiscal Year Total Debt <u>Service</u>
2016	\$ 8,970,000	\$ 32,642,111.28	\$ 41,612,111.28
2017	171,285,000	40,595,325.00	211,880,325.00
2018	49,555,000	37,034,950.00	86,589,950.00
2019	70,300,000	34,286,350.00	104,586,350.00
2020	41,005,000	31,503,725.00	72,508,725.00
2021	14,020,000	30,128,100.00	44,148,100.00
2022	7,505,000	29,589,975.00	37,094,975.00
2023	7,595,000	29,212,475.00	36,807,475.00
2024	7,055,000	28,846,225.00	35,901,225.00
2025	36,370,000	27,760,600.00	64,130,600.00
2026	--	26,851,350.00	26,851,350.00
2027	44,445,000	25,740,225.00	70,185,225.00
2028	48,750,000	23,410,350.00	72,160,350.00
2029	12,735,000	21,873,225.00	34,608,225.00
2030	36,055,000	20,653,475.00	56,708,475.00
2031	65,205,000	18,121,975.00	83,326,975.00
2032	72,475,000	14,679,975.00	87,154,975.00
2033	72,390,000	11,058,350.00	83,448,350.00
2034	72,425,000	7,437,975.00	79,862,975.00
2035	83,450,000	3,958,350.00	87,408,350.00
2036	<u>65,410,000</u>	<u>1,144,675.00</u>	<u>66,554,675.00</u>
<b>Total</b>	<b><u>\$987,000,000</u></b>	<b><u>\$496,529,761.28</u></b>	<b><u>\$1,483,529,761.28</u></b>

For additional information regarding debt service payment obligations of the State, see APPENDIX A—“THE STATE OF CALIFORNIA—STATE DEBT TABLES.”

## **Amendments to Resolutions or Bonds**

The State or the State Treasurer may at any time modify or amend any of the Resolutions or any supplemental certificate setting the terms of the Bonds, respectively, with respect to any outstanding Bonds and may amend such outstanding Bonds and the rights and obligations of the Bondholders of such outstanding Bonds and of the State, without notice to or the consent of any Bondholder, but only to make such provisions for the purpose of (i) curing any ambiguity, curing, correcting or supplementing any defective provision contained in a Resolution or such supplemental certificate or (ii) complying with requirements of the Internal Revenue Code of 1986, as amended (the “Code”), in order to satisfy the covenants of the State set forth in each Resolution relating to maintaining the tax exemption of interest on the Tax-Exempt Bonds; in each case as the applicable finance committee or the State Treasurer, respectively, may deem necessary or desirable, and which shall not adversely affect the interests of the Bondholders of the affected Bonds.

## **Refunding of the Tax-Exempt Bonds**

Pursuant to the Bond Acts and the provisions of California Government Code Section 16780 et seq. (the “Refunding Law”), refunding bonds may be issued to refund outstanding Tax-Exempt Bonds at or prior to their stated maturity dates. Pursuant to Section 16784 of the Refunding Law, the proceeds of such refunding bonds and other funds as described therein shall be deposited into the Refunding Escrow Fund and invested in Permitted Investments (defined below), which fund is irrevocably dedicated to pay the principal of, premium, if any, and interest on the refunded Tax-Exempt Bonds as they come due and for other purposes set forth in Section 16782 of the Government Code, including payment of costs of issuance of the refunding bonds. A separate account or accounts will be created within the Refunding Escrow Fund for each issue of refunding bonds.

“Permitted Investments” means (i) bonds or interest-bearing notes or obligations of the United States, or those for which the faith and credit of the United States are pledged for the payment of principal and interest, including receipts, certificates or any other evidences of an ownership interest in the investments identified in this clause (i) or in specified portions thereof; (ii) bonds or interest-bearing notes or obligations that are guaranteed as to principal and interest by a federal agency of the United States; (iii) pre-refunded municipal bonds which are rated no lower than the investments identified in clause (i) by each rating agency rating such bonds; (iv) bonds, consolidated bonds, collateral trust debentures, consolidated debentures or other obligations issued by federal land banks or federal intermediate credit banks established under the Federal Farm Loan Act, as amended; debentures and consolidated debentures issued by the Central Bank for Cooperatives and banks for cooperatives established under the Farm Credit Act of 1933, as amended; bonds or debentures of the Federal Home Loan Bank Board established under the Federal Home Loan Bank Act; bonds, debentures and other obligations of the Federal National Mortgage Association established under the National Housing Act as amended and bonds of any federal home loan bank established under that act; obligations of the Federal Home Loan Mortgage Corporation; bonds, notes and other obligations issued by the Tennessee Valley Authority under the Tennessee Valley Authority Act as amended; and bonds, notes and other obligations guaranteed by the Commodity Credit Corporation for the export of California agricultural products under the Commodity Credit Corporation Charter Act as amended, provided, however that the Permitted Investments specified in this clause (iv) shall be rated by at least two of any three rating agencies rating such obligations not lower than the higher of (1) the rating on the Tax-Exempt Bonds to be refunded at the time of the original issuance thereof and (2) the rating on the Tax-Exempt Bonds to be refunded at the time of refunding; or (v) deposit in the State Surplus Money Investment Fund.

In any refunding for which proceeds of refunding bonds (and other funds, if any) are deposited into the Refunding Escrow Fund for payment of Tax-Exempt Bonds greater than 90 days prior to the date

of retirement of such Tax-Exempt Bonds, unless the moneys on deposit are held in the State Surplus Money Investment Fund or as uninvested cash or both and are sufficient to pay when due all of the principal, premium, if any, and interest on such refunded Tax-Exempt Bonds until maturity or the date fixed for redemption without accounting for investment earnings thereon, the State Treasurer is required to obtain a report from a firm of independent public accountants verifying the sufficiency of such deposit.

## **LEGAL MATTERS**

The opinion of the Honorable Kamala D. Harris, Attorney General of the State (the “Attorney General”), approving the validity of the Bonds will be delivered concurrently with the issuance of the Bonds. The opinion of Orrick, Herrington & Sutcliffe LLP, Bond Counsel to the State (“Bond Counsel”), approving the validity of the Bonds and addressing certain tax matters will be delivered concurrently with the issuance of the Bonds. The proposed forms of such legal opinions are set forth in APPENDIX D—“PROPOSED FORMS OF LEGAL OPINIONS.” Orrick, Herrington & Sutcliffe LLP and Curls Bartling P.C., are serving as Co-Disclosure Counsel to the State with respect to the Bonds (“Bond Co-Disclosure Counsel”). Orrick, Herrington & Sutcliffe LLP and Stradling Yocca Carlson and Rauth, a Professional Corporation, are serving as Co-Disclosure Counsel to the State regarding Appendix A (“Appendix A Co-Disclosure Counsel”).

The Attorney General, Bond Counsel, Bond Co-Disclosure Counsel and Appendix A Co-Disclosure Counsel, respectively, undertake no responsibility for the accuracy, completeness or fairness of this Official Statement.

## **TAX MATTERS**

### **Tax-Exempt Bonds**

In the opinion of Bond Counsel, based upon an analysis of existing laws, regulations, rulings, and court decisions, and assuming, among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the Tax-Exempt Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Code and is exempt from State of California personal income taxes. Bond Counsel is of the further opinion that interest on the Tax-Exempt Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although Bond Counsel observes that such interest is included in adjusted current earnings when calculating federal corporate alternative minimum taxable income. A complete copy of the proposed form of opinion of Bond Counsel is set forth in APPENDIX D—“PROPOSED FORMS OF LEGAL OPINIONS.”

To the extent the issue price of any maturity of the Tax-Exempt Bonds is less than the amount to be paid at maturity of such Tax-Exempt Bonds (excluding amounts stated to be interest and payable at least annually over the term of such Tax-Exempt Bonds), the difference constitutes “original issue discount,” the accrual of which, to the extent properly allocable to each Beneficial Owner thereof, is treated as interest on the Tax-Exempt Bonds which is excluded from gross income for federal income tax purposes and exempt from State of California personal income taxes. For this purpose, the issue price of a particular maturity of the Tax-Exempt Bonds is the first price at which a substantial amount of such maturity of the Tax-Exempt Bonds is sold to the public (excluding bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents or wholesalers). The original issue discount with respect to any maturity of the Tax-Exempt Bonds accrues daily over the term to maturity of such Tax-Exempt Bonds on the basis of a constant interest rate compounded semiannually (with straight-line interpolations between compounding dates). The accruing original issue discount is added to the adjusted basis of such Tax-Exempt Bonds to determine taxable gain or loss upon disposition

(including sale, redemption, or payment on maturity) of such Tax-Exempt Bonds. Beneficial Owners of the Tax-Exempt Bonds should consult their own tax advisors with respect to the tax consequences of ownership of Tax-Exempt Bonds with original issue discount, including the treatment of Beneficial Owners who do not purchase such Tax-Exempt Bonds in the original offering to the public at the first price at which a substantial amount of such Tax-Exempt Bonds is sold to the public.

Tax-Exempt Bonds purchased, whether at original issuance or otherwise, for an amount higher than their principal amount payable at maturity (or, in some cases, at their earlier call date) (“Premium Bonds”) will be treated as having amortizable bond premium. No deduction is allowable for the amortizable bond premium in the case of bonds, like the Premium Bonds, the interest on which is excluded from gross income for federal income tax purposes. However, the amount of tax-exempt interest received, and a Beneficial Owner’s basis in a Premium Bond, will be reduced by the amount of amortizable bond premium properly allocable to such Beneficial Owner. Beneficial Owners of Premium Bonds should consult their own tax advisors with respect to the proper treatment of amortizable bond premium in their particular circumstances.

The Code imposes various restrictions, conditions and requirements relating to the exclusion from gross income for federal income tax purposes of interest on obligations such as the Tax-Exempt Bonds. The State has made certain representations and covenanted to comply with certain restrictions, conditions, and requirements designed to ensure that interest on the Tax-Exempt Bonds will not be included in federal gross income. Inaccuracy of these representations or failure to comply with these covenants may result in interest on the Tax-Exempt Bonds being included in gross income for federal income tax purposes, possibly from the date of original issuance of the Tax-Exempt Bonds. The opinion of Bond Counsel assumes the accuracy of these representations and compliance with these covenants. Bond Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken), or events occurring (or not occurring), or any other matters coming to Bond Counsel’s attention after the date of issuance of the Tax-Exempt Bonds may adversely affect the value of, or the tax status of interest on, the Tax-Exempt Bonds. Accordingly, the opinion of Bond Counsel is not intended to, and may not, be relied upon in connection with any such actions, events or matters.

Although Bond Counsel is of the opinion that interest on the Tax-Exempt Bonds is excluded from gross income for federal income tax purposes and is exempt from State of California personal income taxes, the ownership or disposition of, or the accrual or receipt of amounts treated as interest on, the Tax-Exempt Bonds may otherwise affect a Beneficial Owner’s federal, state, or local tax liability. The nature and extent of these other tax consequences depends upon the particular tax status of the Beneficial Owner or the Beneficial Owner’s other items of income or deduction. Bond Counsel expresses no opinion regarding any such other tax consequences.

Current and future legislative proposals, if enacted into law, clarification of the Code or court decisions may cause interest on the Tax-Exempt Bonds to be subject, directly or indirectly, in whole or in part, to federal income taxation or to be subject to or exempted from state income taxation, or otherwise prevent Beneficial Owners from realizing the full current benefit of the tax status of such interest. For example, the Obama Administration’s budget proposals in recent years have proposed legislation that would limit the exclusion from gross income of interest on the Tax-Exempt Bonds to some extent for high-income individuals. The introduction or enactment of any such legislative proposals or clarification of the Code or court decisions may also affect, perhaps significantly, the market price for, or marketability of, the Tax-Exempt Bonds. Prospective purchasers of the Tax-Exempt Bonds should consult their own tax advisors regarding the potential impact of any pending or proposed federal or state tax legislation, regulations or litigation, as to which Bond Counsel is expected to express no opinion.

The opinion of Bond Counsel is based on current legal authority, covers certain matters not directly addressed by such authorities, and represents Bond Counsel's judgment as to the proper treatment of the Tax-Exempt Bonds for federal income tax purposes. It is not binding on the Internal Revenue Service ("IRS") or the courts. Furthermore, Bond Counsel cannot give and has not given any opinion or assurance about the future activities of the State, or about the effect of future changes in the Code, the applicable regulations, the interpretation thereof or the enforcement thereof by the IRS. The State has covenanted, however, to comply with the requirements of the Code.

Unless separately engaged, Bond Counsel is not obligated to defend the State or the Beneficial Owners regarding the tax-exempt status of the Tax-Exempt Bonds in the event of an audit examination by the IRS. Under current procedures, parties other than the State and their appointed counsel, including the Beneficial Owners, would have little, if any, right to participate in the audit examination process. Moreover, because achieving judicial review in connection with an audit examination of tax-exempt bonds is difficult, obtaining an independent review of IRS positions with which the State legitimately disagrees, may not be practicable. Any action of the IRS, including but not limited to selection of the Tax-Exempt Bonds for audit, or the course or result of such audit, or an audit of bonds presenting similar tax issues, may affect the market price for, or the marketability of, the Tax-Exempt Bonds, and may cause the State or the Beneficial Owners to incur significant expense.

## **Taxable Bonds**

In the opinion of Bond Counsel, based upon an analysis of existing laws, regulations, rulings and court decisions, and assuming, among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the Taxable Bonds is not excluded from gross income for federal income tax purposes under Section 103 of the Code. Bond Counsel is of the opinion that interest on the Taxable Bonds is exempt from State of California personal income taxes. Bond Counsel expresses no opinion regarding any other tax consequences relating to the ownership or disposition of, or the accrual or receipt of interest on, the Taxable Bonds. A complete copy of the proposed form of opinion of Bond Counsel is set forth in APPENDIX D—"PROPOSED FORMS OF LEGAL OPINIONS."

The following discussion summarizes certain U.S. federal income tax considerations generally applicable to U.S. Holders (as defined below) of the Taxable Bonds that acquire their Taxable Bonds in the initial offering. The discussion below is based upon laws, regulations, rulings, and decisions in effect and available on the date hereof, all of which are subject to change, possibly with retroactive effect. Prospective investors should note that no rulings have been or are expected to be sought from the IRS with respect to any of the U.S. federal income tax consequences discussed below, and no assurance can be given that the IRS will not take contrary positions. Further, the following discussion does not deal with U.S. tax consequences applicable to any given investor, nor does it address the U.S. tax considerations applicable to all categories of investors some of which may be subject to special taxing rules (regardless of whether or not such investors constitute U.S. Holders), such as certain U.S. expatriates, banks, REITs, RICs, insurance companies, tax-exempt organizations, dealers or traders in securities or currencies, partnerships, S corporations, estates and trusts, investors that hold their Taxable Bonds as part of a hedge, straddle or an integrated or conversion transaction, or investors whose "functional currency" is not the U.S. dollar. Furthermore, it does not address (i) alternative minimum tax consequences, (ii) the net investment income tax imposed under Section 1411 of the Code, or (iii) the indirect effects on persons who hold equity interests in a holder. This summary also does not consider the taxation of the Taxable Bonds under state, local or non-U.S. tax laws. In addition, this summary generally is limited to U.S. tax considerations applicable to investors that acquire their Taxable Bonds pursuant to this offering for the issue price that is applicable to such Taxable Bonds (i.e., the price at which a substantial amount of the Taxable Bonds are sold to the public) and who will hold their Taxable Bonds as "capital assets" within

the meaning of Section 1221 of the Code. The following discussion does not address tax considerations applicable to any investors in the Taxable Bonds other than investors that are U.S. Holders.

As used herein, “U.S. Holder” means a beneficial owner of a Taxable Bond that for U.S. federal income tax purposes is an individual citizen or resident of the United States, a corporation or other entity taxable as a corporation created or organized in or under the laws of the United States or any state thereof (including the District of Columbia), an estate the income of which is subject to U.S. federal income taxation regardless of its source or a trust where a court within the United States is able to exercise primary supervision over the administration of the trust and one or more United States persons (as defined in the Code) have the authority to control all substantial decisions of the trust (or a trust that has made a valid election under U.S. Treasury Regulations to be treated as a domestic trust). If a partnership holds Taxable Bonds, the tax treatment of such partnership or a partner in such partnership generally will depend upon the status of the partner and upon the activities of the partnership. Partnerships holding Taxable Bonds, and partners in such partnerships, should consult their own tax advisors regarding the tax consequences of an investment in the Taxable Bonds (including their status as U.S. Holders).

Prospective investors should consult their own tax advisors in determining the U.S. federal, state, local or non-U.S. tax consequences to them from the purchase, ownership and disposition of the Taxable Bonds in light of their particular circumstances.

*Interest.* Interest on the Taxable Bonds generally will be taxable to a U.S. Holder as ordinary interest income at the time such amounts are accrued or received, in accordance with the U.S. Holder’s method of accounting for U.S. federal income tax purposes.

To the extent that the issue price of any maturity of the Taxable Bonds is less than the amount to be paid at maturity of such Taxable Bonds (excluding amounts stated to be interest and payable at least annually over the term of such Taxable Bonds), the difference may constitute original issue discount (“OID”). U.S. Holders of Taxable Bonds will be required to include OID in income for U.S. federal income tax purposes as it accrues, in accordance with a constant yield method based on a compounding of interest (which may be before the receipt of cash payments attributable to such income). Under this method, U.S. Holders generally will be required to include in income increasingly greater amounts of OID in successive accrual periods.

Taxable Bonds purchased for an amount in excess of the principal amount payable at maturity (or, in some cases, at their earlier call date) will be treated as issued at a premium. A U.S. Holder of a Taxable Bond issued at a premium may make an election, applicable to all debt securities purchased at a premium by such U.S. Holder, to amortize such premium, using a constant yield method over the term of such Taxable Bond.

*Sale or Other Taxable Disposition of the Taxable Bonds.* Unless a nonrecognition provision of the Code applies, the sale, exchange, redemption, retirement (including pursuant to an offer by the State) or other disposition of a Taxable Bond, will be a taxable event for U.S. federal income tax purposes. In such event, in general, a U.S. Holder of a Taxable Bond will recognize gain or loss equal to the difference between (i) the amount of cash plus the fair market value of property received (except to the extent attributable to accrued but unpaid interest on the Taxable Bond, which will be taxed in the manner described above) and (ii) the U.S. Holder’s adjusted U.S. federal income tax basis in the Taxable Bond (generally, the purchase price paid by the U.S. Holder for the Taxable Bond, decreased by any amortized premium and increased by the amount of any OID previously included in income by such U.S. Holder with respect to such Taxable Bond ). Any such gain or loss generally will be capital gain or loss. In the case of a non-corporate U.S. Holder of the Taxable Bonds, the maximum marginal U.S. federal income tax rate applicable to any such gain will be lower than the maximum marginal U.S. federal income tax

rate applicable to ordinary income if such U.S. holder's holding period for the Taxable Bonds exceeds one year. The deductibility of capital losses is subject to limitations.

*Information Reporting and Backup Withholding.* Payments on the Taxable Bonds generally will be subject to U.S. information reporting and possibly to "backup withholding." Under Section 3406 of the Code and applicable U.S. Treasury Regulations issued thereunder, a non-corporate U.S. Holder of the Taxable Bonds may be subject to backup withholding at the current rate of 28% with respect to "reportable payments," which include interest paid on the Taxable Bonds and the gross proceeds of a sale, exchange, redemption, retirement or other disposition of the Taxable Bonds. The payor will be required to deduct and withhold the prescribed amounts if (i) the payee fails to furnish a U.S. taxpayer identification number ("TIN") to the payor in the manner required, (ii) the IRS notifies the payor that the TIN furnished by the payee is incorrect, (iii) there has been a "notified payee underreporting" described in Section 3406(c) of the Code or (iv) the payee fails to certify under penalty of perjury that the payee is not subject to withholding under Section 3406(a)(1)(C) of the Code. Amounts withheld under the backup withholding rules may be refunded or credited against the U.S. Holder's federal income tax liability, if any, provided that the required information is timely furnished to the IRS. Certain U.S. holders (including among others, corporations and certain tax-exempt organizations) are not subject to backup withholding. A holder's failure to comply with the backup withholding rules may result in the imposition of penalties by the IRS.

*Foreign Account Tax Compliance Act ("FATCA")* Sections 1471 through 1474 of the Code, impose a 30% withholding tax on certain types of payments made to foreign financial institutions, unless the foreign financial institution enters into an agreement with the U.S. Treasury to, among other things, undertake to identify accounts held by certain U.S. persons or U.S.-owned entities, annually report certain information about such accounts, and withhold 30% on payments to account holders whose actions prevent it from complying with these and other reporting requirements, or unless the foreign financial institution is otherwise exempt from those requirements. In addition, FATCA imposes a 30% withholding tax on the same types of payments to a non-financial foreign entity unless the entity certifies that it does not have any substantial U.S. owners or the entity furnishes identifying information regarding each substantial U.S. owner. Failure to comply with the additional certification, information reporting and other specified requirements imposed under FATCA could result in the 30% withholding tax being imposed on payments of interest and principal under the Taxable Bonds and sales proceeds of Taxable Bonds held by or through a foreign entity. In general, withholding under FATCA currently applies to payments of U.S. source interest (including OID) and will apply to (i) gross proceeds from the sale, exchange or retirement of debt obligations paid after December 31, 2016 and (iii) certain "pass-thru" payments no earlier than January 1, 2017. Prospective investors should consult their own tax advisors regarding FATCA and its effect on them.

The foregoing summary is included herein for general information only and does not discuss all aspects of U.S. federal taxation that may be relevant to a particular holder of Taxable Bonds in light of the holder's particular circumstances and income tax situation. Prospective investors are urged to consult their own tax advisors as to any tax consequences to them from the purchase, ownership and disposition of Taxable Bonds, including the application and effect of state, local, non-U.S., and other tax laws.

## **LITIGATION**

There is not now pending (with service of process on the State having been accomplished) or threatened any litigation seeking to restrain or enjoin the sale, issuance, execution or delivery of the Bonds or challenging the validity of the Bonds or any proceedings of the State taken with respect to the foregoing.

At any given time, including the present, there are numerous civil actions pending against the State, which could, if determined adversely to the State, affect the State's expenditures and, in some cases, its revenues and cash flow. While there can be no assurances as to the ultimate outcome and fiscal impact of such litigation, the State believes that it is unlikely that the outcome of any such litigation could adversely affect the ability of the State to pay the principal of and interest on the Bonds when due. See APPENDIX A—“THE STATE OF CALIFORNIA—LITIGATION.”

## **LITIGATION RELATED TO HIGH-SPEED PASSENGER TRAIN BONDS**

*Validation Action.* A portion of the Taxable Bonds consists of bonds to be issued under the Safe, Reliable High-Speed Passenger Train Bond Act for the 21st Century (the “High-Speed Passenger Train Bond Act”) to finance high-speed passenger train projects. The State brought a validation action in the Superior Court of Sacramento County pursuant to Section 860 *et seq.* of the California Code of Civil Procedure seeking judicial validation of the issuance and sale of all bonds under Resolutions IX and X adopted by the High-Speed Passenger Train Finance Committee on March 18, 2013, authorizing the issuance and sale of bonds for purposes of the High-Speed Passenger Train Bond Act (the “High-Speed Passenger Train Bonds”) and related matters (*High-Speed Rail Authority and High-Speed Passenger Train Finance Committee, for the State of California v. All Persons Interested, etc.*, Case No. 34-2013-00140689). On January 15, 2015, following a decision in the California Court of Appeal, Third Appellate District (*California High-Speed Rail Authority v. Superior Court*, 228 Cal. App. 4th 676 (2014)), and denial of review by the California Supreme Court, judgment was entered by the Superior Court in favor of the State that, among other things, the High-Speed Passenger Train Bonds, when executed and delivered, will constitute valid and binding general obligations of the State (the “Validation Judgment”). Under California law, the Validation Judgment is binding and conclusive. The opinions of Bond Counsel and the Attorney General concerning the validity of the Bonds expressly rely on the Validation Judgment with respect to the Bonds issued under the High-Speed Passenger Train Bond Act. See “LEGAL OPINIONS.”

*Other Litigation.* Other litigation is pending, and could be filed in the future, challenging the uses of proceeds of the High-Speed Passenger Train Bonds. See APPENDIX A—“THE STATE OF CALIFORNIA—LITIGATION—High-Speed Rail Litigation.” Pursuant to the Validation Judgment any such litigation will not affect the validity of the High-Speed Passenger Train Bonds. Accordingly, such litigation will not adversely affect the State's obligation to pay principal of and interest on High-Speed Passenger Train Bonds when due.

## **PURCHASE AND REOFFERING**

The Taxable Bonds were sold at a competitive sale on April 21, 2015, and awarded to Wells Fargo Bank, National Association (the “Taxable Bonds Initial Purchaser,” and together with the Tax-Exempt Initial Purchaser, the “Initial Purchasers,” and each, an “Initial Purchaser”). The Taxable Bonds Initial Purchaser has agreed to purchase the Taxable Bonds at a price of \$105,879,667.90, representing the principal amount of the Taxable Bonds, plus original issue premium of \$594,202.20, less a Taxable Bonds Initial Purchaser's discount of \$69,534.30.

The Tax-Exempt Bonds identified as Bid Group B (which consists of the Tax-Exempt Bonds maturing on August 1, 2015 and bearing an interest rate of 2.00% and all of the Tax-Exempt Bonds maturing from August 1, 2016 to August 1, 2024, inclusive) were sold at a competitive sale on April 21, 2015, and awarded to J.P. Morgan Securities LLC (the “Tax-Exempt Bonds Bid Group B Initial Purchaser”). The Tax-Exempt Bonds Bid Group B Initial Purchaser has agreed to purchase the Bid Group B Tax-Exempt Bonds at a price of \$448,758,512.21 representing the principal amount of the Bid Group B Tax-Exempt Bonds (i.e., \$407,025,000), plus original issue premium of \$42,091,206.20, less a Tax-Exempt Bonds Bid Group B Initial Purchaser's discount of \$357,693.99.

The Tax-Exempt Bonds identified as Bid Group C (which consists of the Tax-Exempt Bonds maturing on August 1, 2015 and bearing an interest rate of 1.00% and all of the Tax-Exempt Bonds maturing on and after August 1, 2026) were sold at a competitive sale on April 21, 2015, and awarded to Morgan Stanley & Co. LLC (the “Tax-Exempt Bonds Bid Group C Initial Purchaser”). The Tax-Exempt Bonds Bid Group C Initial Purchaser has agreed to purchase the Bid Group C Tax-Exempt Bonds at a price of \$664,504,859.65, representing the principal amount of the Bid Group C Tax-Exempt Bonds (i.e., \$579,975,000), plus original issue premium of \$87,078,591.10, less a Tax-Exempt Bonds Bid Group C Initial Purchaser’s discount of \$2,548,731.45.

The Notice of Sale provides that the Taxable Bonds Initial Purchaser will purchase all of the Taxable Bonds, if any Taxable Bonds are purchased. The Notice of Sale further provides that the Tax-Exempt Bonds Bid Group B Initial Purchaser will purchase all of the Bid Group B Tax-Exempt Bonds, if any Bid Group B Tax-Exempt Bonds are purchased. The Notice of Sale further provides that the Tax-Exempt Bonds Bid Group C Initial Purchaser will purchase all of the Bid Group C Tax-Exempt Bonds, if any Bid Group C Tax-Exempt Bonds are purchased. The obligations to make such purchases are subject to certain terms and conditions set forth in the Notice of Sale, the approval of certain legal matters by counsel and certain other conditions. The obligation of each Initial Purchaser to purchase the Taxable Bonds or the Tax-Exempt Bonds, as applicable, and the obligation of the State to sell such Bonds is independent of such obligations with respect to the other Initial Purchasers.

Prior to the delivery of the Bonds, each Initial Purchaser will execute and deliver to the State Treasurer a certificate to the effect that such Initial Purchaser of the applicable series and Bid Group of Bonds has provided to the State Treasurer the initial reoffering prices or yields on such Bonds as set forth on the inside front cover hereof. Each Initial Purchaser may offer and sell the Taxable Bonds or Tax-Exempt Bonds, as applicable, to certain dealers and others at prices lower than the offering prices stated on the inside front cover hereof. The public offering prices stated may be changed from time to time by the Initial Purchasers.

## **FINANCIAL STATEMENTS**

The Audited Basic Financial Statements of the State of California for the Year Ended June 30, 2014 (the “Financial Statements”) are included as APPENDIX E to this Official Statement. These Financial Statements have been examined by the State Auditor to the extent indicated in her report.

Certain unaudited financial information for the period of July 1, 2014 through March 31, 2015 is included as Exhibit 1 to Appendix A to this Official Statement. See APPENDIX A— “THE STATE OF CALIFORNIA—FINANCIAL STATEMENTS.”

## **RATINGS**

All of the Bonds have received ratings of “Aa3” by Moody’s Investors Service, “A+” by Standard & Poor’s Rating Services and “A+” by Fitch Ratings. An explanation of the significance and status of such credit ratings may be obtained from the rating agencies furnishing the same. There is no assurance that such ratings will continue for any given period of time or that they will not be revised or withdrawn entirely by any such rating agencies if, in their respective judgments, circumstances so warrant. Any revision or withdrawal of a credit rating could have an effect on the market prices and marketability of the Bonds. The State cannot predict the timing or impact of future actions by the rating agencies.

## VERIFICATION OF MATHEMATICAL COMPUTATIONS

Upon delivery of the Bonds, Grant Thornton LLP, independent certified public accountants, will deliver a report that the firm has verified the mathematical accuracy of (a) certain computations relating to the adequacy of the deposits to be made to the Refunding Escrow Fund with respect to the Refunded Bonds to pay the amounts required as described under “THE BONDS—Plan of Refunding” herein and (b) the computations of yield of the Bonds and of the investments in the Refunding Escrow Fund with respect to the Advance Refunded Bonds.

## FINANCIAL ADVISOR

Public Resources Advisory Group is serving as the Financial Advisor to the State in connection with the issuance of the Bonds. The Financial Advisor has not been engaged, nor has it undertaken, to make an independent verification or assume responsibility for the accuracy, completeness or fairness of the information contained in this Official Statement.

## ADDITIONAL INFORMATION

The purpose of this Official Statement is to supply information to prospective buyers of the Bonds. Quotations from and summaries and explanations of the Bonds and of statutes or documents are brief summaries thereof which do not purport to be complete or definitive, and reference is made to such statutes or documents for full and complete statements of the contents thereof.

Any statements in this Official Statement involving estimates, forecasts or matters of opinion, whether or not expressly so stated, are intended as such and not as representations of fact. This Official Statement is not to be construed as a contract or agreement between the State and the purchasers or holders of any of the Bonds.

Questions regarding this Official Statement and the issuance of these securities may be addressed to the Office of the Honorable John Chiang, Treasurer of the State of California, 915 Capitol Mall, Room 110, Sacramento, California 95814, telephone (800) 900-3873.

This Official Statement, including any supplement or amendment hereto, is intended to be deposited with and may be obtained from the Municipal Securities Rulemaking Board (“MSRB”) through the Electronic Municipal Market Access website of the MSRB, currently located at <http://emma.msrb.org>. The information contained on such website is not part of this Official Statement and is not incorporated herein.

STATE OF CALIFORNIA  
JOHN CHIANG  
Treasurer of the State of California

## EXHIBIT 1

### REFUNDED BONDS

In the following table, “Prior Bonds” refers to an issue of State general obligation bonds consisting of multiple series under separate Bond Acts, having a dated date as shown in the first column of the table. The amounts in the column “Principal Amount to be Refunded” represent the respective amounts of such Prior Bonds that constitute Refunded Bonds. Any difference between the amounts in the column “Aggregate Principal Amount Outstanding” and the column “Principal Amount to be Refunded” represents Prior Bonds not selected by the State Treasurer to be refunded with proceeds of the Refunding Bonds, which amount of Prior Bonds will remain outstanding after the redemption date.

The following table is a list of the Refunded Bonds to be refunded with proceeds of the Refunding Bonds.

Dated Date of Prior Bonds	CUSIP <sup>†</sup> (1306)	Principal Amount to be Refunded (\$)	Aggregate Principal Amount Outstanding (\$)	Maturity Date	Interest Rate (%)	Redemption Date	Redemption Price (%)
3/1/2005	3CPA2	22,720,000	22,720,000	3/1/2017	5.000	5/29/2015	100
3/1/2005	3CPC8	50,500,000	50,500,000	3/1/2019	5.000	5/29/2015	100
4/1/2005	2RFR4	45,135,000	45,135,000	5/1/2017	5.000	5/29/2015	100
6/1/2005	2RLS5	53,085,000	53,085,000	6/1/2017	5.000	6/1/2015	100
6/1/2005	2RLT3	33,815,000	33,815,000	6/1/2018	5.000	6/1/2015	100
6/1/2005	2RLU0	8,270,000	8,270,000	6/1/2019	4.000	6/1/2015	100
6/1/2005	2RLV8	23,790,000	23,790,000	6/1/2020	4.000	6/1/2015	100
9/1/2005	2RQX9	19,820,000	19,820,000	8/1/2027	4.250	8/1/2015	100
9/1/2005	2RQY7	27,040,000	27,040,000	8/1/2029	4.375	8/1/2015	100
9/1/2005	2RQZ4	27,190,000	27,190,000	8/1/2030	4.375	8/1/2015	100
9/1/2005	2RRC4	87,355,000	87,355,000	8/1/2034	4.500	8/1/2015	100
12/1/2005	2RJ66	11,000,000	11,000,000	3/1/2025	4.500	3/1/2016	100
12/1/2005	2RJ74	25,000,000	25,000,000	3/1/2027	5.000	3/1/2016	100
12/1/2005	2RJ82	13,000,000	13,000,000	3/1/2028	5.000	3/1/2016	100
12/1/2005	2RJ90	9,000,000	9,000,000	3/1/2029	4.625	3/1/2016	100
12/1/2005	2RK23	9,000,000	9,000,000	3/1/2030	4.625	3/1/2016	100
12/1/2005	2RK31	45,000,000	45,000,000	3/1/2031	5.000	3/1/2016	100
12/1/2005	2RK49	45,000,000	45,000,000	3/1/2032	5.000	3/1/2016	100
12/1/2005	2RK56	90,000,000	135,000,000	3/1/2035	4.750	3/1/2016	100
3/1/2006	2R3H9	42,600,000	42,600,000	3/1/2017	5.000	3/1/2016	100
3/1/2006	2R3J5	7,000,000	7,000,000	3/1/2018	4.000	3/1/2016	100
3/1/2006	2R3K2	7,000,000	7,000,000	3/1/2019	4.000	3/1/2016	100
3/1/2006	2R3L0	7,000,000	7,000,000	3/1/2020	4.000	3/1/2016	100

<sup>†</sup>Copyright 2015, American Bankers Association. CUSIP® is a registered trademark of the American Bankers Association. CUSIP data herein is provided by the CUSIP Service Bureau, managed on behalf of the American Bankers Association by Standard & Poor’s. This data is not intended to create a database and does not serve in any way as a substitute for the CUSIP Services Bureau. CUSIP numbers have been assigned by an independent company not affiliated with the State and are included solely for the convenience of the registered owners of the applicable Bonds. Neither the State nor the Underwriters are responsible for the selection or uses of these CUSIP numbers, and no representation is made as to their correctness on the applicable Bonds or as included herein. The CUSIP number for a specific maturity is subject to being changed after the issuance of the Bonds as a result of various subsequent actions including, but not limited to, a refunding in whole or in part or as a result of the procurement of secondary market portfolio insurance or other similar enhancement by investors that is applicable to all or a portion of certain maturities of the Bonds.

<b>Dated Date of Prior Bonds</b>	<b>CUSIP<sup>†</sup> (1306)</b>	<b>Principal Amount to be Refunded (\$)</b>	<b>Aggregate Principal Amount Outstanding (\$)</b>	<b>Maturity Date</b>	<b>Interest Rate (%)</b>	<b>Redemption Date</b>	<b>Redemption Price (%)</b>
3/1/2006	2R3M8	7,000,000	7,000,000	3/1/2021	4.000	3/1/2016	100
3/1/2006	2R3N6	7,000,000	7,000,000	3/1/2022	4.000	3/1/2016	100
3/1/2006	2R3P1	7,000,000	7,000,000	3/1/2023	4.125	3/1/2016	100
3/1/2006	2R3Q9	6,400,000	6,400,000	3/1/2024	4.125	3/1/2016	100
3/1/2006	2R3R7	28,000,000	28,000,000	3/1/2025	5.000	3/1/2016	100
3/1/2006	2R3T3	24,400,000	24,400,000	3/1/2027	5.000	3/1/2016	100
3/1/2006	2R3U0	25,000,000	25,000,000	3/1/2028	5.000	3/1/2016	100
3/1/2006	2R3V8	20,100,000	20,100,000	3/1/2030	4.375	3/1/2016	100
3/1/2006	2R4A3	34,745,000	61,700,000	3/1/2036	4.500	3/1/2016	100
4/1/2006	2R5S3	11,000,000	11,000,000	9/1/2016	5.000	3/1/2016	100
4/1/2006	2R5T1	13,000,000	13,000,000	9/1/2017	5.000	3/1/2016	100
4/1/2006	2R5U8	13,000,000	13,000,000	9/1/2018	5.000	3/1/2016	100
4/1/2006	2R5V6	13,000,000	13,000,000	9/1/2019	5.000	3/1/2016	100
4/1/2006	2R5W4	9,000,000	9,000,000	9/1/2020	5.000	3/1/2016	100
4/1/2006	2R5X2	2,500,000	2,500,000	9/1/2021	4.250	3/1/2016	100
4/1/2006	2R5Y0	2,600,000	2,600,000	9/1/2022	4.250	3/1/2016	100
4/1/2006	2R5Z7	2,700,000	2,700,000	9/1/2023	4.250	3/1/2016	100
4/1/2006	2R6A1	33,600,000	33,600,000	9/1/2031	4.750	3/1/2016	100
4/1/2006	2R6B9	33,800,000	33,800,000	9/1/2032	5.000	3/1/2016	100
4/1/2006	2R6C7	68,400,000	102,600,000	9/1/2035	4.750	3/1/2016	100
		<u>1,071,565,000</u>	<u>1,177,720,000</u>				

<sup>†</sup>Copyright 2015, American Bankers Association. CUSIP® is a registered trademark of the American Bankers Association. CUSIP data herein is provided by the CUSIP Service Bureau, managed on behalf of the American Bankers Association by Standard & Poor's. This data is not intended to create a database and does not serve in any way as a substitute for the CUSIP Services Bureau. CUSIP numbers have been assigned by an independent company not affiliated with the State and are included solely for the convenience of the registered owners of the applicable Bonds. Neither the State nor the Underwriters are responsible for the selection or uses of these CUSIP numbers, and no representation is made as to their correctness on the applicable Bonds or as included herein. The CUSIP number for a specific maturity is subject to being changed after the issuance of the Bonds as a result of various subsequent actions including, but not limited to, a refunding in whole or in part or as a result of the procurement of secondary market portfolio insurance or other similar enhancement by investors that is applicable to all or a portion of certain maturities of the Bonds.

APPENDIX A

THE STATE OF CALIFORNIA



April 21, 2015

Note: Since the date of the Preliminary Official Statement, certain information has been updated, shown in italics on the following pages: A-7, A-95, A-137 and A-147.

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TABLE OF CONTENTS

INTRODUCTION TO THE STATE OF CALIFORNIA AND APPENDIX A ..... A-1

State Financial Condition..... A-1

State Revenues, Expenditures and Cash Management ..... A-2

General Fund..... A-2

State Indebtedness and Other Obligations ..... A-3

State Pension Funds and Retiree Health Care Costs..... A-4

Financial Statements ..... A-5

Population and Economy of the State ..... A-5

Certain Defined Terms..... A-5

RECENT DEVELOPMENTS ..... A-7

PROPOSED FISCAL YEAR 2015-16 BUDGET ..... A-8

General..... A-8

Development of Revenue Estimates ..... A-10

Economic Assumptions Underlying the 2015-16 Governor’s Budget ..... A-13

Multi-Year Budget Projections ..... A-13

CURRENT STATE BUDGET ..... A-15

General..... A-15

Fiscal Year 2014-15 Revised General Fund Estimates in the 2015-16 Governor’s BudgetA-19

Budget Risks ..... A-20

Summary of State Revenues and Expenditures ..... A-21

Revenue and Expenditure Assumptions ..... A-25

DEBTS AND LIABILITIES UNDER PROPOSITION 2..... A-26

CASH MANAGEMENT ..... A-27

Traditional Cash Management Tools..... A-27

Cash Management in Fiscal Year 2014-15 ..... A-28

Other Cash Management Tools ..... A-29

STATE INDEBTEDNESS AND OTHER OBLIGATIONS ..... A-30

General..... A-30

Capital Facilities Financing ..... A-30

1. General Obligation Bonds ..... A-30

2. Variable Rate General Obligation Bonds ..... A-31

3. General Obligation Commercial Paper Program.....	A-31
4. Bank Arrangements .....	A-32
5. Lease-Revenue Obligations .....	A-32
6. Non-Recourse Debt .....	A-33
7. Build America Bonds .....	A-33
Future Issuance Plans; General Fund Debt Ratio .....	A-34
Economic Recovery Bonds.....	A-35
Tobacco Settlement Revenue Bonds .....	A-35
Cash Management Borrowings.....	A-37
Indirect, Nonpublic or Contingent Obligations .....	A-37
STATE FINANCES.....	A-39
The General Fund .....	A-39
Budget Reserves.....	A-39
1. Special Fund for Economic Uncertainties .....	A-39
2. Budget Stabilization Account.....	A-40
Inter-Fund Borrowings.....	A-41
State Warrants.....	A-43
1. Registered Warrants.....	A-44
2. Reimbursement Warrants .....	A-44
3. Refunding Reimbursement Warrants .....	A-45
Sources of Tax Revenue .....	A-45
1. Personal Income Tax .....	A-45
2. Sales and Use Tax.....	A-48
3. Corporation Tax.....	A-50
4. Insurance Tax.....	A-53
5. Other Taxes.....	A-53
6. Special Fund Revenues.....	A-53
7. Taxes on Tobacco Products .....	A-54
Recent Tax Receipts .....	A-54
State Expenditures .....	A-58
State Appropriations Limit .....	A-59
Proposition 98 and K-14 Funding.....	A-60
Local Governments.....	A-64

1. Constitutional and Statutory Limitations on Local Government.....	A-65
2. Redevelopment Agency Funds .....	A-66
3. Property Tax Revenues.....	A-67
4. Realigning Services to Local Governments .....	A-67
5. Trial Courts.....	A-68
6. Welfare System.....	A-68
Health and Human Services.....	A-69
1. CalWORKs.....	A-69
2. SSI/SSP .....	A-70
3. Health Programs .....	A-71
California Department of Corrections and Rehabilitation .....	A-74
Unemployment Insurance .....	A-76
Cap and Trade Program .....	A-77
Retiree Health Care Costs.....	A-78
PENSION TRUSTS.....	A-82
General.....	A-82
Pension Reform.....	A-84
CalPERS .....	A-86
1. General.....	A-86
2. PERF .....	A-87
3. Members .....	A-87
4. Retirement Benefits .....	A-89
5. Member Contributions.....	A-90
6. Actuarial Methods .....	A-90
7. Actuarial Valuation; Determination of Required Contributions .....	A-92
8. Actuarial Assumptions.....	A-93
9. Funding Status .....	A-94
10. State Contributions .....	A-97
11. Prospective Funding Status; Future Contributions .....	A-97
12. Investment Policy; Investment Returns .....	A-100
13. Other Retirement Plans.....	A-102
CalSTRS .....	A-102
1. General.....	A-102

2. Members and Employers .....	A-104
3. Retirement Benefits .....	A-104
4. Change in Accounting Standards.....	A-105
5. Funding for the DB Program .....	A-106
6. Actuarial Methods and Assumptions.....	A-109
7. Actuarial Valuation.....	A-111
8. Funding Status .....	A-112
9. Prospective Funding Status; Future Contributions.....	A-114
10. Investment Policy; Investment Returns .....	A-114
11. Funding for the SBMA .....	A-116
THE BUDGET PROCESS .....	A-117
General.....	A-117
Constraints on the Budget Process.....	A-118
1. Balanced Budget Amendment (Proposition 58).....	A-119
2. Local Government Finance (Proposition 1A of 2004) .....	A-119
3. After School Education Funding (Proposition 49).....	A-120
4. Mental Health Services (Proposition 63).....	A-121
5. Transportation Financing (Proposition 1A of 2006) .....	A-121
6. Proposition 22 – Local Government Funds .....	A-121
7. Proposition 26 – Increases in Taxes or Fees.....	A-122
8. Proposition 25 – On-Time Budget Act of 2010.....	A-122
9. Proposition 30 – The Schools and Local Public Safety Protection Act of 2012 .	A-123
10. Proposition 39 – The California Clean Energy Jobs Act.....	A-123
11. Proposition 2 – The State’s Rainy Day Fund .....	A-123
12. Proposition 47–The Safe Neighborhoods and Schools Act.....	A-123
FINANCIAL STATEMENTS .....	A-124
INVESTMENT OF STATE FUNDS .....	A-125
OVERVIEW OF STATE GOVERNMENT.....	A-126
Organization of State Government .....	A-126
Higher Education .....	A-127
Employee Relations .....	A-128
ECONOMY AND POPULATION.....	A-130
Introduction.....	A-130



TABLES

TABLE 1 GENERAL FUND BUDGET SUMMARY ..... A-10

TABLE 2 SELECTED NATIONAL AND CALIFORNIA ECONOMIC DATA..... A-13

TABLE 3 GENERAL FUND MULTI-YEAR BUDGET PROJECTION ..... A-14

TABLE 4 STATEMENT OF ESTIMATED REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE – GENERAL FUND (BUDGETARY  
BASIS) FISCAL YEARS 2011-12 THROUGH 2015-16..... A-22

TABLE 5 GENERAL FUND REVENUES AND TRANSFERS..... A-24

TABLE 6 GENERAL FUND REVENUE BY SOURCES AND EXPENDITURES  
FISCAL YEARS 2013-14 THROUGH 2015-16..... A-25

TABLE 7 DEBTS AND LIABILITIES UNDER PROPOSITION 2 2015-16  
GOVERNOR’S BUDGET ..... A-27

TABLE 8 STATE OF CALIFORNIA REVENUE ANTICIPATION NOTES ISSUED  
FISCAL YEARS 2009-10 TO 2014-15 ..... A-37

TABLE 9 INTERNAL BORROWABLE RESOURCES (CASH BASIS)..... A-43

TABLE 10 PERSONAL INCOME TAX GENERAL FUND REVENUES (PIT) FISCAL  
YEARS 2009-10 THROUGH 2015-16..... A-47

TABLE 11 REVENUES FROM CAPITAL GAINS FISCAL YEARS 2006-07  
THROUGH 2015-16 ..... A-48

TABLE 12 SALES AND USE TAX GENERAL FUND REVENUES FISCAL YEARS  
2009-10 THROUGH 2015-16..... A-50

TABLE 13 CORPORATE INCOME TAX REVENUES FISCAL YEARS 2009-10  
THROUGH 2015-16 ..... A-52

TABLE 14 IMPACT OF LEGISLATION AND PROPOSITION 39 ON CORPORATE  
INCOME TAX REVENUES FISCAL YEARS 2008-09 THROUGH 2015-16... A-53

TABLE 15 RECENT TAX RECEIPTS ..... A-55

TABLE 16 COMPARATIVE YIELD OF STATE TAXES – ALL FUNDS FISCAL  
YEARS 2010-11 THROUGH 2015-16 (MODIFIED ACCRUAL BASIS)..... A-56

TABLE 17 GOVERNMENTAL COST FUNDS (BUDGETARY BASIS) SCHEDULE  
OF EXPENDITURES BY FUNCTION AND CHARACTER FISCAL  
YEARS 2009-10 TO 2013-14..... A-58

TABLE 18 STATE APPROPRIATIONS LIMIT ..... A-60

TABLE 19 PROPOSITION 98 FUNDING..... A-63

TABLE 20 PROPOSITION 98 FUTURE OBLIGATIONS BALANCES ..... A-64

TABLE 21 CALWORKS EXPENDITURES ..... A-70

TABLE 22 MEDI-CAL EXPENDITURES ..... A-71

TABLE 23 OPEB PAY-AS-YOU-GO FUNDING FISCAL YEARS 2009-10 TO 2013-14 .....	A-80
TABLE 24 ACTUAL COSTS/BUDGET FOR OTHER POSTEMPLOYMENT BENEFITS FISCAL YEARS 2007-08 THROUGH 2015-16 .....	A-81
TABLE 25 PERF MEMBERSHIP (STATE EMPLOYEES) AS OF JUNE 30, 2013 AND 2014 .....	A-89
TABLE 26 PERF (STATE ONLY) SCHEDULE OF BENEFITS PAID .....	A-90
TABLE 27 CERTAIN ACTUARIAL ASSUMPTIONS UTILIZED FOR PERF .....	A-93
TABLE 28 PERF SCHEDULE OF FUNDING PROGRESS STATE EMPLOYEES ONLY (FISCAL YEARS ENDED JUNE 30) .....	A-96
TABLE 29 STATE CONTRIBUTION TO PERF, INCLUDING CSU FISCAL YEARS 2007-08 TO 2015-16 FISCAL YEAR ENDING JUNE 30 .....	A-97
TABLE 30 CALPERS INVESTMENT RESULTS BASED ON MARKET VALUE .....	A-101
TABLE 31 PERF TIME-WEIGHTED AVERAGE RETURNS AS OF JUNE 30, 2014.....	A-102
TABLE 32 DB PROGRAM MEMBERSHIP .....	A-104
TABLE 33 DB PROGRAM SCHEDULE OF BENEFITS PAID AND ADMINISTRATIVE EXPENSES .....	A-105
TABLE 34 DB PROGRAM SCHEDULE OF CONTRIBUTIONS FROM EMPLOYERS AND THE STATE .....	A-109
TABLE 35 CERTAIN ACTUARIAL METHODS AND ASSUMPTIONS UTILIZED FOR DB PROGRAM FISCAL YEAR ENDING JUNE 30 .....	A-111
TABLE 36 DB PROGRAM SCHEDULE OF FUNDING PROGRESS (FISCAL YEARS ENDED JUNE 30) .....	A-113
TABLE 37 CALSTRS ASSET ALLOCATION .....	A-115
TABLE 38 CALSTRS INVESTMENT RESULTS BASED ON MARKET VALUE .....	A-115
TABLE 39 CALSTRS TIME-WEIGHTED AVERAGE RETURNS AS OF JUNE 30, 2014 .....	A-116
TABLE 40 SBMA FUNDING .....	A-117
TABLE 41 ANALYSIS OF POOLED MONEY INVESTMENT ACCOUNT PORTFOLIO .....	A-125
TABLE 42 COLLECTIVE BARGAINING UNITS .....	A-129
TABLE 43 POPULATION 2003-2013 .....	A-131
TABLE 44 LABOR FORCE 2002-2014 .....	A-132
TABLE 45 NONFARM PAYROLL EMPLOYMENT BY MAJOR SECTOR 2004 AND 2014 .....	A-132
TABLE 46 TOTAL PERSONAL INCOME IN CALIFORNIA 2002-2013 .....	A-133

TABLE 47 PERSONAL INCOME PER CAPITA 2002-2013 ..... A-133  
TABLE 48 RESIDENTIAL CONSTRUCTION PERMITS AUTHORIZED 2002-2014..... A-134  
TABLE 49 NON-RESIDENTIAL CONSTRUCTION 2002-2014 ..... A-134  
TABLE 50 CALIFORNIA’S EXPORTS OF GOODS 2002-2014..... A-135

## **INTRODUCTION TO THE STATE OF CALIFORNIA AND APPENDIX A**

APPENDIX A is the part of the Official Statement that provides investors with information concerning the State of California. This Introduction is intended to give readers a very brief overview of the main topics covered in APPENDIX A. Investors are advised to read the entire Official Statement, including APPENDIX A, to obtain information essential to making an informed investment decision. See “Certain Defined Terms” at the end of this section for certain defined terms used in this APPENDIX A.

### **State Financial Condition**

During the recent recession, which officially ended in 2009, the state experienced the most significant economic downturn since the Great Depression of the 1930s. As a result, state tax revenues declined precipitously, resulting in large budget gaps and occasional cash shortfalls in the period from 2008 through 2011, which were addressed largely through various spending cuts and payment deferrals.

Voters approved Proposition 30 in 2012, providing increased revenues through the next several fiscal years. Prior to the termination of the temporary additional personal income tax rates under Proposition 30 on December 31, 2018, the Administration’s plan is to pay off most of the unprecedented level of budgetary borrowings, debts and deferrals which were accumulated in order to balance budgets largely over the past decade. As of the 2015-16 Governor’s Budget, the state’s budget is projected to remain balanced through fiscal year 2018-19 with a positive budget reserve balance at the end of every year. See “DEBTS AND LIABILITIES UNDER PROPOSITION 2” and “PROPOSED FISCAL YEAR 2015-16 BUDGET – Multi-Year Budget Projections.”

Voters also approved Proposition 2 in November 2014, which directs specified revenues towards increasing reserves in the state’s rainy day fund and paying down specified debts. See “STATE FINANCES – Budget Reserves.” This mechanism will save money for the next recession and pay down the state’s debts and liabilities. By the end of fiscal year 2015-16, the state’s rainy day fund is projected to have a balance of \$2.8 billion. Under the Proposition 2 requirements, the 2015-16 Governor’s Budget also proposes an additional \$1.2 billion to pay off loans from special funds and past liabilities from Proposition 98.

In addition, the 2015-16 Governor’s Budget repays the remaining \$1 billion in budgetary deferrals to schools and community colleges, discharges the last of the \$15 billion in Economic Recovery Bonds that were issued to cover budget deficits from as far back as 2002, and repays local governments \$533 million in mandated reimbursements.

Despite the recent significant budgetary improvements as well as the progress in paying down certain liabilities, there remain a number of major risks and pressures that threaten the state’s financial condition, including the need to continue to pay remaining obligations which were deferred to balance budgets during the economic downturn, as well as significant unfunded liabilities of the two main retirement systems managed by state entities, CalPERS and CalSTRS. In recent years, the state has committed significant increases in annual payments to these systems

to reduce the unfunded liabilities. See “DEBTS AND LIABILITIES UNDER PROPOSITION 2”, “CURRENT STATE BUDGET-Budget Risks” and “STATE FINANCES-Retiree Health Care Costs.” In addition, the state’s revenues (particularly the personal income tax) can be volatile and correlate to overall economic conditions. There can be no assurances that the state will not face fiscal stress and cash pressures again, or that other changes in the state or national economies will not materially adversely affect the financial condition of the state.

## **State Revenues, Expenditures and Cash Management**

The state receives revenues from taxes, fees and other sources, the most significant of which are the personal income tax, sales and use tax, and corporation tax (which collectively constitute over 90 percent of total General Fund revenues and transfers). The state expends money on a variety of programs and services. Significant elements of state expenditures include education (both kindergarten through twelfth grade (“K-12”) and higher education), health and human services, and correctional programs. For a discussion of the sources and uses of state funds, see “STATE FINANCES.”

The 2014 Budget Act and related legislation (the “2014-15 Budget”) provided for a multi-year General Fund plan that was balanced and projected a \$449 million reserve at the end of fiscal year 2014-15, in addition to \$1.606 billion in the Budget Stabilization Account (“BSA” or “rainy day fund”). The 2015-16 Governor’s Budget projects that the state will end fiscal year 2014-15 with a reserve of \$452 million, plus the \$1.606 billion in the BSA. See “CURRENT STATE BUDGET”.

The 2015-16 Governor’s Budget proposes a multi-year General Fund strategy that is balanced and pays down the debts and liabilities as required pursuant to Proposition 2. See “DEBTS AND LIABILITIES UNDER PROPOSITION 2.” Additionally, a \$1.220 billion transfer into the BSA is projected in fiscal year 2015-16, bringing the cumulative balance to \$2.826 billion.

The state manages its cash flow requirements during the fiscal year primarily with a combination of external borrowing and internal borrowing by the General Fund from over 700 special funds. Since June 2008, the General Fund has typically ended each fiscal year with a net borrowing from these special funds. However, as of June 30, 2014, the General Fund had a cash surplus of \$1.9 billion and did not owe any monies to these special funds and other state funds from internal borrowing for cash management purposes (compared to almost \$2.435 billion owed at June 30, 2013 and \$9.593 billion at June 30, 2012). The 2015-16 Governor’s Budget projects that the State will not have any need to use external cash flow borrowing in fiscal year 2015-16. See “STATE FINANCES – Inter-Fund Borrowings.”

## **General Fund**

The moneys of the state are segregated into the General Fund and over 1,000 other funds, including special, bond and other funds. The General Fund consists of revenues received by the State Treasury and not required by law to be credited to any other fund, as well as earnings from the investment of state moneys not allocable to another fund. The General Fund is the principal operating fund for the majority of governmental activities and is the depository of most of the

major tax revenue sources of the state. For additional financial data relating to the General Fund, see the State Controller's unaudited report of General Fund cash receipts and disbursements attached to this APPENDIX A as EXHIBIT 1 and the audited financial statements in APPENDIX H to this Official Statement. See "STATE FINANCES" and "FINANCIAL STATEMENTS."

The state Constitution specifies that an annual budget shall be proposed by the Governor by January 10 of each year for the next fiscal year (the "Governor's Budget"). Under state law, the annual proposed Governor's Budget cannot provide for projected expenditures in excess of projected resources for the ensuing fiscal year. State law also requires the Governor to update the Governor's Budget projections and budgetary proposals by May 14 of each year (the "May Revision"). The May Revision is normally the basis for final negotiations between the Governor and Legislature to reach agreement on appropriations and other legislation to fund state government for the ensuing fiscal year (the "Budget Act"). The state Constitution calls for adoption of a balanced budget by a majority vote of each House of the Legislature by June 15 of each year. The Governor has 12 calendar days to either sign or veto the enrolled budget.

Over the years, a number of laws and constitutional amendments have been enacted, often through voter initiatives, which have made it more difficult for the state to raise taxes, restricted the use of the General Fund or special fund revenues, or otherwise limited the Legislature and the Governor's discretion in enacting budgets. See "THE BUDGET PROCESS – Constraints on the Budget Process."

### **State Indebtedness and Other Obligations**

As of January 1, 2015, the state had outstanding obligations payable principally from the state's General Fund or from lease payments paid from the operating budget of the respective lessees, which operating budgets are primarily, but not exclusively, derived from the General Fund, consisting of \$76.7 billion principal amount of general obligation bonds and \$11.1 billion of lease-revenue bonds. As of January 1, 2015, there was approximately \$31.1 billion of authorized and unissued long-term voter-approved general obligation bonds which, when issued, would be payable principally from the General Fund and approximately \$3.89 billion of authorized and unissued lease-revenue bonds. See "STATE INDEBTEDNESS AND OTHER OBLIGATIONS – Future Issuance Plans; General Fund Debt Ratio."

Certain state agencies and authorities issue revenue obligations for which the General Fund has no liability. Revenue bonds represent obligations payable from state revenue-producing enterprises and projects, which are not payable from the General Fund, and conduit obligations payable only from revenues paid by local governments or private users of facilities financed by the revenue bonds.

The state has always paid when due the principal of and interest on its general obligation bonds, general obligation commercial paper notes, lease-revenue obligations and short-term obligations, including revenue anticipation notes and revenue anticipation warrants. Detailed information regarding the state's long-term debt appears in the sections "STATE INDEBTEDNESS AND OTHER OBLIGATIONS" and "STATE DEBT TABLES."

## State Pension Funds and Retiree Health Care Costs

The two main state pension funds face large unfunded future liabilities. CalPERS reported an unfunded accrued liability allocable to state employees (excluding judges and elected officials) as of June 30, 2013, of \$36.4 billion on an actuarial value of assets (“AVA”) basis (an increase of \$8.2 billion from the June 30, 2012 Valuation) and \$49.9 billion on a market value of assets (“MVA”) basis (an increase of \$4.4 billion from the June 30, 2012 Valuation). The California State Teachers’ Retirement System (“CalSTRS”) reported the unfunded accrued liability of its Defined Benefit Plan as of June 30, 2014 at \$72.7 billion on an AVA basis (a decrease of \$1.0 billion from the June 30, 2013 valuation), and \$61.8 billion on an MVA basis (a decrease of \$12.6 billion from the June 30, 2013 valuation).

General Fund contributions to CalPERS and CalSTRS are estimated to be approximately \$2.7 billion and \$1.5 billion, respectively, for the 2014-15 fiscal year. The combined contributions, which include contributions for California State University (“CSU”), represent about 3.7 percent of all General Fund expenditures in fiscal year 2014-15. These contributions are expected to rise in fiscal year 2015-16, to a total of approximately 4.3 percent of General Fund expenditures. See ‘PROPOSED FISCAL YEAR 2015-16 BUDGET’ and ‘CURRENT STATE BUDGET.’

There can be no assurances that the state’s annual required contributions to CalPERS and CalSTRS will not significantly increase in the future. The actual amount of any increases will depend on a variety of factors, including but not limited to investment returns, actuarial assumptions, experience and retirement benefit adjustments. The Governor signed Chapter 47, Statutes of 2014 (AB 1469) on June 24, 2014, that increases statutorily required contributions to CalSTRS from the state, school districts, and teachers beginning July 1, 2014. The AB 1469 funding plan includes additional increases in contribution rates for the state, school districts, and teachers over the next several years in order to eliminate the current CalSTRS unfunded liability by fiscal year 2045-46. Recent action by the CalPERS Board to revise amortization and smoothing policies is expected to result in more rapid increases in state retirement contributions commencing in fiscal year 2015-16. The CalPERS Board in February 2014 also adopted staff recommendations to change mortality and other assumptions, which resulted in increased contribution rates starting in fiscal year 2014-15. See “PENSION TRUSTS – Prospective Funding Status; Future Contributions.”

The state also provides postemployment health care and dental benefits to state employees and their spouses and dependents (when applicable) and utilizes a “pay-as-you-go” funding policy. These are sometimes referred to as Other Post Employment Benefits or “OPEB.” As reported in the state’s OPEB Actuarial Valuation Report, the state has an Unfunded Actuarial Accrued Liability relating to state retirees’ other postemployment benefits which was estimated at \$71.81 billion as of June 30, 2014 (as compared to \$64.57 billion estimated as of June 30, 2013).

The 2015-16 Governor’s Budget proposes a comprehensive strategy to eliminate the OPEB Unfunded Actuarial Accrued Liability over a period of 32 years with increased funding shared equally between state employers and employees. The 2015-16 Governor’s Budget also

proposes reducing the cost structure of employee and retiree health care benefits. See “STATE FINANCES – Retiree Health Care Costs.”

## **Financial Statements**

APPENDIX H to this Official Statement, which is incorporated into this APPENDIX A, contains the Audited Basic Financial Statements of the state for the year ended June 30, 2014, together with certain information required by governmental accounting and financial reporting standards to be included in the Financial Statements, including a “Management’s Discussion and Analysis” that describes and analyzes the financial position of the state and provides an overview of the state’s activities for the fiscal year ended June 30, 2014.

In addition, EXHIBIT 1 to APPENDIX A contains the State Controller’s unaudited reports of General Fund cash receipts and disbursements for the period July 1, 2014 through March 31, 2015.

## **Population and Economy of the State**

California is by far the most populous state in the nation, nearly 50 percent larger than the second-ranked state according to the 2010 United States Census. The 2014 estimate of California’s population is 38.5 million residents, which is 12 percent of the total United States population.

California’s economy, the largest among the 50 states and one of the largest and most diverse in the world, has major components in high technology, trade, entertainment, agriculture, manufacturing, government, tourism, construction and services. The relative proportion of the various components of the California economy closely resembles the make-up of the national economy. The California economy continues to benefit from broad-based growth.

Demographic and economic statistical information and a discussion of economic assumptions are included in this APPENDIX A under “CURRENT STATE BUDGET – Economic Assumptions Underlying the 2015-16 Governor’s Budget” and “ECONOMY AND POPULATION.”

## **Certain Defined Terms**

The following terms and abbreviations are used in this APPENDIX A:

“Administration” means the Governor’s Office and those individuals, departments, and offices reporting to it (including the Department of Finance).

“BSA” or “Budget Stabilization Account” means the Budget Stabilization Account created under Proposition 58 and amended by Proposition 2. See “STATE FINANCES – Budget Reserves.”

“ERBs” or “Economic Recovery Bonds” means Economic Recovery Bonds of the state issued pursuant to Proposition 57. See “STATE INDEBTEDNESS AND OTHER OBLIGATIONS – Economic Recovery Bonds.”

“EXHIBIT 1” means the State Controller’s Unaudited Statement of General Fund Cash Receipts and Disbursements for the period from July 1, 2014 through March 31, 2015 as attached to this APPENDIX A as EXHIBIT 1.

“LAO” means the Legislative Analyst’s Office, an entity of the State Legislature.

“Proposition 2” means a legislative constitutional amendment that amends the provisions governing the Budget Stabilization Account, which was approved by the voters in the November 2014 statewide general election. See “STATE FINANCES – Budget Reserves.”

“Proposition 30” means The Schools and Local Public Safety Protection Act of 2012, an initiative measure which was approved by the voters in the November 2012 statewide general election. See “STATE FINANCES – Sources of Tax Revenue.”

“Proposition 39” means the California Clean Energy Jobs Act, an initiative measure which was approved by the voters in the November 2012 statewide general election. See “STATE FINANCES – Sources of Tax Revenue.”

“Proposition 47” means The Safe Neighborhoods and Schools Act, an initiative measure which was approved by voters in the November 2014 statewide general election. See “THE BUDGET PROCESS – Constraints on the Budget Process.”

“SB 105” means Senate Bill 105 (Chapter 310, Statutes of 2013), providing additional appropriations in fiscal year 2013-14 to address a court-ordered reduction of the prisoner population in state prisons.

“SFEU” means the Special Fund for Economic Uncertainties, created pursuant to Government Code Section 16418.

“2014 Budget Act” means the Budget Act for fiscal year 2014-15, adopted on June 20, 2014.

“2014-15 Governor’s Budget” means the Governor’s Budget for fiscal year 2014-15 released on January 9, 2014.

“2014-15 May Revision” means the May Revision of the 2014-15 Governor’s Budget released May 13, 2014.

“2014-15 Budget” means the 2014 Budget Act plus related legislation to implement the budget.

“2015-16 Governor’s Budget” means the Governor’s Budget for fiscal year 2015-16 released on January 9, 2015.

“2015-16 May Revision” means the May Revision of the 2015-16 Governor’s Budget scheduled to be released on or before May 14, 2015.

Reference to the “state” as a noun or adjective means the State of California, following the practice of the Department of Finance.

## RECENT DEVELOPMENTS

*The following are certain significant recent developments concerning the state:*

The 2015-16 Governor’s Budget. On January 9, 2015, the Governor released his proposed budget for the 2015-16 fiscal year. The proposal sets forth a structurally balanced budget which continues to pay down debt while it invests in education, strengthens the state’s infrastructure, addresses poverty and income inequality, and builds a strong reserve fund. See “PROPOSED FISCAL YEAR 2015-16 BUDGET.”

Strong Revenues. The 2015-16 Governor’s Budget reported that General Fund revenues primarily from the major tax sources of personal income tax, sales and use tax, and corporation tax, are estimated to be about \$3.0 billion higher, for the combined 2013-14 and 2014-15 fiscal years, than was projected at the time the 2014 Budget Act was enacted in June 2014. Additional adjustments of \$0.7 billion to the 2014-15 beginning balance result in a \$3.7 billion increase in available resources in fiscal year 2014-15. Virtually all of these additional resources will, pursuant to state law, be used to further reduce budgetary debts and be appropriated for increased support of K-14 schools and increased Medi-Cal costs. See “CURRENT STATE BUDGET.” See “CURRENT STATE BUDGET.”

Recent Tax Receipts. *The Department of Finance reported that, based on agency cash receipts, tax receipts for March 2015 were \$652 million above the 2015-16 Governor’s Budget estimate of \$6.604 billion. Fiscal year-to-date receipts for 2014-15, including a \$1 million revision to prior months, are \$1.286 billion above the 2015-16 Governor’s Budget estimate of \$71.962 billion.*

Drought Conditions. California is in the third year of a drought. After three years of lower precipitation than usual, the drought effects in 2014 were only able to be offset by temporary measures such as additional groundwater pumping, shifting crop patterns, and fallowing fields. California receives the majority of its rainfall during October through March. As of the end of January 2015, more than three-quarters of California is still classified as experiencing extreme or exceptional drought conditions. However, a relatively small proportion of California’s economy will be directly impacted by water shortages. In particular, agricultural production totaled \$46.7 billion out of \$2.2 trillion in 2013 California GDP.

On March 17, 2015, the State Water Resources Control Board adopted expanded emergency regulations requiring mandatory water conservation measures such as restrictions on outdoor irrigation in urban areas as well as water management requirements for hotels and restaurants.

On March 27, 2015, the Governor signed legislation to help local communities deal with the drought. The \$1.059 billion package will accelerate funds for flood protection projects as well as provide funds to help Californians improve access to water supplies, including \$267 million for additional drinking water and recycling projects that will have long term benefits, \$53 million to provide immediate assistance such as emergency drinking water and food needs as

well as technical assistance to communities to help with water supply issues and \$26 million to help the state deal with various drought related environmental issues. Of the total package, \$927 million is from previously approved general obligation bonds, \$30 million is from cap and trade proceeds, \$27 million is from special funds and just under \$75 million is from the General Fund. Only \$29.2 million of the General Fund proposal is an increase from what was proposed in the 2015-16 Governor's Budget overall plan.

On April 1, 2015, upon confirmation of the lowest snowpack reading ever for this time of year in the state's water calendar, the Governor issued another Executive Order which will save water, increase enforcement to prevent wasteful water use, streamline the state's drought response and invest in new technologies that will make California more drought resilient. The Governor has directed the State Water Resources Control Board to implement mandatory water reductions across California to reduce water usage by 25 percent. In addition, the executive order calls for increased enforcement and water use reporting to help increase conservation. Finally, the executive order calls for assistance to the state's communities to help replace lawn and turf, replace inefficient household devices, as well as invest in more efficient water and energy technology. Funding levels for these programs will be considered as part of the 2015-16 May Revision.

## **PROPOSED FISCAL YEAR 2015-16 BUDGET**

### **General**

The 2015-16 Governor's Budget, released on January 9, 2015, proposes a multi-year plan that is balanced, and continues to pay down budgetary debt from past years.

General Fund revenues and transfers for fiscal year 2015-16 are projected at \$113.4 billion, an increase of \$5.3 billion, or 4.9 percent, compared with a revised estimate of \$108.0 billion in General Fund revenues and transfers for fiscal year 2014-15. These estimates include transfers to the BSA, also referred to as the state's "rainy day fund," of \$1.2 billion in fiscal year 2015-16 and \$1.6 billion in fiscal year 2014-15. The transfers have the effect of lowering the total reported levels of General Fund revenues and transfers for the related fiscal years by the amounts of the transfers.

General Fund expenditures for fiscal year 2015-16 are projected at \$113.3 billion, an increase of \$1.6 billion, or 1.4 percent, compared with a revised estimate of \$111.7 billion in General Fund expenditures for fiscal year 2014-15. The fiscal year 2014-15 expenditure level includes a one-time increase of \$1.6 billion in General Fund expenditures due to the early repayment of the Economic Recovery Bonds, pursuant to Proposition 58 (which was in effect prior to the enactment of Proposition 2).

The 2015-16 Governor's Budget has the following major components:

- Proposition 98 (K-14 Education) – proposes \$65.7 billion total funding for fiscal year 2015-16, of which \$47.0 billion is from the General Fund. When combined with more than \$250 million in settle-up payments for prior years, the 2015-16 Governor's Budget proposes an increased investment of \$7.8 billion in K-14 education. The 2015-16

Governor's Budget also proposes to eliminate all remaining school budgetary deferrals. See "STATE FINANCES – Proposition 98 and K-14 Funding".

- Higher Education – proposes total state funding of \$14.5 billion for all major segments of Higher Education, including \$14.1 billion from the General Fund (both Non-Proposition 98 and Proposition 98). The remaining funds include special and bond funds.
- Health and Human Services – proposes \$52.5 billion, including \$31.9 billion from the General Fund and \$20.5 billion from special funds, for these programs. State implementation of federal health care reform has provided coverage to millions of Californians, beginning in January 2014. See "STATE FINANCES – Health and Human Services".
- Public Safety – proposes total state funding of \$12.7 billion, including \$10.2 billion from the General Fund and \$2.5 billion from special funds, for Corrections and Rehabilitation. See "STATE FINANCES – California Department of Corrections and Rehabilitation".
- Cash Management. – projects that the state will not have any need to use external cash flow borrowing in fiscal year 2015-16. See "STATE FINANCES – Inter-Fund Borrowings."

For a description of certain risks identified in connection with the preparation of the 2015-16 Governor's Budget, see "CURRENT STATE BUDGET – Budget Risks."

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The following table summarizes the General Fund budget in the 2015-16 Governor's Budget and compares to the General Fund budget for the current fiscal year as of the 2014 Budget Act:

**TABLE 1**  
**General Fund Budget Summary**  
**(Dollars in Millions)**

	<u>As of 2014</u>	<u>As of 2015-16</u>	
	<u>Budget Act</u>	<u>Governor's Budget</u>	
	<u>Fiscal Year</u>	<u>Fiscal Year</u>	<u>Fiscal Year</u>
	<u>2014-15</u>	<u>2014-15</u>	<u>2015-16</u>
Prior Year Balance	\$ 3,903	\$ 5,100	\$ 1,423
Revenues and Transfers	<u>105,488</u>	<u>108,042</u>	<u>113,380</u>
Total Resources Available	109,391	113,142	114,803
Non-Proposition 98 Expenditures	63,525	65,071	66,279
Proposition 98 Expenditures	<u>44,462</u>	<u>46,648</u>	<u>47,019</u>
Total Expenditures	107,987	111,719	113,298
Fund Balance	1,404	1,423	1,505
Reserve for Liquidation of Encumbrances	955	971	971
Special Fund for Economic Uncertainties	449	452	534
Budget Stabilization Account/ Rainy Day Fund	\$ 1,606	\$ 1,606	\$ 2,826

Source: State of California, Department of Finance.

### Development of Revenue Estimates

Development of the forecast for the major General Fund revenues begins with a forecast of national economic activity prepared by an independent economic forecasting firm. The Department of Finance's Economic Research Unit, under the direction of the Chief Economist, adjusts the national forecast based on the Department of Finance's economic outlook. The national economic forecast is used to develop a forecast of similar indicators for California activity.

After finalizing the forecasts of major national and California economic indicators, revenue estimates are generated using revenue forecasting models developed and maintained by the Department of Finance. With each forecast, adjustments are made for any legislative, judicial, or administrative changes, as well as for recent cash flow results. The forecast is updated twice a year and released with the Governor's Budget by January 10 and the May Revision by May 14.

*National Economy.* The national economy continues to grow. After output of the national economy (Real Gross Domestic Product or “real GDP”) grew by 2.2 percent in 2013, growth increased to 2.4 percent in 2014.

The national unemployment rate declined gradually from the middle of 2011 through the end of 2014, to 5.6 percent in December 2014. As of February 2015, the unemployment rate is 5.5 percent. The unemployment rate fell by 1.1 percentage points in 2014. Nonfarm payroll employment continued to expand at a modest pace from 2011 through 2014.

Home building has been gradually improving but is still relatively weak compared to pre-crisis levels and historical averages. While still at a subdued level with respect to pre-crisis levels, housing starts were up over 8.7 percent in 2014. Home prices in most metropolitan areas have continued to improve.

After shrinking in 2013, the U.S. trade deficit increased by 7.6 percent in 2014 to \$452.6 billion.

*California Economy.* California’s recovery spread to more sectors of the economy in 2013 and 2014. In fact, the recently released benchmark revisions revealed that California gained more jobs in 2013 and 2014 than previously estimated and the gains were spread widely across major industry sectors. Growth in the high-technology sector, international trade, and tourism are being supplemented by better residential construction and real estate conditions. Overall, California’s real GDP increased by 2 percent in 2013, and totaled \$2.2 trillion at current prices, making it the eighth largest economy in the world. While the current drought is one of the most severe in California’s history, some farmers were able to offset the effects of surface water shortfalls in 2014 through groundwater pumping, shifting crop patterns, and planting fewer acres. A continuation of drought conditions in 2015, however, would be expected to have more severe impacts, as options for adjustment would be more limited.

Personal income increased in sixteen of the eighteen quarters through the third quarter of 2014, with decreases only in the fourth quarter of 2011 and the first quarter of 2013. The decrease in early 2013 was partially due to the expiration of the federal payroll tax holiday.

In November 2013, the private sector had surpassed the pre-recession peak in payroll employment, but the declines in the government sector meant that total nonfarm payroll jobs did not surpass the pre-recession peak until February 2014. As of February 2015 California gained a total of 1.828 million jobs since employment expansion began in February 2010. Despite the drought, farm employment has been relatively steady, with farm jobs averaging 417,200 through December in 2014 compared with 411,600 over the same period in 2013. The state unemployment rate reached a high of 12.4 percent in late 2010. The rate has improved since then, falling to 6.7 percent in February 2015. In comparison, the national unemployment rate was 5.5 percent in February 2015.

After hitting a low of close to 200,000 units (seasonally-adjusted and annualized) in the middle of 2007, sales of existing single-family homes have rebounded to over 360,000 units annually. Home prices continued to climb in 2013 and 2014 reaching levels not seen in more

than five years. The median price of existing, single-family homes sold in December 2014 was \$452,570. However, this remains 24 percent below the pre-recession peak.

California issued 83,000 residential building permits in 2013, 42.6 percent more than were issued in 2012 but still only 39 percent of the 213,000 permits issued in 2004. There were 86,000 permits issued in 2014, an increase of 4 percent over 2013. These remain mostly permits for multi-family structures.

After growing 3.9 percent in 2013, California export growth slowed to 3.6 percent in 2014.

The California economy is expected to continue making steady progress. Industry employment is forecast to expand 2.4 percent in 2015, and 2.3 percent growth is projected for 2016. Personal income is projected to grow 4.4 percent in 2014, 4.5 percent in 2015, and 5.3 percent in 2016.

Despite moderate growth in the past year, which appears to be continuing into 2015, there are still risks to the economy. Economic expansions do not last forever. In the post-war period, the average expansion length is almost five years and the longest expansion was ten years. As of January 2015, the current expansion has lasted close to six years. There are few immediate signs of a contraction, but it would be an historical anomaly for the U.S. not to see another recession before 2020.

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## Economic Assumptions Underlying the 2015-16 Governor's Budget

The revenue and expenditure assumptions utilized in connection with the 2015-16 Governor's Budget are based upon certain projections of the performance of the California, national, and global economies in calendar years 2015 and 2016. These economic assumptions are set forth below.

**TABLE 2**  
**Selected National and California Economic Data**

	<u>2014</u>	<u>2015</u> <u>(Projected)</u>	<u>2016</u> <u>(Projected)</u>
<b>United States</b>			
Real gross domestic product (2009 CW \$, percent change)	2.2	2.6	2.8
Personal income (percent change)	4.2	4.3	5.0
Nonfarm wage and salary employment (millions)	138.8	141.4	143.5
(percent change)	1.8	1.9	1.5
<b>California</b>			
Personal income (\$ billions)	1,938.0	2,025.6	2,132.2
(percent change)	4.4	4.5	5.3
Nonfarm wage and salary employment (thousands)	15,532.2	15,907.5	16,277.6
(percent change)	2.5	2.4	2.3
Unemployment rate (percent)	7.5	6.6	6.2
Housing units authorized (thousands)	82.7	100.9	112.2
(percent change)	(0.3)	21.9	11.2
New auto registrations (thousands)	1,719.3	1,778.4	1,859.3
(percent change)	6.9	3.4	4.5
Total taxable sales (\$ billions)	620.3	649.0	678.8
(percent change)	6.0	4.6	4.6

CW: Chain Weighted

Note: Percentage changes calculated from unrounded data.

Source: State of California, Department of Finance, 2015-16 Governor's Budget.

## Multi-Year Budget Projections

In connection with the preparation of the 2015-16 Governor's Budget, the Department of Finance prepared high level multi-year budget projections, as set forth below. The projections are based on a variety of assumptions, including assumptions concerning economic conditions, and state revenues and expenditures.

The year-to-year changes in Revenues and Transfers are driven, in general, by expected continued moderate economic growth. However, due largely to the strength of the stock market through the end of 2014, capital gains are expected to be above normal levels for 2014 and 2015. (Normal level is considered to be 4.4 percent of personal income in the state.) As such, growth in tax receipts is expected to be higher than normal through fiscal year 2015-16. Tax revenue is expected to grow by 7.2 percent from fiscal year 2013-14 to fiscal year 2014-15, and by 5.4 percent from fiscal year 2014-15 to fiscal year 2015-16. The growth rate for fiscal year 2014-15 reflects the reduction of fiscal year 2013-14 personal income tax revenue due to the acceleration of income into 2012 as a result of changes in the federal tax laws in late 2012 and early 2013.

For fiscal years 2016-17 and 2017-18, the underlying tax revenue is projected to grow at approximately 4 percent a year. The annual growth rate drops to less than 1 percent in fiscal year 2018-19, due to the phase-out of Proposition 30 Revenues. The other main factor explaining the year-to-year changes in Revenues and Transfers is the change in the amounts of loan repayments to special funds made each year consistent with the projections shown in Table 7 below. The multi-year projections show that, under the assumptions made, the state would be able to achieve balanced budgets for the next several years, while continuing to reduce various debts and liabilities. The reduction of debts and liabilities are generally included in the multi-year projection as increases in expenditures. In the case of loan repayments to special funds, they are reductions in Revenues and Transfers. Actual conditions may differ materially from the assumptions, and there can be no assurances the projections will be achieved.

**TABLE 3**  
**General Fund Multi-Year Budget Projection**  
**(Dollars in Millions)**

	<u>2014-15</u>	<u>2015-16</u>	<u>Fiscal Year 2016-17</u>	<u>2017-18</u>	<u>2018-19</u>
Prior Year Balance	\$ 5,100	\$ 1,423	\$ 1,505	\$ 1,569	\$ 2,112
Revenues and Transfers <sup>(a)</sup>	109,648	114,600	118,773	124,281	125,891
Transfer to BSA/Rainy Day Fund <sup>(b)</sup>	(1,606)	(1,220)	(1,080)	(1,134)	(1,045)
<b>Total Resources Available</b>	<b>\$113,142</b>	<b>\$114,803</b>	<b>\$119,198</b>	<b>\$124,716</b>	<b>\$126,958</b>
Non-Proposition 98 Expenditures	65,071	66,279	69,419	72,324	75,598
Proposition 98 Expenditures	46,648	47,019	48,210	50,280	50,384
<b>Total Expenditures</b>	<b>\$111,719</b>	<b>\$113,298</b>	<b>\$117,629</b>	<b>\$122,604</b>	<b>\$125,982</b>
Fund Balance	<b>\$1,423</b>	<b>\$1,505</b>	<b>\$1,569</b>	<b>\$2,112</b>	<b>\$976</b>
Reserve for Encumbrances	971	971	971	971	971
Special Fund for Economic Uncertainties	<b>\$452</b>	<b>\$534</b>	<b>\$598</b>	<b>\$1,141</b>	<b>\$5</b>
Budget Stabilization Account (BSA)/Rainy Day Fund	\$1,606	\$2,826	\$3,906	\$5,040	\$6,085
<b>Operating Surplus/(Deficit) with BSA/Rainy Day Fund Transfer</b>	<b>\$(3,677)<sup>(c)</sup></b>	<b>\$82</b>	<b>\$64</b>	<b>\$543</b>	<b>\$(1,136)<sup>(d)</sup></b>

Source: State of California, Department of Finance

(a) The personal income tax portion of Proposition 30 expires after tax year 2018. Roughly one-half of the impact of Proposition 30 is expected to be lost in 2018-19, and beginning with 2019-20, there will be no remaining impact from Proposition 30. The sales tax portion of Proposition 30 will expire after December 31, 2016. Information showing the projected Proposition 30 amounts is shown below:

	<u>2014-15</u>	<u>2015-16</u>	<u>2016-17</u>	<u>2017-18</u>	<u>2018-19</u>
Prop 30 – Income Tax	\$6,458	\$6,489	\$6,765	\$7,132	\$2,912
Prop 30 – Sales Tax	1,409	1,529	804	0	0

(b) The 2014-15 transfer to the BSA is pursuant to Proposition 58. The 2015-16 through 2018-19 transfers are pursuant to Proposition 2 approved by voters in November 2014. See “STATE FINANCES – Budget Reserves”.

(c) The 2014-15 operating deficit is largely the result of using the ending fund balance carried over from 2013-14 of \$5.1 billion to pay down debt and liabilities.

(d) While 2018-19 is forecasted to result in an operating deficit, it maintains a balanced budget because of the use of accumulated reserve funds.

## CURRENT STATE BUDGET

### General

The 2014-15 Budget, including the 2014 Budget Act, was enacted on June 20, 2014. It included a multi-year plan that is balanced, established a rainy day fund, addressed the CalSTRS unfunded liabilities, and paid down a substantial portion of budgetary debt from past years.

When the 2014 Budget was enacted, General Fund revenues and transfers for fiscal year 2014-15 were projected at \$105.5 billion. As of the 2015-16 Governor's Budget, they are projected to increase to \$108.0 billion (net of \$1.6 billion transfer to the BSA). General Fund expenditures for fiscal year 2014-15 are projected to increase from \$108.0 billion to \$111.7 billion. See Table 1 for the estimates as of the 2014 Budget Act and 2015-16 Governor's Budget, and see "Fiscal Year 2014-15 Revised Estimates in the 2015-16 Governor's Budget" for more information.

Pursuant to Proposition 58 of 2004, the state set aside \$3.212 billion (3 percent of estimated General Fund revenues) in the BSA, of which half will remain in the BSA, and half was transferred to retire Economic Recovery Bonds. Under the state's budgeting procedures (and included in the figures in the previous paragraph), the \$1.6 billion transferred to the BSA for "rainy day" purposes will be reflected as a reduction of revenues and transfers, while the \$1.6 billion used to retire the Economic Recovery Bonds will be reflected as an expenditure of General Fund resources. See "STATE FINANCES – Budget Reserves – Budget Stabilization Account."

The 2014-15 Budget had the following other major components:

- Proposition 98 – contained funding of \$60.9 billion for fiscal year 2014-15, of which \$44.5 billion is from the General Fund. When combined with General Fund increases of \$4.9 billion in fiscal years 2012-13 and 2013-14, the 2014-15 Budget included a \$10.3 billion increase in the General Fund investment in K-14 education compared to the 2013-14 Budget. The Budget also repaid \$5.1 billion in school budgetary deferrals in fiscal year 2014-15, and included a "trigger" mechanism (described below) that is expected to result in the retirement of an additional \$1 billion of the remaining deferral balances from 2013-14 and 2014-15, as state revenues are expected to rise higher than anticipated in the 2014-15 Budget. See "STATE FINANCES – Proposition 98 and K-14 Funding".
- Higher Education – contained total state funding of \$13.0 billion for all major segments of Higher Education, including \$12.6 billion from the General Fund (both Non-Proposition 98 and Proposition 98), an increase of \$1.2 billion General Fund from revised estimates for fiscal year 2013-14. The remaining funds include special and bond funds.
- Health and Human Services – contained \$49.0 billion, including \$29.7 billion from the General Fund and \$19.4 billion from special funds, for these programs. See "STATE FINANCES – Health and Human Services."
- Implementation of the Affordable Care Act – contained \$14.5 billion, including \$477.7 million from the General Fund at the 2014 Budget Act, to implement federal health care

reform, which started in January 2014, and provided coverage to millions of Californians. The revised projection for 2014-15, at the 2015-16 Governor's Budget, contains \$14.6 billion, including \$537.9 million from the General Fund, an increase of \$60.2 million from the General Fund. See "STATE FINANCES – Health and Human Services – Health Programs – Health Care Reform."

- Prison Funding – contained total state funding of \$12.0 billion, including \$9.6 billion from the General Fund and \$2.4 billion from special funds, for the Department of Corrections and Rehabilitation and other related programs. See "STATE FINANCES – California Department of Corrections and Rehabilitation" and "LITIGATION – Prison Healthcare Reform and Reduction of Prison Population."

- Redevelopment Agency Dissolution Savings – reflected Proposition 98 General Fund savings of \$1.1 billion in fiscal year 2013-14 and \$811 million in fiscal year 2014-15. This reflected the receipt of a like amount of property tax revenues in each fiscal year by K-12 schools and community colleges.

- Payment of Interest on Unemployment Insurance Fund Debt – contained \$218.5 million from the General Fund to make the 2014 interest payment on the outstanding loan from the federal unemployment account. Interest will continue to accrue and be payable annually until the principal on the loan is repaid. The principal amount of the federal loan is projected to be \$8.8 billion at the end of calendar year 2014 compared to \$9.7 billion at the end of 2013. See "STATE FINANCES – Unemployment Insurance."

- Cash Management – Cash flow needs are being managed through internal and external borrowing. The state issued \$2.8 billion in revenue anticipation notes for cash management purposes, compared with \$5.5 billion in fiscal year 2013-14.

- "Trigger" Mechanism for Additional General Fund Expenditures – contained provisions to use extra funds if state revenues rose higher than anticipated in the 2014-15 Budget. As the revenues are now projected to pass the trigger level, these funds will be used to eliminate the remaining \$1 billion in school deferrals (see Proposition 98 above) and further reduce \$500 million in local government mandate claims.

- Paying Down Debts and Liabilities – the 2014-15 Budget reduced more than \$10 billion of debts, deferrals, and budgetary obligations accumulated over the prior decade. Prior to application of extra revenues described above under "Trigger Mechanism," the 2014-15 Budget paid down the deferral of payments to schools by \$5 billion, paid off the Economic Recovery Bonds, repaid various special fund loans and funded \$100 million in mandate claims that have been owed to local governments since 2004 or longer. See "DEBTS AND LIABILITIES UNDER PROPOSITION 2."

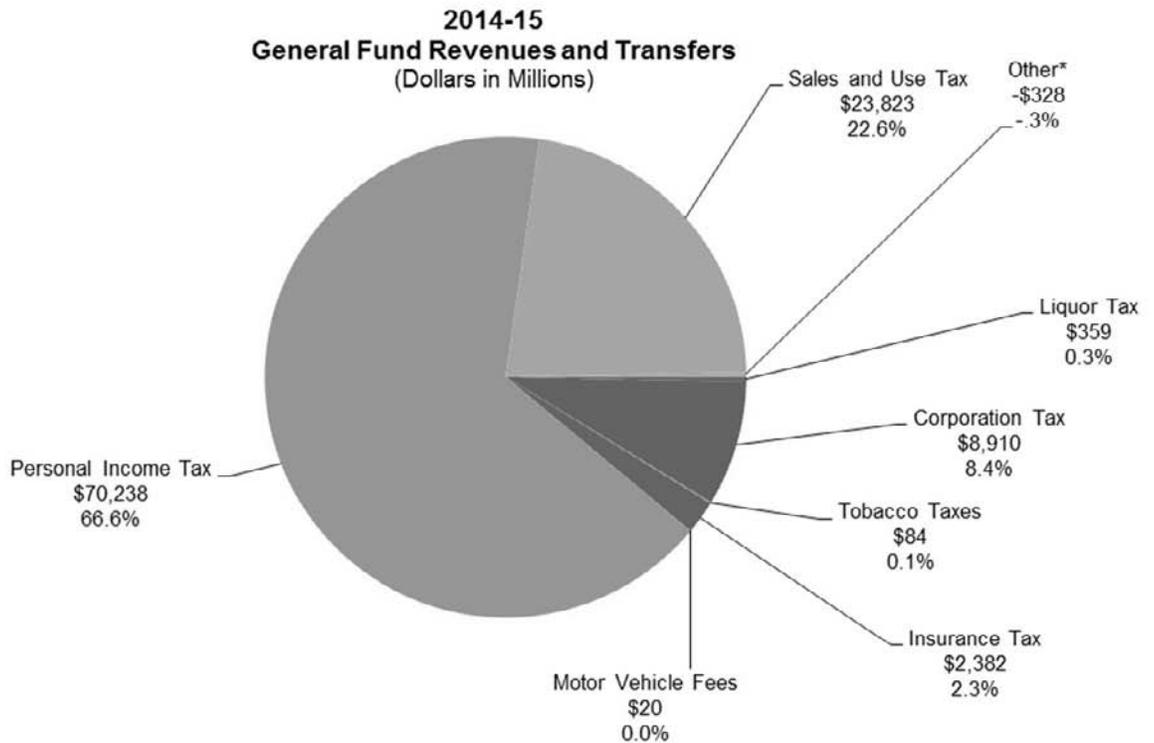
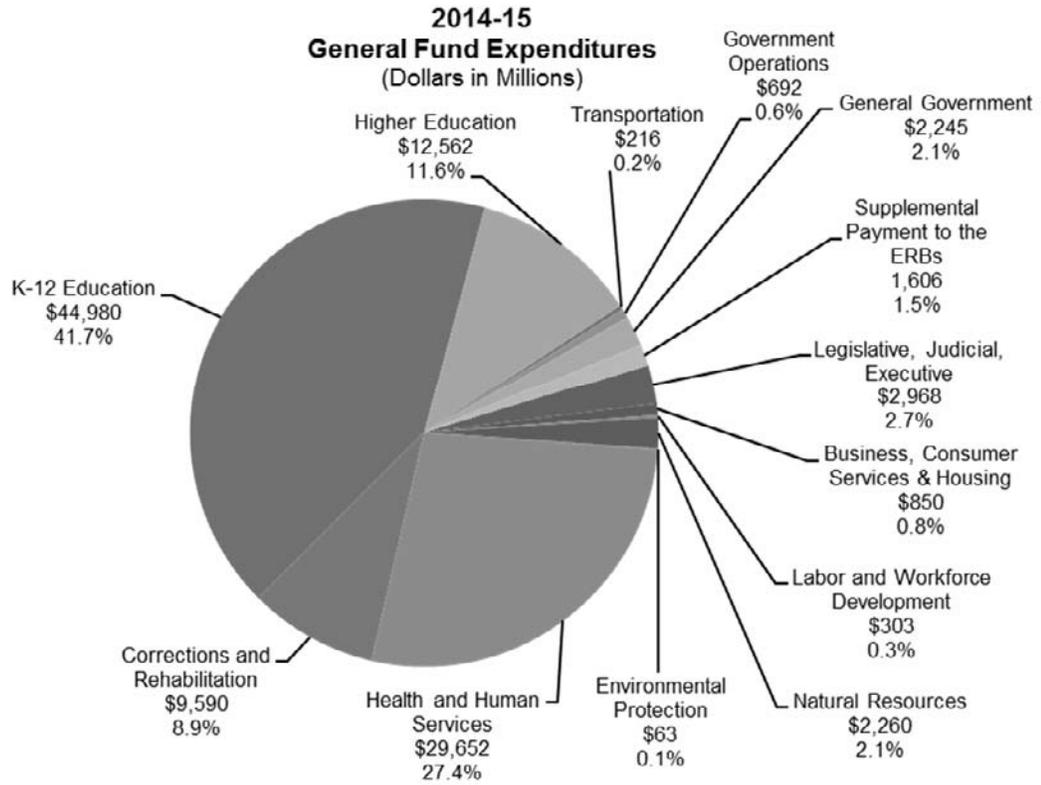
- Shoring Up Teacher Pensions – the 2014-15 Budget set forth a plan of shared responsibility among the state, school districts and teachers to eliminate the current unfunded liability in CalSTRS (the pension system for public school teachers in the state) in about 30 years. Barring state action, CalSTRS was expected to run out of money in 33 years. The first year's contributions from each of the state, school districts and teachers are modest, totaling

about \$275 million (\$59.1 million General Fund). The contributions will increase in subsequent years, reaching more than \$5 billion annually in total funds (approximately \$900 million General Fund) when the rates are fully phased in for all parties by 2020-21. See “PENSION TRUSTS.”

The following charts summarize the principal components of the 2014 Budget Act, as of its adoption.

In the chart below showing General Fund Expenditures, the state’s expenditures for contributions to the pension funds and for debt service on bonds are not shown separately, but are included within the applicable expenditure category in the chart. The state’s contributions to CalPERS and CalSTRS in fiscal year 2014-15 are a combined \$4.2 billion, or 3.7 percent of total expenditures from the General Fund. The net debt service costs on general obligation bonds and lease-revenue bonds paid by rental payments from the General Fund total \$5.9 billion, or 5.46 percent of total expenditures. These debt service costs were net of reimbursement from various special funds (e.g., vehicle weight fees offsetting costs of transportation bonds) and subsidy payments from the federal government for taxable Build America Bonds. See “STATE INDEBTEDNESS AND OTHER OBLIGATIONS – Build America Bonds.”

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\*The "Other" category is negative because it includes a transfer to the BSA of \$1,606 million.

## **Fiscal Year 2014-15 Revised General Fund Estimates in the 2015-16 Governor's Budget**

The 2015-16 Governor's Budget makes various mid-fiscal-year revisions to General Fund estimates involving the beginning fund balance, revenues, and expenditures for 2014-15. These revisions project an increase in the beginning fund balance of \$1.2 billion, an increase in fiscal year 2014-15 revenues and transfers of about \$2.5 billion, and an increase in fiscal year 2014-15 expenditures of about \$3.7 billion. Thus, based on its various assumptions and proposals, the 2015-16 Governor's Budget projects a positive ending General Fund reserve balance of \$452 million at the end of fiscal year 2014-15, compared to the positive ending balance of \$449 million estimated when the 2014 Budget Act and related legislation was enacted. These ending General Fund reserve balance figures for fiscal year 2014-15 do not include the ending balance in the BSA on June 30, 2015 of \$1.606 billion.

The mid-year revisions for fiscal year 2014-15 are primarily due to the factors set forth below. (Please note that totals may not add because of rounding and that these figures are preliminary estimates subject to further adjustment after receipt of additional information concerning final revenues and expenditures for the entire fiscal year 2014-15.)

1. Net gain of \$1.2 billion in beginning General Fund balance for fiscal year 2014-15 related to activities in prior fiscal years. This net gain in the starting balance for fiscal year 2014-15 is primarily due to the following components:

- \$1.0 billion increase due to lower Non-Proposition 98 spending in fiscal year 2013-14;
- \$0.5 billion increase due to higher revenues in fiscal year 2013-14; and,
- \$0.3 billion decrease due to increased spending for a Proposition-98 Settle-up payment to be appropriated in fiscal year 2015-16.

Further information about the 2013-14 fiscal year budget can be found in prior state official statements, available at the Electronic Municipal Market Access ("EMMA") website, of the Municipal Securities Rulemaking Board at <http://www.cmma.msrb.org>. (Such official statements are not part of or incorporated into this APPENDIX A.)

2. General Fund revenues and transfers for fiscal year 2014-15 are projected at a revised \$108.0 billion (net of a \$1.606 billion transfer to the BSA), which is \$2.5 billion higher than the estimate of \$105.5 billion when the 2014-15 Budget was enacted. The increase is based on the following major factors:

- \$1.5 billion increase in personal income tax revenue;
- \$0.4 billion decrease in sales and use tax revenue;
- \$0.7 billion increase in corporation tax revenue; and;
- \$0.6 billion increase in other revenues and transfers.

3. General Fund expenditures for fiscal year 2014-15 are projected at \$111.7 billion, an increase of \$3.7 billion compared with the estimate of \$108.0 billion when the 2014-15 Budget was enacted. The net increase in expenditures is mainly attributable to the following:

- \$2.2 billion increase in Proposition 98 expenditures; and,
- \$1.5 billion increase in Non-Proposition 98 expenditures including \$0.6 billion for Medi-Cal and \$0.5 billion for repayment of deferred local government mandate payments.

4. The reserve for encumbrance was increased by \$16 million since the enactment of the 2014 Budget Act and related legislation.

### **Budget Risks**

The 2014-15 Budget and the 2015-16 Governor's Budget are both based on a variety of estimates and assumptions. If actual results differ from those assumptions, the state's financial condition could be adversely or positively affected. There can be no assurance that the financial condition of the state will not be materially and adversely affected by actual conditions or circumstances in the remainder of fiscal year 2014-15 and beyond.

Budget risks with potentially significant General Fund impact include, but may not be limited to, the following:

- Threat of Economic Recession — The economic forecasts used in connection with the 2014-15 Budget and the 2015-16 Governor's Budget assume a continued moderate expansion of the economy. Yet, economic expansions do not last forever, and in the post-World War II period, the average expansion has been about five years. The current expansion has already exceeded the average by nine months. While there are few signs of an immediate contraction, the Administration understands that another recession is inevitable.

- Federal Fiscal Challenges — As it has done in the past, the federal government could continue to shift its costs to the state in order to address its own fiscal challenges. The federal government's policies have added hundreds of millions of dollars in costs to the state's budget in the past year alone. In addition, depending upon its implementation, changes in federal immigration policy could drive state program costs up by hundreds of millions of dollars more.

- Capital Gains Volatility — Capital gains are the state's most volatile revenue source. The amount of revenue the General Fund derives from capital gains can vary greatly from year to year. For example, in 2007, income taxes on capital gains contributed nearly \$11 billion to the General Fund, but just two years later, in 2009, the contribution had dropped to \$2.3 billion. For calendar year 2014, income taxes on capital gains are expected to contribute nearly \$12 billion to General Fund revenue. Under Proposition 2, some of this volatility will be mitigated by using spikes in capital gains to save money for the next recession and to pay down the state's liabilities. See "STATE FINANCES - Budget Reserves".

- Redevelopment Dissolution — Between fiscal year 2011-12 and fiscal year 2015-16, cities, counties, special districts, and schools are estimated to receive approximately \$9.6 billion in property tax revenues that previously would have been spent by redevelopment

agencies. These dollars are invested in core local public services such as police and fire protection, and are critical to the state balancing its budget because property tax revenues distributed to K-14 schools result in corresponding savings for the state's General Fund. There are several pending lawsuits involving the dissolution of redevelopment agencies. See "LITIGATION - Budget-Related Litigation - Actions Challenging Statutes Which Reformed California Redevelopment Law."

- Health Care Costs — Medi-Cal is the budget's second largest program. Additionally, the state provides health benefits to its own employees and retirees. As the state implements federal health care reform, budgetary spending will become even more dependent upon the rate of health care inflation. If this inflation rises faster than expected, annual General Fund spending could quickly rise by hundreds of millions of dollars.

- Debts and Liabilities — The state's budget challenges have been exacerbated by an unprecedented level of debts, deferrals, and budgetary obligations accumulated over the prior decade. Recent state budgets have reduced this debt from \$34.7 billion to a projected \$11.1 billion by the end of 2015-16. In addition, the state faces hundreds of billions of dollars in other long-term cost pressures, debts, and liabilities, including state retiree pension and health care costs.

### **Summary of State Revenues and Expenditures**

The table below presents the actual revenues, expenditures and changes in fund balance for the General Fund for fiscal years 2011-12, 2012-13 and 2013-14, and the estimated results for fiscal years 2014-15 and 2015-16. In addition to the Special Fund for Economic Uncertainties, part of the fund balance of the General Fund, the 2015-16 Governor's Budget projects there will be a cumulative balance of \$2.826 billion in the rainy day fund at June 30, 2016.

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Consistent with historical practice, the projected beginning of period fund balance of any given fiscal year can be updated from time to time subsequent to initial projections to reflect changes attributable to revisions in preceding fiscal years' activity and estimates. Changes affecting the beginning of period fund balance can include changes in both revenue and expenditure final estimates for previous years' fiscal activity.

**TABLE 4**  
**Statement of Estimated Revenues, Expenditures,**  
**and Changes in Fund Balance – General Fund**  
**(Budgetary Basis)<sup>(a)</sup>**  
**Fiscal Years 2011-12 through 2015-16**  
**(Dollars in Millions)**

	<u>2011-12</u>	<u>2012-13</u>	<u>2013-14</u>	<u>Estimated<sup>(b)</sup> 2014-15</u>	<u>Proposed<sup>(b)</sup> 2015-16</u>
Fund Balance—Beginning of Period	\$(2,326.5)	\$(1,608.6)	\$4,285.1	\$8,409.9	\$1,422.6
Restatements					
Prior Year Adjustment	1,071.7	1,288.4	(315.8)	(3,309.5)	—
<b>Fund Balance—Beginning of Period, as Restated</b>	<b>\$(1,254.8)</b>	<b>\$ (320.2)</b>	<b>\$3,969.3</b>	<b>\$5,100.4</b>	<b>\$1,422.6</b>
Revenues	\$85,568.5	\$98,417.8	\$102,419.6	\$109,650.3	\$115,132.0
Other Financing Sources					
Transfers from Other Funds	1,998.6	2,047.3	1,154.2	(1,608.4) <sup>(c)</sup>	(1,752.0) <sup>(c)</sup>
Other Additions	261.5	392.8	213.4	—	—
<b>Total Revenues and Other Sources</b>	<b>\$87,828.6</b>	<b>\$100,857.9</b>	<b>\$103,787.2</b>	<b>\$108,041.9</b>	<b>\$113,380.0</b>
Expenditures					
State Operations <sup>(d)</sup>	\$23,682.8	\$25,960.1	\$25,810.7	\$28,468.8	\$29,791.5
Local Assistance	63,845.2	69,828.4	72,039.6	81,411.9	83,260.5
Capital Outlay	103.1	119.5	157.7	149.2	161.7
Unclassified	—	—	—	1,689.8 <sup>(e)</sup>	84.1
Other Uses	—	—	—	—	—
Transfer to Other Funds	551.3	344.6	1,338.6	— <sup>(f)</sup>	— <sup>(f)</sup>
<b>Total Expenditures and Other Uses</b>	<b>\$88,182.4</b>	<b>\$96,252.6</b>	<b>\$99,346.6</b>	<b>\$111,719.7</b>	<b>\$113,297.8</b>
Revenues and Other Sources Over or (Under)					
Expenditures and Other Uses	\$(353.8)	4,605.3	\$4,440.6	\$(3,677.8)	\$82.2
Fund Balance					
Deferred Payroll <sup>(g)</sup>	752.9	731.9	948.7	—	—
Reserved for Encumbrances	617.9	732.2	840.3	970.6	970.6
Reserved for Unencumbered Balances of Continuing Appropriations <sup>(h)</sup>	1,685.4	1,057.7	1,206.2	—	—
Unreserved—Undesignated <sup>(i)</sup>	(4,664.8)	1,763.3	5,414.7	452.0	534.2
<b>Fund Balance—End of Period</b>	<b>\$(1,608.6)</b>	<b>\$4,285.1</b>	<b>\$8,409.9</b>	<b>\$1,422.6</b>	<b>\$1,504.8</b>

(Footnotes on Following Page)

- (a) These statements have been prepared on a budgetary basis in accordance with state law and some modifications would be necessary in order to comply with generally accepted accounting principles (“GAAP”). The Supplementary Information contained in the state’s Audited Basic Financial Statements for the year ended June 30, 2014, attached as APPENDIX H to this Official Statement, contains a description of the differences between the budgetary basis and the GAAP basis of accounting and a reconciliation of the June 30, 2014 fund balance between the two methods. See “FINANCIAL STATEMENTS.”
- (b) Source: Department of Finance, as of the 2015-16 Governor’s Budget.
- (c) Includes a \$1,606 million transfer in 2014-15 and a \$1,220 million transfer in 2015-16, to the Budget Stabilization Account (BSA) for rainy day purposes.
- (d) Includes debt service on general obligation bonds. The estimated amount of debt service is \$5.1 billion and \$5.4 billion for fiscal years 2014-15 and 2015-16, respectively. These amounts are net of the federal Build America Bonds subsidy and various reimbursements to the General Fund from other funds, totaling approximately \$1.4 billion in fiscal year 2014-15 and \$1.5 billion in fiscal year 2015-16, to offset debt service costs of certain bonds. (See “STATE INDEBTEDNESS AND OTHER OBLIGATIONS – Capital Facilities Financing – Build America Bonds.”) The 2014-15 estimated debt service includes \$193 million funded out of the UC’s budget and \$189 million funded out of the CSU’s budget to pay debt service costs. The 2015-16 estimated debt service includes \$206 million funded out of the UC’s budget and \$203 million funded out of the CSU’s budget to pay debt service. Debt service amounts for earlier years are set forth in the table titled “Outstanding State Debt Fiscal Years 2009-10 through 2013-14” under “STATE DEBT TABLES.”
- (e) Includes expenditure of \$1,606 million for early repayment of the Economic Recovery Bonds.
- (f) “Transfer to Other Funds” is included in “Transfers from Other Funds.”
- (g) Deferred Payroll, which began with the June 2010 payroll, is on-going and represents the amount of June payroll expenses deferred to July of the following fiscal year, for all state departments paid through the uniform payroll system. The Department of Finance, pursuant to Government Code Sections 12472.5 and 13302, implements the deferrals of June payroll expenditures for various governmental and nongovernmental cost funds. Deferral amounts for fiscal years 2014-15 and 2015-16 are not yet available.
- (h) For purposes of determining whether the General Fund budget, in any given fiscal year, is in a surplus or deficit condition, see Chapter 1238, Statutes of 1990, amending Government Code Section 13307. As part of the amendment, the unencumbered balances of continuing appropriations, which exist when no commitment for expenditure is made, should be an item of disclosure, but the amount shall not be deducted from the fund balance. In accordance with Government Code Section 12460, the BLBAR reflects a specific reserve for the encumbered balance for continuing appropriations.
- (i) Both actual and estimated amounts include SFEU. The Department of Finance generally includes in its estimates of the SFEU and set aside reserves, if any, the items reported in the table under “Reserved for Unencumbered Balances of Continuing Appropriations,” and “Unreserved – Undesignated.”

Source: Actual amounts for fiscal years 2011-12 to 2013-14: State of California, Office of the State Controller.  
 Amounts for fiscal years 2014-15 and 2015-16: State of California, Department of Finance.

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The following table contains certain summary information concerning major General Fund revenue sources for an eight-year period:

**TABLE 5**  
**General Fund Revenues and Transfers**  
**(Dollars in Thousands)**

<b>Fiscal Year</b>	<b>Sales &amp; Use Tax</b>	<b>Personal Income Tax</b>	<b>Corporate Income Tax</b>	<b>Other Revenues and Transfers</b>	<b>Total</b>
2008-09	\$23,753,364	\$43,375,959	\$9,535,679	\$6,107,110	\$82,772,112
2009-10	26,740,781	44,852,331	9,114,589	6,337,891	87,045,592
2010-11	26,983,000	49,445,469	9,613,594	7,401,213	93,443,276
2011-12	18,658,000 <sup>(a)</sup>	54,261,266 <sup>(b)(d)</sup>	7,233,000	6,633,378 <sup>(c)</sup>	86,785,644
2012-13	20,482,000 <sup>(d)</sup>	64,484,000 <sup>(d)</sup>	7,783,000 <sup>(e)</sup>	6,652,578	99,401,578
2013-14	22,759,000 <sup>(d)</sup>	66,522,000 <sup>(d)</sup>	8,107,000 <sup>(e)</sup>	4,797,128	102,185,128
2014-15 <sup>(f)</sup>	23,823,000 <sup>(d)</sup>	70,238,000 <sup>(d)</sup>	8,910,000 <sup>(e)</sup>	2,517,339 <sup>(g)</sup>	105,488,339
2015-16 <sup>(f)</sup>	25,166,000 <sup>(d)</sup>	75,212,000 <sup>(d)</sup>	10,173,000 <sup>(e)</sup>	2,828,089 <sup>(g)</sup>	118,380,041

- <sup>(a)</sup> Reflects a decrease in the Sales & Use Tax rate from 6 percent to 5 percent (rate was temporarily increased from 5 percent to 6 percent from April 1, 2009 through June 30, 2011) and realignment of revenues related to shifting 1.0625 percent of the Sales & Use Tax rate to the Local Revenue Fund 2011. These two changes decrease General Fund revenues by roughly \$10 billion annually.
- <sup>(b)</sup> Reflects the expiration of a temporary 0.25 percent surcharge and the reduced dependent exemption credit for the 2009 and 2010 tax years. These two changes decrease General Fund revenues by an estimated \$3.537 billion in fiscal year 2011-12.
- <sup>(c)</sup> Reflects the expiration of a temporary 0.5 percent increase in the vehicle license fee rate (rate was increased from 0.65 percent to 1.15 percent, effective May 19, 2009 through June 30, 2011), decreasing General Fund revenues by an estimated \$1.330 billion in fiscal year 2011-12.
- <sup>(d)</sup> Reflects the passage of Proposition 30, The Schools and Local Public Safety Protection Act of 2012, which temporarily increases tax rates on the highest income Californians, and temporarily increases the sales and use tax rate by 0.25 percent. Since higher personal income tax rate applies to income received in 2012, a majority of the expected new revenue for that year is allocated to fiscal year 2011-12, although the cash receipts did not begin occurring until December 2012.
- <sup>(e)</sup> Reflects the passage of Proposition 39, which requires single sales factor apportionment for most multi-state businesses. See "STATE FINANCES – Sources of Tax Revenue – Corporation Tax" for a discussion of recent difficulties in projecting corporation tax receipts.
- <sup>(f)</sup> Estimated.
- <sup>(g)</sup> Includes transfer of \$1.606 billion in fiscal year 2014-15 and \$1.220 billion in fiscal year 2015-16 from the General Fund to the Budget Stabilization Account for rainy day purposes.

Source: State of California, Department of Finance.

## Revenue and Expenditure Assumptions

The table below presents the Department of Finance's budget basis statements of General Fund revenue sources and expenditures by function for fiscal years 2013-14 through 2015-16, as set forth in the 2015-16 Governor's Budget.

**TABLE 6**  
**General Fund Revenue by Sources and Expenditures**  
**Fiscal Years 2013-14 through 2015-16**  
**(Dollars in Millions)**

Revenues	2013-14	2014-15	2015-16
Source	Actual <sup>(a)</sup> (as of January 2015)	Revised (as of January 2015)	Proposed (as of January 2015)
Personal Income Tax	\$ 66,560	\$ 71,699	\$ 75,213
Sales and Use Tax	22,263	23,438	25,166
Corporation Tax	8,858	9,618	10,173
Insurance Tax	2,363	2,490	2,531
Alcoholic Beverage Taxes and Fees	354	367	374
Cigarette Tax	86	84	82
Motor Vehicle Fees	22	20	21
Other <sup>(b)</sup>	2,169	1,932	1,040
<b>Subtotal</b>	<b>\$ 102,675</b>	<b>\$ 109,648</b>	<b>\$ 114,600</b>
Transfer to the Budget Stabilization Account/Rainy Day Fund	0	-1,606	-1,220
<b>Total</b>	<b>\$ 102,675</b>	<b>\$ 108,042</b>	<b>\$ 113,380</b>
Expenditures	2013-14	2014-15	2015-16
Function	Actual	Revised	Proposed
Legislative, Judicial and Executive	\$ 2,687	\$ 3,007	\$ 3,131
Business, Consumer Services & Housing	641	839	639
Transportation	77	158	237
Natural Resources	2,177	2,497	2,561
Environmental Protection	43	78	68
Health and Human Services	28,347	30,490	31,929
Corrections and Rehabilitation	9,213	9,995	10,160
K-12 Education	42,575	47,121	47,173
Higher Education	11,381	12,947	14,063
Labor and Workforce Development	297	282	265
Government Operations	716	730	701
General Government			
Non-Agency Departments	478	1,267	676
Tax Relief/Local Government	418	446	444
Statewide Expenditures	788	256	1,251
Supplemental Payment to the Economic Recovery Bonds	0	1,606	0
<b>Total Expenditures</b>	<b>\$ 99,838</b>	<b>\$ 111,719</b>	<b>\$ 113,298</b>

<sup>(a)</sup> Fiscal year 2013-14 amounts subject to further adjustment.

<sup>(b)</sup> Generally consists of transfers and loans, and various smaller amounts for miscellaneous fees, taxes, royalties, tribal gaming revenues, unclaimed property and other sources.

Source: State of California, Department of Finance. Figures in this table may differ from the figures in Table 16; see "Note" to Table 16. 2013-14 amounts subject to further adjustment.

## DEBTS AND LIABILITIES UNDER PROPOSITION 2

Voters approved Proposition 2 in November 2014, which revised the state's method of funding budget reserves. Under Proposition 2, starting in fiscal year 2015-16, 1.5 percent of annual General Fund revenues, plus the excess of capital gains tax receipts above a certain level, not necessary to fund Proposition 98, will be applied equally to funding the state's "rainy day fund" and paying down state debts and liabilities. See "STATE FINANCES – Budget Reserves." Accordingly, the state will focus on paying down the remaining debt and liabilities eligible under Proposition 2. They include certain budgetary borrowing accumulated over a number of years and specified payments over and above the base payments for state pensions and retiree health costs. The two main retirement systems managed by state entities, CalPERS and CalSTRS, each have substantial unfunded liabilities. See "PENSION TRUSTS." The state also has a substantial unfunded liability relating to postemployment healthcare benefits for state employee retirees. See "STATE FINANCES – Retiree Health Care Costs." The table below displays the categories of debts and liabilities the Administration considers eligible for accelerated payments under Proposition 2. (Although included as an eligible use of Proposition 2 funds, the state is not legally responsible for the pension and retiree health care costs of the University of California, an independent corporate entity under state law.)

Despite eliminating the structural deficit and maintaining a balanced budget over the last four budgets, the state continues to face major long-term challenges and must continue to address the consequences of budget-balancing actions taken in the past. The 2014-15 Budget included triggers that authorized additional payments towards reducing these debts if revenues exceed projected revenues adopted as part of the 2014-15 Budget. Based on the updated revenue estimates in the 2015-16 Governor's Budget, it is estimated that the condition to trigger such payments will be met. At this time, it is estimated that \$1.5 billion of additional funds will be used to eliminate the remaining school deferrals and to pay down local government mandate claims.

In fiscal year 2015-16, the Governor's Budget proposes to reduce loans from special funds (\$965 million) and underfunding of Proposition 98 (\$256 million). The proposed strategy within the multi-year forecast period is to continue to pay down budgetary borrowing. The Administration projects that all outstanding budgetary deferrals to the schools and community colleges, Economic Recovery Bonds, loans from special funds, underfunding of Proposition 98 (settle up payments), and borrowing from transportation funds under Proposition 42 will be entirely repaid by the end of fiscal year 2018-19. Remaining outstanding budgetary borrowing after fiscal year 2018-19 is projected to include reimbursements of state mandated costs to local governments, schools and community colleges and accounting deferrals. For more information regarding accounting deferrals, see the Section "Timing Differences" in the Required Supplemental Information in Appendix H, "Audited Basic Financial Statements of the State of California for the Year Ended June 30, 2014".

**TABLE 7**  
**Debts and Liabilities Under Proposition 2**  
**2015-16 Governor's Budget**

(Dollars in Millions)

	Outstanding Amount at Start of 2015-16	Proposed Use of 2015-16 Accelerated Payment	Proposed Use of 2016-17 Accelerated Payment	Proposed Use of 2017-18 Accelerated Payment	Proposed Use of 2018-19 Accelerated Payment	Remaining Amount Not Currently Scheduled
<b>Budgetary Borrowing</b>						
Loans from Special Funds	\$3,028	\$965	\$1,123	\$694	\$246	\$0
Underfunding of Proposition 98— Settle-Up	1,512	256	0	445	811	\$0
Unpaid Mandate Claims for Local Governments (prior to 2004-05) <sup>1/</sup>	257	0	0	0	0	\$257
<b>State Retirement Liabilities (Unfunded Actuarial Estimate)</b>						
State Retiree Health	71,773	0	0	0	0	N/A
State Employee Pensions	49,978	0	0	0	0	N/A
Teacher Pensions <sup>2/</sup>	74,374	0	0	0	0	N/A
Judges' Pensions	3,371	0	0	0	0	N/A
Deferred payments to CalPERS	530	0	0	0	0	N/A
<b>University of California Retirement Liabilities (Unfunded Actuarial Estimate)</b>						
University of California Employee Pensions	7,633	0	0	0	0	N/A
University of California Retiree Health	14,519	0	0	0	0	N/A
<b>Total</b>	<b>\$226,975</b>	<b>\$1,221</b>	<b>\$1,123</b>	<b>\$1,139</b>	<b>\$1,057</b>	<b>\$257</b>

<sup>1/</sup> Amount outstanding reflects \$533 million paid under the 2014 Budget Act trigger.

<sup>2/</sup> The state portion of the unfunded liability for teacher pensions is \$19.932 billion. See "PENSION TRUSTS – CalSTRS."

## CASH MANAGEMENT

### Traditional Cash Management Tools

*General.* The majority of the state's General Fund receipts are received in the latter part of the fiscal year. Disbursements from the General Fund occur more evenly throughout the fiscal year. The state's cash management program customarily addresses this timing difference by making use of internal borrowing (see "– Internal Borrowing") and by issuing short-term notes in the capital markets (see "– External Borrowing").

*External Borrowing.* External borrowing is typically done with revenue anticipation notes ("RANs") that are payable not later than the last day of the fiscal year in which they are issued. RANs have been issued in all but one fiscal year since the mid-1980s and have always been paid at maturity. See "STATE INDEBTEDNESS AND OTHER OBLIGATIONS – Cash Management Borrowings." The state also is authorized under certain circumstances to issue revenue anticipation warrants ("RAWs") that are payable in the succeeding fiscal year. The state issued RAWs to bridge short-term cash management shortages in the early 1990's and early 2000's. See "STATE FINANCES – State Warrants – Reimbursement Warrants" for more information on RAWs.

RANs and RAWs are both payable from any "Unapplied Money" in the General Fund on their maturity date, subject to the prior application of such money in the General Fund to pay

Priority Payments. “Priority Payments” consist of: (i) the setting apart of state revenues in support of the public school system and public institutions of higher education (as provided in Section 8 of Article XVI of the state Constitution); (ii) payment of the principal of and interest on general obligation bonds and general obligation commercial paper notes of the state as and when due; (iii) a contingent obligation for General Fund payments to local governments for certain costs for realigned public safety programs if not provided from a share of state sales and use taxes, as provided in Article XIII, Section 36 of the Constitution, enacted by Proposition 30 of 2012 (see “THE BUDGET PROCESS – Constraints on the Budget Process – Proposition 30”); (iv) reimbursement from the General Fund to any special fund or account to the extent such reimbursement is legally required to be made to repay borrowings therefrom pursuant to California Government Code Sections 16310 or 16418; and (v) payment of state employees’ wages and benefits, state payments to pension and other state employee benefit trust funds, state Medi-Cal claims, lease payments to support lease-revenue bonds, and any amounts determined by a court of competent jurisdiction to be required by federal law or the state Constitution to be paid with state warrants that can be cashed immediately. See “STATE FINANCES – State Warrants.”

*Internal Borrowing.* The General Fund is currently authorized by law to borrow for cash management purposes from more than 700 of the state’s approximately 1,300 other funds in the State Treasury (the “Special Funds”). Total borrowing from Special Funds must be approved quarterly by the Pooled Money Investment Board (“PMIB”). The State Controller submits an authorization request to the PMIB quarterly, based on forecasted available funds and borrowing needs. The Legislature may from time to time adopt legislation establishing additional authority to borrow from Special Funds. The PMIB has authorized the internal borrowing of up to \$24.975 billion for the period ending March 30, 2015.

One fund from which moneys may be borrowed to provide additional cash resources to the General Fund is the BSA, a reserve fund established in 2004 by Proposition 58. However, during fiscal years 2008-09 to 2013-14, there were no funds available in the BSA. The BSA has been funded at \$1.606 billion in fiscal year 2014-15. See “STATE FINANCES – Budget Reserves – Budget Stabilization Account.” The state also may transfer funds into the General Fund from the state’s SFEU, which is not a Special Fund. See “STATE FINANCES – Inter-Fund Borrowings” for a further description of this process.

### **Cash Management in Fiscal Year 2014-15**

The state entered the 2014-15 fiscal year in the strongest cash position since the start of the recession in 2008. For the first time since fiscal year 2007-08, the state began the current fiscal year without any internal borrowings, and a positive cash balance in the General Fund of \$1.922 billion. The state currently expects to manage its cash flow needs for fiscal year 2014-15 entirely through the use of internal borrowing and an external RANs borrowing of \$2.8 billion. This is the smallest RAN since fiscal year 2006-07, and compares with RANs of \$10 billion in fiscal year 2012-13 and \$5.5 billion in fiscal year 2013-14.

State fiscal officers constantly monitor the state’s cash position and if it appears that cash resources may become inadequate (including the maintenance of a projected cash reserve of at

least \$2.5 billion at any time), they will consider the use of other cash management techniques as described in this section, including seeking additional legislation.

### **Other Cash Management Tools**

The state has employed additional cash management measures during some fiscal years; all of the following techniques were used at one time or another during the last several fiscal years, but none of them is planned to be used in fiscal year 2014-15.

- The State Controller has delayed certain types of disbursements from the General Fund.
- Legislation was enacted increasing the state’s internal borrowing capability, and the state has increased the General Fund’s internal borrowings. See “STATE FINANCES – Inter-Fund Borrowings.”
- Legislation has been enacted deferring some of the state’s disbursements until later in the then-current fiscal year, when more cash receipts are expected.
- The issuance of registered warrants (commonly referred to as “IOUs”) because of insufficient cash resources (last occurred in 2009). (See “STATE FINANCES – State Warrants” for an explanation of registered warrants.)
- Legislation was enacted in fiscal year 2011-12 to increase borrowable resources through creation of the State Agency Investment Fund (“SAIF”) to allow state entities whose monies are not required by law to be deposited in the Pooled Money Investment Account (“PMIA”), to make deposits of at least \$500 million into this new borrowable fund within the PMIA.

From time to time, the Legislature changes by statute the due date for various payments, including those owed to public schools, universities and local governments, until a later date in the fiscal year in order to more closely align the state’s revenues with its expenditures. This technique has been used several times in the last few fiscal years. Some of these statutory deferrals were made permanent, and others were implemented only for one fiscal year.

In addition, state law gives the State Controller some flexibility as to how quickly the state must pay its bills. For instance, income tax refunds for personal income taxes are not legally due until 45 days after the return filing deadline, which is normally April 15. Accordingly, while the state has typically paid tax refunds as returns are filed, it can conserve cash by withholding refund payments until after the April 15 due date. Payments to vendors generally must be made within 45 days of receipt of an invoice. The state may delay payment until the end of this period, or it may even choose to make these payments later and pay interest. These delays are only used if the State Controller foresees a relatively short-term cash flow shortage.

## STATE INDEBTEDNESS AND OTHER OBLIGATIONS

### General

The State Treasurer is responsible for the sale of most debt obligations of the state and its various authorities and agencies. The state has always paid when due the principal of and interest on its general obligation bonds, general obligation commercial paper notes, lease-revenue obligations and short-term obligations, including RANs and RAWs. Additional information regarding the state's long-term debt appears in the section "STATE DEBT TABLES."

### Capital Facilities Financing

#### *1. General Obligation Bonds*

The state Constitution prohibits the creation of general obligation indebtedness of the state unless a bond measure is approved by a majority of the electorate voting at a general election or a direct primary. Each general obligation bond act provides a continuing appropriation from the General Fund of amounts for the payment of debt service on the related general obligation bonds, subject under state law only to the prior application of moneys in the General Fund to the support of the public school system and public institutions of higher education. Under the state Constitution, appropriations to pay debt service on any general obligation bonds cannot be repealed until the principal and interest on such bonds have been paid. See "STATE FINANCES – State Expenditures." Certain general obligation bond programs, called "self-liquidating bonds," receive revenues from specified sources so that moneys from the General Fund are not expected to be needed to pay debt service, but the General Fund will pay the debt service, pursuant to the continuing appropriation contained in the bond act, if the specified revenue source is not sufficient. The principal self-liquidating bond programs are the ERBs, supported by a special sales tax, and veterans general obligation bonds, supported by mortgage repayments from housing loans made to military veterans. See "– Economic Recovery Bonds."

General obligation bonds are typically authorized for infrastructure and other capital improvements at the state and local level. Pursuant to the state Constitution, general obligation bonds cannot be used to finance state budget deficits (except as already authorized by ERBs, as described below).

As of January 1, 2015, the state had outstanding \$79.0 billion aggregate principal amount of long-term general obligation bonds, of which \$76.7 billion were payable primarily from the state's General Fund, and \$2.3 billion were "self-liquidating" bonds payable first from other special revenue funds. As of January 1, 2015, there were unused voter authorizations for the future issuance of \$31.7 billion of long-term general obligation bonds, some of which may first be issued as commercial paper notes (see "General Obligation Commercial Paper Program" below). Of this unissued amount, \$596.2 million is for general obligation bonds payable first from other revenue sources. See the table "Authorized and Outstanding General Obligation Bonds" following the caption "STATE DEBT TABLES."

## 2. Variable Rate General Obligation Bonds

The general obligation bond law permits the state to issue as variable rate indebtedness up to 20 percent of the aggregate amount of long-term general obligation bonds outstanding. These bonds are described generally in the following table and represent about 4.59 percent of the state's total outstanding general obligation bonds. With respect to the \$1,050,000,000 of variable rate general obligation bonds having mandatory tender dates, if these bonds cannot be remarketed on their respective scheduled mandatory tender dates, there is no default but the interest rate on the series of such bonds not remarketed on such date would be increased in installments thereafter until such bonds can be remarketed or refunded, ultimately reaching either 11 percent on the 181st day or 10 percent on the 180th day, as applicable. Furthermore, with respect to the \$100,000,000 of these bonds with a mandatory tender date of May 1, 2015, until such bonds are remarketed or refunded, they will be subject to quarterly mandatory redemptions of \$5,000,000 each over a period of five years commencing six months after the initial unsuccessful remarketing. The bonds with a mandatory tender date of May 1, 2015 will either be remarketed or refunded prior to their tender date.

<b>Type of Bonds</b>	<b>Outstanding Principal Amount (\$000) as of January 1, 2015</b>	<b>Current Variable Rate Interest Mode</b>	<b>Liquidity Support<sup>(a)</sup></b>	<b>Other Information</b>
General Obligation	\$2,473,690	Daily/Weekly VRDO	Letters of Credit	
General Obligation	400,000	Indexed Floating Rate to Respective Mandatory Tender Dates	None	Mandatory Tenders on May 1, 2015, December 1, 2016, December 1, 2017, December 3, 2018
General Obligation	98,100	Indexed Floating Rate to Respective Maturity Dates	None	Fixed Maturities on each May 1 in the years 2017 through 2020
General Obligation	650,000	Fixed Term Rate to Respective Mandatory Tender Dates	None	Mandatory Tenders on December 1, 2016, December 1, 2017 and December 2, 2019
<b>TOTAL</b>	<b>\$3,621,790</b>			

<sup>(a)</sup> See "Bank Arrangements."

Source: State of California, Office of the State Treasurer

The state is obligated to redeem, on the applicable purchase date, any weekly and daily variable rate demand obligations ("VRDOs") tendered for purchase if there is a failure to pay the related purchase price of such VRDOs on such purchase date from proceeds of the remarketing thereof, or from liquidity support related to such VRDOs. The state has not entered into any interest rate hedging contracts in relation to any of its variable rate general obligation bonds. The state has no auction rate bonds outstanding.

## 3. General Obligation Commercial Paper Program

Pursuant to legislation enacted in 1995, voter-approved general obligation indebtedness may be issued either as long-term bonds or, for some but not all bond acts, as commercial paper

notes. Commercial paper notes may be renewed or may be refunded by the issuance of bonds. It is currently the state's policy to use commercial paper notes to provide flexibility for bond programs, such as to provide interim funding for voter-approved projects and to facilitate refunding of variable rate bonds into fixed rate bonds. Commercial paper notes are not included in the calculation of permitted variable rate indebtedness described under "Variable Rate General Obligation Bonds" and are not included in the figures provided above in the section "General Obligation Bonds." A total of \$2.225 billion in principal amount of commercial paper notes is now authorized under agreements with various banks, including an agreement for the direct purchase of up to \$500 million of commercial paper notes by a bank. See the "BANK ARRANGEMENTS" table for a list of the credit agreements supporting the commercial paper program. As of January 1, 2015, there was \$594,035,000 principal amount of commercial paper notes outstanding.

#### 4. Bank Arrangements

In connection with VRDOs and the commercial paper program ("CP"), the state has entered into a number of reimbursement agreements or other credit agreements with a variety of financial institutions as set forth in the table titled "BANK ARRANGEMENTS." These agreements include various representations and covenants of the state, and the terms (including interest rates and repayment schedules) by which the state would be required to pay or repay any obligations thereunder (including drawings resulting from any failed remarketings). To the extent that VRDOs or CP offered to the public cannot be remarketed over an extended period (whether due to downgrades of the credit ratings of the institution providing credit enhancement or other factors) and the applicable financial institution is obligated to purchase VRDOs or CP, interest payable by the state pursuant to the reimbursement agreement or credit agreement would generally increase over current market levels relating to the VRDOs or CP, and, with respect to VRDOs the principal repayment period would generally be shorter (typically less than five years) than the repayment period otherwise applicable to the VRDOs. In addition, after the occurrence of certain events of default as specified in a credit agreement, payment of the related VRDOs may be further accelerated and payment of related CP, as applicable, may also be accelerated and interest payable by the State on such VRDOs or CP could increase significantly.

#### 5. Lease-Revenue Obligations

In addition to general obligation bonds, the state acquires and constructs capital facilities through the issuance of lease-revenue obligations (also referred to as lease-purchase obligations). Such borrowing must be authorized by the Legislature in a separate act or appropriation. Under these arrangements, the SPWB, another state or local agency or a joint powers authority issued bonds to pay for the acquisition or construction of facilities such as office buildings, university buildings, courthouses or correctional institutions. These facilities are leased to a state agency, the California State University or the Judicial Council under a long-term lease which provides the source of revenues which are pledged to the payment of the debt service on the lease-revenue bonds. Under applicable court decisions, such lease arrangements do not constitute the creation of "indebtedness" within the meaning of the state constitutional provisions that require voter approval. For purposes of this APPENDIX A and the tables under "STATE DEBT TABLES," the terms "lease-revenue obligation," "lease-revenue financing," "lease-purchase obligation" or "lease-purchase" mean principally bonds or certificates of participation for capital facilities

where the lease payments providing the security are payable from the operating budget of the respective lessees, which are primarily, but not exclusively, derived from the General Fund. The state had \$11,103,220,000 in general fund supported lease-revenue obligations outstanding as of January 1, 2015. The tables under “STATE DEBT TABLES” do not include equipment leases or leases which were not sold, directly or indirectly, to the public capital markets. The SPWB, which is authorized to sell lease-revenue bonds, had approximately \$3.89 billion of authorized and unissued bonds as of January 1, 2015.

#### 6. Non-Recourse Debt

Certain state agencies and authorities issue revenue obligations for which the General Fund has no liability. These revenue bonds represent obligations payable from state revenue-producing enterprises and projects, and conduit obligations payable from revenues paid by private users or local governments of facilities financed by the revenue bonds. In each case, such revenue bonds are not payable from the General Fund. The enterprises and projects include transportation projects, various public works projects, public and private educational facilities (including the California State University and University of California systems), housing, health facilities and pollution control facilities. State agencies and authorities had approximately \$58.05 billion aggregate principal amount of revenue bonds and notes which are non-recourse to the General Fund outstanding as of December 31, 2014, as further described in the table “State Agency Revenue Bonds and Conduit Financing” under “STATE DEBT TABLES.”

#### 7. Build America Bonds

In February 2009, Congress enacted certain new municipal bond provisions as part of the federal economic stimulus act (“ARRA”), which allowed municipal issuers such as the state to issue “Build America Bonds” (“BABs”) for new infrastructure investments. BABs are bonds whose interest is subject to federal income tax, but pursuant to ARRA the U.S. Treasury was to repay the issuer an amount equal to 35 percent of the interest cost on any BABs issued during 2009 and 2010. The BAB subsidy payments related to general obligation bonds are General Fund revenues to the state, while subsidy payments related to SPWB lease-revenue bonds are deposited into a fund which is made available to the SPWB for any lawful purpose. In neither instance are the subsidy payments specifically pledged to repayment of the BABs to which they relate. The cash subsidy payment with respect to the BABs, to which the state is entitled, is treated by the Internal Revenue Service (“IRS”) as a refund of a tax credit and such refund may be offset by the Department of the Treasury by any liability of the state payable to the federal government. None of the state’s BAB subsidy payments to date have been reduced because of such an offset.

Between April 2009 and December 2010, the state issued \$13.54 billion of BAB general obligation (“GO”) bonds and the SPWB issued \$550.64 million of BAB lease-revenue bonds. In November 2013, the SPWB redeemed \$149.62 million of BABs. The aggregate amount of the subsidy payments expected to be received from fiscal year 2014-15 through the maturity of these bonds (mostly 20 to 30 years) based on the 35 percent subsidy rate is approximately \$7.9 billion for the general obligation BABs and \$209 million for the SPWB lease-revenue BABs.

Pursuant to certain federal budget legislation adopted in August 2011, starting as of March 1, 2013, the government's BAB subsidy payments were reduced as part of a government-wide "sequestration" of many program expenditures. The reduction of the BAB subsidy payment is presently scheduled to continue until 2024, although Congress can terminate or modify it sooner, or extend it. Each BAB subsidy payment was reduced by 8.7 percent for the federal 2013 fiscal year (ended September 30, 2013) and 7.2 percent for the federal 2014 fiscal year (ended September 30, 2014). This resulted in a reduction of approximately \$26.58 million in subsidies from a total of \$363.86 million expected to be received during the federal 2014 fiscal year. The sequestration percentage is recalculated for each fiscal year, and has been set at 7.3 percent for the federal 2015 fiscal year. None of the BAB subsidy payments are pledged to pay debt service for the GO and SPWB BABs, so this reduction will not affect the state's ability to pay its debt service on time, nor have any material impact on the state's General Fund.

### **Future Issuance Plans; General Fund Debt Ratio**

Based on estimates from the 2015-16 Governor's Budget as well as updates from the Department of Finance, approximately \$3.55 billion of new money general obligation bonds (some of which may initially be in the form of commercial paper notes) and approximately \$282 million of lease-revenue bonds are expected to be issued in calendar year 2015. These estimates will be updated by the State Treasurer's Office based on information provided by the Department of Finance with respect to the updated funding needs of, and actual spending by, departments. In addition, the actual amount of bonds sold will depend on other factors such as overall budget constraints, market conditions and other considerations. The state also expects to issue refunding bonds as market conditions warrant.

The ratio of debt service on general obligation and lease-revenue bonds supported by the General Fund, to annual General Fund revenues and transfers (the "General Fund Debt Ratio"), can fluctuate as assumptions for future debt issuance and revenue projections are updated from time to time. Any changes to these assumptions will impact the projected General Fund Debt Ratio. Based on the revenue estimates contained in the 2015-16 Governor's Budget and bond issuance estimates referred to in the preceding paragraph, the General Fund Debt Ratio is estimated to equal approximately 7.07 percent in fiscal year 2014-15 and 6.97 percent in fiscal year 2015-16.

The General Fund Debt Ratio is calculated based on actual gross debt service, without adjusting for receipts from the U.S. Treasury for the state's current outstanding general obligation and lease-revenue BABs or the availability of any special funds that may be used to pay a portion of the debt service to help reduce General Fund costs. The total of these offsets for general obligation and lease-revenue bond debt service is estimated to equal approximately \$1.40 billion for fiscal year 2014-15 and \$1.52 billion for fiscal year 2015-16. Including the estimated offsets reduces the General Fund Debt Ratio to 5.78 percent in fiscal year 2014-15 and 5.63 percent in fiscal year 2015-16. The actual General Fund Debt Ratio in future fiscal years will depend on a variety of factors, including actual debt issuance (which may include additional issuance approved in the future by the Legislature and, for general obligation bonds, the voters), actual interest rates, debt service structure, and actual General Fund revenues and transfers.

See the table “OUTSTANDING STATE DEBT, FISCAL YEARS 2009-10 THROUGH 2013-14” under “STATE DEBT TABLES” for certain historical ratios of debt service to General Fund receipts.

### **Economic Recovery Bonds**

The California Economic Recovery Bond Act (“Proposition 57”) was approved by the voters on March 2, 2004. Proposition 57 authorized the issuance of up to \$15 billion in Economic Recovery Bonds (ERBs) to finance the negative General Fund reserve balance as of June 30, 2004, and other General Fund obligations undertaken prior to June 30, 2004. Repayment of the ERBs is secured by a pledge of revenues from a one-quarter cent increase in the state’s sales and use tax (the “special sales tax”) that became effective July 1, 2004. In addition, as voter-approved general obligation bonds, the ERBs are secured by the state’s full faith and credit and payable from the General Fund in the event the dedicated sales and use tax revenue is insufficient to repay the bonds.

The entire authorized amount of ERBs was issued in three sales, in May and June 2004, and in February 2008. No further ERBs can be issued under Proposition 57. However, the State is authorized to refund ERBs. The state issued refunding ERBs in 2009 to restructure the program in response to a drop in taxable sales caused by the recession, and in 2011 for debt service savings.

Three different sources of funds are required to be applied to the early retirement (principally by redemption or creation of defeasance escrow funds) of ERBs: (i) all proceeds from the dedicated special sales tax in excess of the amounts needed, on a semi-annual basis, to pay debt service and other required costs of the bonds, (ii) all proceeds from the sale of specified surplus state property, and (iii) fifty percent of each annual deposit, up to \$5 billion in the aggregate, of deposits in the BSA (see “THE BUDGET PROCESS – Constraints on the Budget Process – Balanced Budget Amendment (Proposition 58)”). As of January 1, 2015, funds from these sources have been used for early retirement of approximately \$7.83 billion of bonds during fiscal years 2005-06 through the first half of fiscal year 2014-15, including the application of \$3.115 billion transferred from the BSA.

The state accumulated approximately \$727 million in excess special sales tax and investment earnings from July 2, 2014 through January 1, 2015. The state used these moneys to defease \$634,440,000 of ERBs on February 3, 2015. The Administration estimates that all outstanding ERBs will be effectively retired in the first quarter of fiscal year 2015-16.

### **Tobacco Settlement Revenue Bonds**

In 1998, the state signed a settlement agreement (the “Master Settlement Agreement” or “MSA”) with the four major cigarette manufacturers (the “participating manufacturers” or “PMs”). Under the MSA, the PMs agreed to make payments to the state in perpetuity, which at the time were predicted to total approximately \$25 billion (subject to adjustments) over the first 25 years. Under a separate Memorandum of Understanding, half of the payments made by the cigarette manufacturers are paid to the state and half to certain local governments. The specific amount to be received by the state and such local governments is subject to adjustment under the

MSA, including reduction of the PMs' payments for decreases in cigarette shipment volumes by the PMs, payments owed to certain "Previously Settled States" and certain other types of offsets.

State law enacted in 2002 (the "Tobacco Securitization Law") authorized the establishment of a special purpose trust to purchase the tobacco assets and to issue revenue bonds secured by the tobacco settlement revenues received beginning in the 2003-04 fiscal year. Legislation in 2003 amended the Tobacco Securitization Law to authorize a credit enhancement mechanism that requires the Governor to request an appropriation from the General Fund in the annual Budget Act for payment of debt service and other related costs in the event tobacco settlement revenues and certain other amounts are insufficient. The Legislature is not obligated to make any General Fund appropriation.

In 2003, two separate sales of these assets financed with revenue bonds (the "2003 Bonds") produced about \$4.75 billion in proceeds which were transferred to the General Fund. In 2005 and 2007, the state refunded all of the original 2003 Bonds, generating additional proceeds of approximately \$1.783 billion, which were also transferred to the General Fund. The credit enhancement mechanism was applied to only the second 2003 sale of bonds and was continued when those bonds were refunded in 2005 and in 2013 (the "2005 Bonds" and the "2013 Bonds"). This credit enhancement mechanism only applies to the outstanding principal amount of approximately \$2.66 billion of 2005 and 2013 Bonds. (On April 7, 2015, the state issued \$1,692,050,000 Golden State Tobacco Securitization Corporation Enhanced Tobacco Settlement Asset-Backed Bonds, Series 2015A (the "2015 Bonds") to refund a portion of the outstanding 2005 Bonds. The credit enhancement mechanism will also apply to the 2015 Bonds.)

Tobacco settlement revenue bonds are neither general nor legal obligations of the state or any of its political subdivisions, and neither the faith and credit, nor the taxing power, nor any other assets or revenues of the state or of any political subdivision, shall be pledged to the payment of any such bonds. However, as described above, the state committed to request the Legislature for a General Fund appropriation in the event there are insufficient tobacco settlement revenues to pay debt service with respect to the 2005 and 2013 Bonds, and certain other available amounts, including reserve funds, are depleted. Since the issuance of the 2005 Bonds, this appropriation has been requested and approved by the Legislature, to be utilized in the event tobacco settlement revenues and other available moneys are not sufficient to pay debt service. However, use of the appropriated moneys has never been required.

One of the reserve funds relating to the 2005 Bonds was used to make required debt service interest payments on the 2005 Bonds in 2011 and 2012 in part due to the withholding related to the declining tobacco consumption and disputes over declining PM market share. The total amount of the draws was approximately \$7.94 million. In April 2013 the reserve fund was replenished in full following the disbursements of the non-participating manufacturer settlement funds and receipt of the scheduled tobacco settlement revenues. As of December 1, 2014, the amount of the balance of the liquidity and supplemental reserve accounts allocable to the 2005 and 2013 bonds was \$246.54 million. If, in any future year tobacco settlement revenues are less than required debt service payments on the 2005 and 2013 Bonds in such year, additional draws on the reserve funds will be required. Future revenues in excess of debt service requirements, if any, will be used to replenish the reserve funds of the bonds. The state General Fund is not

obligated to replenish the reserve funds, nor to request an appropriation to replenish the reserve funds.

Although the state cannot predict the amount of future tobacco settlement revenues, if declines in tobacco consumption continue, or if tobacco settlement revenues are unavailable in currently expected amounts due to future disputes with PMs or for other reasons, the amount of tobacco settlement revenues and other available moneys, including the reserve funds, may at some point in the future be insufficient to pay debt service on the 2005 and 2013 Bonds, and the Governor would be required to request an appropriation from the General Fund. However, the Legislature is not obligated to make an appropriation.

### Cash Management Borrowings

As part of its cash management program, the state has regularly issued short-term obligations to meet cash management needs. See “CASH MANAGEMENT.”

The following table shows the amount of RANs issued in the past five fiscal years and the current fiscal year.

**TABLE 8**  
**State of California Revenue Anticipation Notes Issued**  
**Fiscal Years 2009-10 to 2014-15**

(Dollars in Billions)

Fiscal Year	Type	Principal Amount	Date of Issue	Maturity or Redemption Date
2009-10	Interim Notes	\$1.5	August 27, 2009	September 29, 2009*
	Notes Series A-1	2.825	September 29, 2009	May 25, 2010
	Notes Series A-2	5.975	September 29, 2009	June 23, 2010
2010-11	Interim Notes	6.7	October 28, 2010	November 23, 2010*
	Notes Series A-1	2.25	November 23, 2010	May 25, 2011
	Notes Series A-2	7.75	November 23, 2010	June 28, 2011
2011-12	Interim Notes	5.4	July 28, 2011	September 22, 2011*
	Notes Series A-1	0.5	September 22, 2011	May 24, 2012
	Notes Series A-2	4.9	September 22, 2011	June 26, 2012
	Notes Series B	1.0	February 22, 2012	June 28, 2012
2012-13	Notes Series A-1	2.5	August 23, 2012	May 30, 2013
	Notes Series A-2	7.5	August 23, 2012	June 20, 2013
2013-14	Notes Series A-1	1.5	August 22, 2013	May 28, 2014
	Notes Series A-2	4.0	August 22, 2013	June 23, 2014
2014-15	Notes	2.8	September 23, 2014	June 22, 2015

\* Redemption date.

Source: State of California, Office of the State Treasurer

### Indirect, Nonpublic or Contingent Obligations

Unemployment Insurance Fund Borrowing. As described in “STATE FINANCES – Unemployment Insurance,” commencing in fiscal year 2011-12, the state has been required to pay interest on loans made by the federal government to the state Unemployment Insurance (“UI”) Fund. The principal amount of these loans was approximately \$8.7 billion at the end of calendar 2014, and is projected to be approximately \$7.4 billion at the end of calendar 2015. The September 2014 interest payment of \$217.4 million was paid by the General Fund. The

Governor's Budget provides \$184.4 million from the General Fund to make the 2015 interest payment.

Office of Statewide Health Planning and Development Guarantees. Pursuant to a law created in 1969, the Office of Statewide Health Planning and Development of the State of California ("OSHPD") insures loans and bond issues for financing and refinancing of construction and renovation projects for nonprofit and publicly-owned healthcare facilities. This program (commonly called "Cal-Mortgage Loan Insurance") is currently authorized by statute to insure up to \$3 billion for health facility projects.

State law established the Health Facility Construction Loan Insurance Fund (the "Fund") as a trust fund which is continuously appropriated and may only be used for purposes of this program. The Fund is used as a depository of fees and insurance premiums and any recoveries and is the initial source of funds used to pay administrative costs of the program and shortfalls resulting from defaults by insured borrowers. If the Fund were unable to make payment on an insured loan or bond, state law provides for the State Treasurer to issue debentures to the holders of the defaulted loan or bond which are payable on parity with state general obligation bonds. All claims on insured loans to date have been paid from the Fund.

As of October 31, 2014, OSHPD insured 110 loans to nonprofit or publicly owned health facilities throughout California with an aggregate par amount of approximately \$1.771 billion. The cash balance of the Fund was approximately \$169.7 million as of October 31, 2014. OSHPD engaged Oliver Wyman Actuarial Consulting, Inc. to perform the biennial actuarial study of the Fund as of June 30, 2012, and the study was completed in July 2014 (the "2012 actuarial study"). Based upon a number of assumptions, the 2012 actuarial study concluded, among other things, that the Fund appeared to be sufficient, under the "expected scenario" to maintain a positive balance until at least fiscal year 2041-42. Even under the "most pessimistic scenario," the 2012 actuarial study found that there was a 70 percent likelihood that the Fund's reserves as of June 30, 2012 would protect against any General Fund losses until at least 2020-21, and a 90 percent likelihood that the Fund's reserves as of June 30, 2012 would protect against any General Fund losses until at least fiscal year 2017-18. There can be no assurances that the financial condition of the Fund has not materially declined since the 2012 actuarial study. More information on the program can be obtained from OSHPD's website.

Equipment Lease/Purchase Program. The state Department of General Services operates a centralized program which allows state departments to acquire equipment, software or services under financing programs with approved vendors. The Department of General Services collects the required payments from the participating departments' support budgets and makes the payments for the equipment on behalf of the applicable state department. The payments are subject to annual appropriation by the Legislature. If for any reason the annual payments are not appropriated, the state department is obligated to return the equipment to the vendor. These contracts are represented as capital leases in the state's financial statements. As of January 1, 2015, the aggregate total under this program was approximately \$112.6 million.

## STATE FINANCES

### **The General Fund**

The moneys of the state are segregated into the General Fund and over 1,000 other funds, including special, bond and trust funds. The General Fund consists of revenues received by the State Treasury and not required by law to be credited to any other fund, as well as earnings from the investment of state moneys not allocable to another fund. The General Fund is the principal operating fund for the majority of governmental activities and is the depository of most of the major revenue sources of the state. For additional financial data relating to the General Fund, see the financial statements incorporated in or attached to this APPENDIX A. See also “FINANCIAL STATEMENTS.” The General Fund may be expended as a consequence of appropriation measures enacted by the Legislature and approved by the Governor (including the annual Budget Act), as well as appropriations pursuant to various constitutional authorizations and initiative statutes.

### **Budget Reserves**

#### *1. Special Fund for Economic Uncertainties*

The SFEU is funded with General Fund revenues and was established to protect the state from unforeseen revenue reductions and/or unanticipated expenditure increases. The State Controller may transfer funds from the SFEU to the General Fund as necessary to meet cash needs of the General Fund and such transfers are characterized as “loans.” The State Controller is required to return moneys so transferred, without payment of interest, as soon as there are sufficient moneys in the General Fund. At the end of each fiscal year, the State Controller is required to transfer from the SFEU to the General Fund any amount necessary to eliminate any deficit in the General Fund.

The legislation creating the SFEU (Government Code Section 16418) also contains a continuous appropriation authorizing the State Controller to transfer the unencumbered balance of the General Fund to the SFEU as of the end of each fiscal year. However, if, at the end of any fiscal year in which it has been determined revenues exceed the amount that may be appropriated, as defined in subdivision (a) of Section 2 of Article XIII B of the state Constitution, then the transfer shall be reduced by the amount of the excess revenues. The estimates of the transfer shall be made jointly by the LAO and the Department of Finance. For a further description of Article XIII B, see “– State Appropriations Limit.” In certain circumstances, moneys in the SFEU may be used in connection with disaster relief.

For budgeting and accounting purposes, any appropriation made from the SFEU, other than appropriations contained in Government Code Section 16418, is deemed an appropriation from the General Fund. For year-end reporting purposes, the State Controller is required to add the balance in the SFEU to the balance in the General Fund so as to show the total moneys then available for General Fund purposes.

See Table 1 and footnote (j) in Table 4 for information concerning the recent balances in the SFEU and projections of the balances for the previous and current fiscal years. As in any year, the Budget Act and related trailer bills are not the only pieces of legislation which

appropriate funds. Other factors, including re-estimates of revenues and expenditures, existing statutory requirements and additional legislation introduced and passed by the Legislature may impact the fiscal year-end balance in the SFEU.

## 2. Budget Stabilization Account

Proposition 58, approved in March 2004, created the BSA as a second budgetary reserve. The provisions of Proposition 58 have been superseded by Proposition 2, described below, which was approved at the November 4, 2014 election. Proposition 58 provided that beginning with fiscal year 2006-07, a specified portion of estimated annual General Fund revenues (reaching a ceiling of 3 percent by fiscal year 2008-09) would be transferred by the State Controller into the BSA no later than September 30 of each fiscal year unless the transfer is suspended or reduced as described below. These transfers would have continued until the balance in the BSA reached \$8 billion or 5 percent of the estimated General Fund revenues for that fiscal year, whichever was greater. Proposition 58 provided that the annual transfers could be suspended or reduced for a fiscal year by an executive order issued by the Governor no later than June 1 of the preceding fiscal year. Proposition 58 also provided that one-half of the annual transfers shall be used to retire ERBs, until a total of \$5 billion has been used for that purpose. As of November, 2014, a total of \$3.101 billion of the \$5 billion amount has been applied to the retirement of ERBs. (See “STATE INDEBTEDNESS AND OTHER OBLIGATIONS – Economic Recovery Bonds”).

The 2014 Budget Act provides for a transfer of \$3.213 billion to the BSA, half of which (\$1.606 billion) was used to retire Economic Recovery Bonds, with the other half remaining in the BSA as a “rainy day” budgetary reserve.

Proposition 2, approved by the voters in November 2014, provides for a stronger rainy day fund that requires both paying down liabilities and saving for a rainy day by making specified deposits into the BSA. In response to the volatility of capital gains revenues and the resulting boom-and-bust budget cycles, Proposition 2 takes into account the state’s heavy dependence on the performance of the stock market and the resulting capital gains. Proposition 2 will, beginning with the 2015-16 fiscal year:

- Require a calculation of capital gains revenues in excess of 8 percent of General Fund tax revenues that are not required to fund a Proposition 98 increase. In addition, require a calculation of 1.5 percent of annual General Fund revenues. The combination of these two amounts will be used for the purposes set forth below.
- Half of each year’s calculated amount for the next 15 years is to be used to pay specified types of debt or other long-term liabilities. The other half is to be deposited into the BSA. After the first 15 years, at least half of each year’s deposit would be saved in the BSA, with the remainder used for supplemental debt payments or savings.
- Set the maximum size to be reserved in the BSA at 10 percent of General Fund revenues.
- Allow the withdrawal of funds only for a disaster or if spending remains at or below the highest level of spending from the past three years. The maximum amount that could be withdrawn in the first year of a recession would be limited to half of the fund’s balance.

- Require that the state provide a multiyear budget forecast to help better manage the state's longer term finances.
- Create the Public School System Stabilization Account ("PSSSA"), a special fund that serves as a Proposition 98 reserve, whereby spikes in funding would be saved for future years. This would smooth school spending and thereby minimize future cuts. This reserve would make no changes to the Proposition 98 calculations, and it would not begin to operate until the existing maintenance factor is fully paid off.

Under current projections, Proposition 2 will result in over \$6 billion in savings and \$4.5 billion in additional debt payments in its first four years of operation. If capital gains increase above current projections during that period, even more money could go into the BSA.

### **Inter-Fund Borrowings**

Inter-fund borrowing is used to meet temporary imbalances of receipts and disbursements in the General Fund. In the event the General Fund is or will be exhausted, the State Controller is required to notify the Governor and the PMIB (comprised of the Director of Finance, the State Treasurer and the State Controller). The Governor may then order the State Controller to direct the transfer of all or any part of the moneys not needed in Special Funds to the General Fund, as determined by the PMIB. All money so transferred must be returned to the special fund from which it was transferred as soon as there is sufficient money in the General Fund to do so. Transfers cannot be made which will interfere with the objective for which such special fund was created, or from certain specific funds. In general, when moneys transferred to the General Fund in any fiscal year from any special fund pursuant to the inter-fund borrowing mechanism exceed 10 percent of the total additions to such special fund as shown in the statement of operations of the preceding fiscal year as set forth in the Budgetary/Legal Basis Annual Report of the State Controller, interest must be paid on such excess at a rate determined by the PMIB to be the current earning rate of the PMIA. This provision does not apply to temporary borrowings from the BSA or other accounts within the General Fund.

The amount of loans from the SFEU, the BSA and other internal sources to the General Fund, as of the end of any month is displayed in the State Controller's Statement of General Fund Cash Receipts and Disbursements, on the first page under "Borrowable Resources – Outstanding Loans." See EXHIBIT 1 to APPENDIX A.

Any determination of whether a proposed borrowing from one of the special funds is permissible must be made with regard to the facts and circumstances existing at the time of the proposed borrowing. The Attorney General has identified certain criteria relevant to such a determination. For instance, amounts in the special funds eligible for inter-fund borrowings are legally available to be transferred to the General Fund if a reasonable estimate of expected General Fund revenues, based upon legislation already enacted, indicates that such transfers can be paid from the General Fund promptly if needed by the special funds or within a short period of time if not needed. In determining whether this requirement has been met, the Attorney General has stated that consideration may be given to the fact that General Fund revenues are projected to exceed expenditures entitled to a higher priority than payment of internal transfers,

i.e., expenditures for the support of the public school system and public institutions of higher education.

Enactment of Proposition 22 on November 2, 2010 prohibited future inter-fund borrowing from certain transportation funds. However, legislation (Chapter 1, Statutes of 2012 – “SB 95”) was enacted on February 3, 2012 to clarify the intent of Proposition 22, making those transportation funds available for short-term cash management borrowing purposes.

In addition to temporary inter-fund cash management borrowings described in this section, budgets enacted in the current and past fiscal years have included other budgetary transfers and long-term loans from Special Funds to the General Fund. In some cases, such budgetary loans and transfers have the effect of reducing internal borrowable resources.

The following table shows internal borrowable resources available for temporary cash management loans to the General Fund on June 30 of each of the fiscal years 2010-11 through 2013-14 and estimates the amount currently available based on the 2014-15 Budget. See EXHIBIT 1 to APPENDIX A. The amount of internal borrowable resources fluctuates throughout the year.

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**TABLE 9**  
**Internal Borrowable Resources**  
**(Cash Basis)**

**(Dollars in Millions)**

	June 30					
	2011	2012 <sup>(a)</sup>	2013	2014	2015 <sup>(b)</sup>	2016 <sup>(b)</sup>
<b>Available Internal Borrowable Resources</b>	\$18,193.3	\$20,824.3	\$21,215.3	\$23,761.5	\$25,179.5	\$28,532.4
<b>Outstanding Loans</b>						
From Special Fund for Economic Uncertainties Budget Stabilization Account	1,190.8	474.9	948.2	0	449.7	534.2
From Special Funds and Accounts	6,973.7	9,118.4	1,486.7	0	1,667.6	997.2
Total Outstanding Internal Loans	<u>(8,164.5)</u>	<u>(9,593.3)</u>	<u>(2,434.9)</u>	<u>0</u>	<u>(3,723.7)</u>	<u>(4,357.8)</u>
<b>Unused Internal Borrowable Resources</b>	\$10,028.8	\$11,231.0	\$18,780.4	\$23,761.5	\$21,455.8	\$24,174.6

<sup>(a)</sup> Increase in internal borrowable resources at June 30, 2012 is largely a result of the SAIF program, which was in effect from September 2011 to April 2013. See “CASH MANAGEMENT – Cash Management Tools.”

<sup>(b)</sup> Projected as 2015-16 Governor’s Budget.

Source: Years ended June 30, 2011 through June 30, 2014: State of California, Office of the State Controller.  
Year ending June 30, 2015 and June 30, 2016: State of California, Department of Finance.

## State Warrants

No money may be drawn from the State Treasury except upon a warrant duly issued by the State Controller. The State Controller is obligated to draw every warrant on the fund out of which it is payable for the payment of money directed by state law to be paid out of the State Treasury; however, a warrant may not be drawn unless authorized by law and unless unexhausted specific appropriations provided by law are available to meet it. As described below, state law provides two methods for the State Controller to respond if the General Fund has insufficient “Unapplied Money” available to pay a warrant when it is drawn, referred to generally as “registered warrants” and “reimbursement warrants.” “Unapplied Money” consists of money in the General Fund for which outstanding warrants have not already been drawn and which would remain in the General Fund if all outstanding warrants previously drawn and then due were paid subject to the prior application of such money to obligations of the state with a higher priority. See “CASH MANAGEMENT – Traditional Cash Management Tools.” Unapplied Money may include moneys transferred to the General Fund from the SFEU and the BSA and internal borrowings from state Special Funds (to the extent permitted by law); however the state is not obligated to utilize interfund borrowings for the payment of state obligations if insufficient Unapplied Money is available for such payment. See “STATE FINANCES – Budget Reserves – Special Fund for Economic Uncertainties” and “Inter-Fund Borrowings.”

1. Registered Warrants

If a warrant is drawn on the General Fund for an amount in excess of the amount of Unapplied Money in the General Fund, after deducting from such Unapplied Money the amount, as estimated by the State Controller, required by law to be earmarked, reserved or set apart from the Unapplied Money for the payment of obligations having priority over obligations to which such warrant is applicable, the warrant must be registered on the reverse side as not paid because of the shortage of funds in the General Fund. The State Controller may issue registered warrants before exhausting all cash management tools that could provide Unapplied Money to the General Fund. See “CASH MANAGEMENT.”

Registered warrants are interest bearing obligations that may be issued either with or without a maturity date. Most registered warrants bear interest at a rate designated by the PMIB up to a maximum of five percent per annum except, if the PMIB determines that it is in the best interests of the state to do so, the PMIB may fix the rate of interest paid on registered warrants at no more than 12 percent per annum. If issued with a maturity date, the principal and interest on such warrant will not be due until that date (although it may be optionally redeemed early if the state has sufficient Unapplied Money to do so) and the state may make other payments prior to that maturity date. If a registered warrant is issued without a maturity date, or its maturity date has occurred, it becomes redeemable by the holders on the date determined by the State Controller, with the approval of the PMIB.

State law generally requires that registered warrants be redeemable in the order they are issued but not prior to their maturity date, if any. The state issued approximately \$2.6 billion of registered warrants to pay certain obligations of the state not having payment priority under law commencing on July 2, 2009, all of which were called for early redemption on September 4, 2009. (The State Controller was able to manage cash resources to ensure that higher priority payments, such as for schools and debt service, were made on time in July and August 2009.) The issuance of the registered warrants permitted the state to pay Priority Payments with regular warrants which could be cashed.

2. Reimbursement Warrants

In lieu of issuing individual registered warrants to numerous creditors, state law provides an alternative procedure whereby the Governor, upon request of the State Controller, may authorize utilizing the General Cash Revolving Fund in the State Treasury to borrow from other state Special Funds to meet payments authorized by law. The State Controller may then issue “reimbursement warrants” (sometimes called “revenue anticipation warrants” or “RAWs”) for sale to investors to reimburse the General Cash Revolving Fund, thereby increasing cash resources for the General Fund to cover required payments. The General Cash Revolving Fund exists solely to facilitate the issuance of reimbursement warrants. Reimbursement warrants have a fixed maturity date which may not be later than the end of the fiscal year following the year in which they were issued.

The principal of and interest on reimbursement warrants must be paid by the State Treasurer on their respective maturity dates from any Unapplied Money in the General Fund and available for such payment. In the event that Unapplied Money is not available for payment on

the respective maturity dates of reimbursement warrants, and refunding reimbursement warrants (see “– Refunding Reimbursement Warrants”) have not been sold at such times as necessary to pay such reimbursement warrants, such reimbursement warrants will be paid, together with all interest due thereon (including interest accrued at the original interest rate after the maturity date), at such times as the State Controller, with the approval of the PMIB, may determine.

The state has issued reimbursement warrants on several occasions in order to meet its cash needs when state revenues were reduced because of an economic recession, and the state incurred budget deficits. The state last issued reimbursement warrants in June 2002 and in June 2003.

### 3. Refunding Reimbursement Warrants

If it appears to the State Controller that, on the maturity date of any reimbursement warrant there will not be sufficient Unapplied Money in the General Fund to pay maturing reimbursement warrants, the State Controller is authorized under state law, with the written approval of the State Treasurer, to issue and sell refunding reimbursement warrants to refund the prior, maturing reimbursement warrants. Proceeds of such refunding reimbursement warrants must be used exclusively to repay the maturing warrants. In all other respects, refunding reimbursement warrants are treated like reimbursement warrants, as described above.

## **Sources of Tax Revenue**

The following is a summary of the state’s major tax revenues and tax laws. Further information on state revenues is contained under “CURRENT STATE BUDGET,” and “STATE FINANCES – Recent Tax Receipts.” In fiscal year 2013-14, approximately 97.5 percent of the state’s General Fund revenues and transfers were derived from personal income taxes, corporation taxes, and sales and use taxes. See Table 16 titled “Comparative Yield of State Taxes – All Funds, Fiscal Years 2009-10 through 2015-16” for a summary of the actual and projected sources of the state’s tax revenue for those fiscal years.

### 1. Personal Income Tax

The California personal income tax is closely modeled after the federal income tax law. It is imposed on net taxable income (gross income less exclusions and deductions), with rates ranging from 1 percent to 12.3 percent. In addition, a 1 percent surcharge is imposed on taxable income above \$1 million and proceeds from such tax are dedicated to the Mental Health Services Fund. The personal income tax brackets, along with other tax law parameters, are adjusted annually by the change in the consumer price index to prevent taxpayers from being pushed into higher tax brackets without a real increase in income. Personal, dependent, and other credits are allowed against the gross tax liability. In addition, taxpayers may be subject to an alternative minimum tax (“AMT”), which is much like the federal AMT. The personal income tax structure is considered to be highly progressive. For example, the Franchise Tax Board indicates that the top 1 percent of taxpayers paid 50.6 percent of the total personal income tax in tax year 2012.

The 2015-16 Governor’s Budget revenue projections include the revenue expected from Proposition 30 (The Schools and Local Public Safety Protection Act of 2012) passed by the voters on November 6, 2012. This measure provides for an increase in the personal income tax

rate of 1 percent for joint filing taxpayers with income above \$500,000 and equal to or below \$600,000; 2 percent increase for incomes above \$600,000 and equal to or below \$1,000,000; and three percent increase for incomes above \$1,000,000. Tax rates for single filers will start at incomes one-half those for joint filers. These additional rates will remain in effect for seven years, commencing with calendar year 2012. The Administration estimates that the additional revenue from the addition of the three new tax brackets was \$5.5 billion in fiscal year 2012-13 and \$6.0 billion in fiscal year 2013-14, and is projected to be \$6.5 billion in fiscal year 2014-15, and \$6.5 billion in fiscal year 2015-16.

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**TABLE 10**  
**Personal Income Tax General Fund Revenues (PIT)**  
**Fiscal Years 2009-10 through 2015-16**

<u>Fiscal Year</u>	<u>Dollars In Millions</u>	<u>Percent Total General Fund Revenues And Transfers</u>
2009-10 <sup>(a)</sup>	44,852	51.5
2010-11 <sup>(a)</sup>	49,445	52.9
2011-12 <sup>(b)</sup>	54,261	62.5
2012-13 <sup>(b)</sup>	64,484	64.9
2013-14 <sup>(b)(e)</sup>	66,560	64.8
2014-15 <sup>(b)(e)</sup>	71,699	66.4
2015-16 <sup>(b)(e)</sup>	75,213	66.3

(a) Includes revenue from the temporary 0.25 percent surcharge on all personal income tax brackets and a reduction in the dependent exemption credit in 2009 and 2010.

(b) Includes revenue from the higher rates imposed by Proposition 30 that are dedicated to the Education Protection Account. See "Proposition 98 and K-14 Funding."

(e) Estimated.

Source: State of California, Department of Finance.

Personal income tax receipts over the past few years have been impacted by changes in federal tax legislation, including increases in the rate of taxation on capital gains and a surtax on certain unearned income which went into effect on January 1, 2013. This led to the acceleration of realization of some income into calendar year 2012, for fiscal year 2012-13, which might otherwise have been received in a later fiscal year.

Taxes on capital gains realizations, which are linked to stock market and real estate performance, can add significant volatility to personal income tax receipts. For example, capital gains tax receipts accounted for nearly 12 percent of General Fund revenues and transfers in 1999-00 and 2000-01, but dropped below 4 percent in 2002-03 and 2009-10. The 2015-16 Budget projects that capital gains will account for 10.7 percent of General Fund revenues and transfers in fiscal year 2014-15, and 9.3 percent in fiscal year 2015-16. See "CURRENT STATE BUDGET – Budget Risks."

The following table shows actual and projected tax revenues related to capital gains (which are included in the table showing total personal income tax receipts above):

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**TABLE 11**  
**Revenues from Capital Gains**  
**Fiscal Years 2006-07 through 2015-16**

<u>Fiscal Year</u>	<u>Dollars In Millions</u>	<u>Percent Total General Fund Revenues And Transfers</u>
2006-07	\$9,999	10.5%
2007-08	8,980	8.8
2008-09	3,863	4.7
2009-10	2,983	3.4
2010-11	4,526	4.8
2011-12	6,020	6.9
2012-13	9,709	9.8
2013-14	9,269	9.0
2014-15 <sup>(a)</sup>	11,567	10.7
2015-16 <sup>(a)</sup>	10,577	9.3

<sup>(a)</sup> Revenues and Transfers include transfers of \$1.6 billion in 2014-15 and \$1.2 billion in 2015-16 to the Budget Stabilization Account.

Source: State of California, Franchise Tax Board provided calendar year estimates based on actual capital gains realizations through 2011. From 2012 onward, State of California, Department of Finance estimated calendar year capital gains based on actual capital gains realizations for 2012 and the forecasted realizations for 2013 and forward. Fiscal year totals shown in this table are estimated by adding 70 percent of calendar year total in first half of fiscal year to 30 percent of calendar year total in second half of fiscal year.

## 2. Sales and Use Tax

The sales tax is imposed upon retailers for the privilege of selling tangible personal property in California. Most retail sales and leases are subject to the tax. However, exemptions have been provided for certain essentials such as food for home consumption, prescription drugs, gas delivered through mains, and electricity. Other exemptions provide relief for a variety of sales ranging from custom computer software to aircraft.

The California use tax is imposed at the same rates as the regular sales tax on consumers of tangible personal property that is used, consumed, or stored in this state. Use tax applies to purchases from out-of-state vendors that are not required to collect tax on their sales. Use tax also applies to most leases of tangible personal property.

As of January 1, 2015, the breakdown for the uniform statewide state and local sales and use tax (referred to herein as the “sales tax”) rate of 7.50 percent was as follows (many local jurisdictions have voted additional sales taxes for local purposes):

- 3.9375 percent imposed as a state General Fund tax;
- 0.25 percent dedicated to the Education Protection Account, per Proposition 30.

- 1.0625 percent dedicated to local governments for realignment purposes (Local Revenue Fund 2011);
- 0.5 percent dedicated to local governments for health and welfare program realignment (Local Revenue Fund);
- 0.5 percent dedicated to local governments for public safety services (Local Public Safety Fund);
- 1.0 percent local tax imposed under the Uniform Local Sales and Use Tax Law, with 0.25 percent dedicated to county transportation purposes and 0.75 percent for city and county general-purpose use; and
- 0.25 percent deposited into the Fiscal Recovery Fund to repay the state's ERBs (the "special sales tax").

Passage of Proposition 30 added a 0.25 percent additional sales tax rate from January 1, 2013 through December 31, 2016. Proposition 30 also constitutionally guarantees that the 1.0625 percent of the sales tax rate is dedicated to the cost of the realignment of certain defined public safety services programs from the state to the counties and explicitly states that this sales tax revenue does not constitute General Fund revenue for purposes of the Proposition 98 guarantee. The 1.0625 percent of the sales tax rate was expected to generate \$6.2 billion in fiscal year 2014-15 and \$6.6 billion in fiscal year 2015-16.

Legislation passed as part of the 2011 Budget Act imposes a use tax collection responsibility for certain out-of-state, and particularly internet, retailers who meet certain criteria. The new responsibility took effect in September 2012. In fiscal year 2012-13, \$132 million in General Fund revenue was received as a result of this legislation. Additional General Fund revenue from this source is estimated at \$202 million in fiscal year 2013-14, \$233 million in fiscal year 2014-15, and \$267 million in fiscal year 2015-16.

Existing law provides that 0.25 percent of the base state and local sales tax rate may be suspended in any calendar year upon certification by the Director of Finance, by November 1 in the prior year, that both of the following have occurred: (1) the General Fund reserve (excluding the revenues derived from the 0.25 percent special sales tax) is expected to exceed 3 percent of revenues in that fiscal year (excluding the revenues derived from the 0.25 percent special sales tax) and (2) actual revenues for the period May 1 through September 30 equal or exceed the previous May Revision forecast. The 0.25 percent rate will be reinstated the following year if the Director of Finance subsequently determines conditions (1) or (2) above are not met for that fiscal year. The Department of Finance estimates that the reserve level will be insufficient to trigger a reduction for calendar year 2015. See "Proposed Fiscal Year 2015-16 Budget – Summary of State Revenues and Expenditures" for a projection of the fiscal years 2014-15 and 2015-16 General Fund Reserve.

Existing law provides that the special sales tax will be collected until the first day of the calendar quarter at least 90 days after the Director of Finance certifies that all ERBs and related obligations have been paid or retired or provision for their repayment has been made or enough

sales taxes have been collected to pay all ERBs and related obligations to final maturity. At such time the special sales tax will terminate and the city and county portion of taxes under the uniform local sales and use tax will be automatically increased by 0.25 percent. The 2015-16 Governor’s Budget anticipates that the ERBs will be repaid or funds to pay the outstanding ERBs will have been set aside in an irrevocable escrow fund by the first quarter of fiscal year 2015-16. See “STATE INDEBTEDNESS AND OTHER OBLIGATIONS – Economic Recovery Bonds.” A large portion, and perhaps all, of the special sales taxes collected between the date all the ERBs are paid or defeased, and January 1, 2016, will be used to pay back cities and counties for the revenue they had foregone from the loss of 0.25 percent tax rate under the uniform local sales and use tax.

The following table shows actual and projected sales and use tax revenue:

**TABLE 12**  
**Sales and Use Tax General Fund Revenues**  
**Fiscal Years 2009-10 through 2015-16**

<u>Fiscal Year</u>	<u>Dollars In Millions</u>	<u>Percent Total General Fund Revenues And Transfers</u>
2009-10 <sup>(a)</sup>	\$26,741	30.7%
2010-11 <sup>(a)</sup>	26,983	28.9
2011-12	18,658	21.5
2012-13 <sup>(b)</sup>	20,482	20.6
2013-14 <sup>(b)(e)</sup>	22,263	21.7
2014-15 <sup>(b)(e)</sup>	23,438	21.7
2015-16 <sup>(b)(e)</sup>	25,166	22.2

(a) Includes revenue from an additional 1 percent tax rate effective from April 1, 2009 to June 30, 2011.

(b) Includes revenue from the higher rates imposed by Proposition 30 that are dedicated to the Education Protection Account.

(e) Estimated.

Source: State of California, Department of Finance.

### 3. Corporation Tax

Corporation tax revenues are derived from the following taxes:

1. The Franchise Tax and the Corporate Income Tax are levied at an 8.84 percent rate on profits. The former is imposed on corporations for the privilege of doing business in California, while the latter is imposed on corporations that derive income from California sources but are not sufficiently present to be classified as doing business in the state.

2. Banks and other financial corporations are subject to the franchise tax plus an additional tax at the rate of 2 percent on their net income. This additional tax is in lieu of personal property taxes and business license taxes.

3. The AMT is similar to that in federal law. In general, the AMT is based on a higher level of net income computed by adding back certain tax preferences. This tax is imposed at a rate of 6.65 percent.
4. A minimum Franchise Tax of up to \$800 is imposed on corporations subject to the franchise tax but not on those subject to the corporate income tax. New corporations are exempted from the minimum franchise tax for the first year of incorporation.
5. Sub-Chapter S corporations are taxed at 1.5 percent of profits.
6. Fees paid by limited liability companies (“LLCs”), which account for 3.6 percent of corporation tax revenue, are considered “corporation taxes.”

Six actions have been filed contending that the Legislature’s modification of Revenue and Taxation Code Section 25128, which implemented the double-weighting of the sales factor in California’s apportionment of income formula for the taxation of multistate business entities, is invalid and/or unconstitutional. Now consolidated in one matter and collectively referred to as *Gillette Company v. Franchise Tax Board* (“*Gillette*”), the plaintiffs contend that the single-weighted sales factor specified in Section 25128 prior to amendment was contained within the Multistate Tax Compact (“MTC”) and therefore cannot be modified without repealing the legislation that enacted MTC. An adverse ruling in these cases could affect multiple taxpayers and create potential exposure to refund claims for past years of approximately \$750 million. The trial court ruled for the state in each of these matters, but the California Court of Appeal ruled on October 2, 2012 in favor of the taxpayers. The Franchise Tax Board has requested and the California Supreme Court has accepted review of this case and a decision is not expected until mid-2015. Even if the taxpayers prevail in the Supreme Court in these cases, they will likely be remanded to the trial court to determine other issues not considered before these appeals arose. Therefore, if the *Gillette* taxpayers are ultimately successful in their suit for refund, the vast majority of the revenue loss may not occur for several years. See “LITIGATION – Tax Cases.”

One significant revenue measure enacted as part of the 2012-13 Budget was repeal of the state’s participation in MTC, as a response to the *Gillette* litigation. By repealing its participation in MTC, the state will ensure that most taxpayers will not be allowed to use the equal weighted sales formula for apportioning income for calendar year 2012 and later tax years. Nonetheless, the current ruling in the *Gillette* case could result in a revenue loss of up to \$150 million in fiscal year 2014-15 at the earliest (although these amounts could be recaptured if the state ultimately prevails in the case at the California Supreme Court).

Another portion of the legislation repealing the state’s participation in MTC finds and declares that there is a common law doctrine stating that elections affecting the computation of tax must be made on original tax returns. This provision seeks to render ineffective most attempts by taxpayers to file amended returns and obtain retroactive refunds, in the event that the state ultimately loses the *Gillette* cases. However, the implementation of this provision is likely to engender further litigation and the outcome cannot be assured.

The following table shows actual and projected corporate income tax revenues:

**TABLE 13**  
**Corporate Income Tax Revenues**  
**Fiscal Years 2009-10 through 2015-16**

<u>Fiscal Year</u>	<u>Dollars In Millions</u>	<u>Percent Total General Fund Revenues And Transfers</u>
2009-10	\$9,115	10.5%
2010-11	9,614	10.3
2011-12	7,233	8.3
2012-13	7,783	7.8
2013-14 <sup>(e)</sup>	8,858	8.6
2014-15 <sup>(e)</sup>	9,618	8.9
2015-16 <sup>(e)</sup>	10,173	9.0

<sup>(e)</sup> Estimated, see paragraph following Table 14.

Source: State of California, Department of Finance.

Legislation enacted in the budget acts of 2008, 2009, and 2010 is expected to significantly reduce corporation tax revenues. The third column of Table 14 shows that, while that legislation added over \$1 billion of revenue in fiscal year 2008-09 and 2009-10, by fiscal year 2011-12, that legislation is expected to generate, on a net basis, a revenue loss of almost \$1 billion in each fiscal year. Starting in fiscal year 2012-13, that legislation is expected to generate revenue losses of about \$1.3 billion per year. However, the passage of Proposition 39 on November 6, 2012 reverses portions of these recent tax changes. Proposition 39 is expected to generate revenue gains of \$677 million in fiscal year 2014-15 and over \$736 million in fiscal year 2015-16 and subsequent years. The legislatively enacted law changes, together with Proposition 39, are expected to generate a net revenue loss of \$600 million in fiscal year 2014-15 and \$351 million in fiscal year 2015-16. Not all of the revenue generated by Proposition 39, however, benefits the General Fund, as the measure dedicates about half of the new revenues in fiscal years 2013-14 to 2017-18 to energy programs. See the table below for the impact of legislation since 2008 and Proposition 39 on prior fiscal years.

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**TABLE 14**  
**Impact of Legislation and Proposition 39 on Corporate Income Tax Revenues**  
**Fiscal Years 2008-09 through 2015-16**

(Dollars in Millions)

<u>Fiscal Year</u>	<u>Total</u>	<u>Impact of Enacted Legislation</u>	<u>Impact of Proposition 39</u>	<u>Net Impact of Law Changes Since 2008</u>
2008-09	9,536	\$1,095	\$0	\$1,095
2009-10	9,115	1,266	0	1,226
2010-11	9,614	139	0	139
2011-12	7,233	(870)	0	(870)
2012-13	7,783	(1,599)	292	(1,307)
2013-14	8,858 <sup>(e)</sup>	(1,469)	595	(874)
2014-15	9,618 <sup>(e)</sup>	(1,277)	677	(600)
2015-16	10,173 <sup>(e)</sup>	(1,087)	736	(351)

<sup>(e)</sup> Estimated.

Source: State of California, Department of Finance.

As shown in Table 14, state tax law changes made in 2008 and 2009 to deal with the budget crisis traded short-term revenue gains for reduced corporate taxes in later years. For example, in fiscal year 2011-12 and fiscal year 2012-13, corporate profits were rebounding strongly, yet revenue declined significantly. In more recent years, continued strong corporate profit growth combined with the lessening impact of legislation is leading to stronger corporate income tax revenues. However, the projected level of corporate income tax revenues in fiscal year 2015-16 is still below the peak level of \$11.8 billion in fiscal year 2007-08.

#### 4. Insurance Tax

The majority of insurance written in California is subject to a 2.35 percent gross premium tax. For insurers, this premium tax takes the place of all other state and local taxes except those on real property and motor vehicles. Exceptions to the 2.35 percent rate are certain pension and profit-sharing plans which are taxed at the lesser rate of 0.5 percent, surplus lines and non-admitted insurance at 3 percent and ocean marine insurers at 5 percent of underwriting profits.

#### 5. Other Taxes

Other General Fund taxes and licenses include: Cigarette Taxes; Alcoholic Beverage Taxes; Horse Racing License Fees; and Trailer Coach License Fees.

#### 6. Special Fund Revenues

The state Constitution and statutes specify the uses of certain revenues. Such receipts are accounted for in various special funds. In general, special fund revenues comprise three categories of income:

- Receipts from tax levies which are allocated to specified functions, such as motor vehicle taxes and fees and certain taxes on tobacco products.
- Charges for certain services provided by the state government to individuals, businesses, or organizations, such as fees for the provision of business and professional licenses.
- Rental royalties and other receipts designated for particular purposes (e.g., oil and gas royalties).

Motor vehicle-related taxes and fees are projected to account for approximately 25 percent of all special fund revenues in fiscal year 2015-16. Principal sources of this income are motor vehicle fuel taxes, registration and weight fees and vehicle license fees. In fiscal year 2015-16, \$11.4 billion is projected to come from the ownership or operation of motor vehicles. About \$4.3 billion of this revenue is projected to be returned to local governments. The remainder will be available for various state programs related to transportation and services to vehicle owners. For a discussion of Proposition 1A of 2004, which replaced a portion of vehicle license fees with increased property tax revenues, see “STATE FINANCES – Local Governments.”

#### 7. Taxes on Tobacco Products

The state imposes an excise tax on cigarettes of 87 cents per pack and the equivalent rates on other tobacco products. Tobacco product excise tax revenues are earmarked as follows:

1. Fifty cents of the per-pack tax on cigarettes and the equivalent rate levied on non-cigarette tobacco products are deposited in the California Children and Families First Trust Fund and are allocated primarily for early childhood development programs.
2. Twenty-five cents of the per-pack tax on cigarettes and the equivalent rates levied on non-cigarette tobacco products are allocated to the Cigarette and Tobacco Products Surtax Fund. These funds are appropriated for anti-tobacco education and research, indigent health services, and environmental and recreation programs.
3. Ten cents of the per-pack tax is allocated to the state’s General Fund.
4. The remaining two cents of the per-pack tax is deposited into the Breast Cancer Fund.

#### **Recent Tax Receipts**

The following table shows the trend of major General Fund and total taxes per capita and per \$100 of personal income for the past four fiscal years, the current fiscal year, and the budget year.

**TABLE 15**  
**Recent Tax Receipts**

<b>Fiscal Year</b>	<b>State Taxes Per Capita<sup>(a)</sup></b>		<b>Taxes per \$100 of Personal Income</b>	
	<b>General Fund</b>	<b>Total</b>	<b>General Fund</b>	<b>Total</b>
2010-11	\$2,409.86	\$2,866.35	\$5.70	\$6.77
2011-12 <sup>(b)</sup>	2,205.21	2,830.72	4.92	6.31
2012-13 <sup>(b)(c)</sup>	2,520.48	3,163.61	5.29	6.64
2013-14 <sup>(b)(c)</sup>	2,633.04	3,323.58	5.41	6.83
2014-15 <sup>(b)(c)</sup>	2,797.37	3,513.98	5.56	6.98
2015-16 <sup>(b)(c)</sup>	2,922.39	3,634.29	5.61	6.97

<sup>(a)</sup> Data reflects July 1 population estimates benchmarked to the 2010 Census.

<sup>(b)</sup> Includes revenues from Proposition 30.

<sup>(c)</sup> Includes revenues from Proposition 39.

Source: State of California, Department of Finance.

The following table displays the actual and estimated revenues by major source for the past four fiscal years, the current fiscal year, and the budget year. This table shows taxes that provide revenue both to the General Fund and state special funds.

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**TABLE 16**  
**Comparative Yield of State Taxes – All Funds**  
**Fiscal Years 2010-11 through 2015-16**  
**(Modified Accrual Basis)**  
**(Dollars in Thousands)**

Fiscal Year	Sales and Use <sup>(a)</sup>	Personal Income <sup>(b)</sup>	Corporation <sup>(c)</sup>	Tobacco	Insurance <sup>(d)</sup>	Alcoholic Beverage	Horse Racing	Motor Vehicle Fuel <sup>(e)</sup>	Motor Vehicle Fees <sup>(f)</sup>
2010-11	\$33,443,592	\$50,508,431	\$9,613,595	\$906,807	\$2,307,021	\$334,178	\$13,078	\$5,705,527	\$6,568,834
2011-12	31,245,211	54,635,590	7,962,603	897,355	2,415,781	346,241	15,838	5,544,530	5,908,046
2012-13	33,847,381	66,647,862	7,459,443	867,906	2,242,697	356,527	14,089	5,492,850	5,903,604
2013-14	36,355,158	67,970,235	8,724,718	836,600	3,190,299	354,297	14,029	6,065,747	6,219,809
2014-15 <sup>(g)</sup>	46,079,168	73,500,570	9,617,712	791,830	2,490,301	366,901	14,984	5,679,036	6,368,834
2015-16 <sup>(g)</sup>	49,074,944	76,967,557	10,173,304	770,499	2,530,729	373,698	15,384	4,909,791	6,555,937

<sup>(a)</sup> These figures:

- Fiscal years 2010-11 through 2013-14 include allocations to the General Fund, Public Transportation Account, State Fiscal Recovery Fund, Local Public Safety Fund, Local Revenue Fund (1991 Realignment), and the 2011 Local Revenue Fund (2011 Realignment). The figures do not include the Bradley Burns tax, dedicated to city and county operations. The 2011 Realignment, which redirects 1.0625 percent to the Local Revenue Fund 2011, began in fiscal year 2011-12 and is ongoing.
- Fiscal years 2014-15 through 2015-16 include allocations to the General Fund, Public Transportation Account, State Fiscal Recovery Fund, Local Public Safety Fund, and both Local Revenue Funds (1991 and 2011 Realignment), and the Bradley Burns tax, which is dedicated to city and county operations.
- For fiscal year 2010-11, includes the impact of a temporary increase in the General Fund sales and use tax rate from 5 percent to 6 percent, effective April 1, 2009 through June 30, 2011.
- Includes the impact of the fuel tax swap that eliminated the General Fund portion of sales and use tax on motor vehicle gasoline fuel sales.
- Beginning in fiscal year 2012-13, includes the impact of Proposition 30 (The Schools and Local Public Safety Protection Act of 2012). Proposition 30 temporarily increases the state sales tax by 0.25 percent effective January 1, 2013 through December 31, 2016. See “STATE FINANCES—Sources of Tax Revenue – Sales and Use Tax.”
- Beginning in fiscal year 2013-14, includes revenue for a tax on Medi-Cal managed care premiums, with the rate being equal to the state General Fund sales tax rate.

(Footnotes Continued on Following Page)

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- (b) These figures include the revenue estimate for a 1.0 percent surcharge on taxpayers with taxable income over \$1 million, with the proceeds funding mental health programs pursuant to Proposition 63.  
Starting in fiscal year 2011-12, the figures also include the impact of Proposition 30. Proposition 30 temporarily adds three tax brackets for taxable incomes beginning at \$250,000 (\$500,000 joint) with rates of 10.3 percent, 11.3 percent, and 12.3 percent effective retroactive to January 1, 2012 through December 31, 2018.  
Starting in fiscal year 2013-14, these figures include the impact of the economic development initiative, Chapters 69 and 70, Statutes of 2013 (AB 93 and SB 90).
- (c) These figures include the impact of legislation on corporate tax revenues in the budget acts of 2008, 2009 and 2010, which accelerated corporate tax (CT) collections in fiscal years 2008-09 through 2010-11, and reduced CT collections starting in fiscal year 2011-12. See "STATE FINANCES – Sources of Tax Revenue – Corporation Tax" for a discussion of the impact of legislation on corporate income tax revenues.  
Starting in fiscal year 2012-13, these figures include the impact of Proposition 39, effective for tax years beginning January 1, 2013.  
Starting in fiscal year 2013-14, these figures include the impact of the economic development initiative, Chapters 69 and 70, Statutes of 2013 (AB 93 and SB 90).
- (d) Figures include insurance tax on Medi-Cal managed care plans from fiscal year 2010-11 through 2012-13.
- (e) These figures include motor vehicle fuel tax (gasoline), use fuel tax (diesel and other fuels), and jet fuel tax.  
Starting in fiscal year 2010-11, the figures include the revenue impact of the fuel tax swap that eliminated the General Fund portion of sales and use tax on motor vehicle gasoline fuel sales beginning in 2010-11.  
Excise Tax on Gasoline fuel: As part of the fuel tax swap implemented beginning July 1, 2010, the excise tax rate on gasoline fuel was increased from 18 cents to 35.3 cents in fiscal year 2010-11. It was set at 35.7 cents in fiscal year 2011-12, 36 cents in fiscal year 2012-13, 39.5 cents in fiscal year 2013-14, 36 cents in fiscal year 2014-15, and is forecast to decrease to 30 cents in fiscal year 2015-16. This rate will be adjusted each year to maintain revenue neutrality with the elimination of the General Fund portion of sales tax on gasoline fuel.  
Excise Tax on Diesel fuel: Also as part of the fuel tax swap, the excise tax rate on diesel fuel was reduced from 18 cents to 13 cents in fiscal year 2011-12, 10 cents in fiscal year 2012-13 and 2013-14, increased to 11 cents in fiscal year 2014-15, and is forecast to increase to 13 cents in 2015-16. This rate will also be adjusted each year to maintain revenue neutrality with a sales tax increase on diesel fuel.
- (f) Registration and weight fees, motor vehicle license fees and other fees. See "STATE FINANCES – Local Governments."  
For fiscal year 2010-11, the figure includes the impact of a temporary increase in the vehicle license fee from 0.65 percent to 1.15 percent, effective May 19, 2009 through June 30, 2011. Starting in fiscal year 2011-12, the vehicle license fee decreased from 1.15 percent to 0.65 percent.
- (g) Estimated for fiscal years 2014-15 and 2015-16.

Note: This table includes revenues accruing both to the General Fund and special funds. Some revenue sources are dedicated to local governments.

Source: Actual amounts for fiscal years 2010-11 through 2013-14: State of California, Office of the State Controller.

Estimated amounts for fiscal years 2014-15 and 2015-16: State of California, Department of Finance.

## State Expenditures

The following table summarizes the major categories of state expenditures, including both General Fund and special fund programs for fiscal years 2009-10 through 2013-14.

**TABLE 17**  
**Governmental Cost Funds (Budgetary Basis)**  
**Schedule of Expenditures by Function and Character**  
**Fiscal Years 2009-10 to 2013-14**

(Dollars in Thousands)

Function	Fiscal Year				
	2009-10 <sup>(c)(i)</sup>	2010-11 <sup>(c)(i)(g)</sup>	2011-12 <sup>(c)</sup>	2012-13 <sup>(c)</sup>	2013-14 <sup>(c)</sup>
<b>Legislative, Judicial, Executive</b>					
Legislative	\$ 323,371	\$ 325,244	\$ 331,052	\$ 329,903	\$ 345,319
Judicial	2,606,012	3,742,539	3,360,882	2,961,759	3,257,190
Executive	1,615,119	1,810,506	1,543,381	1,548,666	1,879,794
<b>State and Consumer Services <sup>(b)</sup></b>	1,079,608	1,173,185	1,249,034	1,275,754	622,493
<b>Business, Transportation and Housing</b>					
Business and Housing <sup>(b)</sup>	215,295	227,899	239,838	211,466	90,082
Transportation <sup>(a)</sup>	7,178,962	7,109,753	5,452,535	5,950,645	7,389,121
<b>Natural Resources</b>	3,307,987	3,414,859	3,358,016	3,505,612	3,431,142
<b>Environmental Protection</b>	831,753	962,109	1,027,911	907,427	1,000,477
<b>Health and Human Services</b>	31,129,184	41,642,841	41,359,564	44,613,839	46,257,581
<b>Correctional Programs</b>	7,860,690	9,514,121	7,892,864	8,530,717	9,111,239
<b>Education</b>					
Education – K through 12	33,850,883	33,193,396	32,755,642	39,789,023	38,742,395
Higher Education	9,735,095	10,623,763	9,256,322	9,055,279	10,659,644
<b>Labor and Workforce Development</b>	374,059	370,993	700,449	710,343	726,075
<b>Government Operations <sup>(b)</sup></b>	--	--	--	--	888,422
<b>General Government</b>					
General Administration	1,711,273	1,757,991	1,712,184	1,948,034	1,851,530
Debt Service	6,049,251	6,222,307	6,561,871	5,721,714	6,305,806
Tax Relief	438,725	438,082	434,385	427,285	421,734
Shared Revenues	2,151,407	2,231,710	1,997,607	3,660,110	2,082,676
Other Statewide Expenditures	54,058	1,330,757	1,453,787	1,365,657	1,109,007
Expenditure Adjustment for Encumbrances <sup>(c)</sup>	1,785,703	18,316	2,195,656	(136,097)	30,739
Credits for Overhead Services by General Fund	(362,614)	(417,786)	(485,301)	(592,314)	(642,848)
Statewide Indirect Cost Recoveries	(80,454)	(100,543)	(109,807)	(132,847)	(133,400)
<b>Total</b>	<b>\$ 111,855,367</b>	<b>\$ 125,592,042</b>	<b>\$ 122,287,872</b>	<b>\$ 131,651,975</b>	<b>\$ 135,426,218</b>
<b>Character</b>					
State Operations	\$ 36,673,078	\$ 40,451,395	\$ 39,579,635	\$ 39,122,859	\$ 39,266,400
Local Assistance <sup>(d)</sup>	72,795,422	84,254,039	81,820,212	91,890,033	95,620,340
Capital Outlay	2,386,867	886,608	888,025	639,083	539,478
<b>Total</b>	<b>\$ 111,855,367</b>	<b>\$ 125,592,042</b>	<b>\$ 122,287,872</b>	<b>\$ 131,651,975</b>	<b>\$ 135,426,218</b>

<sup>(a)</sup> Beginning with fiscal year 2011-12, the Department of Transportation (“DOT”) changed the basis of financial reporting from a modified accrual basis to a cash basis for the State Highway Account (“Fund 0042”), the Public Transportation Account (“Fund 0046”), the Traffic Congestion Relief Fund (“Fund 3007”), the Transportation Investment Fund (“Fund 3008”), and the Transportation Deferred Investment Fund (“Fund 3093”). This change resulted in a reduction of the reported expenditures by DOT in these funds for fiscal year 2011-12 due to expenditures incurred, but not paid in fiscal year 2011-12 not being accrued, and the fiscal year 2010-11 reported accruals being reversed. Therefore, in fiscal year 2012-13, reported expenditures increased. The change to cash basis financial reporting for these funds was done at the direction of the Department of Finance, in accordance with the following statutes: Streets and Highways Code Section 183(c), for Fund 0042; Public Utilities Code Section 99310.6, for Fund 0046; Government Code Section 14556.5(b), for Fund 3007; Revenue and Taxation Code Section 7104.3, for Fund 3008; and Revenue and Taxation Code Section 7105(g), for Fund 3093.

(Footnotes Continued on Following Page)

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- (b) The Governor's Reorganization Plan (GRP), which became operative on July 1, 2013, cut the number of state agencies from twelve to ten and eliminated or consolidated dozens of departments and entities, thereby making government more efficient and reducing unnecessary spending. The GRP created a new functional category called Government Operations and several departments/functions moved around. The State and Consumer Services and the Business and Housing functions were most affected.
- (c) Fiscal years 2009-10, 2010-11 and 2011-12 have an abnormal balance due to the prior year reversal of over encumbered expenditures.  
In fiscal years 2011-12 and 2012-13 the change to cash basis financial reporting by the DOT in Funds 0042, 0046, 3007, 3008, and 3093 accounts for most of the abnormal balance and the large variance between the two fiscal years.
- (d) In fiscal year 2009-10, Proposition 1A of 2004 was suspended when Governor Schwarzenegger declared a fiscal emergency allowing the state to offset local assistance expenditures with \$1.9 billion of property tax revenue borrowed from the local governments. The state repaid the obligation, plus interest, in June 2013. Additionally, \$1.7 billion of local property tax revenues were shifted to offset General Fund costs in fiscal year 2009-10, \$350 million were shifted in fiscal year 2010-11 and in fiscal year 2011-12 another \$43 million were shifted.
- (e) Executive Orders 10/11-A, 11/12-A, 12/13-A, 13/14-A and 14/15-A were issued by the Department of Finance, as authorized under Control Section 12.45 of the Budget Acts of 2009, 2010, 2011, 2012 and 2013, respectively, and pursuant to Government Code Sections 12472.5 and 13302, to defer the June 2010, June 2011, June 2012, June 2013 and June 2014 payroll expenditures for various governmental and nongovernmental cost funds to July 2010, July 2011, July 2012 and July 2013. This affected all state departments paid through the uniform payroll system.
- (f) The Department of Conservation ("DOC") did not submit the required year-end financial statements to the State Controller's Office for fiscal years 2009-10 and 2010-11 in time to be included in the Budgetary/Legal Basis Annual Report ("BLBAR"). The DOC amounts reported in the BLBAR include the June 30, 2010 and June 30, 2011 cash balances, plus accruals, derived from actual activity reported through November 30, 2010 and December 5, 2011, respectively.
- (g) The State Air Resources Board ("ARB") did not submit the required year-end statements for the Motor Vehicle Account, in the State Transportation Fund, to the State Controller's office for fiscal year 2010-11 in time to be included in the BLBAR. The Motor Vehicle Account amounts reported in the BLBAR include the ARB's June 30, 2011 cash balances plus estimated (not reconciled) accrual amounts provided by ARB.

Source: State of California, Office of the State Controller.

## State Appropriations Limit

The state is subject to an annual appropriations limit imposed by Article XIII B of the state Constitution (the "Appropriations Limit"). The Appropriations Limit does not restrict appropriations to pay debt service on voter-authorized bonds.

Article XIII B prohibits the state from spending "appropriations subject to limitation" in excess of the Appropriations Limit. "Appropriations subject to limitation," with respect to the state, are authorizations to spend "proceeds of taxes," which consist of tax revenues, and certain other funds, including proceeds from regulatory licenses, user charges or other fees to the extent that such proceeds exceed "the cost reasonably borne by that entity in providing the regulation, product or service," but "proceeds of taxes" exclude most state subventions to local governments, tax refunds and some benefit payments such as unemployment insurance. No limit is imposed on appropriations of funds which are not "proceeds of taxes," such as reasonable user charges or fees and certain other non-tax funds.

There are various types of appropriations excluded from the Appropriations Limit. For example, debt service costs of bonds existing or authorized by January 1, 1979, or subsequently authorized by the voters, appropriations required to comply with mandates of courts or the federal government, appropriations for qualified capital outlay projects, appropriations for tax refunds, appropriations of revenues derived from any increase in gasoline taxes and motor

vehicle weight fees above January 1, 1990 levels, and appropriation of certain special taxes imposed by initiative (e.g., cigarette and tobacco taxes) are all excluded. The Appropriations Limit may also be exceeded in cases of emergency.

The Appropriations Limit in each year is based on the Appropriations Limit for the prior year, adjusted annually for changes in state per capita personal income and changes in population, and adjusted, when applicable, for any transfer of financial responsibility of providing services to or from another unit of government or any transfer of the financial source for the provisions of services from tax proceeds to non-tax proceeds. The measurement of change in population is a blended average of statewide overall population growth, and change in attendance at local school and community college (“K-14”) districts. The Appropriations Limit is tested over consecutive two-year periods. Any excess of the aggregate “proceeds of taxes” received over such two-year period above the combined Appropriations Limits for those two years, is divided equally between transfers to K-14 districts and refunds to taxpayers.

The Legislature has enacted legislation to implement Article XIII B which defines certain terms used in Article XIII B and sets forth the methods for determining the Appropriations Limit. California Government Code Section 7912 requires an estimate of the Appropriations Limit to be included in the Governor’s Budget, and thereafter to be subject to the budget process and established in the Budget Act.

The following table shows the Appropriations Limit for fiscal years 2011-12 through 2015-16.

**TABLE 18**  
**State Appropriations Limit**  
**(Dollars in Millions)**

	Fiscal Year				
	2011-12	2012-13	2013-14	2014-15	2015-16
<b>State Appropriations Limit</b>	\$81,726	\$84,221	\$89,716	\$89,902	\$93,143 <sup>(a)</sup>
Appropriations Subject to Limit	-61,952	-71,702	-73,346 <sup>(a)</sup>	-77,712 <sup>(a)</sup>	-85,919 <sup>(a)</sup>
<b>Amount (Over)/Under Limit</b>	\$19,774	\$12,519	\$16,370 <sup>(a)</sup>	\$12,190 <sup>(a)</sup>	\$7,224 <sup>(a)</sup>

<sup>(a)</sup> Estimated/projected.

Source: State of California, Department of Finance.

### **Proposition 98 and K-14 Funding**

*General.* On November 8, 1988, the voters of the state approved Proposition 98, a combined initiative constitutional amendment and statute called the “Classroom Instructional Improvement and Accountability Act.” Proposition 98 changed state funding of public education below the university level and the operation of the Appropriations Limit, primarily by guaranteeing K-14 education a minimum level of funding (the “Proposition 98 minimum guarantee”). Proposition 98 (as modified by Proposition 111, enacted on June 5, 1990) guarantees K-14 education the greater of: (a) in general, a fixed percentage of General Fund revenues (“Test 1”), or (b) the amount appropriated to K-14 education in the prior year, adjusted for changes in state per capita personal income and enrollment (“Test 2”). A third test replaces

Test 2 in any year that the percentage growth in per capita General Fund revenues from the prior year plus one-half of one percent is less than the percentage growth in state per capita personal income (“Test 3”).

Legislation adopted prior to the end of the 1988-89 fiscal year implementing Proposition 98 determined the K-14 education’s funding guarantee under Test 1 to be 40.7 percent of General Fund tax revenues based on fiscal year 1986-87 appropriations. This percentage has since been adjusted to approximately 38.4 percent of fiscal year 1986-87 appropriations to account for subsequent changes in the allocation of local property taxes since these changes altered the share of General Fund revenues received by schools and other General Fund changes. The Proposition 98 minimum guarantee has historically been calculated under Test 2, although Tests 1 and 3 have become more common in recent years. If Test 3 is used in any year, the difference between Test 3 and Test 2 becomes a “credit” (called the “maintenance factor”) to schools and is paid to them in future years when per capita General Fund revenue growth exceeds per capita personal income growth.

Proposition 98 permits the Legislature, by a two-thirds vote of both Houses (in a bill separate from the Budget Act) and with the Governor’s concurrence, to suspend the K-14 education’s minimum funding guarantee for a one-year period. The amount of the suspension is added to the maintenance factor, the repayment of which occurs according to a specified state constitutional formula, and eventually restores Proposition 98 funding to the level that would have been required in the absence of such a suspension. Suspending the minimum funding guarantee provides ongoing General Fund savings over multiple fiscal years until the Proposition 98 maintenance factor is fully repaid.

The Proposition 98 minimum guarantee has been funded historically from two sources: local property taxes and the General Fund. Any amount not funded by local property taxes is funded by the General Fund. Thus, local property tax collections represent an offset to General Fund costs in a Test 2 or Test 3 year. The passage of Proposition 30 has temporarily created a third source of funds. The newly created fund, the Education Protection Account (“EPA”), is available to offset Proposition 98 General Fund expenditures for fiscal years 2012-13 through 2018-19, freeing up General Fund resources for other purposes. See “Funding for Fiscal Years 2014-15 and 2015-16” below.

The process for calculating the Proposition 98 minimum guarantee involves recalculations for previous years based on revised estimates of General Fund taxes and local property taxes, average daily attendance (“ADA”), and civilian population. While some of these estimates are adjusted frequently, some may not be final for several years after the close of the fiscal year. Such changes in the estimates can result in significant adjustments to the guarantee, even if that year has ended. Therefore, additional appropriations may be required to fully satisfy the minimum guarantee for a prior year. These funds are referred to as “settle-up” funds, and often include statutory language designating the fiscal year for which the funds count. The factors used to calculate the Proposition 98 minimum guarantee and how much settle-up is owed are considered final when certified as required by the state Education Code. Settle-up payments are made in future years at the discretion of the Legislature and the Governor.

Proposition 98 also contains provisions for the transfer of certain state tax revenues in excess of the Appropriations Limit to K-14 education in Test 1 years when additional moneys are available. No such transfer occurred for the 2013-14 and 2014-15 fiscal years, and no such transfer is anticipated for fiscal year 2015-16. See “STATE FINANCES – State Appropriations Limit.”

Proposition 2, approved by the voters in November 2014, creates the PSSSA, a special fund that serves as a Proposition 98 reserve, and requires a deposit in the PSSSA under specified conditions. These conditions are not anticipated to be met in fiscal year 2014-15 or fiscal year 2015-16. Therefore, no deposit into the PSSSA is anticipated.

*Funding for Fiscal Years 2014-15 and 2015-16.* The 2015-16 Governor’s Budget continues to include the additional tax revenues generated by the passage of Proposition 30 in November, 2012. Proposition 30 requires that the resulting temporary increases in personal income tax and sales and use tax rates be deposited into the EPA. Appropriations from the EPA must be used to fund education expenditures and count towards meeting the Proposition 98 minimum guarantee. The funds deposited into the EPA offset \$8.6 billion in base Proposition 98 guarantee costs that would have otherwise been funded by the General Fund in fiscal year 2015-16. In addition, Proposition 39, the California Clean Energy Jobs Act, will provide \$736 million in revenue that is included in the calculation of the Proposition 98 minimum guarantee. Of this amount, \$368.0 million will be transferred to the Clean Energy Jobs Creation Fund in support of energy efficiency related activities in public schools and community colleges.

The 2015-16 Governor’s Budget Proposition 98 minimum guarantee level includes changes in revenues and reflects prior “rebenching” of the guarantee (i.e., a change in the minimum guarantee percentage of General Fund revenues). Over the past few fiscal years, the major changes in revenues have been the inclusion of the revenues generated from the passage of Proposition 30 and Proposition 39, the ongoing increase in local tax revenues resulting from the elimination of redevelopment agencies, and the distribution of cash assets previously held by redevelopment agencies. In addition to these major changes, an overall increase in personal income tax, sales and use tax, and base local property tax revenues, result in an increase in the Proposition 98 minimum guarantee over the 2014 Budget Act levels. In fiscal year 2014-15, the Proposition 98 minimum guarantee is estimated to be \$63.2 billion, which is a \$2.3 billion increase over the 2014 Budget Act level. Proposition 98 funding in fiscal year 2015-16 is proposed to be \$65.7 billion, which is a \$2.5 billion increase over the revised 2014-15 level. Of this amount, the General Fund share in fiscal year 2015-16 is \$47.0 billion, including \$8.6 billion in EPA revenues. In fiscal year 2015-16, it is estimated that the state will be in a Test 2 year.

The Proposition 98 minimum guarantee is also rebenched when the law requires an adjustment of the Test 1 percentage to reflect a shift in revenue or movement of programs into or out of the Proposition 98 minimum guarantee. In fiscal years 2014-15 and 2015-16, the Proposition 98 minimum guarantee was rebenched to reflect a \$67 million and \$72 million, respective increase in offsetting local revenues as a result of the elimination of redevelopment agencies and the one-time distribution of cash assets held by redevelopment agencies. In addition, the fiscal year 2015-16 Proposition 98 minimum guarantee was rebenched by \$1.2 billion to account for an increase in offsetting local property tax revenues due to the anticipated retirement of ERBs which resulted in the restoration of a like amount of local property tax

revenue for K-12 schools. All rebenchings of the guarantee utilize a current value cost methodology, which results in a dollar for dollar change for each rebenching and provides a single and consistent methodology. The total impact of these rebenchings and the changes in revenues, in addition to other natural changes in Proposition 98 factors, result in the fiscal year 2015-16 Proposition 98 guarantee level of \$65.7 billion.

The 2015-16 Governor’s Budget reflects Proposition 98 General Fund expenditures in fiscal years 2013-14 through 2015-16, as outlined in the table below.

**TABLE 19**  
**Proposition 98 Funding**  
**(Dollars in Millions)**

	2013-14		Fiscal Year 2014-15		2015-16	Change From Revised 2014-15 to Proposed 2015-16	
	Enacted <sup>(a)</sup>	Revised <sup>(c)</sup>	Enacted <sup>(b)</sup>	Revised <sup>(c)</sup>	Proposed <sup>(c)</sup>	Amount	Percent
<b>K-12 Proposition 98</b>							
State General Fund	\$29,741	\$32,097	\$33,534	\$35,029	\$34,320	\$ (709)	-2.0%
Education Protection Account	5,572	6,492	6,635	7,038	7,697	659	9.4%
Local property tax revenue <sup>(d)</sup>	13,936	13,671	14,089	14,184	16,069	1,885	13.3%
Subtotals <sup>(e)</sup>	\$49,249	\$52,260	\$54,258	\$56,251	\$58,086	\$1,835	3.3%
<b>CCC Proposition 98</b>							
State General Fund	\$ 3,053	\$ 3,433	\$ 3,473	\$ 3,711	\$ 4,050 <sup>(e)</sup>	\$ 339	9.1%
Education Protection Account	689	802	820	870	952	82	9.4%
Local property tax revenue <sup>(d)</sup>	2,291	2,178	2,308	2,321	2,628	307	13.2%
Subtotals <sup>(e)</sup>	\$ 6,033	\$ 6,413	\$ 6,601	\$ 6,902	\$ 7,630	\$ 728	10.5%
<b>Total Proposition 98</b>							
State General Fund	\$32,794	\$35,530	\$37,007	\$38,740	\$38,370	\$ (370)	-1.0%
Education Protection Account	6,261	7,294	7,455	7,908	8,649	741	9.4%
Local property tax revenue <sup>(d)</sup>	16,227	15,849	16,397	16,505	18,697	2,192	13.3%
<b>Totals<sup>(f)</sup></b>	<b>\$55,282</b>	<b>\$58,673</b>	<b>\$60,859</b>	<b>\$63,153</b>	<b>\$65,716</b>	<b>\$ 2,563</b>	<b>4.1%</b>

(a) As of the 2013 Budget Act, June 27, 2013.

(b) As of the 2014 Budget Act, June 20, 2014.

(c) As of the 2015-16 Governor’s Budget, January 9, 2015.

(d) Beginning in fiscal year 2011-12, local property tax revenues include amounts shifted to schools as a result of the elimination of redevelopment agencies. Fiscal years 2013-14, 2014-15, and 2015-16 include the one-time distribution of cash assets held by redevelopment agencies.

(e) Beginning in fiscal year 2015-16, the Community College amount includes \$500 million for the K-14 Adult Education Block Grant.

(f) Totals may not add due to rounding.

Source: State of California, Department of Finance.

*Future Obligations.* As explained above under “General,” there are two forms of future obligations for the state General Fund which may be created under Proposition 98: maintenance factor and settle-up payments. Both of these obligations have been implemented in years leading

up to fiscal year 2015-16. The following table shows the estimated Proposition 98 future obligations as of the 2015-16 Governor’s Budget:

**TABLE 20**  
**Proposition 98 Future Obligations Balances**  
**(Dollars in Millions)**

Year-End Balances:	Fiscal Year				
	2011-12 Estimated <sup>(a)</sup>	2012-13 Estimated <sup>(a)</sup>	2013-14 Estimated <sup>(a)</sup>	2014-15 Estimated <sup>(a)</sup>	2015-16 Estimated <sup>(a)</sup>
<b>Maintenance Factor</b>	\$10,606	\$5,828	\$6,398	\$2,587	\$1,938
<b>QEIA Settle-up<sup>(b)</sup></b>	410	410	410	0	0
<b>Other Settle-Up</b>	1,512	1,512	1,512	1,512 <sup>(c)</sup>	1,256

<sup>(a)</sup> Proposition 98 factors and appropriations have been certified through fiscal year 2008-09.

<sup>(b)</sup> The Quality Education Improvement Act (“QEIA”) enacted the settlement of a lawsuit concerning the proper amount of the guarantee in fiscal years 2004-05 and 2005-06 that obligated the state to pay a total of \$2.7 billion in settle-up based on a statutory repayment plan. The final payment will be made in fiscal year 2014-15.

<sup>(c)</sup> Included in “Underfunding of Proposition 98” in Table 7.

Note: Proposition 98 budgetary deferrals are not included in this Table. The 2014-15 Budget package included deferral payments of \$5.2 billion: \$662 million made toward the deferral balance in the 2014-15 fiscal year and additional payments of \$4.5 billion made in 2014-15 toward deferral balances in 2012-13 and 2013-14. In addition, as a result of a trigger mechanism included in the Budget Act, the remaining deferral balance of \$992 million is scheduled to be paid in 2014-15. The trigger mechanism appropriates any additional Proposition 98 resources attributable to the 2013-14 and 2014-15 fiscal years subsequent to the 2014 Budget Act for the purpose of retiring the remaining deferral balance. In total, these payments reduced the amounts deferred from \$6.2 billion as of the 2013 Budget Act to \$1.7 billion in 2013-14 (the amount deferred from fiscal year 2013-14 to 2014-15) and will eliminate the remaining deferral balance at the end of 2014-15. See “DEBTS AND LIABILITIES UNDER PROPOSITION 2” and “Current State Budget.”

Maintenance factor payments are included in the multi-year projection (as shown in Table 3) developed by the Department of Finance based on factors known as of the 2015-16 Governor’s Budget. The maintenance factor is adjusted by average daily attendance and per capita personal income growth each year. Therefore, even if a payment is made in a year, the outstanding balance can increase. Payments, as required by statute, are built into the multi-year projection as of the 2015-16 Governor’s Budget totaling \$3.8 billion in fiscal year 2014-15, and \$725 million in fiscal year 2015-16.

No maintenance factor payment was required in fiscal year 2013-14 and none is projected in fiscal years 2016-17 or 2017-18.

### Local Governments

The primary units of local government in California are the 58 counties, which range in population from approximately 1,200 in Alpine County to approximately 9.8 million in Los Angeles County.

1. Constitutional and Statutory Limitations on Local Government

Counties are responsible for the provision of many basic services, including indigent health care, welfare, jails, and public safety in unincorporated areas. There are also 482 incorporated cities in California and thousands of special districts formed for education, utilities, and other services. The fiscal condition of local governments was changed when Proposition 13, which added Article XIII A to the state Constitution, was approved by California voters in 1978. Proposition 13 reduced and limited the future growth of property taxes and limited the ability of local governments to impose “special taxes” (those devoted to a specific purpose) without two-thirds voter approval. Although Proposition 13 limited property tax growth rates, it also has had a smoothing effect on property tax revenues, ensuring greater stability in annual revenues than existed before Proposition 13 passed.

Proposition 218, another constitutional amendment enacted by initiative in 1996, further limited the ability of local governments to raise taxes, fees, and other exactions. The limitations include requiring a majority vote approval for general local tax increases, prohibiting fees for services in excess of the cost of providing such service, and providing that no fee may be charged for fire, police, or any other service widely available to the public.

In the aftermath of Proposition 13, the state provided aid to local governments from the General Fund to make up some of the loss of property tax moneys, including assuming principal responsibility for funding K-12 schools and community colleges. During the recession of the early 1990s, the Legislature reduced the post-Proposition 13 aid to local government entities other than K-12 schools and community colleges by requiring cities and counties to transfer some of their property tax revenues to school districts. However, the Legislature also provided additional funding sources, such as sales taxes, and reduced certain mandates for local services funded by cities and counties. See “STATE FINANCES – Sources of Tax Revenue – Sales and Use Tax” for a discussion of the impact of the Economic Recovery Bond issuances on local sales taxes.

The 2004 Budget Act, related legislation and the enactment of Proposition 1A in 2004 and Proposition 22 in 2010 (described below) dramatically changed the state-local fiscal relationship. These constitutional and statutory changes implemented an agreement negotiated between the Governor and local government officials (the “state-local agreement”) in connection with the 2004 Budget Act. One change relates to the reduction of the vehicle license fee (“VLF”) rate from 2 percent to 0.65 percent of the market value of the vehicle. In order to protect local governments, which had previously received all VLF revenues, the 1.35 percent reduction in VLF revenue to cities and counties from this rate change was backfilled (or offset) by an increase in the amount of property tax revenues they receive. This worked to the benefit of local governments because the backfill amount annually increases in proportion to the growth in property tax revenues, which has historically grown at a higher rate than VLF revenues, although property tax revenues declined between fiscal years 2009-10 and 2011-12. This arrangement is proposed to continue without change in the 2015-16 Governor’s Budget.

As part of the state-local agreement, voters at the November 2004 election approved Proposition 1A (“Proposition 1A of 2004”). Proposition 1A of 2004 amended the state Constitution to, among other things, reduce the Legislature’s authority over local government

revenue sources by placing restrictions on the state's access to local governments' property, sales, and VLF revenues as of November 3, 2004. A detailed description of the provisions of this constitutional amendment is set forth below under the caption "THE BUDGET PROCESS – Constraints on the Budget Process – Local Government Finance (Proposition 1A of 2004)."

The 2009 Budget Act (as amended by the revisions enacted on July 28, 2009) authorized the state to exercise its authority under Proposition 1A of 2004 to borrow an amount equal to about 8 percent of local property tax revenues, or \$1.9 billion, which was required to be repaid within three years. State law was also enacted to create a securitization mechanism for local governments to sell their right to receive the state's payment obligations to a local government operated joint powers agency ("JPA"). This JPA sold bonds in a principal amount of \$1.895 billion in November 2009 to pay the participating local governments their full property tax allocations when they normally would receive such allocations. Pursuant to Proposition 1A of 2004, the state repaid the local government borrowing (which in turn repaid the bonds of the JPA) in June 2013, from the General Fund.

Proposition 22, adopted on November 2, 2010, supersedes Proposition 1A of 2004 and prohibits any future borrowing by the state from local government funds, and generally prohibits the Legislature from making changes in local government funding sources. Allocation of local transportation funds cannot be changed without an extensive process. The Proposition 1A of 2004 borrowing done as part of the 2009 Budget Act (as amended by the revisions enacted on July 28, 2009) was not affected by Proposition 22.

Actions in recent budgets have sought to use moneys from redevelopment agencies ("RDAs") to offset General Fund costs for Proposition 98. In a lawsuit relating to certain of these actions in fiscal years 2009-10 and 2010-11, which could have resulted in a General Fund liability of up to \$2.1 billion, the trial court denied the plaintiff's petition and the appellate court affirmed the trial court ruling. This lawsuit is not impacted by the California Supreme Court ruling in the *Matosantos* case described below.

## 2. Redevelopment Agency Funds

The 2011 Budget Act included legislation (ABx1 27, Chapter 6, Statutes of 2011) seeking additional funds from RDAs as an alternative to the elimination of such agencies pursuant to the terms of related legislation (ABx1 26, Chapter 5, Statutes of 2011).

On December 29, 2011, in the case *California Redevelopment Association et al. v. Matosantos et al.*, the California Supreme Court upheld ABx1 26, which reaffirmed the state's ability to eliminate RDAs, but also ruled that ABx1 27, which required RDAs to remit payments to schools in order to avoid elimination, was unconstitutional. In accordance with the Court's order, RDAs were dissolved on February 1, 2012 pursuant to ABx1 26, and their functions have been taken over by successor agencies. (See "LITIGATION – Budget-Related Litigation – Actions Challenging Statutes Which Reformed California Redevelopment Law" for further information regarding the *Matosantos* case and other litigation on this subject.) Revenues that would have been directed to the RDAs are distributed to make "pass through" payments to local agencies that they would have received under prior law, and to successor agencies for retirement of the RDAs' debts (also known as enforceable obligations) and for limited administrative costs.

The remaining revenues are distributed as property taxes to cities, counties, school and community college districts, and special districts under existing law.

Revenues distributed to school and community college districts result in corresponding savings for the state's General Fund. For the 2015-16 Governor's Budget, Proposition 98 General Fund savings are anticipated to be \$891 million in fiscal year 2014-15, Projected Proposition 98 General Fund savings in fiscal year 2015-16 are \$1.1 billion, and \$1.3 billion in fiscal year 2016-17. On an ongoing basis, Proposition 98 General Fund savings are anticipated to be at least \$1 billion per year beginning in fiscal year 2017-18, with annual growth proportionate to the changes in property tax growth, and the rate at which the enforceable obligations of the former RDAs are retired.

Local governments have disputed the implementation of ABx1 26 and litigation is pending and expected to be filed in the future on this subject.

### 3. Property Tax Revenues

Although the property tax is a local revenue source, the amount of property tax generated each year has a substantial impact on the state budget because local property tax revenues allocated to K-14 schools typically offset General Fund expenditures.

Assessed value growth is estimated based on statistical modeling and evaluations of real estate trends. The median sales price of new and existing homes rose by almost 27 percent in 2013 and over 9 percent in 2014 (with activity in the 2014 calendar year driving fiscal year 2015-16 assessed valuations for property tax purposes). While the sales volume of existing homes declined by approximately 8 percent in 2014, the impact of this decline on fiscal year 2015-16 property tax revenues will be moderated by the increase in 2014 median prices, coupled with the reassessment to current market value of homes whose assessed values were significantly reduced during the market downturn of 2007 to 2009. Another factor that may drive increased property tax revenues is an increase in sales volume driven by moderating home price increases and rising personal incomes.

Statewide property tax revenues are estimated to increase 6.10 percent in fiscal year 2014-15 and 5.25 percent in fiscal year 2015-16. See Table 19 (Proposition 98 Funding) for information on the impact of these growth rates on the funding of the Proposition 98 guarantee. Property tax estimates used in the calculation of the guarantee are based on growth in statewide property taxes, but also include other factors such as excess tax, redevelopment agency payments, and Educational Revenue Augmentation Fund transfers.

### 4. Realigning Services to Local Governments

The 2011 Budget Act included a major realignment of public safety programs from the state to local governments ("AB 109"). The realignment was designed to move program and fiscal responsibility to the level of government that can best provide the service, eliminate duplication of effort, generate savings, and increase flexibility. The implementation of the Community Corrections Grant Program authorized by AB 109 moved lower-level offenders from state prisons to county supervision and reduced the number of parole violators in the state's prisons. Other realigned programs include local public safety programs, mental health,

substance abuse, foster care, child welfare services, and adult protective services. The 2011 Realignment is funded through two sources: (1) a state special fund sales tax of 1.0625 percent (projected to total \$6.6 billion in fiscal year 2015-16) and (2) \$546.1 million in vehicle license fees (for fiscal year 2015-16). As a result of the realignment, the state expects General Fund savings from the realigned programs to be about \$2.6 billion annually beginning in fiscal year 2011-12. In fiscal year 2011-12, about \$2.2 billion of these savings was achieved from a reduction in the Proposition 98 Guarantee, and that figure is currently estimated to grow to \$2.7 billion in fiscal year 2014-15 and \$2.9 billion in fiscal year 2015-16. A lawsuit was filed challenging this calculation of the Proposition 98 Guarantee and on June 1, 2012, the trial court ruled in favor of the state and denied the petition for writ of mandate for recalculation of the Proposition 98 Guarantee; however, plaintiffs have appealed this decision. See “LITIGATION – Budget Related Litigation – Actions Challenging School Financing.”

#### 5. Trial Courts

Prior to legislation enacted in 1997, local governments provided the majority of funding for the state’s trial court system. The legislation consolidated the trial court funding at the state level in order to streamline the operation of the courts, provide a dedicated revenue source, and relieve fiscal pressure on the counties. In addition, legislation enacted in 2008 provides California’s court system with increased fees and fines to expand and repair its infrastructure to address significant caseload increases and reduce delays. The fees raised by this legislation (SB 1407, Statutes of 2008) were intended to support debt service on lease-revenue bonds and other appropriate evidences of indebtedness used to pay qualified infrastructure costs in an amount of up to \$5 billion. The SPWB has issued approximately \$1.2 billion in lease-revenue bonds to date to finance such costs from the fee increases authorized by SB 1407. Additional legislative authorization is required prior to the issuance of any additional lease-revenue bonds for court construction. The 2015-16 Governor’s Budget includes an appropriation of \$54.2 million to pay an annual service fee to the private developer of the new Long Beach Courthouse. Service fees for the Long Beach Courthouse, which are subject to annual appropriation by the Legislature, are expected to be approximately \$2 billion over a period of 35 years.

The state’s trial court system received approximately \$2.0 billion in state resources in fiscal year 2014-15 and is projected to receive \$2.2 billion in fiscal year 2015-16, as well as \$499 million in resources from counties in each fiscal year. The 2015-16 Governor’s Budget includes an ongoing General Fund augmentation of \$160.2 million to support the state’s trial court system and provides up to \$50.7 million General Fund to backfill, upon order of the Director of Finance, the anticipated loss of revenue in the Trial Court Trust Fund during fiscal year 2015-16. The 2015-16 Governor’s Budget also includes \$174.7 million for 12 court construction projects, including \$97.9 million from lease-revenue bonds, with debt service expected to be paid from future court construction revenues.

#### 6. Welfare System

Under the CalWORKs (as such term is defined herein) program, counties are given flexibility to develop their own plans, consistent with state law, to implement the program and to administer many of its elements. Counties are required to provide “general assistance” aid to certain persons who cannot obtain welfare from other programs.

## Health and Human Services

### 1. CalWORKs

The state provides welfare benefits to certain adults and children living in the state. Although some of these benefits are available to legal noncitizens, the majority of these benefits are available only to citizens.

These benefits generally take the form of cash payments to beneficiaries, or programs pursuant to which beneficiaries receive food or assistance in procuring employment. Many of these programs are administered by counties within the state, and paid with a combination of federal, state and local funds. Counties are given flexibility to develop their own plans, consistent with state law, to implement the program and to administer many of its elements.

The federal government pays a substantial portion of welfare benefit costs, subject to a requirement that states provide significant matching funds. Federal law imposes detailed eligibility and programmatic requirements in order for states to be entitled to receive federal funds. Federal law also imposes time limits on program availability for individuals, and establishes certain work requirements. The primary federal law establishing funding and eligibility, and programmatic requirements is The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (P.L. 104-193, the “Law”). Significant elements of the Law include: (i) Temporary Assistance for Needy Families (“TANF”), a block grant program; and (ii) the Supplemental Nutrition Assistance Program at the federal level (referred to as “CalFresh” in California, and formerly known as “food stamps”).

Chapter 270, Statutes of 1997, embodies California’s response to the federal welfare systems, called California Work Opportunity and Responsibility to Kids (“CalWORKs”). Consistent with the federal law, CalWORKs contains time limits on the receipt of welfare aid. The centerpiece of CalWORKs is the linkage of eligibility to work participation requirements.

CalWORKs became effective on January 1, 1998, replacing the former Aid to Families with Dependent Children (AFDC) program. Caseload under CalWORKs is projected to decrease in fiscal year 2015-16 as compared to revised fiscal year 2014-15 levels. CalWORKs caseload projections are 543,557 cases in fiscal year 2014-15 and 533,335 cases in fiscal year 2015-16. The fiscal year 2015-16 projected caseload represents a major decline from the early 1990s, when caseload peaked at 921,000 cases in fiscal year 1994-95 under the AFDC program. CalWORKs caseload from 1998 through fiscal year 2015-16 is estimated to have declined by approximately 16.8 percent.

The state’s required expenditures in connection with the Law are referred to as “Maintenance of Effort” or “MOE.” California’s required MOE is generally equal to 75 percent of federal fiscal year (“FFY”) 1994 historic expenditures. However, in order to qualify for that level of MOE, the state is required to demonstrate a 50 percent work participation rate (WPR) among all families. The federal government determined that the state failed to meet this requirement for FFYs 2007 through 2011, and the state is therefore subject to a penalty. The federal government waived the penalty for FFY 2007, but required the state to increase the required MOE to 80 percent of FFY 1994 historic expenditures. As a result, the state was

required to increase its MOE expenditure by approximately \$180 million. The 2015-16 Governor’s Budget continues to reflect this increase in MOE spending. Currently, the state is seeking relief from the FFYs 2008, 2009, 2010, and 2011 penalties, estimated to be approximately \$47.7 million, \$113.6 million, \$179.7 million, and \$246.1 million, respectively. (Any penalties from failing to meet federal WPR requirements would be in addition to the approximately \$180 million increased MOE requirement.) In April 2014, the state submitted a corrective compliance plan to the federal government for FFY 2009. On June 24, 2014, the federal government approved the state’s plan which requires California to meet or exceed federal WPR requirements by September 30, 2015, to avoid incurring fiscal penalties.

The following table shows CalWORKs caseload and General Fund expenditures for state fiscal years 2010-11 through 2015-16.

**TABLE 21**  
**CalWORKs Expenditures**  
**(Dollars in Billions)**

<u>Fiscal Year</u>	<u>Caseload</u>	<u>General Fund Expenditures</u>
2010-11	586,659	\$2.240
2011-12 <sup>(a)</sup>	575,988	1.158
2012-13	559,920	1.545
2013-14 <sup>(b)</sup>	550,928	1.163
2014-15 <sup>(c) (d)</sup>	543,557	0.654
2015-16 <sup>(c) (d)</sup>	533,335	0.667

<sup>(a)</sup> Beginning in FY 2011-12, CalWORKs General Fund expenditures reflect a \$1.1 billion ongoing annual savings as a result of redirecting 1991-92 realignment revenues from mental health to fund CalWORKs grants, pursuant to Chapter 13, Statutes of 2011.

<sup>(b)</sup> Reflects approximately \$300 million General Fund savings through redirecting a portion of 1991-92 realignment revenues from indigent health to CalWORKs, pursuant to Chapter 24, Statutes of 2013.

<sup>(c)</sup> Reflects anticipated General Fund savings of \$725 million in fiscal year 2014-15 and \$698 million in fiscal year 2015-16 from redirecting a portion of fiscal year 1991-92 realignment revenue from indigent health to CalWORKs.

<sup>(d)</sup> Estimated.

## 2. SSI/SSP

The federal Supplemental Security Income (“SSI”) program provides a monthly cash benefit to eligible seniors and persons with disabilities who meet the program’s income and resource requirements. In California, the SSI payment is augmented with a State Supplementary Payment (“SSP”) grant. The 2015-16 Governor’s Budget includes approximately \$2.8 billion for the SSI/SSP program from the General Fund for fiscal year 2015-16, 1 percent more than the revised fiscal year 2014-15 funding level. The average monthly caseload in this program is estimated to be 1.3 million recipients in fiscal year 2015-16, a 0.6 percent increase over the revised fiscal year 2014-15 projected level.

### 3. Health Programs

Medi-Cal – Medi-Cal, California’s Medicaid program, is a health care entitlement program for low-income individuals and families who receive public assistance or otherwise lack health care coverage. Medi-Cal serves approximately 32 percent of all Californians. Federal law requires Medi-Cal to provide basic services such as doctor visits, laboratory tests, x-rays, hospital inpatient and outpatient care, hospice, skilled nursing care, and early periodic screening, diagnosis and treatment. Also, federal matching funds are available if states choose to provide any of numerous optional benefits. California’s Federal Medical Assistance Percentage is 50 percent, which is the share of federal funding for standard program benefits. There are also federal funds in the Medi-Cal budget for a number of Medi-Cal programs or supplemental payments that are matched with local funds that do not appear in state funding totals or that receive a higher matching rate. A wide range of public and private providers and facilities delivers these services. Providers are reimbursed by the traditional fee-for-service method or by managed care plans that receive capitated payments from the state. Approximately 8.9 million Medi-Cal beneficiaries (more than 70 percent of the people receiving Medi-Cal benefits and services) are expected to enroll in managed care plans.

Average monthly caseload in Medi-Cal is projected to be 11.97 million in fiscal year 2014-15. Caseload is expected to increase in fiscal year 2015-16 by approximately 249,000, or 2.1 percent, to 12.2 million people. This increase is largely due to the implementation of federal health care reform.

The following table shows Medi-Cal expenditures for the fiscal years 2011-12 through 2014-15 and the proposed amounts for fiscal year 2015-16.

**TABLE 22**  
**Medi-Cal Expenditures**  
**(Dollars in Billions)**

<u>Fiscal Year</u>	<u>General Fund</u>	<u>Other State Funds</u>	<u>Federal Funds</u>	<u>Total<sup>(a)</sup></u>
2011-12	\$15.2	\$2.1	\$26.4	\$43.7
2012-13	15.0	6.4	28.5	49.9
2013-14	16.6	5.7	34.1	56.4
2014-15 <sup>(b)</sup>	18.0	11.0	57.3	86.3
2015-16 <sup>(c)</sup>	18.8	15.2	61.9	95.9

<sup>(a)</sup> Totals may not add due to rounding.

<sup>(b)</sup> Estimated.

<sup>(c)</sup> Proposed.

The 2015-16 Governor’s Budget includes the following major General Fund elements:

- Net savings of \$803 million in fiscal year 2014-15 and \$1.1 billion in fiscal year 2015-16 from the sales tax on managed care plans. Chapter 33, Statutes of 2013 (SB 78), authorized a tax on the operating revenue of Medi-Cal

managed care plans based on the state sales tax rate. Nearly half of this revenue is used for the non federal share of supplemental payments to Medi-Cal managed care plans. The remainder is used to fund increased rates for Medi-Cal managed care plans, which offsets General Fund spending in the Medi-Cal program. The federal government released guidance indicating the tax is likely impermissible under federal Medicaid regulations. The Administration is proposing a new managed care tax that complies with federal law. The new revenue will offset the same amount of General Fund expenditures as the current tax, as well as fund a restoration of the 7 percent across the board reduction to authorized IHSS hours of service. See “In-Home Supportive Services (IHSS)” below.

- Net savings of \$236 million in fiscal year 2014-15 and \$427.4 million in fiscal year 2015-16 due to the implementation of the Coordinated Care Initiative. Chapter 33, Statutes of 2012 (SB 1008) and Chapter 45, Statutes of 2012 (SB 1036) authorized the Coordinated Care Initiative in which persons eligible for both Medicare and Medi-Cal (dual eligibles) will receive medical, behavioral health, long-term supports and services, and home and community-based services coordinated through a single health plan.
- Net costs of \$573.3 million in fiscal year 2015-16 to pay for the federally required and optional expansion of coverage under federal health care reform. See “Health Care Reform.”
- Costs of \$281.2 million in fiscal year 2015-16 for estimated rate increases to Medi-Cal managed care health plans.

Litigation is pending with respect to certain cost reductions implemented by the state. See “LITIGATION – Actions Regarding Medi-Cal Reimbursements and Fees.”

*Health Care Reform* – The federal Affordable Care Act (“ACA”) increases access to public and private health care coverage through various programmatic, regulatory, and tax incentive mechanisms. To expand coverage, the ACA provides for: (1) the health insurance exchange, a new marketplace in which individuals who do not have access to public coverage or affordable employer coverage can purchase insurance and access federal tax credits, and (2) two expansions of Medicaid – a mandatory expansion by simplifying rules affecting eligibility, enrollment, and retention; and an optional expansion to adults with incomes up to 138 percent of the federal poverty level. Additionally, the ACA requires specified rate increases for primary care for two years beginning January 1, 2013 and prohibited California from restricting eligibility primarily for the Medi-Cal and Optional Targeted Low Income Children’s (formerly Healthy Families) programs before the new coverage requirements went into effect in 2014.

Health care reform has resulted in a significant net increase of General Fund program costs in fiscal year 2013-14 and beyond. The net impact of health care reform on the General Fund will depend on a variety of factors, including levels of individual and employer participation, changes in insurance premiums, and savings resulting from the reform as beneficiaries in current state-only programs receive coverage through Medi-Cal or the California

Health Benefit Exchange (Exchange), also known as Covered California. The 2015-16 Governor's Budget includes \$573.3 million from the General Fund in fiscal year 2015-16 for the costs of expanded eligibility under health care reform.

The 2013 Budget Act implemented the optional expansion to include adults up to 138 percent of the federal poverty level using a state-based approach. Under the ACA, the federal government promises to initially pay for 100 percent of the cost of benefits for newly eligible individuals served under the optional expansion; federal funding will gradually decrease to 90 percent by 2020. To mitigate against future risks to the General Fund, the legislation that implemented the optional expansion (Chapters 3 and 4, Statutes of 2013-14 First Extraordinary Session) (AB/SB X1 1) requires that reductions in federal funding below 90 percent be addressed in a timely manner through the annual state budget or legislative process. If, prior to January 1, 2018, federal funding under the ACA is reduced to 70 percent or less, the implementation of the optional expansion will cease within 12 months.

Under health care reform, county costs and responsibilities for indigent health care are expected to decrease as uninsured individuals obtain health care coverage. The state, in turn, is bearing increased responsibility for providing care to these newly eligible individuals through the Medi-Cal expansion. Chapter 24, Statutes of 2013, specifies two mechanisms for determining county savings, depending on how counties currently deliver indigent care. Once determined, these savings are redirected to fund local human services programs.

County health care savings are estimated to be \$724.9 million in fiscal year 2014-15 and \$698 million in fiscal year 2015-16. Out year savings for all counties will be estimated in January and May, prior to the start of each fiscal year and based on the most recent data available. A true-up process will be used to adjust funding to the extent actual county savings differ from initial estimates

Chapter 655, Statutes of 2010 ("AB 1602"), and Chapter 659, Statutes of 2010 ("SB 900"), established the Exchange as an independent entity in state government and outlined the authorities and responsibilities of the Exchange and its governing board. The Exchange launched its marketplace for individuals and small businesses to purchase health insurance, called Covered California, on October 1, 2013. This entity established requirements for health plans to participate in the Exchange, standards and criteria for selecting health plans to be offered by the Exchange, and required the Exchange to provide an adequate selection of qualified health plans in each region of the state. Covered California has received over \$1 billion in start up funding from the federal government, with the vast majority of the funds paying for staff, information technology systems, and marketing. On October 1, 2013, Covered California began offering affordable health insurance, including plans subsidized with federally funded tax subsidies and products for individuals and small businesses. The Exchange's first open enrollment period closed on April 15, 2014 with 1.4 million individuals enrolled in private health insurance plans and approximately 1.9 million individuals enrolled in Medi-Cal. The Exchange's second open enrollment period was from November 15, 2014 to February 15, 2015. (The February 15, 2015 deadline was extended to April 15, 2015 for certain individuals who were not aware they would face a tax penalty for not buying coverage.) By the end of fiscal year 2014-15, the Exchange must transition from being exclusively funded by federal grants to being self-sustaining from assessment fees paid by health plans and insurers participating in the Exchange.

AB 1602 authorizes the Exchange to assess charges, as a part of premiums, on participating health plans and at rates reasonable to support the ongoing operations of the Exchange and maintain a prudent reserve.

In-Home Supportive Services (IHSS) – On September 17, 2013, the United States Department of Labor released final regulations (effective January 1, 2015) requiring overtime pay for domestic workers, compensation for domestic workers traveling between multiple consumers and medical accompaniment wait time, and compensation for time spent in mandatory training. The 2015-16 Governor’s Budget includes \$707.6 million (\$314.3 million General Fund) annually to comply with the new federal regulations.

To control costs and promote the continued health and safety of Medicaid recipients in the program, Chapter 29, Statutes of 2014 (SB 855) prohibits a provider from exceeding 66 hours in a work week, as reduced by the 7-percent across-the-board reduction to authorized hours required by current law. Additionally, while the current monthly assessment and authorization of services hours remains intact, SB 855 requires monthly hours to be converted to weekly hours. Recipients whose weekly hours do not exceed 40 can adjust their hours over the course of the month without prior authorization from the county social worker. This flexibility is contingent upon maintaining a work week not to exceed 40 hours or the monthly authorized hours. Otherwise, approval is needed from the county social worker. Providers would also be compensated for hours related to mandatory training, medical accompaniment, and travel between their recipients; however, travel hours are subject to a maximum of 7 hours per week.

Current state law requires implementation of the federal rule changes to begin no sooner than January 1, 2015, or the rule’s effective date, whichever is later. In two orders issued December 22, 2014 and January 14, 2015, the U.S. District Court in Washington D.C. vacated the U.S. Department of Labor’s changes to its regulations regarding home care workers. Because of the court’s actions, the federal requirements for overtime and other compensation changes are not effective. Accordingly, the requirements of SB 855 were not implemented. To the extent overtime and other compensation changes are not implemented, SB 855 requires the associated funding included in the 2014 Budget Act be made available for other purposes within the IHSS program. The Administration intends to reevaluate the situation as part of the 2015 May Revision.

The 2015-16 Governor’s Budget proposes to restore the current 7-percent across-the-board reduction in service hours with proceeds from the new tax on managed care organizations, effective July 1, 2015. The cost to restore the 7-percent reduction is estimated to be \$483.1 million in fiscal year 2015-16. For additional information on the tax, refer to the Medi-Cal section.

## **California Department of Corrections and Rehabilitation**

General – As one of the largest departments in state government, the California Department of Corrections and Rehabilitation (“CDCR”) operates 37 youth and adult correctional facilities and 44 youth and adult camps as well as numerous other facilities. The CDCR also contracts for multiple adult parolee service centers and community correctional facilities. The CDCR’s infrastructure includes more than 42 million square feet of building

space on more than 24,000 acres of land (37 square miles) statewide. The 2015-16 Governor's Budget estimates that population reduction measures will result in an average daily adult inmate population of 134,986 in fiscal year 2014-15 and 133,109 in fiscal year 2015-16. The average daily adult parole population is projected to decrease from 43,226 in fiscal year 2014-15 to 40,467 in fiscal year 2015-16.

The 2015-16 Governor's Budget proposes total expenditures (excluding capital outlay) of \$10.3 billion (\$10 billion from the General Fund) for CDCR from all funding sources. The CDCR budget includes funding for 61,579 positions at a total cost for salaries and benefits of approximately \$7.5 billion. Lease payments total \$401.5 million, and the remaining funds are budgeted for operating expenses and equipment, insurance, and local assistance. There is an additional \$462.3 million (\$91.5 million from the General Fund) budgeted for capital outlay expenditures. The 2015-16 Governor's Budget continues to include savings from the implementation of AB 109. AB 109 shifted responsibility for short-term, lower-level offenders from the state to county jurisdictions. In addition, counties are responsible for community supervision of lower-level offenders upon completion of their prison sentences.

*Ruling Concerning Prison Population* – Pursuant to various rulings issued by a panel of three federal judges (some affirmed by the United States Supreme Court), the state was ordered to reduce its prison population to 137.5 percent of the system's design capacity, by February 28, 2016. A Compliance Officer was appointed to ensure the state meets this benchmark as well as interim benchmarks and has the authority to order the release of inmates should the state fail to meet any of the benchmarks. The CDCR met the first benchmark on August 31, 2014, and will meet the second benchmark on February 28, 2015. The court also ordered the state to implement a variety of population reduction measures; all of these measures have been implemented as of January 1, 2015. The state has agreed not to pursue further court appeals.

*Litigation Concerning Prison Medical Care Services* – The federal receiver, the court appointed individual who oversees the CDCR's medical operations (the "Receiver"), has plans for the design and construction of additional facilities and improvements to existing facilities for inmates with medical or mental health care needs. All of these projects will be constructed at existing state correctional institutions. See "Prison Construction Program" below.

The 2015-16 Governor's Budget includes \$1.778 billion from the General Fund for the Receiver's Medical Services and Pharmacy Programs, compared to the 2014 Budget Act, which totaled \$1.646 billion from the General Fund.

Citing "significant progress" in improving California's prison medical care, a federal District Court judge in January 2012 ordered California officials to begin planning for the end of the federal Receivership of the state's prison medical programs. The court ordered the Receiver to work with the CDCR to determine when the state will assume responsibility for particular tasks. To date, the Receiver has transitioned health care access units, which provide guarding and transportation for inmates accessing health care services, as well as the responsibility for planning for the activation of new construction that is primarily related to serving the health care needs of inmates. Additional transition planning efforts are underway.

*Prison Construction Program* – On May 3, 2007, the Governor signed AB 900 (Chapter 7, Statutes of 2007), which provides funding for an expansion of capacity in the state prison system to address housing and health care needs. As last amended on June 27, 2012 (see Chapter 42, Statutes of 2012), AB 900 authorized approximately \$2.1 billion of lease-revenue bond financing authority for design and construction of state prison facilities that included the California Health Care Facility and several other medical and mental health projects throughout the state, including the projects in the Health Care Facility Improvement Program. A number of the projects authorized with AB 900 authority have already been completed and occupied and many other projects are in construction and will be completed in 2015. Of particular note, the California Health Care Facility began occupancy July 2013 and its adjacent Facility E (formerly referred to as the DeWitt Nelson Correctional Annex) began occupancy in April 2014. The Central California Women’s Facility Enhanced Outpatient Program Treatment and Office Space project is scheduled to begin occupancy in June 2015. In addition, as of December 2014, 32 projects in the Health Care Facility Improvement Program have initiated design and construction.

The 2012 Budget Act included \$810 million of lease-revenue bond financing authority for the design and construction of three new Level II dormitory housing facilities at existing prisons. Two of these new dormitory housing facilities are located adjacent to Mule Creek State Prison in Ione and the third is located adjacent to Richard J. Donovan Correctional Facility in San Diego. Approximately \$795 million of lease-revenue bonds were issued in April 2014 to fund these projects. Construction is currently underway at all three facilities and is anticipated to be completed by the spring of 2016.

## **Unemployment Insurance**

The Unemployment Insurance (“UI”) program is a federal-state program that provides weekly UI payments to eligible workers who lose their jobs through no fault of their own. To be eligible for benefits, a claimant must be able and available to work, seeking work, and be willing to accept a suitable job. The regular unemployment program is funded by unemployment tax contributions paid by employers for each covered worker.

Due to the high rate of unemployment, the employer contributions were not sufficient to cover the cost of the benefits to claimants during the recession. Commencing in January 2009, in accordance with federal law, the state began to fund deficits in the state UI Fund through a federal loan to support benefit payments. The UI Fund deficit was \$9.7 billion at the end of calendar year 2013 and \$8.7 billion at the end of calendar year 2014. Using current economic outlook and unemployment projections, absent changes to the UI Fund financing structure, the deficit is projected to be \$7.4 billion at the end of calendar year 2015. Repayment of principal on this federal UI loan is strictly an employer responsibility, and not a liability of the state’s General Fund. To ensure that the federal loan is repaid, when a state has an outstanding loan balance for two consecutive years, the federal government reduces the Federal Unemployment Tax Act (“FUTA”) credit it gives to employers. This is equivalent to an increase in the FUTA tax on employers, and has the effect of paying off the federal UI loan. These changes have already started and will increase annually until the fund is returned to solvency.

Pursuant to federal law, if the state is unable to repay the loan within the same year it is taken, state funds must be used to pay the annual interest payments on the borrowed funds. While annual interest payments were waived under the American Recovery and Reinvestment Act of 2010, interest payments of \$303.5 million and \$308.2 million were paid in 2011 and 2012, respectively. Given the condition of the General Fund in those years, loans were authorized from the Unemployment Compensation Disability Fund to the General Fund to pay the UI interest expense. The 2015-16 Governor's Budget proposes a \$303.5 million repayment to the Unemployment Compensation Disability Fund of the 2011 loan. To date, interest payments totaling \$1.1 billion have been paid by the state. The 2015-16 Governor's Budget provides \$184.4 million from the General Fund to make the 2015 interest payment. Interest will continue to accrue and be payable annually until the principal on the UI loan is repaid. Pursuant to federal law, the General Fund is not liable for repayment of the principal of this loan, which will be done over time by reducing federal tax credits to employers in the state, as described above.

The interest due after fiscal year 2015-16 will depend on a variety of factors, including the actual amount of the federal loan outstanding (which in turn will depend on the rate of unemployment, employer contributions to the UI Fund, and any state or federal law changes relating to the funding of the program) and the interest rate imposed by the federal government. The 2014-15 Governor's Budget identified a framework for solvency which identified goals and principles to guide future discussions.

### **Cap and Trade Program**

The Cap and Trade program is a key element in the state's climate plan. It sets a statewide limit on the sources of greenhouse gases ("GHG") responsible for 85 percent of California GHG emissions. In fiscal year 2012-13, the California Air Resources Board ("CARB") began auctioning GHG emission allowances as a market-based compliance mechanism authorized by the California Global Warming Solutions Act, Chapter 488, Statutes of 2006 ("AB 32").

CARB has held nine auctions, through November 2014, which have generated \$969 million in allowance proceeds to the Greenhouse Gas Reduction Fund. Currently, GHG emissions from electricity and large industrial sources are subject to the cap. Beginning January 2015, transportation fuels will also be subject to the cap.

The 2013 Budget Act included a one-time General Fund loan of \$500 million from Cap and Trade auction proceeds. Emergency drought legislation (Chapter 2, Statutes of 2014) and the 2014 Budget Act provide a total of \$881 million of expenditures from the Greenhouse Gas Reduction Fund for programs that reduce GHG emissions. This amount of resources includes repayment of \$100 million of the 2013 Budget Act loan, with the remaining balance being repaid with interest when needed to meet the future needs of the high-speed rail project. The 2015-16 Governor's Budget proposes over \$1 billion of expenditures to continue the same programs that reduce GHG emissions.

Legal challenges to the authority of CARB to conduct auctions under the state's cap and trade program allege the auction revenues are an unconstitutional tax under the state

Constitution. Auctions are proceeding during the pendency of the legal challenges. See “LITIGATION – Actions Challenging Cap and Trade Program Auctions.”

### **Retiree Health Care Costs**

In addition to a pension, described in the following section “PENSION TRUSTS,” the state also provides postemployment health care and dental benefits to its employees and their spouses and dependents, when applicable, and, except as otherwise described below, utilizes a “pay-as-you-go” funding policy. These are sometimes referred to as “Other Postemployment Benefits” or “OPEB.”

As of June 30, 2014, approximately 168,200 retirees were enrolled to receive health benefits and 139,000 to receive dental benefits. Generally, employees vest for those benefits after serving 10 years with the state. With 10 years of service credit, employees are entitled to 50 percent of the state’s full contribution. This rate increases by 5 percent per year and with 20 years of service, the employee is entitled to the full 100/90 formula (as described below). Additional information on the State’s OPEB plan can be found in the Comprehensive Annual Financial Report for the fiscal year ended June 30, 2014 included as APPENDIX H to this Official Statement.

Pursuant to the Governmental Accounting Standards Board Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, the state now reports on its liability for postemployment healthcare as well as other forms of postemployment benefits, such as life insurance, in its annual financial reports. The long-term costs for other postemployment benefits may negatively affect the state’s financial reports and impact its credit rating if the state does not adequately manage such costs.

On December 16, 2014, the State Controller’s Office released the state’s latest OPEB actuarial valuation report by the private actuarial firm, Gabriel, Roeder, Smith & Company, which was tasked with calculating the state’s liability for these benefits. The report was based on a variety of data and economic, demographic and healthcare trend assumptions described in the report. The primary assumption influencing Annual OPEB Costs and the Actuarial Accrued Liability (“AAL”) is the assumed rate of return or discount rate on assets supporting the retiree healthcare liability. Based on PMIA’s historical returns, investment policy and expected future returns, a discount rate of 4.25 percent was selected for the pay as you-go funding policy. The economic assumptions such as the price and wage inflation are assumed to be 2.75 percent and 3 percent, respectively. The actuarial valuation contained in the report covers the cost estimates for existing employees, retirees and dependents. The main objective of the report was to estimate the AAL, which is the present value of future retiree healthcare costs attributable to employee service earned in prior fiscal years.

The report looked at three different scenarios: (i) continuation of the “pay-as-you-go” policy; (ii) a “full funding” policy under which assets would be set aside to prepay the future obligations, similar to the way in which pension obligations are funded, and (iii) a “partial funding” policy, a hybrid of the two scenarios. According to the actuarial valuation as of June 30, 2014, the pay-as-you go funding policy results in an unfunded AAL of \$71.81 billion as of June 30, 2014. Additionally, the pay-as-you go funding policy results in an annual OPEB cost

of \$5.14 billion, estimated employer contributions of \$1.87 billion and an expected net OPEB obligation of \$22.63 billion for fiscal year 2014-15. The annual required contribution for fiscal year 2015-16 is estimated at \$5.62 billion.

If the previous assumptions had been exactly realized during the year, the actuarial liability would have increased to \$67.99 billion as of June 30, 2014. The key factors contributing to a \$3.82 billion increase in expected actuarial liabilities had the previous assumptions been realized are:

- Favorable healthcare claims experience and plan design changes, resulting in a decrease in actuarial liabilities of approximately \$3.32 billion.
- Demographic experience did not change the actuarial liabilities significantly. There were most likely offsetting gains and losses that led to this minimal change. Examples of demographic experience gains include: fewer members retiring than assumed, members retiring later than assumed and members not living as long as assumed. Examples of demographic experience losses include: more members retiring than assumed, members retiring earlier than assumed and members living longer than assumed.
- Subsequent to the June 30, 2013, GASB No. 45 actuarial valuation, CalPERS performed a fourteen-year experience study where all pension related assumptions were reviewed. Many of the assumptions were updated to reflect actual experience over the fourteen-year period. These changes have been adopted for this valuation. The assumption changes increased liabilities by approximately \$7.14 billion. The largest change was due to the updating of the mortality table used to model post-retirement deaths. Under the new assumptions members are expected to live longer. The change in demographic assumptions is the largest contributor to the loss in actuarial liability.

The valuation depended primarily on the interest discount rate assumption used to develop the present value of future benefits and on the assets available to pay benefits. The discount rate of 4.25 percent represents the long-term expectation of the earnings on the state's General Fund, which is invested in short-term securities in the PMIA. The State Controller's Office plans to issue an actuarial valuation report annually.

The following table is the historic annual OPEB cost summary and the projected schedule of funding progress as of the valuation date for the five fiscal years indicated below:

**TABLE 23**  
**OPEB Pay-As-You-Go Funding**  
**Fiscal Years 2009-10 to 2013-14**  
**(Dollars in Billions)**

<b>Fiscal Year</b>	<b>Annual OPEB Cost</b>	<b>Net Employer Contribution</b>	<b>Percentage of Annual OPEB Cost Contribution</b>	<b>Net OPEB Obligation</b>	<b>Unfunded Actuarial Accrued Liability<sup>(b)</sup></b>	<b>Unfunded Actuarial Accrued Liability as Percent of Payroll<sup>(b)</sup></b>
2010-11	\$4.21	\$1.58	38%	\$9.88	\$62.14	345%
2011-12	4.74	1.72	36	12.91	63.84	341
2012-13	4.99	1.78	36	16.12	64.57	358
2013-14	5.12	1.87	37	19.36	71.77	373
2014-15 <sup>(a)</sup>	5.13	1.87	36	22.63	N/A	N/A

<sup>(a)</sup> Net employer contribution and Net OPEB Obligation estimated for fiscal year ending June 30, 2015.

<sup>(b)</sup> Amounts are projected as of the valuation date.

Source: State of California OPEB Valuation as of June 30, 2014.

The following table illustrates the state's budget for postemployment benefits from fiscal years 2007-08 to 2015-16 and does not reflect any future liability for current employees or annuitants. It is anticipated that these costs will continue to grow in the future. The employer contribution for health premiums maintains the average 100/90 percent contribution formula established in the Government Code. Under this formula, the state averages the premiums of the four largest health benefit plans in order to calculate the maximum amount the state will contribute toward the retiree's health benefits. The state also contributes 90 percent of this average for the health benefits of each of the retiree's dependents. CSU employees fully vest for the 100/90 formula at 5 years of service. Employees in bargaining unit 12, hired after January 1, 2011, are subject to a longer vesting period.

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**TABLE 24**  
**Actual Costs/Budget for Other Postemployment Benefits**  
**Fiscal Years 2007-08 through 2015-16**

**(Dollars in Thousands)**

Fiscal Year	State	State	CSU	Total	Total General
	Employees All Funds <sup>(c)</sup>	Employees General Fund	Employees All General Fund	Contributions All Funds	Fund Contributions
2007-08	1,114,317	1,051,486	N/A	1,114,317	1,051,486
2008-09	1,183,495	1,146,932	N/A	1,183,495	1,146,932
2009-10	1,182,497	1,145,934	N/A	1,182,497	1,145,934
2010-11	1,386,839	1,351,008	N/A	1,386,839	1,351,008
2011-12	1,504,928	1,466,528	N/A	1,504,928	1,466,528
2012-13	1,365,234	1,337,089	222,135	1,587,369	1,359,224 <sup>(b)</sup>
2013-14	1,382,717	1,378,709	225,332	1,608,049	1,604,041
2014-15 <sup>(a)</sup>	1,521,070	1,515,070	263,062	1,784,132	1,778,132
2015-16 <sup>(a)</sup>	1,600,098	1,595,498	263,503	1,863,601	1,859,001

(a) Estimated Contributions.

(b) Contributions for post-employment benefits are included for all years displayed in this table. However, beginning in 2012-13, CSU contributions are split out and identified separately.

(c) “Pay-as-you-go” contributions from General Fund and Public Employee’s Contingency Reserve Fund.

Source: State of California, Department of Finance.

Three state employee bargaining units have agreements which provide for some prefunding of OPEB liabilities. These units represent a little less than 10 percent of total state unionized employees.

In accordance with state law, the Bureau of State Audits periodically identifies what it believes to be “high risk” issues facing the state. The funding of OPEB liabilities has been identified as a high-risk issue in the California State Auditor Report 2013-601 dated September 2013.

2015-16 Budget Proposal

As part of the 2015-16 Budget process, the Governor proposed a comprehensive strategy to eliminate the OPEB unfunded actuarial accrued liability, and reduce the cost structure of employee and retiree health care benefits.

Reducing Retiree Health Care Unfunded Liabilities – the 2015-16 Governor’s Budget proposes to eliminate the OPEB unfunded actuarial accrued liability in approximately 30 years. The 2015-16 Governor’s Budget proposal calls for using the upcoming collective bargaining process to negotiate additional contributions for OPEB prefunding equivalent to the normal costs of those benefits. The goal is to have the additional contributions equally shared between employers and employees and phased in over a three-year period. The funding plan assumes that the state continues to pay for retiree health benefits on a pay-as-you-go basis while assets are accumulated in a trust fund, and that no investment income will be used to pay for benefits until the plan is fully funded. The 2015-16 Governor’s Budget does not set aside funding for additional OPEB prefunding. The Department of Finance estimates that the state’s share of

prefunding for Executive Branch employees will be approximately \$600 million annually once fully implemented. (The “Executive Branch” generally excludes employees in the legislative and judicial branches of the state government, as well as employees of CSU and UC. See “OVERVIEW OF STATE GOVERNMENT - Organization of State Government.”)

Curbing Health Care Benefit Costs – the 2015-16 Governor’s Budget includes proposals designed to address the cost structure of state health care benefits for both retirees and active employees. This includes the addition of lower cost benefit options such as a high deductible health plan coupled with a health savings account. Proposals also include extending the vesting period for new employees to qualify for retiree health care contributions, and reducing the employer subsidies for the retiree health care contributions for new employees.

## **PENSION TRUSTS**

### **General**

The principal retirement systems in which the state participates or contributes funds to are the California Public Employees’ Retirement System (“CalPERS”) and the California State Teachers’ Retirement System (“CalSTRS”). The assets and liabilities of the funds administered by CalPERS and CalSTRS are included in the financial statements of the state as fiduciary funds. A summary description of CalPERS and CalSTRS is set forth in Note 24 (and the Schedule of Funding Progress included in the Required Supplementary Information) to the Audited Basic Financial Statements of the State of California for the Year Ended June 30, 2014. See “FINANCIAL STATEMENTS.”

The University of California (“UC”) maintains a separate retirement system. From fiscal years 1990-91 through 2011-12, no amounts from the state’s General Fund directly contributed to UC’s retirement system. The 2012 Budget Act and Chapter 31 of the Statutes of 2012 provided \$89.1 million in state General Fund appropriations for UC’s employer retirement contributions for fiscal year 2012-13; this funding does not constitute a state obligation to provide funding after fiscal year 2012-13 for additional UC employer retirement costs.

The 2013 Budget Act did not allocate any of UC’s appropriation specifically to fund its employer retirement costs, however, the 2013 Budget Act and Chapter 50 of the Statutes of 2013 shifted funding for UC’s general obligation and lease-revenue bond debt service into UC’s main support appropriation, authorized UC to restructure its debt, and required UC to use any savings from restructuring of debt to reduce the existing unfunded liability of the UC’s retirement plan. Information about this system may be obtained directly from UC. The 2015-16 Governor’s Budget does not allocate any of UC’s appropriation specifically to fund their employer retirement costs.

As described below, the obligation of the state to make payments to CalPERS and CalSTRS to fund retirement benefits constitutes a significant financial obligation. CalPERS and CalSTRS each currently have unfunded liabilities in the tens of billions of dollars. Retirement-related costs payable from the General Fund are expected to increase in the foreseeable future. The actual amount of such increases will depend on a variety of factors, including but not limited

to investment returns, actuarial assumptions, experience, retirement benefit adjustments and, in the case of CalSTRS, statutory changes to contribution levels.

This section contains certain information relating to CalPERS and CalSTRS. The information is primarily derived from information produced by CalPERS and CalSTRS, their independent accountants and their actuaries. The state has not independently verified the information provided by CalPERS and CalSTRS and makes no representations nor expresses any opinion as to the accuracy of the information provided by CalPERS and CalSTRS.

The comprehensive annual financial reports of CalPERS and CalSTRS are available on their websites at [www.calpers.ca.gov](http://www.calpers.ca.gov) and [www.calstrs.ca.gov](http://www.calstrs.ca.gov), respectively. The CalPERS and CalSTRS websites also contain the most recent actuarial valuation reports, as well as other information concerning benefits and other matters. Such information is not incorporated by reference herein. The state cannot guarantee the accuracy of such information. Actuarial assessments are “forward-looking” information that reflect the judgment of the fiduciaries of the pension plans, and are based upon a variety of assumptions, one or more of which may not materialize or be changed in the future. Actuarial assessments will change with the future experience of the pension plans.

On June 25, 2012, the Governmental Accounting Standards Board (“GASB”) approved two new standards with respect to pension accounting and financial reporting standards for state and local governments and pension plans. The new standards are set forth in GASB Statements 67 and 68 and will replace GASB Statement 27 and most of GASB Statements 25 and 50. The changes will impact the accounting treatment of pension plans in which state and local governments participate. Major changes include: 1) the inclusion of unfunded pension liabilities on the government’s balance sheet (currently, such unfunded liabilities are typically included as notes to the government’s financial statements); 2) more components of full pension costs will be shown as expenses regardless of actual contribution levels; 3) lower actuarial discount rates will be required to be used for underfunded plans in certain cases for purposes of the financial statements; 4) closed amortization periods for unfunded liabilities will be required to be used for certain purposes of the financial statements; and 5) the difference between expected and actual investment returns will be recognized over a closed five-year smoothing period.

In addition, GASB Statement 68 states that, for pensions within the scope of the statement, a cost-sharing employer that does not have a special funding situation is required to recognize a net pension liability, deferred outflows of resources, deferred inflows of resources related to pensions, and pension expense based on its proportionate share of the net pension liability for benefits provided through the pension plan. While the new accounting standards change financial statement reporting requirements, they do not impact funding policies of the pension systems. The reporting requirements for pension plans began in fiscal year 2013-14 and the reporting requirements for government employers began in fiscal year 2014-15. The impact of new GASB reporting requirements are reflected in the CalPERS and CalSTRS Comprehensive Annual Financial Reports for year ended June 30, 2014.

## **Pension Reform**

### PEPRA

Chapter 296, Statutes of 2012 (AB 340), a comprehensive pension reform package affecting state and local government, increased the retirement age and lowered retirement benefits for most new state and local government employees hired on or after January 1, 2013. AB 340, known as the Public Employees' Pension Reform Act of 2013 ("PEPRA") also includes provisions to increase current employee contributions. Though PEPRA covers most public employees in state government, cities, counties, special districts, school districts, and community colleges, the following discussion relates only to PEPRA's impact on state employee retirement. PEPRA excludes judges, the University of California, and charter cities with independent pension systems from the new retirement plans; however, newly elected or appointed judges would be subject to the new cost-sharing provisions described below.

In a preliminary actuarial analysis, CalPERS noted savings to the state of \$10.3 billion to \$12.6 billion over the next 30 years due primarily to increased employee contributions and, as the workforce turns over, lower benefit formulas that will gradually reduce normal costs. PEPRA also directs state savings from additional employee contributions to be used toward additional payments on the state's unfunded liability, subject to Budget Act approval. The 2015-16 Governor's Budget includes an additional \$106.6 million (\$72.6 million General Fund) directed toward the state's unfunded pension liability to reflect the savings resulting from increased employee contributions under PEPRA.

Other provisions reduce the risk of the state incurring additional unfunded liabilities, including prohibiting retroactive benefits increases, generally prohibiting contribution holidays, and prohibiting purchases of additional non-qualified service credit ("air time").

Key changes to retirement plans affecting the state include:

- New, lower defined-benefit formulas that increase retirement ages for new public employees hired on or after January 1, 2013.
- For new employees, a cap on pensionable income in the 2015 calendar year of \$117,020, or \$140,424 (for employees not in Social Security). Annual increases on the cap would be limited to the Consumer Price Index for All Urban Consumers.
- A standard that employees pay at least 50 percent of normal costs.
- Establishes increases for current state civil service and related excluded employees who are not contributing at least half of normal costs.
- CSU and judicial branch employees hired on or after January 1, 2013 will pay at least 50 percent of the normal cost or the current contribution rate of similarly situated employees, whichever is greater.

- Chapter 528, Statutes of 2013, (SB 13) made clarifying and technical amendments to PEPRAs which authorizes CSU, on or after January 1, 2019, to impose higher employee contribution rates on CSU members hired before January 1, 2013. SB 13 also directs savings from increased CSU employee contributions to be retained by the university.

Costs for OPEB are not addressed in PEPRAs, however, later retirement ages will help reduce OPEB liabilities in the long term. See “STATE FINANCES – Retiree Health Care Costs.”

Provisions in PEPRAs affecting CalSTRS did not change the state’s statutory contribution rate. However, potential additional employee contributions, limits on pensionable compensation, and higher retirement ages for new members will reduce pressure on the system’s unfunded liabilities and potentially state contribution levels in the long term. See “CalSTRS Funding Solution.”

On August 20, 2014, the CalPERS Board voted to submit to the Office of Administrative Law for further review proposed regulations on the type of pay items that can be counted in an employee’s pension calculation upon retirement. The regulations affect only state and local government employees hired after January 1, 2013.

CalPERS included approximately 100 types of pay items as permitted by the state’s recent pension-reform legislation. All of the major cost-savings components of the pension reform law (including lower benefit formulas, cap on pensionable income, and a three-year final compensation period) remain intact.

The Administration does have a disagreement with CalPERS over one pay item included in the proposed regulations – for temporary pay upgrades (“out-of-class” pay). In 2013, no state employees subject to the pension-reform law received an out-of-class pay differential. As the workforce turns over, the Department of Finance estimates that, after 30 years, approximately 1,000 employees (less than one-half of one-percent of today’s Executive Branch workforce) could receive an out-of-class pay premium in a given year.

#### CalSTRS Funding Solution

As described in “PENSION TRUSTS – CalSTRS,” the funding of the CalSTRS Defined Benefit Plan (referred to in the state’s 2013 Financial Statements and in this APPENDIX A as the “DB Program”) is based on contribution rates set by statute instead of actuarially determined amounts as is done for the CalPERS system. Over time, this has contributed to an underfunding of the DB Program which has been a concern in recent years. As one example, the funding status of the DB Program was identified as a high risk issue in the California State Auditor report 2013 601 dated September 2013 because, as stated in the report, the DB Program assets were projected to be depleted in 31 years (33 years based on the June 30, 2013 CalSTRS Valuation) assuming existing contribution rates continue, and other significant actuarial assumptions are realized. In 2013 and 2014, the Governor, the Legislature and CalSTRS worked to develop an approach to addressing the long-term funding needs of the DB Program.

The 2014 Budget Act contained this legislative solution and on June 24, 2014, the Governor signed AB 1469, a comprehensive funding solution intended to eliminate the current CalSTRS unfunded liability on the DB Program by 2046. The plan started modestly in fiscal year 2014-15, providing state, schools, and teachers sufficient time to prepare for future increases in contributions. The 2015-16 Governor's Budget directs an estimated \$1.414 billion (\$371 million from the state's General Fund) in additional contributions to the DB Program from all three entities.

Under the plan, teacher (member) contributions will increase from 8 percent to a total of 10.25 percent of creditable compensation for members not subject to PEPRA and 9.205 percent for members subject to PEPRA, phased in over time on July 1, 2014, July 1, 2015 and July 1, 2016.

School (employer) contributions will increase from 8.25 percent to a total of 19.1 percent of creditable compensation, phased in on each July 1 from 2014 through 2020. These school contributions will be paid from existing revenue sources.

The state's total contribution to the DB Program will increase from approximately 3.5 percent on July 1, 2014 to 6.3 percent of payroll on July 1, 2016 and thereafter. In addition, the state will continue to pay 2.5 percent of payroll annually for a supplemental inflation protection program—for a total of 8.8 percent.

The plan also provides the CalSTRS Board with limited authority to increase or decrease the school and state contributions based on changing conditions. The plan is intended to eliminate the unfunded liability of the DB Program by 2046. However, while AB 1469 provides for significant increases in the statutorily required contributions to CalSTRS from the state, employers and members, it does not provide that such statutory rates be adjusted to equal actuarially required amounts from time to time. Actuarially required amounts will vary from time to time based on a variety of factors, including actuarial assumptions, investment performance and member benefits. To the extent rates established pursuant to AB 1469 are less than actuarially required amounts from time to time, such circumstances could materially adversely effect the funded status of CalSTRS.

## **CalPERS**

### *1. General*

At June 30, 2014, CalPERS administered a total of 13 funds, including four defined benefit retirement plans: the Public Employees' Retirement Fund ("PERF"), the Legislators' Retirement Fund ("LRF"), the Judges' Retirement Fund ("JRF"), and the Judges' Retirement Fund II ("JRF II"). (These plans, as well as the other plans administered by CalPERS, are described in the comprehensive financial reports of CalPERS, which can be found on CalPERS' website at [www.calpers.ca.gov](http://www.calpers.ca.gov). Such information is not incorporated by reference herein.) The PERF, LRF, JRF, and JRF II are defined benefit pension plans which provide benefits based on members' years of service, age, final compensation, and benefit formula. In addition, benefits are provided for disability, death, and survivors of eligible members or beneficiaries. Certain summary information concerning PERF is set forth below. Certain summary information

concerning LRF, JRF, JRF II, and the 1959 Survivor Benefit program is set forth at the end of this section.

CalPERS is administered by a 13-member Board of Administration (the “CalPERS Board”), that includes the State Controller, State Director of the Department of Human Resources, and the State Treasurer, who serve ex officio. The other CalPERS Board members include a member elected by school employees, a member elected by retirees, a member elected by state employees, a member elected by public agency employees, a member designated by the State Personnel Board, a public representative appointed jointly by the Speaker of the Assembly and the Senate Rules Committee, an official of a life insurer appointed by the Governor, an elected local official appointed by the Governor, and two members elected by all employees.

## 2. PERF

PERF is a multiple-employer defined benefit retirement plan. In addition to the state, employer participants at June 30, 2014 included 1,580 public agencies and 1,513 school districts (representing 3,093 entities). CalPERS acts as the common investment and administrative agent for the member agencies. The state and schools (for “classified employees,” which generally consist of school employees other than teachers) are required by law to participate in PERF. Other public agencies can elect whether or not to participate in PERF or administer their own plans. Members of PERF generally become fully vested in their retirement benefits earned to date after five years of credited service. Separate accounts are maintained for each employer participating in PERF, and separate actuarial valuations are performed for each individual employer’s plan to determine the employer’s periodic contribution rate and other information for the individual plan, based on the benefit formula selected by the employer and the individual plan’s proportionate share of PERF assets.

*Unless otherwise specified, the information relating to PERF provided in this section relates only to state employees participating in PERF. State employees include Executive Branch, California State University, Judicial, and Legislature employees.*

## 3. Members

Benefits to state employees are paid according to the category of employment and the type of benefit coverage provided by the state. All employees in a covered class of employment who work on a half-time basis or more are eligible to participate in PERF. The five categories of membership applicable to state employees are set forth below. Certain of the categories also have “tiers” of membership. It is up to the employee to select his or her preferred membership tier. Different tiers may have different benefits, as well as different employee contribution requirements. The member categories are as follows:

- Miscellaneous Members – staff, operational, supervisory, and all other eligible employees who are not in special membership categories.
- Safety Members – employees whose principal duties are in active law enforcement or fire prevention and suppression work but are not defined

as a State Peace Officer/Firefighter Member, or who occupy positions designated by law as Safety Member positions.

- State Industrial Members – employees of the California Department of Corrections and Rehabilitation who have the same service retirement and other benefits as Miscellaneous Members, but who also have industrial death and disability benefits under certain limited circumstances.
- State Peace Officer/Firefighter Members – employees who are involved in law enforcement, firefighting and fire suppression, public safety, protective services, or the management and supervision thereof, whose positions are defined as State Peace Officer/Firefighter Members in the Government Code or by the Department of Human Resources.
- Patrol Members – California Highway Patrol officers and their related supervisors and managers.

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The following table reflects the number of state employee members of PERF as of June 30, 2013 and June 30, 2014. (PERF’s fiscal year commences July 1 and ends June 30 of the following year).

**TABLE 25**  
**PERF Membership (State Employees) as of June 30, 2013 and 2014**

<u>Category</u>	<u>2013</u>	<u>2014</u>
Retirees	175,851	180,666
Survivors and Beneficiaries	28,785	30,575
Active Members	243,620	246,834
Inactive Members	<u>90,463</u>	<u>94,813</u>
Total	538,719	552,888

Source: CalPERS Comprehensive Annual Financial Report for Fiscal Years ended June 30, 2013 and June 30, 2014.

4. Retirement Benefits

For state employees, annual benefits depend on the particular employee’s employment category and are generally determined by taking into account years of service credit, final compensation, and age of retirement. Depending on the employment category, annual benefits generally range from 2 percent of final compensation (generally meaning the average pay rate and special compensation over the last one year or three consecutive years of employment, unless the member elects a different period with a higher average) at age 55 for each year of service credit (applicable to Miscellaneous and State Industrial category members) to 3 percent of final compensation for each year of service for retirement at age 50 (for State Peace Officer/Firefighter category members). Annual benefits are also subject to annual cost of living adjustments (generally ranging from 2-3 percent) and an additional adjustment intended to preserve the “purchasing power” of the benefit. Benefits also generally include disability and death benefits. A detailed description of the benefits payable by PERF to state employees is set forth in CalPERS actuarial valuations.

Legislation enacted in October 2010 as part of the state’s budget for fiscal year 2010-11 (SB 22, Chapter 3, Sixth Extraordinary Session of 2010) (“SBX6 22”) made changes to the retirement formula for state employees hired after January 15, 2011, unless an earlier date was agreed upon in a collective bargaining agreement. Generally, the formula for receiving full retirement benefits was restored to the provisions in effect prior to 1999, when a law increased the percentage formula and reduced the age at which employees could obtain maximum benefits; these formulas vary depending on the category of employment.

SBX6 22 also addressed the problem of pension “spiking” by generally requiring the retirement formula for future employees not currently in the three-year formula to be based on an average of pay in three consecutive years, rather than being based on the single highest year’s pay. These reforms will not significantly impact state retirement costs until many years in the future. However, there are also current savings from most existing and future employees contributing a greater percentage, ranging from two to five percent, of their salaries toward

future pension benefits. These increases were collectively bargained and extended to most non-represented employees.

AB 340 is a comprehensive pension reform package impacting state and local governments that increased retirement age and reduced benefits for most new employees. See “PENSION TRUSTS – Pension Reform.”

The following table shows the amount of benefits paid from PERF for fiscal years 2007-08 through 2012-13.

**TABLE 26**  
**PERF (State Only)**  
**Schedule of Benefits Paid**  
**(Dollars in Millions)**

<u>Fiscal Year</u>	<u>Amount of Benefits Paid</u>
2007-08	\$4,741
2008-09	5,037
2009-10	5,485
2010-11	6,017
2011-12	6,711
2012-13	6,935

Source: CalPERS State and Schools Actuarial Valuation for fiscal years ended June 30, 2007 through June 30, 2012; State Actuarial Valuation for Fiscal Year Ended June 30, 2013.

5. Member Contributions

The benefits for state employees in PERF are funded by contributions from members, the state, and earnings from investments. Member and state contributions are a percentage of applicable member compensation. Member contribution rates are defined by law and vary by bargaining units within the same employee classification. The required contribution rates of active plan members are based on a percentage of salary in excess of a base compensation amount ranging from \$0 to \$863 monthly, and range from 3 to 13 percent.

6. Actuarial Methods

Generally, the ultimate cost that PERF incurs is equal to benefits paid plus the expenses resulting from administration. These costs are paid through contributions to the plan and investment earnings on PERF’s assets. Using the state plan’s schedule of benefits, member data, and a set of actuarial assumptions, CalPERS’ actuary estimates the cost of the benefits to be paid. Then, using the actuarial funding method determined by CalPERS (as described below), the actuary allocates these costs to the fiscal years within the employee’s career. CalPERS’ financial objective is to fund in a manner which keeps contribution rates approximately as a level percentage of payroll from generation to generation, while accumulating sufficient assets over each member’s working career.

The primary funding method used to accomplish this objective is the “Entry Age Normal Cost Method.” New GASB standards will require all states and local governments with pension liabilities to use the Entry Age Normal Cost Method beginning in fiscal year 2014-15 if they are not already doing so. Annual actuarial valuations are performed as of each June 30. Information through the most recent valuation date of June 30, 2013 is set forth below. According to CalPERS, the actuarial assumptions and methods used by CalPERS for funding purposes meet the current parameters set for disclosures presented in the Financial Section by GASB Statements 25 and 27.

Under the Entry Age Normal Cost Method, projected benefits are determined for all members. For active members, liabilities are spread in a manner that produces level annual costs as a level percent of pay in each year from the age of hire (entry age) to the assumed retirement age. The cost allocated to the current fiscal year is called the “normal cost.” The Actuarial Accrued Liability (“AAL”) for active members is then calculated as the portion of the total cost of the plan allocated to prior years.

The AAL for members currently receiving benefits, for active members beyond the assumed retirement age, and for inactive members entitled to deferred benefits is equal to the present value of the benefits expected to be paid. No normal costs are applicable for these participants. The excess of the total AAL over the value of plan assets is called the unfunded actuarial accrued liability. The required contribution is then determined by adding the normal cost and an amortization of the unfunded liability as a level percentage of assumed future payroll.

With respect to CalPERS, the unfunded liability is broken down into components, or bases, according to their date of origin and the cause that gave rise to that component. A component of the unfunded liability that arose due to a change in plan provisions or in actuarial methods or assumptions is separately tracked and amortized over a declining 20-year period. The actuarial assumptions discussed below are used to determine projected benefits. The effect of differences between those assumptions and the actual experience of the plan is calculated each year when the annual actuarial valuation is performed. These differences are actuarial gains or losses.

Gains and losses are tracked separately and amortized over a rolling 30-year period (except as described below with respect to gains and losses in fiscal years 2008-09 through 2010-11). A maximum 30-year amortization payment on the entire unfunded liability is enforced on the amortization methods described above. In addition, when the amortization methods described above result in either mathematical inconsistencies or unreasonable actuarial results, all unfunded liability components are combined into a single base and amortized over a period of time, as determined by the CalPERS Chief Actuary. There is a minimum employer contribution equal to normal cost, less 30-year amortization of surplus (negative unfunded liability), if any.

In 2009, the CalPERS Board adopted a change to the amortization policy, described in the following section. This change resulted in all actuarial gains and losses for fiscal years 2008-09, 2009-10, and 2010-11 to be amortized over a fixed 30-year period instead of a rolling 30-year period. The rolling 30-year period for amortization resumed with actuarial gains and losses for fiscal year 2011-12.

In April of 2013, the CalPERS Board adopted new amortization and smoothing methodologies. The new methodologies replace the current 15-year asset-smoothing policy with a 5-year direct-rate smoothing process and replace the current 30-year rolling amortization of actuarial gains and losses with a 30-year fixed amortization period. See the following section for further detail.

#### 7. Actuarial Valuation; Determination of Required Contributions

The required state contributions to PERF are determined on an annual basis by the CalPERS Chief Actuary. The actuary uses demographic and other data (such as employee age, salary, and service credits) and various assumptions (such as estimated salary increases, interest rates, employee turnover, and mortality and disability rates) to determine the amount that the state must contribute in a given year to provide sufficient funds to PERF to pay benefits when due. The actuary then produces a report, called the “actuarial valuation,” in which the actuary reports on the assets, liabilities, and required contribution for the following fiscal year. State law requires the state to make the actuarially-required contribution to PERF each year.

A portion of the actuarial valuations performed by CalPERS actuaries are audited each year by an independent actuarial firm. The actuarial valuations specific to state employees are audited every three years. The most recent audit was for the June 30, 2012 actuarial valuation and was completed February 24, 2014.

The market value of assets measures the value of the assets available in the pension plan to pay benefits. The actuarial value of assets is used to determine the required employer contributions. Various methods exist for calculating the actuarial value of assets. Since 2005, CalPERS has recognized investment gains and losses on the market value of assets equally over a 15-year period when determining the actuarial value of assets. (This is referred to as “smoothing.”) The recognized portion is added to the gains and losses and (except as described herein) is amortized over a rolling 30-year period (as described herein under “Actuarial Methods”). This is currently an approved method for determining actuarial value of assets under GASB Statements 25 and 27.

Asset smoothing delays recognition of gains and losses, however, thereby providing an actuarial value of assets that does not reflect the market value of pension plan assets at the time of measurement. As a result, presenting the actuarial value of assets as determined using “smoothing” might provide a more or less favorable presentation of the current financial position of a pension plan than would a method that recognizes investment gains and losses annually. As discussed under the caption “PENSION TRUSTS – General,” beginning in fiscal year 2014-15, GASB Statement 68 will require state and local governments with pension liabilities to recognize the difference between expected and actual investment returns over a closed 5-year period. CalPERS will continue to set contributions based on an actuarial value basis until fiscal year 2015-16, at which time CalPERS will implement a new direct-rate smoothing policy as described below.

In addition to the use of “smoothing,” as described above, when CalPERS sets contribution rates, the actuarial value of assets generally cannot be more than 120 percent of the market value or less than 80 percent of the market value (referred to as the “corridor”). Any

asset value changes outside these ranges will be recognized immediately, and will result in a greater impact on future state contribution rates.

The use of “smoothing” and the “corridor” described above will mitigate short term increases in the state’s required annual contribution. While this will limit extreme increases in the state’s required annual contribution to CalPERS in the near term, absent investment returns significantly over and above the 7.5 percent assumed by CalPERS, it is expected to result in significantly higher required contributions in future fiscal years.

Depending on actual investment returns and other factors, the state’s required annual contribution to PERF could increase significantly. The contribution, not including CSU, is estimated to be \$4.4 billion for fiscal year 2015-16, approximately \$2.3 billion of which is payable from the General Fund. In addition, CSU’s contribution is estimated to be approximately \$603.6 million for fiscal year 2015-16, approximately \$603.3 million of which is payable from the General Fund.

At the April 16 and 17, 2013, meetings, the CalPERS Board approved a plan to replace the current 15-year asset-smoothing policy with a 5-year direct-rate smoothing process and replace the current 30-year rolling amortization of unfunded liabilities with a 30-year fixed amortization period. The Chief Actuary stated that the approach provides a single measure of funded status and unfunded liabilities, less volatility in extreme years, a faster path to full funding, and more transparency to employers about future contribution rates. These changes will accelerate the repayment of unfunded liabilities (including fiscal year 2008-09 investment losses) of the state plans in the near term. Under the CalPERS Board action, actual rates for the state will not be set using the new methods until fiscal year 2015-16, reflected in the June 30, 2014 valuation.

8. Actuarial Assumptions

The CalPERS Chief Actuary considers various factors in determining the assumptions to be used in preparing the actuarial report. Demographic assumptions are based on a study of the actual history of retirement, rates of termination/separation of employment, years of life expectancy after retirement, disability, and other factors. This experience study is generally done once every four years. The most recent experience study was completed in 2014 in connection with the preparation of actuarial recommendations by the CalPERS Chief Actuary as described below. The following table sets forth certain economic actuarial assumptions for the fiscal years ended June 30, 2010 through June 30, 2013.

**TABLE 27**  
**Certain Actuarial Assumptions Utilized for PERF**

<b><u>Actuarial Assumption</u></b>	<b><u>2010</u></b>	<b><u>2011</u></b>	<b><u>2012</u></b>	<b><u>2013</u></b>
Investment Returns	7.75%	7.50%	7.50%	7.50%
Inflation	3.00	2.75	2.75	2.75
Salary Increase (Total Payroll)	3.25	3.00	3.00	3.00

Source: CalPERS State and Schools Actuarial Valuation for fiscal years ended June 30, 2009 through June 30, 2012; State Actuarial Valuation for Fiscal Year Ended June 30, 2013.

On February 20, 2014, the CalPERS Board of Administration adopted new mortality and retirement assumptions as part of a regular review of demographic experience. Key assumption changes included longer post-retirement life expectancy, earlier retirement ages, and higher-than-expected wage growth for State Peace Officers/Firefighters and California Highway Patrol. The impact of the assumption changes will be phased in over three years, with a twenty year amortization, beginning in 2014-15.

The Department of Finance estimates these changes will incrementally increase state retirement contributions by an additional \$430.1 million (\$254.2 million General Fund) in fiscal year 2014-15, an additional \$267.2 million (\$138.0 million General Fund) in fiscal year 2015-16, and an additional \$281.1 million (\$152.7 million General Fund) in fiscal year 2016-17. Since the assumption changes will be fully phased-in by 2016-17, the cumulative additional retirement contributions will be \$978.5 million (\$545.0 million General Fund). According to CalPERS, the assumption changes are estimated to increase the system's unfunded liability by approximately \$9.0 billion in fiscal year 2014-15. These estimates only reflect the new assumptions and do not include other natural changes such as actual payroll and investment performance. In April 2014, the CalPERS Board adopted the fiscal year 2014-15 employer and member retirement contribution rates. The State actuarial valuation for the fiscal year ended June 30, 2013 was released in September 2014.

#### 9. Funding Status

The following table sets forth the schedule of funding progress relating to the state's participation in PERF as of the ten most recent actuarial valuation dates. Funding progress is measured by a comparison of the state's share of PERF assets to pay state employee benefits with plan liabilities.

As reflected in the actuarial valuation report for the fiscal year ended June 30, 2013, the investment return for the PERF in fiscal year 2012-13 was 13.2 percent. As a result of this investment return, the funded ratio on an MVA basis was approximately 66.1 percent, and the unfunded liability was approximately \$49.9 billion on an MVA basis as of June 30, 2013, as compared to approximately \$45.5 billion on an MVA basis as of June 30, 2012.

In September 2014, CalPERS released the June 30, 2013 Actuarial Valuation. As set forth in the valuation, the state employer contribution rate increased for all retirement categories, which was primarily a result of the new mortality assumptions adopted by the CalPERS Board at the February 2014 meeting. Additionally, the unfunded liability increased to \$49.9 billion as of June 30, 2013 as compared to \$45.5 billion as of June 30, 2012 based on market value of assets. The funded status remained at 66.1 percent due to the higher than assumed 13.8 percent investment return for 2012-13, which offset the increased liabilities created by the new mortality assumptions. For prior fiscal years, the valuation report for the State plans has been combined with the report on the valuation of the Schools Pool. Due to differences in the timing of actuarial assumption changes and a desire to simplify the report and to provide greater flexibility in the future, separate reports are now being provided by CalPERS.

*The actuarial report for the fiscal year ended June 30, 2013 can be found on the CalPERS website at <http://www.calpers.ca.gov/eip-docs/about/pubs/employer/2013-state-valuation.pdf>.*

*On April 15, 2015 the CalPERS Board of Administration adopted a component of the June 30, 2014 State Actuarial Valuation. The valuation resulted in marginally lower than expected 2015-16 state employer contribution rates than projected in the 2015-16 Governor's Budget. The unfunded liability allocable to state employees (excluding judges and elected officials) was \$43.3 billion (market value basis) as of June 30, 2014, a decrease of \$6.7 billion from the June 30, 2013 valuation. The funded status (market value basis) increased to 72.1 percent as of June 30, 2014 as compared to 66.1 percent in the June 30, 2013 valuation. This actuarial information is available on the CalPERS website: <http://www.calpers.ca.gov/eip-docs/about/committee-meetings/agendas/financeadmin/201504/item-8b-00.pdf>.*

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**TABLE 28**  
**PERF Schedule of Funding Progress**  
**State Employees Only**  
**(Fiscal Years Ended June 30)**

	<u>2003-04</u>	<u>2004-05</u>	<u>2005-06</u>	<u>2006-07</u>	<u>2007-08</u>	<u>2008-09</u>	<u>2009-10</u>	<u>2010-11</u>	<u>2011-12</u>	<u>2012-13</u>
				(Dollars in Millions)						
Market Value of Assets (MVA)	\$65,488	\$74,050	\$81,968	\$96,988	\$91,349	\$68,179	\$76,266	\$91,159	\$88,810	\$97,453
Actuarial Value of Assets (AVA)	67,081	71,830	77,143	83,439	89,304	93,377	97,346	102,452	106,145	110,989
Actuarial Accrued Liabilities										
(AAL)-entry age	79,800	86,595	92,557	100,352	107,642	116,827	121,446	129,648	134,314	147,393
Excess of Market Value of Assets over										
AAL or Surplus (Unfunded) Actuarial										
Accrued Liabilities (UAAL) MVA Basis	(14,312)	(12,545)	(10,589)	(3,364)	(16,293)	(48,648)	(45,180)	(38,489)	(45,504)	(49,940)
Excess of Actuarial Value of Assets over										
AAL										
or Surplus (Unfunded) Actuarial Accrued										
Liabilities (UAAL) AVA Basis	(12,719)	(14,765)	(15,414)	(16,913)	(18,338)	(23,450)	(24,100)	(27,195)	(28,169)	(36,404)
Covered Payroll	12,624	12,935	13,299	14,571	15,890	16,333	16,281	16,212	15,680	15,347
Funded Ratio (MVA)	82.1 %	85.5 %	88.6 %	96.6 %	84.9 %	58.4 %	62.8 %	70.3 %	66.1 %	66.1 %
Funded Ratio (AVA)	84.1 %	82.9 %	83.3 %	83.1 %	83.0 %	79.9 %	80.2 %	79.0 %	79.0 %	75.3 %

Source: CalPERS State and Schools Actuarial Valuation, Fiscal Year Ended June 30, 2012 and prior years; State Actuarial Valuation, Fiscal Year Ended June 30, 2013.

10. State Contributions

As described above, required contributions to PERF are determined annually on an actuarial basis. Payments into PERF are made from the state and from employee contributions. State contributions are made from the General Fund, special funds, and non-governmental cost funds. From fiscal years 2007-08 to 2014-15, a range of approximately 55 to 63 percent of the state contributions to PERF are made from the General Fund. Table 29 shows the state’s actual contributions to PERF for fiscal years 2008-09 through 2013-14 and estimated contributions for fiscal years 2014-15 and 2015-16. The state has made the full amount of actuarially required contribution each year.

**TABLE 29**  
**State Contribution to PERF, including CSU**  
**Fiscal Years 2007-08 to 2015-16**  
**Fiscal Year Ending June 30**  
**(Dollars in Thousands)**

<u>Fiscal Year</u>	<u>State Employees All Funds<sup>(b)</sup></u>	<u>State Employees General Fund<sup>(b)</sup></u>	<u>CSU Employees All Funds</u>	<u>CSU General Fund</u>	<u>Total Contributions</u>	<u>Total General Fund Contributions<sup>(b)</sup></u>
2008-09	\$3,063,009	\$1,684,655	N/A	N/A	\$3,063,009	\$1,684,655
2009-10	2,860,787	1,573,433	N/A	N/A	2,860,787	1,573,433
2010-11	3,230,489	1,776,769	N/A	N/A	3,230,489	1,776,769
2011-12	3,174,494	1,745,972	N/A	N/A	3,174,494	1,745,972
2012-13	2,948,137	1,506,043	449,243	449,000	3,397,380	1,955,043
2013-14	3,219,262	1,644,546	473,798	473,542	3,693,060	2,118,088
2014-15 <sup>(a)</sup>	4,041,591	2,119,742	542,814	542,520	4,584,405	2,662,262
2015-16 <sup>(a)</sup>	4,428,645	2,318,026	603,647	603,344	5,032,292	2,921,371

<sup>(a)</sup> Estimated contributions.

<sup>(b)</sup> Pension contributions for CSU employees are included for all years displayed in this table. However, beginning in 2012-13, CSU contributions are split out and identified separately.

Source: State of California, Department of Finance.

11. Prospective Funding Status; Future Contributions

The level of future required contributions from the state depends on a variety of factors, including future investment portfolio performance, actuarial assumptions, and additional potential changes in retirement benefits. There can be no assurances that the required annual contribution to CalPERS will not continue to significantly increase and that such increases will not materially adversely affect the financial condition of the state. See the caption “PENSION TRUSTS – General” for a discussion of new standards adopted by GASB. It is not known at this time how these changes in accounting and financial reporting will impact CalPERS’ contribution policies.

The following employer contribution rates are included in the 2015-16 Governor's Budget:

	<b>Fiscal Year 2015-16 Employer Contribution Rates</b>
State Miscellaneous Tier 1	25.982%
California State University, Miscellaneous Tier 1	25.982
State Miscellaneous Tier 2	26.127
State Industrial	18.948
State Safety	19.782
State Peace Officers & Firefighters	39.147
California State University, Peace Officers and Firefighters	39.147
California Highway Patrol	46.919

In accordance with state law, the actuarial valuation for the fiscal year ended June 30, 2013 includes a sensitivity analysis of discount rates 2 percent lower and 2 percent higher than the current discount rate of 7.5 percent. The analysis displays potential required employer contribution rates assuming that the discount rate was adjusted to rates of 5.5 percent or 9.5 percent over the long term. The analysis shows that employer contribution rates are highly sensitive to changes in the discount rate and that employer contribution rates would be significantly reduced if a higher discount rate is used, and employer contribution rates would significantly increase if a lower discount rate is used. The actuarial report for the year ended June 30, 2013 contains information concerning the specific impact on employer contribution rates and unfunded liability resulting from these different discount rate assumptions.

As described herein, on April 17, 2013, the CalPERS Board of Administration approved a recommendation to change the CalPERS amortization and smoothing policies. Beginning with the June 30, 2014 valuation that will set the 2015-16 rates, CalPERS will employ an amortization and rate smoothing policy that will pay for all gains and losses over a fixed 30-year period with the increases or decreases in the rate spread over a 5-year period. The table below, excerpted from the actuarial report for the year ended June 30, 2013, shows projected employer contribution rates for the next six fiscal years, assuming CalPERS earns 18 percent for fiscal year 2013-14 and 7.50 percent every fiscal year thereafter, and assuming that all other actuarial assumptions will be realized and no changes to assumptions, contributions, benefits, or funding methods. These projections take into account the positive impact PEPPRA is expected to gradually have on the normal cost.

Plan	Projected Future Employer Contribution Rates						
	New Rate 2014-15	2015-16	2016-17	2017-18	2018-19	2019-20	2020-21
State Miscellaneous Tier 1	24.198%	25.9%	27.6%	27.8%	28.1%	28.3%	28.2%
State Miscellaneous Tier 2	23.510	25.2	27.1	27.5	27.9	28.4	28.4
State Industrial	17.286	18.1	19.0	19.0	19.1	19.1	18.9
State Safety	18.156	18.6	19.0	18.7	18.4	18.1	17.8
POFF	35.180	37.5	39.8	39.9	40.1	40.2	39.9
CHP	42.175	45.6	49.0	49.3	49.7	50.0	49.8

The tables below, excerpted from the actuarial report for the year ended June 30, 2013, show the projected state contribution rates for fiscal year 2016-17 through fiscal year 2018-19 for the employee categories under five different investment return scenarios. The projected rates assume that all other actuarial assumptions will be realized and that no further changes to assumptions, contributions, benefits, or funding will occur. These projected rates also reflect new hires entering into lower benefit formulas with a lower normal cost and implementation of the April 17, 2013 CalPERS Board-approved amortization and rate smoothing method change. The five different investment return scenarios are as follows (figures in parentheses are negative numbers):

- The first scenario assumes a negative (3.80) percent return for each of the 2014-15, 2015-16 and 2016-17 fiscal years.
- The second scenario assumes a 2.80 percent return for each of the 2014-15, 2015-16 and 2016-17 fiscal years.
- The third scenario assumes the return for each of the 2014-15, 2015-16 and 2016-17 fiscal years would be CalPERS' assumed 7.50 percent investment return.
- The fourth scenario assumes a 12.00 percent return for each of the 2014-15, 2015-16 and 2016-17 fiscal years.
- The fifth scenario assumes an 18.90 percent return for each of the 2014-15, 2015-16 and 2016-17 fiscal years.

In all the scenarios, rates are expressed as a percentage of payroll.

Assumed return	<b><u>Estimated: 2016-17</u></b>				
	(3.80)%	2.80%	7.50%	12.00%	18.90%
	<b><u>Projected Contribution Rates</u></b>				
State Miscellaneous Tier 1	28.6%	28.0%	27.6%	27.1%	26.5%
State Miscellaneous Tier 2	28.2	27.5	27.1	26.6	26.0
State Industrial	19.8	19.4	19.0	18.7	18.1
State Safety	19.6	19.3	19.0	18.7	18.3
State Peace Officers & Firefighters	41.1	40.3	39.8	39.2	38.4
California Highway Patrol	50.4	49.6	49.0	48.4	47.6

Source: CalPERS State Actuarial Valuation, Fiscal Year Ended June 30, 2013.

**Estimated: 2017-18**

Assumed return	(3.80)%	2.80%	7.50%	12.00%	18.90%
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**Projected Contribution Rates**

State Miscellaneous Tier 1	30.9%	29.1%	27.8%	26.5%	24.4%
State Miscellaneous Tier 2	30.6	28.8	27.5	26.2	24.1
State Industrial	21.5	20.1	19.0	18.0	16.3
State Safety	20.6	19.5	18.7	17.9	16.6
State Peace Officers & Firefighters	44.0	41.6	39.9	38.2	35.5
California Highway Patrol	53.4	51.1	49.3	47.6	44.9

Source: CalPERS State Actuarial Valuation, Fiscal Year Ended June 30, 2013.

**Estimated: 2018-19**

Assumed return	(3.80)%	2.80%	7.50%	12.00%	18.90%
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**Projected Contribution Rates**

State Miscellaneous Tier 1	34.1%	30.7%	28.1%	25.4%	21.0%
State Miscellaneous Tier 2	34.0	30.6	27.9	25.3	20.9
State Industrial	23.9	21.2	19.1	16.9	13.4
State Safety	22.1	20.0	18.4	16.7	14.0
State Peace Officers & Firefighters	47.9	43.5	40.1	36.6	30.9
California Highway Patrol	57.6	53.1	49.7	46.2	40.5

Source: CalPERS State Actuarial Valuation, Fiscal Year Ended June 30, 2013.

*12. Investment Policy; Investment Returns*

Pursuant to the state Constitution, the CalPERS Board has sole and exclusive fiduciary responsibility over the assets of the PERF. CalPERS' assets are managed both externally by professional investment management firms and internally by CalPERS investment staff. The CalPERS Board monitors the performance of the managers with the assistance of an external investment consultant.

CalPERS has established a series of procedures and guidelines with respect to investments. The procedures, grouped together as the "Investment Policy," serve to guide CalPERS' asset allocation strategy for PERF. The CalPERS Board reviews the Investment Policy annually, taking into consideration the latest actuarial valuation.

CalPERS follows a strategic asset allocation policy that identifies the percentage of funds to be invested in each asset class. Policy targets are typically implemented over a period of several years on market declines and through dollar cost averaging. Listed below is CalPERS' current asset allocation mix by market value and policy target percentages as of September 30, 2014. The strategic allocation policy may be changed by CalPERS from time to time. Additional information concerning CalPERS investments can be found on the CalPERS website.

<u>Asset Class</u>	<u>Actual Investment (Billions)</u>	<u>Actual Investment</u>	<u>Interim Strategic Target<sup>(1)</sup></u>
Growth – Public Equity	\$155.0	52.5%	51.0%
Growth – Private Equity	31.2	10.6	10.0
Income	52.3	17.7	19.0
Liquidity	5.5	1.9	2.0
Real Estate	25.6	8.7	10.0
Forestland/ Infrastructure	4.4	1.5	2.0
Inflation	15.9	5.4	6.0
Trust Level <sup>(2)</sup>	<u>5.0</u>	<u>1.7</u>	<u>N/A</u>
Total Fund*	\$295.0	100.0%	100.0%

<sup>(1)</sup> Interim strategic targets adopted by the Investment Committee at the May 2014 Investment Committee Meeting.

<sup>(2)</sup> Trust Level includes: Absolute Return Strategy, Multi-Asset Class, and Overlay Transition, and Plan Level.

\* Figures are rounded for viewing purposes.

Source: <http://www.calpers.ca.gov/index.jsp?bc=/investments/assets/assetallocation.xml>

The following tables set forth the total return on all assets for PERF for the fiscal years ending June 30, 2004 through June 30, 2014, as well as time-weighted average returns.

**TABLE 30**  
**CalPERS Investment Results Based On Market Value**

<u>Fiscal Year</u>	<u>Annualized Rate of Return</u>
2003-04	16.6%
2004-05	12.3
2005-06	11.8
2006-07	19.1
2007-08	(5.1)
2008-09	(24.0)
2009-10	13.3
2010-11	21.7
2011-12	0.1
2012-13	13.2
2013-14	18.4

Source: CalPERS Comprehensive Annual Financial Report for Fiscal Years ended June 30, 2004 through June 30, 2014.

**TABLE 31**  
**PERF Time-Weighted Average Returns as of June 30, 2014**

<u>Period</u>	<u>Time Weighted Average Rate of Return</u>
3 years	10.4%
5 years	12.5
10 years	7.2

Source: CalPERS Comprehensive Annual Financial  
Report for Fiscal Year ended June 30, 2014.

*13. Other Retirement Plans*

In addition to PERF, CalPERS also administers JRF, JRF II, LRF, and the 1959 Survivor Benefit program, which are defined benefit plans.

In the JRF actuarial reports for the year ended June 30, 2013, CalPERS reported that JRF had an unfunded actuarial liability of approximately \$3.3 billion and JRF II had an unfunded actuarial liability of approximately \$58.2 million. In the LRF actuarial report for the year ended June 30, 2013, CalPERS reported that LRF had actuarial value of assets that exceeded the actuarial liability by approximately \$7.4 million. In the 1959 Survivor Benefit program actuarial report for the year ended June 30, 2013, CalPERS reported that the program had an unfunded actuarial liability of approximately \$37.9 million. The state’s fiscal year 2015-16 retirement contributions from the General Fund are estimated to be \$189.1 million for JRF, \$68.1 million for JRF II, \$4.7 million for the 1959 Survivor Benefit Program, and \$1.0 million for LRF.

Further information concerning JRF, JRF II, and LRF can be found in CalPERS’ financial reports and actuarial reports and is set forth in Note 24 (and the Schedule of Funding Progress included in the Required Supplementary Information) to the Audited Basic Financial Statements of the State of California for the Year Ended June 30, 2014 attached as APPENDIX H to this Official Statement.

**CalSTRS**

*1. General*

CalSTRS was established under the California Education Code in 1913 to provide benefits to California public school and community college teachers and to certain other employees of the state’s public school system (kindergarten through community college). CalSTRS is the administrator of multiple-employer, cost-sharing defined benefit plans, a tax-deferred defined contribution plan, a Medicare Premium Payment Program, and a Teachers’ Deferred Compensation Fund.

The largest CalSTRS fund, the State Teachers’ Retirement Plan (the “STRP”), is a multiple employer, cost-sharing, defined benefit plan comprised of four programs: the Defined Benefit Program (referred to in the state’s 2014 Financial Statements and in this Official Statement as the “DB Program”), the Defined Benefit Supplement Program, the Cash Balance

Benefit Program, and the Replacement Benefit Program. Within the DB Program there is also a Supplemental Benefits Maintenance Account (the “SBMA”) which provides purchasing power protection for retired members.

The state is not an employer (with certain very limited exceptions) in any of CalSTRS programs but does contribute to the DB Program and the SBMA from its General Fund pursuant to statutes in the Education Code. The DB Program is funded through a combination of investment earnings and statutorily set contributions from three sources: the members of CalSTRS, the employers, and the state. Contribution rates for the members and employers to fund the DB Program are not adjusted to reflect or offset actual investment returns or other factors which affect the funded status of the DB Program. The same is true for the contribution rates for the state. For contributions from employers and the state, the CalSTRS Board was provided new limited rate setting authority under the provisions of AB1469.

As of June 30, 2013 (the fiscal year of the DB Program commences July 1 and ends June 30 of the following year), the DB Program’s unfunded actuarial obligation was \$73.7 billion (66.9 percent funded ratio) based on an actuarial value of assets basis and \$74.4 billion (66.5 percent funded ratio) based on a market value of assets basis. The funding status triggered the requirement for the state to make specified supplemental contributions starting in the fiscal year ended June 30, 2013. As of the June 30, 2014 CalSTRS Valuation, the DB Program has seen its unfunded actuarial obligation decrease to \$72.7 billion (68.5 percent funded ratio) based on an actuarial value of assets basis and \$61.8 billion (73.3 percent funded ratio) based on a market value of assets basis. See “Funding for the DB Program – State Contributions,” “Funding Status” and “Prospective Funding Status; Future Contributions.”

The SBMA is a separate account within the DB Program that is funded with a combination of investment earnings and statutorily set contributions from the state. The Purchasing Power Protection Program payments for retired members are made only to the extent funds are available in the SBMA and are not a vested benefit. See “Funding for the SBMA.”

CalSTRS is administered by a 12-member Teachers’ Retirement Board (the “CalSTRS Board”) that includes the California Director of Finance, State Controller, State Superintendent of Public Instruction, and the State Treasurer, who serve ex officio. The other CalSTRS Board members serve four-year terms and include three CalSTRS member-elected representatives representing current educators, one retired CalSTRS member, three public representatives, and one school board representative, each appointed by the Governor and confirmed by the Senate.

The CalSTRS Board appoints a Chief Executive Officer to administer CalSTRS and a Chief Investment Officer to direct investment of CalSTRS’ assets in accordance with CalSTRS Board policy. The CalSTRS Board also retains independent actuaries, auditors, and investment advisors. The CalSTRS Board has appointed Crowe Horwath LLP beginning with the fiscal year ended June 30, 2011 to serve as the independent auditor for CalSTRS, Pension Consulting Alliance to provide asset allocation and other investment analyses and Milliman, Inc. (the “CalSTRS Consulting Actuary”) to provide actuarial services to CalSTRS and for conducting specialized studies at the request of CalSTRS staff. The CalSTRS System Actuary, a CalSTRS employee, is responsible for reviewing the CalSTRS Consulting Actuary’s work for quality control purposes and also conducts day-to-day analyses as requested by CalSTRS staff.

Certain summary information concerning the DB Program is set forth below.

2. Members and Employers

As of June 30, 2014, the DB Program included 1,687 employers. The following table reflects the total number of members in the DB Program as of June 30, 2013 and 2014.

**TABLE 32**  
**DB Program Membership**

<u>Membership</u>	<u>June 30, 2014</u>	<u>June 30, 2013</u>	<u>Percent Change</u>
Active Members	420,887	416,643	1.0%
Inactive Members	182,815	182,576	0.1
Retirees and Beneficiaries	<u>275,627</u>	<u>269,274</u>	2.4
<b>Total Membership</b>	879,329	868,493	1.2

Source: CalSTRS Comprehensive Annual Financial Report for Fiscal Year ended June 30, 2014.

3. Retirement Benefits

Member benefits are determined by statute in the Education Code and are generally based on a member's age, final compensation, and years of credited service. Members are 100 percent vested in retirement benefits after five years of credited service and are eligible for normal retirement at age 60 and for early retirement at age 55 or at age 50 with 30 years of credited service. The normal retirement benefit is 2 percent of final compensation (as defined in the Education Code) for each year of credited service (up to 2.4 percent of final compensation for members retiring after age 60), and members who retired on or after January 1, 2001 with 30 or more years of service by December 31, 2010 receive monthly bonus payments of up to \$400 per month. Pension reform legislation signed in 2012 increased the retirement age for new CalSTRS members hired on or after January 1, 2013. New members who retire at age 62 will be eligible for a benefit equal to 2 percent of final compensation for each year of credited service (up to 2.4 percent of final compensation for members retiring after age 62).

Benefits are increased by 2 percent (a simple, not a compounded, cost-of-living increase) of the initial allowance, on each September 1 following the first anniversary of the effective date of the benefit.

The following table shows the amount of benefits and administrative expenses paid under the DB Program for the last seven fiscal years:

**TABLE 33**  
**DB Program**  
**Schedule of Benefits Paid and Administrative Expenses**  
**(Dollars in Millions)**

<u>Fiscal Year</u>	<u>Amount of Benefits Paid</u>	<u>Administrative Expenses</u>
2007-08	\$ 7,823	\$ 109
2008-09	8,604	113
2009-10	9,358	140
2010-11	10,092	110
2011-12	10,677	138
2012-13	11,355	137
2013-14 <sup>(1)</sup>	11,616	146

<sup>(1)</sup> Pursuant to GASB 67, the CalSTRS Comprehensive Annual Financial Report for Fiscal Year 2014 no longer displays the DB Program independent of the State Teachers' Retirement Plan. The DB Program amounts were provided by CalSTRS. Source: CalSTRS Comprehensive Annual Financial Reports for Fiscal Years ended June 30, 2008 through 2013. CalSTRS for Fiscal Year ended June 30, 2014.

4. Change in Accounting Standards

The 2014 CalSTRS Financial Statements were prepared in accordance with GASB Statement 67. GASB Statement 67 impacts the financial reporting requirements for CalSTRS but does not change the funding requirements for members, employers, or the state. The 2014 CalSTRS Financial Statements are available on the CalSTRS website at [www.calstrs.ca.gov](http://www.calstrs.ca.gov). The primary impacts of GASB Statement 67 on the 2014 CalSTRS Financial Statements are described below.

Under GASB Statement 67, CalSTRS is required to report the net pension liability (NPL) instead of the previously required unfunded actuarial accrued liability (UAAL). Additionally, CalSTRS is now required to provide a schedule in the notes to the financial statements that display the proportionate share of contributions per employer. Employers will consider this schedule when determining their proportionate share of the NPL to be recognized in their financial statements pursuant to GASB Statement 68. The following is a description of these changes from the 2014 CalSTRS Financial Statements:

“The UAAL mirrored the actuarial accrued obligation calculated by CalSTRS external actuary for funding purposes and represented the excess of the actuarial accrued liability (AAL) over the actuarial value of assets (AVA). Under GASB 67, the UAAL has been replaced by the NPL, which represents the excess of the total pension liability (TPL) over fiduciary net position. A side-by-side comparison of the two calculations is as follows:

<u>Current Year</u>	<u>Prior Year</u>
Total Pension Liability	Actuarial Accrued Liability
<u>Less: Fiduciary Net Position</u>	<u>Less: Actuarial Value of Assets</u>
Net Pension Liability	Unfunded Actuarial Accrued Liability

There are considerable differences between the two numbers. Conceptually, the UAAL is the actuary's measure of the additional amount of assets needed to pay all benefits earned to date by current plan members, while the new NPL is an accrual calculation that reflects future benefits earned by plan members through the employment-exchange process in excess of the plan's fiduciary net position. The difference between the UAAL and NPL is reflected in the different methodologies used to calculate the TPL and AAL.

GASB's new measures implement a 'blended' discount rate that considers a long-term rate of return on plan assets and a high-quality, non-taxable municipal bond index rate, which reflects a pension fund's long-term investment strategy, as well as the potential need to borrow funds to pay pension benefits after net position has been fully depleted. In April 2014, the [CalSTRS Board] approved the use of the Bond Buyer's 20 year index rate to calculate the blended discount rate. At this same meeting, the [CalSTRS Board] also approved the use of the same actuarial methods and assumptions for the STRP financial reporting valuation as those used in the DB actuarial funding valuation.

With the provision of additional member, employer, and general fund contributions effective July 1, 2014, CalSTRS has reported that it does not project a depletion of assets and therefore did not have to calculate a blended rate using the Bond Buyer's 20 year index rate at June 30, 2014. Instead, CalSTRS discounted all future obligations for the STRP using the long-term rate of return on plan assets gross of administrative costs (currently 7.6 percent). Based on that assumption, the STRP has an NPL of \$58.4 billion as of June 30, 2014."

Investors should note that the CalSTRS 2014 Financial Statements display the NPL of the entire STRP and do not provide a calculation of the DB Program separately. CalSTRS reports that an actuarial valuation of the DB Program will continue to be prepared. See "Actuarial Valuation" below for information about the most recent valuation report for the DB Program.

In addition, CalSTRS has allocated the proportionate share of its NPL to employers and the state (as a nonemployer contributing entity) in the 2014 CalSTRS Financial Statements to assist employers and the state in implementing GASB 68 in their respective financial statements for the year ending June 30, 2015. GASB Statement 68 requires employers and nonemployer contributing entities to report any NPL as a liability in their Statement of Net Position. In the 2014 CalSTRS Financial Statements, 37.65% of the NPL is allocated to the state. The State Controller will continue to evaluate this allocation until release of the state's financial statements for the year ending June 30, 2015 and the percentage may be less than or greater than the 37.65% contained in the 2014 CalSTRS Financial Statements.

#### 5. Funding for the DB Program

The DB Program is funded with a combination of investment income and contributions from members, employers, and the state. Although specific amounts vary from year to year, approximately 55 percent of DB Program assets were derived from investment returns, according to CalSTRS. As described below, the contribution rates of the members, employers, and the

state are determined by statute in the Education Code instead of actuarially determined amounts as is done for the CalPERS system. Over time, this has contributed to an underfunding of the DB Program which has been a concern in recent years.

In 2013 and 2014, the Governor, the Legislature and CalSTRS worked to develop an approach to addressing the long-term funding needs of the DB Program. On June 24, 2014, the Governor signed AB 1469, a comprehensive funding solution intended to eliminate the current CalSTRS unfunded liability on the DB Program by 2046. The changes in contribution rates for members, employers and the state required by AB 1469 are described below. While the plan is intended to eliminate the unfunded liability of the DB Program by 2046, there is no assurance that it will be eliminated by that date. See “-Prospective Funding Status; Future Contributions” below. Accordingly, there can be no assurances that the required amounts annually payable among the members, employers, and state will not significantly increase in the future.

*Member Contributions.* Members are required to make contributions to the DB Program in an amount equal to 8 percent of creditable compensation of the member. However, for services performed between January 1, 2000 and December 31, 2010, the member contribution to the DB Program was 6 percent because 2 percent was directed to the Defined Benefit Supplement Program (to which the state does not contribute).

Under AB 1469, member contributions will increase over time on July 1, 2014, 2015 and 2016 to 10.25 percent for members not subject to PEPRAs and to 9.205 percent for members subject to PEPRAs.

*Employer Contributions.* Employers are required to make contributions to the DB Program in an amount equal to 8 percent of creditable compensation plus 0.25 percent to pay costs of the unused sick leave credit; provided that a portion of the employers’ contributions has in the past and may in the future be transferred to the Medicare Premium Program which has the effect of further reducing aggregate annual contributions to the DB Program.

Under AB 1469, employer contributions will increase over time on each July 1 of 2014 through 2020 to 19.1 percent of creditable compensation in fiscal year 2020-21 through fiscal year 2045-46. Beginning in fiscal year 2021-22 through fiscal year 2045-46, AB 1469 authorizes the CalSTRS Board to adjust the employer contribution up or down 1 percentage point each year, but no higher than 20.25 percent total and no lower than 8.25 percent, to eliminate the remaining unfunded obligation that existed on July 1, 2014.

*State Contributions.* The state’s General Fund contribution to the DB Program is 2.017 percent of creditable compensation from two fiscal years prior. For example, for fiscal year 2011-12, the state’s contribution was based on creditable compensation from fiscal year 2009-10. Before fiscal year 2014-15, the state also contributed an additional 0.524 percent of creditable compensation from two fiscal years prior when there is an unfunded obligation or a normal cost deficit exists for benefits in place as of July 1, 1990. Under the prior structure, the percentage was adjusted up to 0.25 percent per year to reflect the contributions required to fund the unfunded obligation or the normal cost deficit. However, the supplemental contribution could not exceed 1.505 percent of creditable compensation from two fiscal years prior.

Under AB 1469, the state will increase its supplemental contribution to the July 1, 1990 benefit obligation and it will be phased in over a three year period. Starting in fiscal year 2014-15, the supplemental contribution increased to 1.437 percent, in fiscal year 2015-16 it will increase to 2.874 percent, and in fiscal year 2016-17 through 2045-46 it will increase to 4.311 percent. Beginning fiscal year 2017-18 through fiscal year 2045-46, the CalSTRS Board is authorized to adjust the supplemental state contribution up 0.50 percent each year to eliminate the unfunded obligation for benefits in place as of July 1, 1990. If there is no unfunded obligation, the supplemental contribution shall be reduced to zero.

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The following table displays the annual actuarially required contributions, the actual contributions for employers, and the percentage of the actuarially required contribution that has been funded by the employers and the state for the last six fiscal years. Contributions from the state are displayed for the budget year and the previous seven fiscal years.

**TABLE 34**  
**DB Program**  
**Schedule of Contributions from Employers and the State**  
**(Dollars in Millions)**

<b>Fiscal Year</b>	<b>Annual Actuarially Required Contribution<sup>(a)</sup></b>	<b>Contributed by Employers<sup>(b)</sup></b>	<b>Contributed by State<sup>(c)</sup></b>	<b>Total Contributed</b>	<b>Percent of Actuarially Required Contribution Contributed</b>
2008-09	\$4,547	\$2,331	\$536	\$2,867	63%
2009-10	4,924	2,130	563	2,693	55
2010-11	5,985	2,228	568	2,796	47
2011-12	6,230	2,166	653	2,819	45
2012-13	6,629	2,192	718	2,910	44
2013-14	Not yet released	Not yet released	779	Not yet released	Not yet released
2014-15	Not yet released	Not yet released	904	Not yet released	Not yet released
2015-16	Not yet released	Not yet released	1,324	Not yet released	Not yet released

<sup>(a)</sup> For the DB Program Annual Required Contribution (“ARC”) for employers and state, an open amortization period of 30 years was used by the CalSTRS Consulting Actuary to determine the unfunded actuarial liability for Fiscal Years 2009-2013. The ARC is no longer calculated by CalSTRS or its actuary for fiscal year 2014 and thereafter. Pursuant to GASB 67, an Actuarially Determined Contribution (“ADC”) replaced the ARC in the CalSTRS Comprehensive Annual Financial Report for Fiscal Year 2014. The ADC calculation includes the entire State Teachers’ Retirement Plan. A DB Program specific ADC for Fiscal Year 2014 is currently unavailable.

<sup>(b)</sup> For employer contributions, amounts are reduced by the amount of transfers to the Medicare Premium Program.

<sup>(c)</sup> State of California, Department of Finance; fiscal years ending June 30, 2015 and 2016 are estimated. The fiscal years ending June 30, 2012, through 2016 include the supplemental state contribution for the pre-1990 benefit described on the previous page. The supplemental state contribution, excluding the DB base rate is: 0.524 percent for 2012, equating to \$106.5 million, 0.774 percent for 2013, equating to \$188.0 million, 1.024 percent for 2014, equating to \$251.5 million, 1.437 percent for 2015, equating to \$376.0 million, and 2.874 percent for 2016, equating to \$777.9 million.

Source: CalSTRS Comprehensive Annual Financial Report for Fiscal Year ended June 30, 2013 (except as noted in footnote (c) to this Table 34).

## 6. Actuarial Methods and Assumptions

Although contributions are set by statute, the CalSTRS Consulting Actuary prepares annual actuarial valuation reports of the DB Program. The CalSTRS Consulting Actuary also prepares reports reviewing the DB Program’s actual experience every four years. The CalSTRS Board uses experience reports to evaluate how realistic the long-term assumptions have been and may be in the future. The most recent valuation report for the DB Program, dated March 18, 2015 (the “2014 CalSTRS Valuation”), was prepared as of June 30, 2014, and is available on the

CalSTRS website. The actuarial assumptions and methods used in the 2014 CalSTRS Valuation were based on the most recent experience report (the “2010 Experience Analysis”) prepared by the CalSTRS Consulting Actuary in February 2012.

In preparing the 2014 CalSTRS Valuation, the CalSTRS Consulting Actuary used the Entry Age Actuarial Cost Method to measure the accruing costs of benefits under the DB Program. GASB Statements 67 and 68 requires all state and local governments with pension liabilities to use the Entry Age Actuarial Cost Method beginning in fiscal year 2014-15 if they are not already doing so. Under the Entry Age Actuarial Cost Method, the actuarial present value of projected benefits of each individual is allocated on a level basis over the earnings of the individual between entry age and assumed exit age. The portion of the actuarial present value allocated to the valuation year is called the normal cost and represents the cost assigned to a member for a given year, such that it would meet the continuing costs of a particular benefit if contributed each year starting with the date of membership. The CalSTRS Consulting Actuary notes that the Entry Age Actuarial Cost Method is designed to produce a normal cost rate that remains a level percentage of earned salaries and that the normal cost rate is expected to remain fairly stable so long as the benefit provisions are not amended, the assumptions are not changed, membership experience emerges as assumed, and the demographic characteristics of the membership remain reasonably consistent. Some of the key demographic information taken into account includes assumptions about membership, service retirements, disability retirements, deaths, and merit salary increases, and some of the economic items include assumptions about inflation and wage growth.

The portion of the actuarial value of benefits not provided for at a valuation date by the actuarial present value of future normal costs is called the actuarial obligation, and the excess, if any, of the actuarial obligation over the actuarial value of assets is the unfunded actuarial obligation. Assumptions about how long benefits will be paid for active and inactive members and when such members will retire and how long they will live are required in calculating the actuarial obligation, and economic assumptions and valuation methods are required in valuing assets. The following table sets forth certain actuarial methods and assumptions for the four fiscal years ended June 30, 2014.

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**TABLE 35**  
**Certain Actuarial Methods and Assumptions Utilized For DB Program**  
**Fiscal Year Ending June 30**

	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>
<b>Methods</b>				
Actuarial Cost Method	Entry age normal	Entry age normal	Entry age normal	Entry age normal
Amortization Method	Level Percent of payroll			
Amortization Period	Open	Open	Open	Open
Remaining Amortization Period	30 years	30 years	30 years	30 years
Asset Valuation Method	Expected value with 33% adjustment to market value	Expected value with 33% adjustment to market value	Expected value with 33% adjustment to market value	Expected value with 33% adjustment to market value
<b>Actuarial Assumptions</b>				
Investment Rate of Return	7.50%	7.50%	7.50%	7.50%
Interest on Accounts	4.50	4.50	4.50	4.50
Wage Growth	3.75	3.75	3.75	3.75
Consumer Price Inflation	3.00	3.00	3.00	3.00
Post-retirement Benefit Increases	2.00 (simple)	2.00 (simple)	2.00 (simple)	2.00 (simple)

Source: CalSTRS Comprehensive Annual Financial Reports for Fiscal Years ended June 30, 2011, 2012, 2013, and 2014.

7. Actuarial Valuation

According to CalSTRS and as reflected in the 2014 CalSTRS Valuation, the biggest source of funding of the DB Program is investment returns, and in calculating the actuarial value of assets, contributions for the past year are added to the actuarial value of assets at the end of the prior year; benefits and expenses are subtracted; an assumed rate of return is added, and as described below, a portion of market value gains and losses are added or subtracted. The assumed investment rate of return on DB Program assets (net of investment and administrative expenses) and the assumed interest to be paid on refunds of member accounts are based in part on an inflation assumption of 3.0 percent.

See the caption “Change in Accounting Standards” above for a discussion of expected changes in GASB standards that could change the Discount Rate used to calculate the DB Program’s unfunded actuarial obligation from a long-term assumed investment rate of return to a blend of the long term assumed investment rate of return and a yield or index rate.

Actual market returns are taken into account but to reduce rate volatility, actual market gains and losses are spread or “smoothed” over a three-year period. That is, one third of the difference between the expected actuarial value of assets and the fair market value of assets is taken into account to determine the actuarial value of assets. According to the 2014 CalSTRS Valuation, due to the asset smoothing method, approximately one-third of the approximately \$16.4 billion investment gain was recognized in June 30, 2014 (the difference between the AVA and MVA in Table 36 below). As discussed under the caption “PENSION TRUSTS – General,” GASB Statements 67 and 68, beginning in fiscal year 2013-14 for pension plans and fiscal year 2014-15 for employers, will require state and local governments with pension liabilities to recognize the differences between expected and actual investment returns over a closed 5-year

period instead of the 3-year period currently used by CalSTRS. CalSTRS will continue to use 3-year period for valuation purposes and the 5-year period for financial reporting purposes.

8. Funding Status

The following table sets forth the schedule of funding progress as of the ten most recent actuarial valuation dates based on information provided by CalSTRS from the actuarial valuation reports for such years. Funding progress is measured by a comparison of DB Program assets with DB Program liabilities.

The actuarial reports for the DB Program and the SBMA Program were approved by the CalSTRS Board on April 2, 2015. Such reports are currently available on the CalSTRS website.

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**TABLE 36**  
**DB Program Schedule of Funding Progress**  
**(Fiscal Years Ended June 30)**

(Dollars in Millions)

	<u>2004-05</u>	<u>2005-06</u>	<u>2006-07</u>	<u>2007-08</u>	<u>2008-09</u>	<u>2009-10</u>	<u>2010-11</u>	<u>2011-12</u>	<u>2012-13</u>	<u>2013-14<sup>(b)</sup></u>
Market Value of Assets (MVA) <sup>(a)</sup>	NA	NA	NA	NA	NA	\$117,129	\$140,040	\$134,835	\$147,907	\$169,406
Actuarial Value of Assets (AVA)	\$121,882	\$131,237	\$146,419	\$155,215	\$145,142	140,291	143,930	144,232	148,614	158,495
Actuarial Accrued Liabilities (AAL)-entry age	142,193	150,872	167,129	177,734	185,683	196,315	208,405	215,189	222,281	231,213
Excess of Market Value of Assets over AAL or Surplus (Unfunded) Actuarial Accrued Liabilities (UAAL) MVA Basis <sup>(a)</sup>	NA	NA	NA	NA	NA	(79,186)	(68,365)	(80,354)	(74,374)	(61,807)
Excess of Actuarial Value of Assets over AAL or Surplus (Unfunded) Actuarial Accrued Liabilities (UAAL) AVA Basis	(20,311)	(19,635)	(20,710)	(22,519)	(40,541)	(56,024)	(64,475)	(70,957)	(73,667)	(72,718)
Covered Payroll	23,257	24,240	25,906	27,118	27,327	26,275	25,576	25,388	25,479	26,470
Funded Ratio (MVA) <sup>(a)</sup>	NA	NA	NA	NA	NA	60%	67%	63%	67%	73%
Funded Ratio (AVA)	86%	87%	88%	87%	78%	71%	69%	67%	67%	69%

<sup>(a)</sup> The CalSTRS Comprehensive Annual Financial Report reports the SBMA assets with DB Program assets and does not provide a separate accounting of only the DB Program assets. Therefore, market values for DB Program assets were not available for the fiscal years ended June 30, 2004 to 2009. The market value of the DB Program assets (without SBMA assets) for the fiscal year ended June 30, 2010, June 30, 2011, June 30, 2012, June 30, 2013 and June 30, 2014 was provided by the CalSTRS Consulting Actuary.

<sup>(b)</sup> The AAL is referred to as the Actuarial Obligation and the UAAL is referred to as the Unfunded Actuarial Obligation (UAO) in the 2014 CalSTRS Valuation.

Source: CalSTRS Actuarial Valuations for Fiscal Years ended June 30, 2005 through 2014.

According to CalSTRS, the market value of the entire DB Program investment portfolio (including the SBMA assets) was \$178.3 billion as of June 30, 2014, an increase from \$156.7 billion (or 13.7 percent) on June 30, 2013.

9. Prospective Funding Status; Future Contributions

The CalSTRS Consulting Actuary concluded in the 2013 CalSTRS Valuation (prior to the enactment of AB 1469) that the unfunded actuarial obligation of the DB Program will not be amortized over any future period and that the DB Program is projected to have its assets depleted in about 33 years. As mentioned above, on June 24, 2014, the Governor signed AB 1469, a comprehensive funding solution intended to eliminate the CalSTRS unfunded liability on the DB Program by 2046. The changes in contribution rates for members, employers and the state required by AB 1469 are described above.

The plan also provides the CalSTRS board with limited authority to increase or decrease the school and state contributions based on changing conditions. The plan is intended to eliminate the unfunded liability of the DB Program by 2046. However, while AB 1469 provides for significant increases in the statutorily required contributions to CalSTRS from the State, employers and members, it does not provide that such statutory rates be adjusted to equal actuarially required amounts from time to time. Actuarially required amounts will vary from time to time based on a variety of factors, including actuarial assumptions, investment performance and member benefits. To the extent rates established pursuant to AB 1469 are less than actuarially required amounts from time to time, such circumstances could materially adversely effect the funded status of CalSTRS. According to the 2014 CalSTRS Valuation, future revenues from contributions and appropriations for the DB Program are projected to be sufficient to finance its obligation by 2046.

10. Investment Policy; Investment Returns

Pursuant to the state Constitution, the CalSTRS Board has sole and exclusive fiduciary responsibility over all CalSTRS' assets (including the DB Program assets). CalSTRS' assets (including the DB Program assets) are managed both externally by professional investment management firms and internally by CalSTRS investment staff. The CalSTRS Board monitors the performance of the managers with the assistance of an external investment consultant. See "General" above.

CalSTRS has established a series of procedures and guidelines with respect to investments. The procedures, grouped together as the "Investment Policy and Management Plan," serve to guide CalSTRS asset allocation strategy for all CalSTRS' programs, including the DB Program. The CalSTRS Board reviews the Investment Policy and Management Plan annually, taking into consideration the latest actuarial study. CalSTRS follows strategic allocation guidelines that identify targets for the percentage of funds to be invested in each asset class. These targets are typically implemented over a period of several years. Listed below is CalSTRS current asset allocation mix by market value and guideline target percentages. The strategic allocation guidelines may be changed by the CalSTRS Board from time to time. Additional information concerning CalSTRS investments can be found on the CalSTRS website.

**TABLE 37**  
**CalSTRS Asset Allocation**

<u>Asset</u>	<u>Market Value (Millions)<sup>(1)</sup></u>	<u>Actual %<sup>(1)</sup></u>	<u>Current Target %<sup>(2)</sup></u>
Global Equity	\$ 108,630	57.3%	55.0%
Fixed Income	29,936	15.8	17.0
Real Estate	22,336	11.8	13.0
Private Equity	20,647	10.9	13.0
Cash	4,971	2.6	1.0
Inflation Sensitive	1,424	0.8	1.0
Absolute Return	<u>1,782</u>	<u>0.9</u>	<u>0.0</u>
Total Investment Assets	\$189,726	100.0%	100.0%

<sup>(1)</sup> As of November 30, 2014.

<sup>(2)</sup> Target Allocation adopted September 10, 2013.

Source: <http://www.calstrs.com/current-investment-portfolio>

The following table sets forth the total return on all CalSTRS' assets (including the DB Program assets) for the fiscal years ended June 30, 2004 through June 30, 2014, as well as time-weighted average returns.

**TABLE 38**  
**CalSTRS Investment Results Based On Market Value**

<u>Fiscal Year</u>	<u>Annualized Rate of Return</u>
2003-04	17.38%
2004-05	11.09
2005-06	13.21
2006-07	21.03
2007-08	(3.69)
2008-09	(25.03)
2009-10	12.20
2010-11	23.10
2011-12	1.84
2012-13	13.80
2013-14	18.66

Source: CalSTRS Comprehensive Annual Financial Report for Fiscal Year ended June 30, 2014.

**TABLE 39**  
**CalSTRS Time-Weighted Average Returns as of June 30, 2014**

<u>Period</u>	<u>Time-Weighted Rate of Return</u>
3 years	11.21%
5 years	13.69
10 years	7.65

Source: CalSTRS Comprehensive Annual Financial Report  
for Fiscal Year ended June 30, 2014.

*11. Funding for the SBMA*

The SBMA is a separate account within the DB Program that is funded with a combination of investment income and contributions from the state. The contribution rate for the state’s funding of the SBMA is also determined by statute in the Education Code. The Purchasing Power Protection Program funded from the SBMA provides quarterly payments to retired and disabled members and beneficiaries to restore purchasing power to beneficiaries if the purchasing power of their initial retirement or disability allowances have fallen below a specified percentage. The Purchasing Power Protection Program payments are made only to the extent funds are available in the SBMA and are not a vested benefit.

*State Contributions.* The state’s General Fund contribution to the SBMA is 2.5 percent of creditable compensation of the fiscal year ending in the prior calendar year, less \$70 million for the fiscal year ended June 30, 2010, \$71 million for the fiscal year ended June 30, 2011 and \$72 million thereafter. The following table summarizes funding of the SBMA during the nine fiscal years ending June 30, 2016. The Education Code requires the state to continue contributions to the SBMA and that the unused balances remain in the SBMA even if they exceed the amounts required to be paid to beneficiaries.

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**TABLE 40  
SBMA Funding**

<u>Fiscal Year</u>	<u>General Fund Contributions</u> <sup>(1)</sup>	<u>Benefit Payments</u>	<u>Interest</u> <sup>(4)</sup>	<u>Reserve</u>
2007-08	\$1,121,500,844 <sup>(2)</sup>	\$223,337,493	\$272,827,314	\$4,569,622,638
2008-09	597,474,363 <sup>(3)</sup>	341,069,179	382,634,850	5,302,830,510
2009-10	684,935,046	266,244,852	434,401,607	6,112,989,062
2010-11	689,633,129	245,823,604	500,655,955	6,988,857,762
2011-12	662,743,780	234,612,293	568,596,604	8,283,302,000
2012-13	641,762,636	221,451,000	621,247,667	9,269,803,000
2013-14	581,260,411	202,231,779	695,235,203	10,342,893
2014-15	582,183,634	Not yet released	Not yet released	Not yet released
2015-16	604,658,085	Not yet released	Not yet released	Not yet released

<sup>(1)</sup> State of California, Department of Finance; fiscal years ending June 30, 2015 and 2016 are estimated.

<sup>(2)</sup> In the fiscal year ended June 30, 2004, the Legislature reduced the planned \$558,867,986 contribution by \$500 million. After litigation, the state was ordered to repay the \$500 million with interest. The principal amount was repaid in the fiscal year ended June 30, 2008, and the interest is to be paid in four annual installments beginning with the fiscal year ended June 30, 2010. The interest payments are included in the contribution amounts for the respective years.

<sup>(3)</sup> The Education Code was amended to reduce the amount transferred from the General Fund and to provide that the transfer be made in two equal payments, one on November 1 and the second on April 1.

<sup>(4)</sup> Interest provided by CalSTRS.

Source: CalSTRS Comprehensive Annual Financial Report for Fiscal Year ended June 30, 2014 and a 2011 Report to the Governor and the Legislature (except as noted in footnotes 1 and 4 to this Table 40).

## THE BUDGET PROCESS

### General

The state's fiscal year begins on July 1 and ends on June 30 of the following year. The state's General Fund budget operates on a legal basis, generally using a modified accrual system of accounting for its General Fund, with revenues credited in the period in which they are measurable and available and expenditures debited in the period in which the corresponding liabilities are incurred.

The annual budget is proposed by the Governor by January 10 of each year for the next fiscal year (the "Governor's Budget"). Under state law and the state constitution, the annual proposed Governor's Budget cannot provide for projected expenditures in excess of projected resources for the ensuing fiscal year. Following the submission of the Governor's Budget, the Legislature takes up the proposal. As required by the Balanced Budget Amendment ("Proposition 58") and as described below, beginning with fiscal year 2004-05, the Legislature may not pass a budget bill in which General Fund expenditures exceed estimated General Fund revenues and beginning fund balances at the time of the passage and as set forth in the budget bill.

Under the state Constitution, money may be drawn from the State Treasury only through an appropriation made by law. The primary source of annual expenditure appropriations is the annual Budget Act as approved by the Legislature and signed by the Governor. Pursuant to Proposition 25, enacted on November 2, 2010, the Budget Act (or other appropriation bills and

“trailer bills” which are part of a budget package) must be approved by a majority vote of each House of the Legislature. (This was a reduction from a requirement for a two-thirds vote.) The Governor may reduce or eliminate specific line items in the Budget Act or any other appropriations bill without vetoing the entire bill. Such individual line-item vetoes are subject to override by a two-thirds majority vote of each House of the Legislature.

Appropriations also may be included in legislation other than the Budget Act. Continuing appropriations, available without regard to fiscal year, may also be provided by statute or the state Constitution.

Funds necessary to meet an appropriation are not required to be in the State Treasury at the time an appropriation is enacted; revenues may be appropriated in anticipation of their receipt.

### **Constraints on the Budget Process**

Over the years, a number of laws and constitutional amendments have been enacted, often through voter initiatives, which have made it more difficult for the state to raise taxes, restricted the use of the state’s General Fund or special fund revenues, or otherwise limited the Legislature and the Governor’s discretion in enacting budgets. Historic examples of provisions that make it more difficult to raise taxes include Proposition 13, passed in 1978, which, among other things, required that any change in state taxes enacted for the purpose of increasing revenues collected pursuant thereto, whether by increased rates or changes in computation, be approved by a two-thirds vote in each house of the Legislature, and Proposition 4, approved in 1979, which limits government spending by establishing an annual limit on the appropriation of tax proceeds. Examples of provisions restricting the use of General Fund revenues are Proposition 98, passed in 1988, which mandates that a minimum amount of General Fund revenues be spent on local education, and Proposition 10, passed in 1998, which raised taxes on tobacco products and mandated how the additional revenues would be expended. See “STATE FINANCES – Proposition 98 and K-14 Funding” and “– Sources of Tax Revenue – Taxes on Tobacco Products.”

Constitutional amendments approved by the voters have also affected the budget process. These include Proposition 49, approved in 2002, which requires the expansion of funding for before and after school programs. Proposition 58, approved in 2004, which requires the adoption of a balanced budget and restricts future borrowing to cover budget deficits; Proposition 63, approved in 2004, which imposes a surcharge on taxable income of more than \$1 million and earmarks this funding for expanded mental health services; Proposition 1A, approved in 2004, which limits the Legislature’s power over local revenue sources, and Proposition 1A, approved in 2006, which limits the Legislature’s ability to use sales taxes on motor vehicle fuels for any purpose other than transportation. Propositions 22 and 26, approved on November 2, 2010, further limit the state’s fiscal flexibility. Proposition 25, also passed by the voters in November 2010, changed the legislative vote requirement to pass a budget and budget related legislation from two-thirds to a simple majority. It retained the two-thirds vote requirement for taxes. Proposition 30, approved on November 6, 2012, among other things, placed into the state Constitution the current statutory provisions transferring 1.0625 percent of the state sales tax to local governments to fund realignment; and Proposition 39, also approved on November 6, 2012,

among other things, dedicates for five years up to \$550 million annually to clean energy projects out of an expected \$1 billion annual increase in corporate tax revenue due to reversal of a provision adopted in 2009 that gave corporations an option on how to calculate their state income tax liability. Proposition 2 passed by voters on November 4, 2014 amends the Proposition 58 version of the Budget Stabilization Account, and requires one-half of a calculated amount of money to be put aside in a “rainy day fund,” with the other half to be used to pay down debts and liabilities for the first fifteen years.

These approved constitutional amendments are described below.

*1. Balanced Budget Amendment (Proposition 58)*

Proposition 58, approved by the voters in 2004, requires the state to enact a balanced budget, and establish a special reserve, and restricts certain future borrowing to cover fiscal year end deficits. As a result of the provisions requiring the enactment of a balanced budget and restricting borrowing, the state would in some cases have to take more immediate actions to correct budgetary shortfalls. Beginning with the budget for fiscal year 2004-05, Proposition 58 requires the Legislature to pass a balanced budget and provides for mid-year adjustments in the event that the budget falls out of balance and the Governor calls a special legislative session to address the shortfall. The balanced budget determination is made by subtracting estimated expenditures from all resources expected to be available, including prior-year balances.

If the Governor determines that the state is facing substantial revenue shortfalls or spending increases, the Governor is authorized to declare a fiscal emergency. He or she would then be required to propose legislation to address the emergency, and call the Legislature into special session for that purpose. If the Legislature fails to pass and send to the Governor legislation to address the fiscal emergency within 45 days, the Legislature would be prohibited from: (i) acting on any other bills or (ii) adjourning in joint recess until such legislation is passed.

Proposition 58 also required the establishment of the BSA, which is funded by annual transfers of specified amounts from the General Fund, unless suspended or reduced by the Governor or until a specified maximum amount has been deposited. The BSA provisions of Proposition 58 were amended and new provisions have been enacted by Proposition 2 of 2014. See below, “Proposition 2 – The State’s Rainy Day Fund”.

Proposition 58 also prohibits the use of general obligation bonds, revenue bonds, and certain other forms of borrowing to cover fiscal year end budget deficits. The restriction does not apply to certain other types of borrowing, such as: (i) short-term borrowing to cover cash shortfalls in the General Fund (including revenue anticipation notes or revenue anticipation warrants currently used by the state), or (ii) inter-fund borrowings.

*2. Local Government Finance (Proposition 1A of 2004)*

As described under “STATE FINANCES – Local Governments,” Senate Constitutional Amendment No. 4 (also known as “Proposition 1A of 2004”), approved by the voters in the November 2004 election, amended the state Constitution to, among other things, reduce the Legislature’s authority over local government revenue sources by placing restrictions on the

state's access to local governments' property, sales, and vehicle license fee revenues as of November 3, 2004. Beginning with fiscal year 2008-09, the state was able to borrow up to 8 percent of local property tax revenues, but only if the Governor proclaimed such action was necessary due to a severe state fiscal hardship and two-thirds of both houses of the Legislature approve the borrowing. The amount borrowed is required to be paid back within three years. In addition, the state cannot reduce the local sales tax rate or restrict the authority of local governments to impose or change the distribution of the statewide local sales tax.

The provisions of Proposition 1A of 2004 allowing the state to borrow money from local governments from time to time have been repealed by Proposition 22 of 2010, which permanently prohibits any future such borrowing. However, prior to such repeal, the Amended 2009 Budget Act authorized the state to exercise its Proposition 1A of 2004 borrowing authority. This borrowing generated \$1.998 billion that was used to offset state General Fund costs for a variety of court, health, corrections, and K-12 programs. Pursuant to Proposition 1A of 2004, the state was required to repay the local government borrowing no later than June 15, 2013. The 2012 Budget Act included \$2.1 billion to fully retire the outstanding obligations, with interest, to be paid from the General Fund, and repayment was made in June of 2013.

Proposition 1A of 2004 also prohibits the state from mandating activities on cities, counties or special districts without providing for the funding needed to comply with the mandates. Beginning in fiscal year 2005-06, if the state does not provide funding for the mandated activity, the requirement on cities, counties or special districts to abide by the mandate is suspended. In addition, Proposition 1A of 2004 expands the definition of what constitutes a mandate on local governments to encompass state action that transfers to cities, counties and special districts financial responsibility for a required program for which the state previously had partial or complete financial responsibility. The state mandate provisions of Proposition 1A of 2004 do not apply to schools or community colleges or to mandates relating to employee rights. The 2015-16 Governor's Proposed Budget suspends 56 mandates for the 2015-16 fiscal year. The total estimated back cost owed on these post 2004-05 suspended mandates is approximately \$1.056 billion.

Proposition 1A of 2004 further requires the state to reimburse cities, counties, and special districts for mandated costs incurred prior to fiscal year 2004-05 over a term of years. Chapter 72, Statutes of 2005 (AB 138) requires the payment of mandated costs incurred prior to fiscal year 2004-05 to begin in fiscal year 2006-07 and to be paid over a term of 15 years. The 2014 Budget Act includes a \$100 million payment against these claims. The 2014-15 Budget also includes a trigger that could pay up to the remaining \$800 million in 2014-15 should revenues rise higher than anticipated. The trigger payment is currently estimated at \$533 million.

### 3. *After School Education Funding (Proposition 49)*

An initiative statute, Proposition 49, called the "After School Education and Safety Program Act of 2002," was approved by the voters on November 5, 2002, and required the state to expand funding for before and after school programs in the state's public elementary, middle and junior high schools. The increase was first triggered in fiscal year 2004-05, which increased funding for these programs to \$122 million; since fiscal year 2006-07, these programs have been funded at \$550 million annually. These funds are part of the Proposition 98 minimum funding

guarantee for K-14 education and, in accordance with the initiative, expenditures can only be reduced in certain low revenue years. See “STATE FINANCES – Proposition 98 and K 14 Funding.”

4. *Mental Health Services (Proposition 63)*

On November 2, 2004, the voters approved Proposition 63, the Mental Health Services Act, which imposes a 1 percent tax surcharge on taxpayers with annual taxable income of more than \$1 million for purposes of funding and expanding mental health services. Proposition 63 prohibits the Legislature or the Governor from redirecting these funds or from reducing General Fund support for mental health services below the levels provided in fiscal year 2003-04. Chapter 5, Statutes of 2011 (AB 100) allowed the one-time redirection of \$861 million of Proposition 63 funds from the reserve in fiscal year 2011-12 for the Early and Periodic Screening, Diagnosis and Treatment (“EPSDT”) program, mental health managed care, and mental health services for special education students. Commencing in fiscal year 2012-13, the EPSDT program and mental health managed care are funded with “2011 Realignment” funds as the programs are realigned to counties, mental health services for special education students are funded with Proposition 98 General Fund, and all available Proposition 63 funds are distributed for programs eligible under the Mental Health Services Act.

5. *Transportation Financing (Proposition 1A of 2006)*

On November 7, 2006, voters approved Proposition 1A of 2006, which had been placed on the ballot by the Legislature as Senate Constitutional Amendment No. 7, to protect Proposition 42 transportation funds from any further suspensions. Provisions of the state Constitution enacted as Proposition 42 in 2002, permitted the suspension of the annual transfer of motor vehicle fuel sales tax revenues from the General Fund to the Transportation Investment Fund if the Governor declared that the transfer would result in a “significant negative fiscal impact” on the General Fund and the Legislature agreed with a two-thirds vote of each house. The new measure modified the constitutional provisions of Proposition 42 in a manner similar to Proposition 1A of 2004, so that if such a suspension were to have occurred, the amount owed by the General Fund would have had to be repaid to the Transportation Investment Fund within three years, and only two such suspensions could have been made within any 10-year period. In fiscal year 2003-04, \$868 million of the scheduled Proposition 42 transfer was suspended, and in fiscal year 2004-05 the full transfer of \$1.258 billion was suspended. Budget Acts for fiscal years 2006-07 through 2010-11 all fully funded the Proposition 42 transfer and partially repaid the earlier suspensions. Chapter 11, Statutes of 2010, in the Eighth Extraordinary Session included an elimination of the state sales tax rate on gasoline and an increase in gasoline excise taxes, effectively removing the revenue subject to these restrictions from the state tax system. However, consistent with the requirements of Proposition 1A of 2006, the 2014 Budget Act includes an \$83 million repayment of past suspensions. The final payment of \$85 million is included in the 2015-16 Governor’s Budget.

6. *Proposition 22 – Local Government Funds*

On November 2, 2010, voters approved this measure, called the “Local Taxpayer, Public Safety and Transportation Protection Act of 2010,” which supersedes some parts of Proposition

1A of 2004, prohibits any future action by the Legislature to take, reallocate or borrow money raised by local governments and redevelopment agencies for local purposes, and prohibits changes in the allocation of property taxes among local governments designed to aid state finances or pay for state mandates. The Proposition 1A borrowing done in 2009 was grandfathered. In addition, by superseding Proposition 1A of 2006, the state is prohibited from borrowing sales taxes or excise taxes on motor vehicle fuels for budgetary purposes (but legislation enacted in 2012 clarifies these funds may be used for short-term cash management borrowing), or changing the allocations of those taxes among local governments except pursuant to specified procedures involving public notices and hearings. Any law enacted after October 29, 2009 inconsistent with Proposition 22 is repealed. Proposition 22 jeopardized the use of funds from the gasoline excise tax that had been used in the 2010 Budget Act to offset General Fund debt service cost on highway bonds and for lending to the General Fund. Passage of this measure jeopardized an estimated \$850 million in General Fund relief in fiscal year 2010-11, an amount which had been expected to grow to almost \$1 billion by fiscal year 2013-14. The 2011 Budget Act replaced the use of gasoline excise tax for these purposes with truck weight fees and other transportation revenues that may be used for these purposes under Article XIX of the state Constitution. This preserved the 2011 Budget Act allocations for state and local programs while achieving similar levels of General Fund relief to that obtained in the 2010 Budget Act. These debt service offsets were continued in 2012-13 Budget and are now permanent and ongoing.

The inability of the state to borrow or redirect property tax funds reduces the state's flexibility in reaching budget solutions. The state had used these actions for several billion dollars of solutions prior to the enactment of Proposition 22.

7. *Proposition 26 – Increases in Taxes or Fees*

On November 2, 2010, voters approved this ballot measure which revises provisions in Articles XIII A and XIII C of the state Constitution dealing with tax increases. The measure specifies that a two-thirds vote of both houses of the Legislature is required for any increase in any tax on any taxpayer, eliminating the prior practice where a tax increase coupled with a tax reduction is treated as being able to be adopted by majority vote. Furthermore, any increase in a fee beyond the amount needed to provide the specific service or benefit is deemed a tax requiring two-thirds vote. Finally, any tax or fee adopted after January 1, 2010 with a majority vote which would have required a two-thirds vote if Proposition 26 were in place would be repealed after one year from the election date unless readopted by the necessary two thirds vote.

8. *Proposition 25 – On-Time Budget Act of 2010*

On November 2, 2010, voters approved this measure that is intended to end budget delays by changing the legislative vote necessary to pass the budget bill from two-thirds to a majority vote and by requiring legislators to forfeit their pay if the Legislature fails to pass the budget bill on time. This measure does not change Proposition 13's property tax limitations in any way. This measure does not change the two-thirds vote requirement for the Legislature to raise taxes. The lower vote requirement also applies to trailer bills that appropriate funds and are identified by the Legislature "as related to the budget in the budget bill." This measure also provides that the budget bill and other bills providing for appropriations related to the budget bill are to take effect immediately upon being signed by the Governor or upon a date specified in the legislation.

9. Proposition 30 – The Schools and Local Public Safety Protection Act of 2012

On November 6, 2012, voters approved Proposition 30 which provided temporary increases in personal income tax rates for high-income taxpayers and a temporary increase in the state sales tax rate, and specified that the additional revenues will support K-14 public schools and community colleges as part of the Proposition 98 guarantee. Proposition 30 also placed into the state Constitution the current statutory provisions transferring 1.0625 percent of the state sales tax to local governments to fund the “realignment” program for many services including housing criminal offenders. See “STATE FINANCES – Sources of Tax Revenue.”

If this portion of the state sales and use tax is reduced or inoperative, the State will pay the amount dedicated to local governments. The constitution specifies that any payment from the General Fund for this “back-up” obligation will have a lower priority than payments to support public schools and universities, and debt service on state general obligation bonds.

10. Proposition 39 – The California Clean Energy Jobs Act

On November 6, 2012, voters approved Proposition 39 thereby amending state statutes governing corporation taxes by reversing a provision adopted in 2009 giving corporations an option on how to calculate the portion of worldwide income attributable to California. By requiring corporations to base their state tax liability on sales in California, it is estimated that state revenues increased by \$292 million in 2012-13, \$595 million in 2013-14, and almost \$900 million by 2018-19. The measure also, for fiscal years 2013-14 to 2018-19, dedicates 50 percent, up to \$550 million, per year from the annual estimate of this increased income to funding of projects that create energy efficiency and clean energy jobs in California.

11. Proposition 2 – The State’s Rainy Day Fund

Proposition 2 approved by voters in November 2014 amends the Proposition 58 (2004) version of the Budget Stabilization Account (BSA) to build a stronger “rainy day” reserve while requiring accelerated debt payment. Proposition 2 provides that beginning with fiscal year 2015-16, fifty percent of the sum of 1.5 percent of estimated annual General Fund revenues and capital gains revenues over 8 percent of General Fund tax proceeds (not required to fund Proposition 98) will be transferred into the BSA no later than October 1 of each fiscal year unless the transfer is suspended or reduced. For the first fifteen years, the remaining fifty percent will be used for supplemental debt payments and other specified long term liabilities.

Proposition 2 also provides that the Legislature may suspend or reduce the annual BSA transfer for a fiscal year if the Governor declares a budget emergency. Proposition 2 limits the withdrawal of funds from the BSA to half of the fund’s balance in the first year of the budget emergency.

See “CURRENT STATE BUDGET” and “STATE FINANCES - Budget Reserves.”

12. Proposition 47–The Safe Neighborhoods and Schools Act

Proposition 47 was approved by voters in November 2014. The initiative reduces the classification of certain “nonserious and nonviolent property and drug crimes” from a felony to a misdemeanor unless the defendant has prior convictions for specified violent or serious crimes.

The measure also allows certain offenders who have been previously convicted of such crimes to petition the court for resentencing. In addition, the measure requires any state savings that result from the measure be spent to support programs in K-12 schools, mental health and substance use disorder treatment, and victim services.

Proposition 47 also creates the “Safe Neighborhoods and Schools Fund”. Beginning July 31, 2016, and each fiscal year thereafter, the Director of Finance is required to calculate the state savings for the previous fiscal year compared to the fiscal year prior to implementation of the Safe Neighborhoods and Schools Act. Results must be certified to the State Controller’s Office no later than August 1 of each fiscal year and the State Controller’s Office must transfer the estimated savings to the Safe Neighborhoods and Schools Fund by August 15 of each fiscal year. The distribution from the Safe Neighborhoods and Schools Fund will be as follows:

- 65% to the Board of State and Community Corrections for a grant program to public agencies for mental health, substance use disorder treatment, and diversion programs;
- 25% to the State Department of Education for a grant program to public agencies aimed at improving outcomes in K-12 schools for reducing truancy and/or students at risk of dropping out, or victims of crimes; and
- 10% to the Victims Compensation and Government Claims Board for grants to trauma recovery centers.

## **FINANCIAL STATEMENTS**

The Audited Basic Financial Statements of the State of California for the Year Ended June 30, 2014 (the “Financial Statements”) are included as APPENDIX H to this Official Statement and incorporated into this APPENDIX A. The Financial Statements consist of an Independent Auditor’s Report, a Management Discussion and Analysis, Basic Financial Statements of the state for the Year Ended June 30, 2014 (“Basic Financial Statements”), and Required Supplementary Information. Only the Basic Financial Statements have been audited, as described in the Independent Auditor’s Report. A description of the accounting and financial reporting standards set by the Governmental Accounting Standards Board and used in the Basic Financial Statements is contained in Note 1 of the Basic Financial Statements.

The State Controller issues a monthly report on General Fund cash receipts and disbursements. These reports are available on the State Controller’s website, and are normally released by the 10th day of every calendar month for the period ended on the last day of the prior month. The State Controller’s unaudited reports of General Fund cash receipts and disbursements for the period July 1, 2014 through March 31, 2015 are included as EXHIBIT 1 to this APPENDIX A.

Periodic reports on revenues and/or expenditures during the fiscal year are issued by the Administration, the State Controller’s Office and the LAO. The Department of Finance issues a monthly bulletin, available by accessing the internet website of the Department of Finance ([www.dof.ca.gov](http://www.dof.ca.gov)), which reports the most recent revenue receipts as reported by state departments, comparing those receipts to budget projections. The Administration also formally updates its budget projections three times during each fiscal year, in January, May, and at the time of budget enactment. These bulletins and reports are available on the internet at websites

maintained by the agencies and by contacting the agencies at their offices in Sacramento, California. Such bulletins and reports are not part of or incorporated into this APPENDIX A. Investors are cautioned that interim financial information is not necessarily indicative of results for a fiscal year. Information which may appear in this APPENDIX A from the Department of Finance concerning monthly receipts of “agency cash” may differ from the State Controller’s reports of cash receipts for the same periods because of timing differences in the recording of in-transit items.

## INVESTMENT OF STATE FUNDS

Moneys on deposit in the State Centralized Treasury System are invested by the State Treasurer in the PMIA. As of January 31, 2015, the PMIA held approximately \$40.4 billion of state moneys, and \$20.9 billion invested for about 2,507 local governmental entities through the Local Agency Investment Fund (“LAIF”). The assets of the PMIA as of January 31, 2015 are shown in the following table.

**TABLE 41**  
**Analysis of Pooled Money Investment Account Portfolio<sup>(a)</sup>**  
**(Dollars in Thousands)**

Type of Security	Amount	Percent of Total
U.S. Treasuries	\$ 29,751,226	48.57%
Federal Agency Debentures	2,607,891	4.26
Certificates of Deposit	11,450,045	18.69
Bank Notes	600,000	0.98
Federal Agency Discount Notes	1,499,367	2.45
Time Deposits	5,118,740	8.36
GNMAs	0	0
Commercial Paper	6,793,417	11.09
FHLMC/REMICs	100,382	0.16
AB 55 Loans	319,819	0.52
General Fund Loans	2,618,400	4.27
Other	<u>399,939</u>	<u>0.65</u>
<b>Total</b>	<b>\$ 61,259,226</b>	<b>100.00%</b>

<sup>(a)</sup> Totals may not add due to rounding.

Source: State of California, Office of the State Treasurer.

The State’s Treasury operations are managed in compliance with the California Government Code and according to a statement of investment policy which sets forth permitted investment vehicles, liquidity parameters and maximum maturity of investments. The PMIA operates with the oversight of the PMIB. The LAIF portion of the PMIA operates with the oversight of the Local Agency Investment Advisory Board (consisting of the State Treasurer and four other appointed members).

The PMIA is not invested, nor has it ever been invested, in structured investment vehicles or collateralized debt obligations. The PMIA portfolio performance, and the PMIA’s holdings are displayed quarterly on the State Treasurer’s website and may be accessed under PMIB Quarterly Reports. The PMIA is not currently invested in auction rate securities.

The State Treasurer does not invest in leveraged products or inverse floating rate securities. The investment policy permits the use of reverse repurchase agreements subject to limits of no more than 10 percent of the PMIA. All reverse repurchase agreements are cash matched either to the maturity of the reinvestment or an adequately positive cash management date which is approximate to the maturity of the reinvestment.

The average life of the investment portfolio of the PMIA as of January 31, 2015 was 198 days.

## **OVERVIEW OF STATE GOVERNMENT**

### **Organization of State Government**

The state Constitution provides for three separate branches of government: the legislative, the judicial and the executive. The state Constitution guarantees the electorate the right to make basic decisions, including amending the state Constitution and local government charters. In addition, the state voters may directly influence state government through the initiative, referendum and recall processes. The state Constitution provides for mechanisms through which it may be amended or revised.

California's Legislature consists of a 40-member Senate and an eighty-member Assembly. Assembly members are elected for two-year terms, and Senators are elected for four-year terms. Before passage of Proposition 28 on June 5, 2012, Assembly members were limited to three terms in office and Senators to two terms. Proposition 28 reduced the total amount of time a person may serve in the Legislature from 14 to 12 years, but allows a person to serve a total of 12 years in either the Assembly, the Senate, or a combination of both. The new term limits law applies only to members of the Legislature elected after the measure was passed.

The Legislature meets almost year round for a two-year session. The Legislature employs the Legislative Analyst, who provides reports on state finances, among other subjects. The Office of the California State Auditor, an independent office since 1993, annually issues an auditor's report based on an examination of the General Purpose Financial Statements of the State Controller, in accordance with generally accepted accounting principles. See "FINANCIAL STATEMENTS."

The Governor is the chief executive officer of the state. The Governor presents the annual budget and traditionally presents an annual package of bills constituting a legislative program. In addition to the Governor, state law provides for seven other statewide elected officials in the executive branch. The Governor and the other statewide officials may be elected for up to two four-year terms. The current elected statewide officials, their party affiliation and the dates on which they were first elected are as follows:

<b>Office</b>	<b>Name</b>	<b>Party Affiliation</b>	<b>First Elected</b>
Governor	Edmund G. Brown Jr.	Democrat	2010*
Lieutenant Governor	Gavin Newsom	Democrat	2010
Controller	Betty Yee	Democrat	2014
Treasurer	John Chiang	Democrat	2014
Attorney General	Kamala D. Harris	Democrat	2010
Secretary of State	Alex Padilla	Democrat	2014
Superintendent of Public Instruction	Tom Torlakson	Democrat	2010
Insurance Commissioner	Dave Jones	Democrat	2010

\* Previously served as Governor 1975-83, prior to term limit law.

Effective July 1, 2013, by way of the Governor's Reorganization Plan, in addition to other entities such as the Department of Finance, the executive branch is principally administered through the following agencies and Secretaries:

1. Business, Consumer Services and Housing,
2. Government Operations,
3. Corrections and Rehabilitation,
4. Labor and Workforce Development,
5. Health and Human Services,
6. Environmental Protection,
7. Natural Resources,
8. Food and Agriculture,
9. Transportation, and
10. Veterans Affairs.

In addition, some state programs are administered by boards and commissions, such as The Regents of the University of California, Public Utilities Commission, Franchise Tax Board and California Transportation Commission, which have authority over certain functions of state government with the power to establish policy and promulgate regulations. The appointment of members of boards and commissions is usually shared by the Legislature and the Governor, and often includes ex officio members.

## **Higher Education**

California has a comprehensive system of public higher education comprised of three segments: the University of California, the California State University System and California Community Colleges. The University of California provides undergraduate, graduate and professional degrees to students, awarding 62,919 degrees in the 2013-14 school year. The ten

University of California campuses and the Hastings College of Law enrolled 243,315 full time students in the 2013-14 school year. The California State University provides undergraduate and graduate degrees, awarding 103,637 degrees in the 2013-14 school year. The California State University enrolled 370,585 full-time students at the 23 campuses in the 2013-14 school year.

The third segment consists of 112 campuses operated by 72 community college districts, which provide associate degrees and certificates to students. Additionally, students may attend California community colleges (“CCCs”) to meet basic skills and other general education requirements prior to transferring to a four-year undergraduate institution. The CCCs awarded 190,314 associate degrees and certificates in the 2013-14 school year. For the 2013-14 school year, approximately 1.1 million full-time equivalent students were enrolled at CCCs.

## **Employee Relations**

The 2015-16 Governor’s Budget estimates the state work force for fiscal year 2014-15 at approximately 363,000 positions. Approximately 140,000 of those positions represent state employees of the legislative and judicial branches of government and institutions of higher education. Of the remaining 223,000 positions, over 80 percent are subject to collective bargaining under the purview of the Governor and less than 20 percent are excluded from collective bargaining. State law provides that state employees, defined as any civil service employee of the state and teachers under the jurisdiction of the Department of Education or the Superintendent of Public Instruction, and excluding certain other categories, have a right to form, join, and participate in the activities of employee organizations for the purpose of representation on all matters of employer-employee relations. Once a bargaining unit (“BU”) selects an employee organization, only that organization can represent those employees.

The scope of representation is limited to wages, hours, and other terms and conditions of employment. Representatives of the Governor are required to meet and confer in good faith and endeavor to reach agreement with the employee organization and, if an agreement is reached, to prepare a memorandum of understanding (“MOU”) and present it to the Legislature for ratification. The Governor and the recognized employee organization are authorized to agree mutually on the appointment of a mediator for the purpose of settling any disputes between the parties, or either party could request the Public Employment Relations Board to appoint a mediator.

There are 21 collective BUs that represent state employees. The Service Employees International Union is the exclusive representative for 9 of the 21 BUs, or approximately 50 percent of those represented employees subject to collective bargaining. The International Union of Operating Engineers is the exclusive representative for 2 of the 21 collective BUs. The remaining BUs have their own exclusive representative. All of the state’s 21 BUs have an existing MOU. The following table lists the state’s 21 BUs, their exclusive representatives, membership levels, and MOU expiration dates.

**TABLE 42**  
**Collective Bargaining Units**

Unit	Description	Full-Time Equivalents <sup>(a)</sup>	MOU Expiration
1, 3, 4, 11, 14, 15, 17, 20, and 21	Service Employees International Union, Local 1000: Various California Attorneys, Administrative Law Judges & Hearing Officers in State	93,810	7/1/2016
2	Employment: Attorneys and Administrative Law Judges	3,869	7/1/2016
5	California Association of Highway Patrolmen: Highway Patrol	6,794	7/3/2018
6	California Correctional Peace Officers Association: Corrections	27,200	7/2/2015
7	California Statewide Law Enforcement Association: Protective Services and Public Safety	6,957	7/1/2016
8	California Department of Forestry Firefighters: Firefighters	5,116	7/1/2017
9	Professional Engineers in California Government: Professional Engineers	11,051	7/1/2015
10	California Association of Professional Scientists: Professional Scientists	2,870	7/1/2015
12	International Union of Operating Engineers: Craft and Maintenance	10,793	7/1/2015
13	International Union of Operating Engineers: Stationary Engineers	952	7/1/2016
16	Union of American Physicians and Dentists: Physicians, Dentists, and Podiatrists	1,517	7/1/2016
18	California Association of Psychiatric Technicians: Psychiatric Technicians	5,914	7/1/2016
19	American Federation of State, County and Municipal Employees: Health and Social Services/Professional	<u>4,885</u>	7/1/2016
Total		181,728	

<sup>(a)</sup> Full-Time equivalents are from the Table 183, State Controller's Office, March 2014. Figures rounded for display purposes.

Source: Department of Human Resources

The following are changes in employee compensation and terms of employment as a result of recent developments in collective bargaining:

- The state and BU 2 reached a tentative agreement on August 14, 2014 that was subsequently ratified by both the Legislature and membership. Provisions of the agreement include a 2 percent GSI, effective July 1, 2014, and a 2.5 percent GSI, effective July 1, 2015.
- The state and BU 8 signed a side letter agreement on August 26, 2014 that was subsequently ratified by both the Legislature and membership. Pursuant to the provisions of the side agreement, BU 8 received a 4 percent GSI, effective January 1, 2015.
- The state and BU 10 reached a tentative agreement on August 12, 2014 that was subsequently ratified by both the Legislature and membership. Provisions of the agreement include a one-time bonus and a pay differential, both effective October 1, 2014, and a 3 percent GSI, effective July 1, 2015.
- The state and BU 13 reached a tentative agreement on August 21, 2014 that was subsequently ratified by both the Legislature and membership. Provisions of the agreement include a one-time bonus, effective July 1, 2014, a pay differential, effective July 1, 2014, a 2 percent GSI, effective July 1,

2014, a 2.5 percent GSI, effective July 1, 2015, and a separate pay differential, effective July 1, 2015.

The 2015-16 Governor's Budget includes an additional \$560.4 million (\$203.1 million General Fund) for employee compensation and health care costs for active state employees. Included in these costs are the collectively bargained salary increases for many of the state's rank-and-file employees, state managers, and supervisors. The 2015-16 Governor's Budget also includes funding for anticipated increases in 2016 calendar year health care premium costs.

## **ECONOMY AND POPULATION**

### **Introduction**

California's economy, the largest among the 50 states and one of the largest in the world, has major components in high technology, trade, entertainment, agriculture, manufacturing, tourism, construction, and services. California followed the nation's path through the recession and into the recovery. California labor markets deteriorated dramatically during the latter half of 2008 and the first nine months of 2009, suffering their worst losses on record. From July 2007 through February 2010, the state lost 1.3 million nonfarm jobs. These losses switched to very modest gains during 2010 and 2011, which accelerated in 2012 and have continued in 2013 and 2014. California has gained 1.8 million jobs from February 2010 through December 2014, recovering all of the nonfarm jobs lost during the recession. See "PROPOSED FISCAL YEAR 2015-16 BUDGET – Development of Revenue Estimates."

### **Population, Labor Force and Demographic Trends**

In 2014, California's population reached 38.5 million residents. This marks the highest annual growth rate (0.9 percent) of this decade. Since the national census on April 1, 2010, the state has grown by 1,245,000 persons.

California's population is projected to be 38.9 million in July 2015 and 39.2 million by July 2016, which allow for growth rates of 0.91 and 0.93 percent respectively. The forecast further assumes that through the next five years, the state will grow at a slightly higher rate than over the last few years, averaging increases of over 351,000 residents annually through 2019. Natural increase will account for most of the growth during this time; however, net migration into the state is also projected to gradually increase as economic conditions continue to improve. Late in 2018, California's population will hit 40 million and by July 2019, the state will have added 1.8 million people and grow to 40.3 million, a five-year growth rate of 4.6 percent.

The dependency ratio is an economic measure which approximates dependency by dividing the dependent-age population (under 18 plus 65 and over) by the working-age (18 to 64) population. The ratio represents the dependent age population per 100 working-age population. The dependency ratio for California's 2014 population stood at 57.6, compared to 60.4 for the remainder of the United States. The dependency ratio ignores labor force participation rates, as well as employment and unemployment levels.

As the state's growth patterns change, the age and race distribution of California's population continue to transform. In 2014, California became the third state without a white,

non-Hispanic plurality. The Asian proportion of the population also shows strong growth, driven by an increased birthrate and international migration. California as well as the U.S. will see an increasingly large senior population. Currently, nearly 9.2 million Californians are less than 18 years old. California has a younger population than the remainder of the U.S (a characteristic that is not expected to change in the near term), with a slightly higher percentage of residents younger than 18 years old, a lower percentage of residents 65 and older, and a younger median age.

Population growth rates vary significantly by age group. The state’s projected total five-year growth rate of 4.6 percent is higher than the anticipated 3 percent growth in the preschool-age group. The school-age group will increase by 0.3 percent, and the college-age group will decrease by 4.5 percent. The working-age population will grow by 809,000 or 4.0 percent. The population of the retirement-age group, those 65 and older, will expand rapidly (20.7 percent). The retirement-age growth will be concentrated in the 65 through 74 age cohort, with a growth rate of 25.0 percent.

The following table shows California’s population data for 2003 through 2014.

**TABLE 43**  
**Population 2003-2013**

<b>Year</b>	<b>California Population<sup>(a)</sup></b>	<b>Increase Over Preceding Year</b>	<b>United States Population<sup>(a)</sup></b>	<b>Increase Over Preceding Year</b>	<b>California as % of United States</b>
2003	35,388,928	1.3%	290,326,418	0.9%	12.2
2004	35,752,765	1.0	293,045,739	0.9	12.2
2005	35,985,582	0.7	295,753,151	0.9	12.2
2006	36,246,822	0.7	298,593,212	1.0	12.1
2007	36,552,529	0.8	301,579,895	1.0	12.1
2008	36,856,222	0.8	304,374,846	0.9	12.1
2009	37,077,204	0.6	307,006,550	0.9	12.1
2010	37,309,382	0.6	309,326,295	0.8	12.1
2011	37,570,112	0.7	311,582,564	0.7	12.1
2012	37,867,483	0.8	313,873,685	0.7	12.1
2013	38,164,011	0.8	316,128,839	0.7	12.1
2014	38,499,378	0.9	318,351,393	0.7	12.1

<sup>(a)</sup> Population as of July 1.

Source: U. S. figures from U.S. Department of Commerce, Bureau of the Census; California figures from State of California, Department of Finance.

The following table presents civilian labor force data for the resident population, age 16 and over, for the years 2002 to 2014.

**TABLE 44**  
**Labor Force 2002-2014**  
**(Thousands)**

Year	Labor Force	Employment	Unemployment Rate	
			California	United States
2002	17,344	16,181	6.7%	5.8%
2003	17,391	16,200	6.8	6.0
2004	17,444	16,355	6.2	5.5
2005	17,545	16,592	5.4	5.1
2006	17,687	16,821	4.9	4.6
2007	17,921	16,961	5.4	4.6
2008	18,207	16,894	7.2	5.8
2009	18,220	16,155	11.3	9.3
2010	18,336	16,092	12.2	9.6
2011	18,420	16,260	11.7	8.9
2012	18,555	16,630	10.4	8.1
2013	18,672	17,003	8.9	7.4
2014 <sup>f</sup>	18,811	17,397	7.5	6.2

Source: State of California, Employment Development Department.

### Employment, Income, Construction and Export Growth

The following table shows California's nonfarm payroll employment distribution and growth for 2004 and 2014.

**TABLE 45**  
**Nonfarm Payroll Employment by Major Sector**  
**2004 and 2014**  
**(Thousands)**

Industry Sector	Employment		Distribution of Employment	
	2004	2014 <sup>p/</sup>	2004	2014
Mining and Logging	22.8	31.3	0.2%	0.2%
Construction	850.4	675.4	5.8%	4.3%
<i>Manufacturing</i>				
Nondurable Goods	557.4	475.4	3.8%	3.0%
High Technology	387.1	334.0	2.6%	2.1%
Other durable Goods	579.0	460.2	3.9%	2.9%
Trade, Transportation & Utilities	2,753.5	2,871.1	18.7%	18.4%
Information	482.4	457.9	3.3%	2.9%
Financial Activities	895.2	784.3	6.1%	5.0%
Professional & Business Services	2,098.0	2,433.4	14.2%	15.6%
Educational & Health Services	1,756.9	2,414.4	11.9%	15.4%
Leisure & Hospitality	1,439.4	1,757.1	9.8%	11.2%
Other Services	503.9	539.8	3.4%	3.5%
<i>Government</i>				
Federal Government	251.0	242.3	1.7%	1.5%
State & Local Government	2,146.7	2,168.7	14.6%	13.9%
<b>TOTAL</b>	<b>14,723.6</b>	<b>15,645.1</b>	<b>100.0%</b>	<b>100.0%</b>

Source: State of California, Employment Development Department. (Note: Figures may not add due to rounding.)

The following tables show California's total and per capita income patterns for selected years.

**TABLE 46**  
**Total Personal Income in California 2002-2013**  
**(Dollars in Millions)**

Year	Total Personal Income	Annual % Change	California % of U.S.
2002	\$1,193,641	1.6%	13.1%
2003	1,244,535	4.3	13.1
2004	1,321,815	6.2	13.2
2005	1,395,992	5.6	13.2
2006	1,499,309	7.4	13.2
2007	1,564,289	4.3	13.0
2008	1,596,230	2.0	12.8
2009	1,537,095	-3.7	12.7
2010	1,578,553	2.7	12.7
2011	1,685,635	6.8	12.8
2012	1,805,194	7.1	13.0
2013	1,856,614	2.8	13.1

Note: omits income for government employees overseas.

Source: U.S. Department of Commerce, Bureau of Economic Analysis

**TABLE 47**  
**Personal Income Per Capita 2002-2013**

Year	California	Annual % Change	United States	Annual % Change	California % of U.S.
2002	\$34,229	0.5%	\$31,800	0.9%	107.6%
2003	35,303	3.1	32,677	2.8	108.0
2004	37,156	5.2	34,300	5.0	108.3
2005	38,964	4.9	35,888	4.6	108.6
2006	41,623	6.8	38,127	6.2	109.2
2007	43,152	3.7	39,804	4.4	108.4
2008	43,608	1.1	40,873	2.7	106.7
2009	41,587	-4.6	39,379	-3.7	105.6
2010	42,282	1.7	40,144	1.9	105.3
2011	44,749	5.8	42,332	5.5	105.7
2012	47,505	6.2	44,200	4.4	107.5
2013	48,434	2.0	44,765	1.3	108.2

Note: omits income for government employees overseas.

Source: U.S. Department of Commerce, Bureau of Economic Analysis.

The following tables show California's residential and non-residential construction.

**TABLE 48**  
**Residential Construction Permits Authorized**  
**2002-2014**

Year	Units			Valuation <sup>(a)</sup> (Dollars in Millions)
	Total	Single	Multiple	
2002	167,761	123,865	43,896	\$33,305
2003	195,682	138,762	56,920	38,968
2004	212,960	151,417	61,543	44,777
2005	208,972	155,322	53,650	47,138
2006	164,280	108,021	56,259	38,108
2007	113,034	68,409	44,625	28,621
2008	64,962	33,050	31,912	18,072
2009	36,421	25,454	10,967	12,037
2010	44,762	25,526	19,236	13,731
2011	47,092	21,538	25,554	14,356
2012	57,961	27,406	30,555	16,451
2013	82,674	36,281	46,393	22,328
2014 <sup>P</sup>	84,485	36,137	48,348	23,746

<sup>(a)</sup> Valuation includes additions and alterations.

<sup>P/</sup> Preliminary. Final figures will be available mid-2015.

Source: Construction Industry Research Board; California Homebuilding Foundation.

**TABLE 49**  
**Non-residential Construction 2002-2014**  
**(Dollars in Thousands)**

Year	Commercial	Industrial	Other	Additions and Alterations	Total
2002	\$5,195,348	\$1,227,754	\$2,712,681	\$5,393,329	\$14,529,112
2003	4,039,561	1,320,222	2,954,039	5,601,117	13,914,939
2004	5,105,541	1,456,283	3,100,982	6,026,567	15,689,373
2005	5,853,351	1,693,373	3,818,100	6,900,709	18,265,533
2006	7,733,068	1,760,888	3,873,055	7,741,610	21,108,621
2007	8,812,083	1,450,875	3,496,471	8,782,424	22,541,853
2008	6,513,610	938,081	2,983,640	8,776,285	19,211,616
2009	1,919,763	359,868	1,984,534	6,602,103	10,866,268
2010	1,990,358	358,338	1,937,166	6,913,901	11,199,763
2011	2,213,037	478,896	2,224,685	8,144,510	13,061,128
2012	3,215,903	1,409,808	2,382,790	7,626,971	14,635,471
2013	5,200,328	1,075,472	6,250,539	8,836,957	21,363,296
2014 <sup>P</sup>	6,874,612	1,038,362	5,428,964	10,570,171	23,912,109

<sup>P/</sup> Preliminary. Final figures will be available mid-2015.

Source: Construction Industry Research Board; California Homebuilding Foundation.

The following table shows changes in California's exports of goods for the period from 2002 through 2014.

**TABLE 50**  
**California's Exports of Goods 2002-2014**  
**(Dollars in Millions)**

Year	Exports <sup>(a)</sup>	Annual % Change
2002	\$92,177.5	--
2003	93,906.3	1.9%
2004	110,143.6	17.3
2005	116,689.9	5.9
2006	127,770.8	9.5
2007	134,318.9	5.1
2008	144,805.7	7.8
2009	120,080.0	-17.1
2010	143,208.2	19.3
2011	159,421.4	11.3
2012	161,746.0	1.5
2013	168,044.8	3.9
2014	174,128.6	3.6

<sup>(a)</sup> Origin of Movement (OM) series

Source: U.S. Department of Commerce, Bureau of the Census

## LITIGATION

The state is a party to numerous legal proceedings. The following describes litigation matters that are pending with service of process on the state accomplished and have been identified by the state as having a potentially significant fiscal impact upon the state's revenues or expenditures. The state makes no representation regarding the likely outcome of these litigation matters.

The following description was developed by the state with the participation of the Office of the Attorney General and other state entities. The Office of the Attorney General does not represent the state, its subdivisions, departments, agencies and other units in all litigation matters, and accordingly there may be litigation matters of which the Office of the Attorney General is not aware. The state does not conduct a docket search of federal or state court litigation filings to identify pending litigation and no inquiry has been made into pending administrative proceedings. There may be litigation and administrative proceedings with potentially significant fiscal impacts that have not been described below.

### Budget-Related Litigation

#### *1. Actions Challenging Cap and Trade Program Auctions*

In *California Chamber of Commerce, et al. v. California Air Resources Board*, (Sacramento County Superior Court, Case No. 34-2012-80001313), business interests and a taxpayer challenge the authority of the California Air Resources Board to conduct auctions under the state's cap and trade program and allege that the auction revenues are an unconstitutional tax under the state Constitution. A second lawsuit raising substantially similar claims, *Morning Star*

*Packing Co., et al. v. California Air Resources Board* (Sacramento County Superior Court, Case No. 34-2013-80001464), was consolidated with the *Chamber of Commerce* matter. The trial court ruled for the Board, finding that it had authority to conduct the auctions, and that the auction does not constitute an unconstitutional tax. Petitioners have appealed (Court of Appeal, Third Appellate District, Case Nos. C075930, C075954). See “STATE FINANCES—Cap and Trade Program.”

## 2. Actions Challenging School Financing

In *Robles-Wong, et al. v. State of California* (Alameda County Superior Court, Case No. RG-10-515768) and *California Teachers Association (“CTA”) Complaint in Intervention*, plaintiffs challenge the state’s “education finance system” as unconstitutional. Plaintiffs, consisting of 62 minor school children, various school districts, the California Association of School Administrators, the California School Boards Association and CTA, allege the state has not adequately fulfilled its constitutional obligation to support its public schools, and seek an order enjoining the state from continuing to operate and rely on the current financing system and to develop a new education system that meets constitutional standards as declared by the court. In a related matter, *Campaign for Quality Education, et al. v. State of California* (Alameda County Superior Court, Case No. RG-10-524770), plaintiffs also challenge the constitutionality of the state’s education finance system. The court issued a ruling that there was no constitutional right to a particular level of school funding. The court allowed plaintiffs to amend their complaint with respect to alleged violation of plaintiffs’ right to equal protection. Plaintiffs in each of these matters elected not to amend, and both matters were dismissed by the trial court. Plaintiffs in each matter appealed (Court of Appeal, First Appellate District, Case Nos. A134423, A134424). Plaintiffs in these matters allege they have suffered \$17 billion in education funding cuts over two years. It is currently unknown what the fiscal impact of these matters might be upon the General Fund.

Plaintiff in *California School Boards Association v. State of California* (Alameda County Superior Court, Case No. RG-11-554698), challenges the use of block grant funding to pay for education mandates in the 2012 Budget Act and associated trailer bills. The amended complaint also contends that recent changes to the statutes that control how education mandates are directed and funded violate the requirements of the state Constitution that the state pay local school districts for the costs of state mandated programs. If the court declares that the state has failed to properly pay for mandated educational programs, the state will be limited in the manner in which it funds education going forward.

## 3. Actions Challenging Statutes Which Reformed California Redevelopment Law

In *California Redevelopment Association, et al. v. Matosantos, et al.* (California Supreme Court, Case No. S194861), the California Supreme Court upheld the validity of legislation (“ABx1 26”) dissolving all local Redevelopment Agencies (“RDAs”) and invalidated a second law (“ABx1 27”) that would have permitted existing RDAs to convert themselves into a new form of RDA and continue to exist, although they would have to pay higher fees to school, fire and transit districts to do so.

A second case challenging the constitutionality of these statutes, *City of Cerritos, et al. v. State of California* (Sacramento County Superior Court, Case No. 34-2011-80000952) raises the same theories advanced in *Matosantos*, and also contains challenges based on claimed violations of the single subject rule and the contracts clause, the statutes being outside scope of the proclamation calling the Legislature into special session, and the failure to obtain a 2/3 vote to pass the statutes. The trial court denied the petitioners' motion for a preliminary injunction seeking to block implementation of ABx1 26. Plaintiffs appealed (Court of Appeal, Third Appellate District, Case No. C070484). Plaintiffs' request to stay portions of ABx1 26 was denied by the appellate court.

There are over 100 pending actions that challenge implementation of the statutory process for winding down the affairs of the RDAs, asserting a variety of claims including constitutional claims. Some of the pending cases challenge AB 1484, which requires successor agencies to the former RDAs to remit by July 2012 certain property tax revenues for fiscal year 2011-12 that the successor agency had received, or face a penalty. Some cases challenge other provisions in ABx1 26 or AB 1484 that require successor agencies to remit various funds of former RDAs. One such case, *City of Brentwood, et al. v. California Department of Finance, et al.* (Sacramento County Superior Court, Case No. 34-2013-80001568), challenges provisions that retroactively invalidate transfers of funds from a former RDA to the city or county that created the RDA, and require redistribution of those funds. The trial court denied the petition in this matter, and petitioners appealed (Court of Appeal, Third Appellate District, Case No. C076343). Another case, *League of California Cities, et al. v. Matosantos, et al.* (Sacramento County Superior Court, Case No. 34-2012-80001275), challenges the statutory mechanisms for the Department of Finance or the county auditor-controller to recover these disputed amounts. The trial court denied the petition for a writ in this matter but on reconsideration, granted the writ in part, striking down provisions that allowed the state to withhold a city's sales and use tax. The state appealed (Court of Appeal, Third Appellate District, Case No. C076075). Another matter asserting similar arguments was heard by the trial court on September 20, 2013, and the court issued a ruling in favor of the state, finding all of the challenged statutes facially constitutional. *City of Bellflower, et al. v. Matosantos, et al.* (Sacramento County Superior Court, Case No. 34-2012-80001269). Petitioners appealed (Court of Appeal, Third Appellate District, Case No. C075832). Other cases challenge the implementation of ABx1 26, contending that various obligations incurred by the RDAs are enforceable obligations entitled to payment from tax revenues under ABx 1 26. In *Affordable Housing Coalition v. Sandoval* (Sacramento County Superior Court, Case No. 34 2012-80001158), plaintiffs argue that all former RDAs had obligations to pay for affordable housing that should be funded going forward on an implied contracts theory. The court denied a motion for class action status in this matter. In two other cases, *City of Emeryville et al. v. Cohen* (Sacramento County Superior Court, Case No. 34-2012-80001264) and *County of Sonoma v. Cohen* (Sacramento County Superior Court Case No. 34-2013-80001378), plaintiffs argued that successor agencies and their sponsoring cities and counties could re-enter into some agreements that were invalidated by ABx 1 26. The trial court granted the petitions in these matters and the state appealed both cases (Court of Appeal, Third Appellate District, Case Nos. C074186 and C075120). The Court of Appeal affirmed the trial court's judgment in each case. The state petitioned the California Supreme Court to review the Court of Appeal's decision in *City of Emeryville v. Cohen* (California Supreme Court, Case No. S224661) and *County of Sonoma v. Cohen* (California Supreme Court, Case No. S225728); the *Emeryville* petition was denied and the *Sonoma* petition is pending.

4. *Action Challenging Use of Mortgage Settlement Proceeds*

In *National Asian American Coalition, et al. v. Brown, et al.* (Sacramento County Superior Court, Case No. 34-2014-80001784), three non-profit organizations allege that approximately \$369 million received by the state in 2012 in connection with the nationwide settlement between states and certain mortgage servicers was deposited in a special fund intended to provide assistance to California homeowners, but that such settlement monies were instead used for other purposes in the fiscal year 2012-13 budget. The plaintiffs allege the use of the settlement monies was inconsistent with the terms of the settlement agreement and California law, and seek to compel state officials to return the monies to the special fund.

5. *Action Challenging Fire Prevention Fee*

In *Howard Jarvis Taxpayers Association, et al. v. California Department of Forestry and Fire Protection, et al.* (Sacramento County Superior Court, Case No. 34-2012-00133197), plaintiffs challenge a fire prevention fee imposed on owners of structures situated on property for which the state is primarily responsible for fire prevention. The plaintiffs assert that the fee is a “tax” that was invalidly enacted without the required 2/3 vote of the Legislature. The complaint is styled as a class action on behalf of property owners who are subject to and have paid the fee, and seeks a declaration that the fee is invalid and a refund of fees paid.

## **Tax Cases**

Six actions have been filed contending that the Legislature’s modification of Revenue and Taxation Code Section 25128, which implemented the double-weighting of the sales factor in California’s apportionment of income formula for the taxation of multistate business entities, is invalid and/or unconstitutional. *Kimberly-Clark Worldwide, Inc., et al. v. Franchise Tax Board* (San Francisco County Superior Court, Case No. CGC-10-495916); *Gillette Company and Subsidiaries v. Franchise Tax Board* (San Francisco County Superior Court, Case No. CGC-10-495911); *Procter & Gamble Manufacturing Company & Affiliates v. Franchise Tax Board* (San Francisco County Superior Court, Case No. CGC 10 495912); *Sigma-Aldrich, Inc. and Affiliates v. Franchise Tax Board* (San Francisco County Superior Court, Case No. CGC-10-496437); *RB Holdings (USA), Inc. v. Franchise Tax Board* (San Francisco County Superior Court, Case No. CGC-10-496438); and *Jones Apparel Group v. Franchise Tax Board* (San Francisco County Superior Court, Case No. CGC-10-499083), now consolidated in one matter, collectively referred to as *Gillette Company v. Franchise Tax Board*. Plaintiffs contend that the single-weighted sales factor specified in Section 25128 prior to amendment was contained within the Multistate Tax Compact (“Compact”) and therefore cannot be modified without repealing the legislation that enacted the Compact. An adverse ruling in these cases would affect multiple taxpayers and create potential exposure to refund claims in excess of \$750 million. The trial court ruled for the state in each of these matters, but, on appeal, the trial court judgment was reversed (Court of Appeal, First Appellate District, Case No. A130803). The appellate court held that the Compact was valid and the state was bound by its provisions for the tax years at issue because the state had not withdrawn from the Compact. The court also held that in attempting to override the contractual terms of the Compact, section 25128 violated the constitutional protections against impairment of contract. The California Supreme Court granted

the state's petition for review (California Supreme Court Case No. S206587). See "STATE FINANCES – Sources of Tax Revenue – Corporation Tax."

A pending case challenges the fee imposed by the state tax code upon limited liability companies ("LLCs") registered in California, alleging that it discriminates against interstate commerce and violates the U.S. and the state Constitutions, is an improper exercise of the state's police powers, and has been misapplied by the Franchise Tax Board. *Bakersfield Mall LLC v. Franchise Tax Board* (San Francisco County Superior Court, Case No. CGC-07-462728). *Bakersfield Mall* was filed as a purported class action on behalf of all LLCs operating solely in California. Plaintiff filed an amended complaint to allege that not all of its income is derived solely from sources in California, which would call into question the class plaintiff purports to represent. A second lawsuit that is virtually identical to *Bakersfield Mall* also seeks to proceed as a class action. *CA-Centerside II, LLC v. Franchise Tax Board* (Fresno County Superior Court, Case No. 10 CECG00434). The cases are coordinated for hearing in San Francisco as the *Franchise Tax Board LLC Tax Refund Cases*, Judicial Council Proceeding No. 4742. The coordination trial judge denied the plaintiffs' joint motion for class certification and the plaintiffs appealed (Court of Appeal, First Appellate District, Case No. A140518). If this immediately appealable order is reversed and the cases proceed as class actions, the claimed refunds could be significant (in excess of \$500 million).

*Lucent Technologies, Inc. v. State Board of Equalization ("Lucent I")* (Los Angeles County Superior Court, Case No. BC 402036), a tax refund case, involves the interpretation of certain statutory sales and use tax-exemptions relating to computer software and licenses to use computer software that are transferred pursuant to technology transfer agreements. A second case, *Lucent Technologies, Inc. v. State Board of Equalization ("Lucent II")* (Los Angeles County Superior Court, Case No. BC 448715), involving the same issue but for different tax years than in the *Lucent I* matter, was consolidated with the *Lucent I* case. In a similar case, *Nortel Networks Inc. v. State Board of Equalization* (Los Angeles County Superior Court, Case No. BC 341568), the trial court ruled in favor of plaintiff and the ruling was affirmed on appeal (Court of Appeal, Second Appellate District, Case No. B213415, California Supreme Court, Case No. S190946). The adverse ruling in the *Nortel* matter, unless limited in scope by a decision in the *Lucent* matters, if applied to other similarly situated taxpayers, could have a significant negative impact, in the range of approximately \$300 million annually, on tax revenues. In the *Lucent* matters, the trial court granted plaintiffs' motion for summary judgment and denied the Board of Equalization's motion for summary judgment. Judgment was entered for plaintiffs and the Board of Equalization appealed (Court of Appeal, Second Appellate District, Case No. B257808).

Two pending cases challenge the state's right to require interstate unitary businesses to report their income on a combined basis while allowing intrastate unitary businesses to report the income of each business entity on a separate basis. *Harley Davidson, Inc. and Subsidiaries v. California Franchise Tax Board* (San Diego County Superior Court, Case No. 37-2001-00100846-CU-MC-CTL and Court of Appeal, Fourth Appellate District, Case No. D064241) and *Abercrombie & Fitch Co. & Subsidiaries v. California Franchise Tax Board* (Fresno County Superior Court, Case No. 12 CE CG 03408) challenge the constitutionality of Revenue and Taxation Code Section 25101.15, allowing intrastate unitary businesses the option to report their income on a separate rather than combined basis. The trial court in *Harley Davidson* sustained a

demurrer on this issue without leave to amend; the issue is now pending on appeal. The Abercrombie matter is stayed pending resolution of the issue in the Harley-Davidson matter. Should Section 25101.15 be invalidated, a significant amount of otherwise apportionable income from multi-state unitary businesses would be removed from the state taxing power. At this time, it is unknown what future fiscal impact a potential adverse ruling would actually have on corporation taxes (including potentially rebates of previously collected taxes and reduced future tax revenue) because of the uncertainty regarding the number of businesses which currently pay the tax and how taxation on those companies would change as a result of an adverse ruling. However, the fiscal impact could be significant. See “STATE FINANCES – Sources of Tax Revenues – Corporation Tax” for a discussion of corporation taxes. The *Harley Davidson* case also raises the issue raised in the *Gillette* case regarding modification of the apportionment formula for multi-state businesses; resolution of this issue in *Harley Davidson* has been deferred to await the outcome of the issue in *Gillette* (discussed above).

### **Environmental Matters**

In a federal Environmental Protection Agency (“U.S. EPA”) administrative abatement action titled *In the Matter of: Leviathan Mine, Alpine County, California, Regional Water Quality Control Board, Lahontan Region, State of California* (U.S. EPA Region IX CERCLA Docket No. 00-16(a)), the state, as owner of the inactive Leviathan Mine, is a responsible party through the Lahontan Regional Water Quality Control Board (“Regional Board”). The Atlantic Richfield Company (“ARCO”) is also a responsible party as the successor in interest to the mining company that caused certain pollution of the mine site. The Leviathan Mine site (“Site”) is listed on the U.S. EPA “Superfund” List, and both remediation costs and costs for natural resources damages may be imposed on the state. The alleged bases for the state’s liability are the state’s ownership of the Site and the terms of a 1983 settlement agreement between the Regional Board and ARCO. The Regional Board purchased the Site to abate the pollution and has undertaken certain remedial actions (“Project”), but the U.S. EPA’s decision on the interim and final remedies is pending. ARCO has sued the state, the State Water Resources Control Board, and the Regional Board, seeking to recover past and future clean-up costs, based on the settlement agreement, the state’s ownership of the property, and the Regional Board’s allegedly defective Project. *Atlantic Richfield Co. v. State of California* (Los Angeles County Superior Court, Case No. BC 380474). The parties agreed to a settlement in this matter and ARCO has dismissed its complaint with prejudice. .

In *Consolidated Suction Dredge Mining Cases (Karuk Tribe v. DFG)* (Alameda, Siskiyou, and San Bernardino County Superior Courts), environmental and mining interests challenge the state’s regulation of suction dredge gold mining. After initially prohibiting such mining in the state except pursuant to a permit issued by the Department of Fish and Wildlife (formerly Fish and Game) under specified circumstances, the Legislature subsequently placed a moratorium on all suction dredging until certain conditions are met by the Department. The cases are coordinated for hearing in San Bernardino County Superior Court (Case No. JCPDS4720). One of these matters, *The New 49’ERS, Inc. et al. v. California Department of Fish and Game*, claims that federal law preempts and prohibits state regulation of suction dredge mining on federal land. Plaintiffs, who have pled a class action but have yet to seek certification, claim that as many as 11,000 claims, at a value of \$500,000 per claim, have been taken. The parties are engaged in ongoing judicially supervised settlement negotiations.

In *City of Colton v. American Promotional Events, Inc., et al.* (Los Angeles County Superior Court, Case No. BC 376008), two defendants in an action involving liability for contaminated groundwater have filed cross complaints seeking indemnification from the state and the Regional Water Quality Control Board in an amount of up to \$300 million. In a related action, *Emhart Industries v. Regional Water Quality Control Board* (Los Angeles County Superior Court, Case No. BC 472949), another defendant in an action involving liability for contaminated groundwater seeks indemnification from the state and the Regional Water Quality Control Board in an amount up to \$300 million.

### **Escheated Property Claims**

In *Taylor v. Chiang* (U.S. District Court, Eastern District, Case No. S-01-2407 WBS GGH), plaintiffs claim that the state's unclaimed property program violates the United States Constitution and various federal and state laws. They assert that the state has an obligation to pay interest on private property that has escheated to the state, and that failure to do so constitutes an unconstitutional taking of private property. Although the case is styled as a class action, no class has been certified. Plaintiffs also assert that for the escheated property that has been disposed of by the state, plaintiffs are entitled to recover, in addition to the proceeds of such sale, any difference between the sale price and the property's highest market value during the time the state held it; the state asserts that such claims for damages are barred by the Eleventh Amendment. The district court ruled against plaintiffs in a related action, *Suever v. Connell* (U.S. District Court, Northern District, Case No. C03-00156 RS). The Ninth Circuit affirmed and the United States Supreme Court denied review. Meanwhile, the *Taylor* plaintiffs amended their complaint to allege that the Controller applies the Unclaimed Property Law's notice requirements in ways that violate state and federal law, and the district court granted the state's motion to dismiss plaintiffs' claims. Plaintiffs appealed this ruling to the Ninth Circuit, and the Ninth Circuit upheld the dismissal of the claims.

### **Actions Seeking Damages for Alleged Violations of Privacy Rights**

In *Gail Marie Harrington-Wisely, et al. v. State of California, et al.* (Los Angeles County Superior Court, Case No. BC 227373), plaintiffs seek damages, asserting that the use by the California Department of Corrections and Rehabilitation ("CDCR") of a body-imaging machine to search visitors entering state prisons for contraband violated the rights of the visitors. This matter was certified as a class action. The trial court granted judgment in favor of the state. Plaintiffs' appeal was dismissed (Court of Appeal, Second Appellate District, Case No. B190431) and the trial court denied plaintiffs' motion for attorneys' fees. The parties agreed to a stipulated judgment and dismissed the case subject to further review if CDCR decides to use similar technology in the future. Plaintiffs filed another appeal of the dismissal of the damage claims and denial of attorneys' fees (Court of Appeal, Second Appellate District, Case No. B248565). If plaintiffs were successful in obtaining an award of damages for every use of the body-imaging machine, damages could be as high as \$3 billion.

Plaintiff in *Gilbert P. Hyatt v. Franchise Tax Board* (State of Nevada, Clark County District Court, Case No. A382999) was subject to an audit by the Franchise Tax Board involving a claimed change of residence from California to Nevada. Plaintiff alleges a number of separate torts involving privacy rights and interference with his business relationships arising from the

audit. The trial court ruled that plaintiff had not established a causal relation between the audit and the loss of his licensing business with Japanese companies; the Nevada Supreme Court denied review of this ruling. The economic damages claim exceeded \$500 million. On the remaining claims, the jury awarded damages of approximately \$387 million, including punitive damages, plus interest and attorneys' fees, for a total of approximately \$490 million. The total judgment with interest is currently approximately \$600 million. On September 18, 2014, the Nevada Supreme Court reversed the judgment on most of the plaintiff's claims and the award of punitive damages. The Court upheld the award of approximately \$1.08 million in damages on the fraud claim, reversed the award of damages for the infliction of emotional distress claim, remanding that claim to the trial court for a new trial on the issue of damages, and reversed and remanded the award of prejudgment interest and costs. The Nevada Supreme Court denied the parties' petitions for rehearing of certain of the issues. Plaintiff's petition relates to the invasion of privacy claims and the Franchise Tax Board's petition relates to the intentional infliction of emotional distress and fraud claims. The Franchise Tax Board filed a petition for certiorari in the U. S. Supreme Court. (U.S. Supreme Court, Case No. 14-1175)

### **Action Regarding Special Education**

Plaintiffs in *Morgan Hill Concerned Parents Assoc. v. California Department of Education* (United States District Court, Eastern District of California, Case No. 2:11-cv-3471-KJM), challenge the oversight and operation by the California Department of Education ("CDE") of the federal Individuals with Disabilities Education Act ("IDEA"). The complaint alleges that CDE, as the designated State Education Agency, has failed to monitor, investigate, and enforce the IDEA statewide. Under the IDEA, local school districts are the Local Educational Agencies responsible for delivering special education directly to eligible students. The complaint seeks injunctive and declaratory relief, and asks the court to retain jurisdiction to monitor the operation of the IDEA by the state.

### **Actions Regarding Medi-Cal Reimbursements and Fees**

In *The Rehabilitation Center of Beverly Hills, et al. v. Department of Health Services, et al.* (Sacramento County Superior Court, Case No. 06CS01592), plaintiffs challenge a quality assurance fee ("QAF") charged to skilled nursing facilities that was enacted in 2004, alleging violations of the federal and state constitutions and state law. Funds assessed under the QAF are made available, in part, to enhance federal financial participation in the Medi-Cal program. Plaintiffs seek a refund of fees paid. The trial court ruled the QAF is properly characterized as a "tax" rather than a "fee." Trial then proceeded on plaintiffs' claims for refund of QAF amounts paid as an allegedly illegal and improperly collected tax. The QAF amounts collected from all providers is approximately \$2.6 billion, and California has received additional federal financial participation based on its imposition and collection of the QAF. An adverse ruling could negatively affect the state's receipt of federal funds. The trial court ruled for the state, finding that the QAF is constitutionally valid. Plaintiffs appealed (Court of Appeal, Third Appellate District, Case No. C070361).

In *California Pharmacists Association, et al. v. Maxwell-Jolly, et al.* (U.S. District Court, Central District, Case No. CV09-08200), Medi-Cal pharmacy providers filed a suit challenging reimbursement rates, including the use by DHCS of reduced published average wholesale price

data to establish reimbursement rates, and challenging the Legislature's amendment of Welfare and Institutions Code section 14105.45 and enactment of Welfare and Institutions Code section 14105.455. Plaintiffs seek injunctive relief based on alleged violations of federal law. The district court granted a request for preliminary injunction in part, with respect to sections 14104.45 and 14105.455, and denied it in part, with respect to the use of reduced published average wholesale price data to establish reimbursement rates. Plaintiffs filed a motion seeking to modify the district court ruling, and both parties filed notices of appeal to the Ninth Circuit Court of Appeals. The parties have requested mediation. At this time it is unknown what fiscal impact this case would have on the state's General Fund.

In *Centinela Freeman Emergency Medical Associates, et al. v. Maxwell-Jolly, et al.* (Los Angeles County Superior Court, Case No. BC 406372), filed as a class action on behalf of emergency room physicians and emergency department groups, plaintiffs claim that Medi-Cal rates for emergency room physicians are below the cost of providing care. The trial court granted the petition of the plaintiffs and ordered DHCS to conduct an annual review of reimbursement rates for physicians and dentists pursuant to Welfare and Institutions Code section 14079. On November 10, 2014, the trial court discharged the writ. A final decision in this matter adverse to the state could result in costs to the General Fund of \$250 million.

Medicaid providers and beneficiaries filed four law suits against both the State and the federal government, seeking to enjoin a set of rate reductions (the AB 97 reductions) that were approved by the federal government in October 2011 with an effective date of June 1, 2011. *Managed Pharmacy Care, et al., v. Sebelius* (U.S. District Court, Central District, Case No. 2:11-cv-09211-CAS(MANx)); *California Medical Assoc., et al., v. Douglas* (U.S. District Court, Central District, Case No. 2:11-cv-09688-CAS (MANx)); *California Medical Transportation Assoc. Inc., v. Douglas* (U.S. District Court, Central District, Case No. 2:11-cv-09830-CAS (MANx)); *California Hospital Association, et al., v. Douglas* (U.S. District Court, Central District, Case No. CV-11-09078 CAS (MRWx)). The Medicaid rates at issue in the four cases include pharmacy service and prescription drugs; services provided by skilled nursing facilities that are distinct part units within a hospital; non-emergency medical transportation services; physician services; dental services; durable medical equipment; and emergency ambulance services. The district court entered a series of preliminary injunctions to prevent the rate reductions from taking effect. Both the federal and state government (DHCS) appealed to the Ninth Circuit Court of Appeals. The Ninth Circuit reversed the district court, vacated the preliminary injunctions, and remanded the case. The Ninth Circuit denied plaintiffs' petitions for rehearing and request for a stay. The United States Supreme Court denied plaintiffs' petitions for certiorari.

### **Prison Healthcare Reform and Reduction of Prison Population**

The adult prison health care delivery system includes medical health care and mental health care. There are two significant cases pending in federal district courts challenging the constitutionality of prison health care. *Plata v. Brown* (U.S. District Court, Northern District, Case No. C 01-1351 TEH) is a class action regarding the adequacy of medical health care; and *Coleman v. Brown* (U.S. District Court, Eastern District, Case No. CIV S-90-0520 KJM JFM P) is a class action regarding mental health care. A third case, *Armstrong v. Brown* (U.S. District Court, Northern District, Case No. C 94-02307 CW) is a class action on behalf of inmates with

disabilities alleging violations of the Americans with Disabilities Act and Section 504 of the Rehabilitation Act. In *Plata* the district court appointed a Receiver, who took office in April 2006, to run and operate the medical health care portion of the health care delivery system. The *Plata* Receiver and the Special Master appointed by the *Coleman* court, joined by the court representative appointed by the *Armstrong* court, meet routinely to coordinate efforts in these cases. To date, ongoing costs of remedial activities have been incorporated into the state's budget process. However, at this time, it is unknown what future financial impact this litigation may have on the state's General Fund. In March 2015, the Receiver issued a report identifying significant improvements to the medical care system and remaining deficiencies to be corrected, and the court issued an order discussing the eventual transition of the medical care system to the state.

In *Plata* and *Coleman*, discussed above, a three-judge panel was convened to consider plaintiffs' motion for a prisoner-release order. The motions alleged that prison overcrowding was the primary cause of unconstitutional medical and mental health care. After a trial, the panel issued a prisoner release order and ordered the state to prepare a plan for the reduction of approximately 40,000 prisoners over two years.

The three-judge panel has issued orders requiring the state to meet a final population-reduction benchmark by February 28, 2016, and to implement a number of measures designed to reduce the prison population. As of January 1, 2015, the state has implemented all such measures. The three-judge panel also appointed a "compliance officer" to bring the state into compliance if any benchmark is missed by ordering the release of inmates. On August 31, 2014, the state's prison population met the first of the interim benchmarks set by the court, and the state met the second interim benchmark on February 28, 2015. The state has agreed not to pursue further court appeals.

### **Actions Regarding Proposed Sale of State-Owned Properties**

Two taxpayers filed a lawsuit seeking to enjoin the sale of state-owned office properties, which was originally scheduled to close in December 2010, on the grounds that the sale of certain of the buildings that house appellate court facilities required the approval of the Judicial Council, which had not been obtained, and that the entire sale constituted a gift of public funds in violation of the state Constitution and a waste of public funds in violation of state law. *Epstein, et al. v. Schwarzenegger, et al.* (San Francisco County Superior Court, Case No. CGC-10-505436). Plaintiffs' request for a preliminary injunction was denied. In a second action filed after the state decided not to proceed with the sale, and now coordinated with the *Epstein* matter, the prospective purchaser seeks to compel the state to proceed with the sale of the state-owned properties, or alternatively, for damages for breach of contract. *California First, LP v. California Department of General Services, et al.* (Los Angeles County Superior Court, Case No. BC457070). The trial court denied the state's motion for judgment on the pleadings, in which the state asserted that the plaintiff should not be permitted to pursue claims for damages. The parties have stipulated to bifurcate the matters for trial and to stay the *Epstein* matter pending trial of the *California First* matter. The parties settled the *California First* matter in February 2015, with a payment of \$24 million to be made by the state.

## **High-Speed Rail Litigation**

In *Tos, et al. v. California High-Speed Rail Authority, et al.* (Sacramento County Superior Court, Case No. 34-2011-00113919), petitioners claim that the Authority has not complied with the state high-speed rail bond act in approving plans for the high-speed rail system. The trial court ruled that the Authority's plan for funding the high-speed rail project did not comply with certain requirements in the bond act, and ordered the Authority to rescind the plan. Respondents' motion for judgment on the pleadings on petitioners' remaining claims was denied by the trial court on March 4, 2014, and respondents' subsequent petition for writ of mandate from that ruling was denied. Respondents filed a writ petition in the California Supreme Court from the order in *Tos* requiring the Authority to rescind the funding plan, and the Supreme Court transferred the proceeding to the court of appeal (Court of Appeal, Third Appellate District, Case No. C075668). On February 14, 2014, the court of appeal granted an alternative writ and stayed the trial court's order directing the Authority to rescind the funding plan. On July 31, 2014, the Court of Appeal reversed the trial court ruling. On October 15, 2014, the California Supreme Court (California Supreme Court Case No. S220926) denied petitions for review. A hearing on petitioners' remaining claims in *Tos* is expected in 2015.

In *Transportation Solutions Defense and Education Fund v. California Air Resources Board* (Sacramento County Superior Court, Case No. 34-2014-80001974), a transit-advocacy group seeks to reverse a decision of the California Air Resources Board ("ARB") to include the California high-speed rail project as a greenhouse gas reduction measure in the state's AB 32 Scoping Plan Update. The petitioner seeks a declaration that appropriations by the Legislature to fund the high-speed rail project from the Greenhouse Gas Reduction Fund ("GGRF") are invalid and an injunction or writ restraining ARB and the real parties (High Speed Rail Authority and State Controller) from expending funds from the GGRF for the construction of the high-speed rail project.

In the event of a final decision adverse to the state in *Tos* or *Transportation Solutions* that prevents use of bond proceeds or cap and trade funds, it is possible that the federal government may require the state to reimburse federal funds provided for the high-speed rail project if the state fails to provide other matching funds consistent with the federal grant agreement. The potential amount of any such reimbursement cannot be determined at this time.

## **Action Regarding State Mandates**

Petitioners in *Coast Community College District, et al. v. Commission on State Mandates* (Sacramento County Superior Court, Case No. 34-2014-80001842) challenge a determination that costs for complying with certain laws and regulations prescribing standards for the formation and basic operation of California community colleges are not state-mandated costs that must be reimbursed by the state. The potential amount of reimbursement for such costs cannot be determined at this time.

## **Tribal Gaming Litigation**

In *San Pasqual Band of Mission Indians v. State of California et al* (Los Angeles County Superior Court, Case No. BC431469), plaintiff is seeking damages in the amount of \$315 million

against the state defendants, based on the gaming revenue that plaintiff allegedly lost from slot machine gaming devices it did not operate because the California Gambling Control Commission determined that no gaming device licenses were available under the applicable gaming compact. The trial court granted summary judgment in favor of the state on the grounds that damages are not available for breach of the compact, and plaintiff appealed (Court of Appeal, Second Appellate District, Case No. B254870).

### **BANK ARRANGEMENTS**

The table immediately following the text of APPENDIX A, prior to the State Debt Tables, includes certain information relating to bank arrangements the state has entered into. See also “STATE INDEBTEDNESS AND OTHER OBLIGATIONS – Capital Facilities Financing – Bank Arrangements.”

### **STATE DEBT TABLES**

The tables which follow provide information on outstanding state debt, authorized but unissued general obligation bonds and commercial paper notes, debt service requirements for state general obligation and lease-revenue bonds, and authorized and outstanding state revenue bonds. The table titled “Bank Arrangements” contains certain information relating to letters of credit, liquidity facilities and other bank arrangements in connection with variable rate obligations and commercial paper notes. Also, see “STATE INDEBTEDNESS AND OTHER OBLIGATIONS.” For purposes of these tables, “General Fund bonds,” also known as “non-self liquidating bonds,” are general obligation bonds expected to be paid from the General Fund without reimbursement from any other fund. Although the principal of general obligation commercial paper notes in the “non-self liquidating” category is legally payable from the General Fund, the state expects that principal of such commercial paper notes will be paid only from the issuance of new commercial paper notes or the issuance of long-term general obligation bonds to retire the commercial paper notes. Interest on “non-self liquidating” general obligation commercial paper notes is payable from the General Fund.

“Enterprise Fund bonds,” also known as “self liquidating bonds,” are general obligation bonds for which program revenues are expected to be sufficient to reimburse in full the General Fund for debt service payments, but any failure to make such a reimbursement does not affect the obligation of the state to pay principal and interest on the bonds from the General Fund.

“Special Revenue Fund bonds” also known as Economic Recovery Bonds or ERBs, are “self liquidating” general obligation bonds which are primarily secured by a pledge of a one-quarter cent statewide sales and use tax deposited in the Fiscal Recovery Fund. Debt service payments are made directly from the Fiscal Recovery Fund and not the General Fund. The Special Revenue Fund bonds are also general obligations of the state to which the full faith and credit of the state are pledged to the punctual payment of the principal of and interest thereon, if the sales tax revenues are insufficient.

As of January 1, 2015, there was \$594,035,000 principal amount of commercial paper notes outstanding.

The following tables do not include the following bond sales:

\$1,944,865,000 State of California Various Purpose General Obligation Bonds and General Obligation Refunding Bonds issued on March 18, 2015. This sale included \$931,610,000 of new money bonds, with the rest consisting of refunding bonds.

\$1,692,050,000 Golden State Tobacco Securitization Corporation Enhanced Tobacco Settlement Asset-Backed Bonds, Series 2015A issued on April 7, 2015. This sale consisted of refunding bonds.

The following issues of the State Public Works Board, *all issued on April 21, 2015*:

- \$52,270,000 Lease Revenue Bonds (Department of Corrections and Rehabilitation) 2015 Series A (Solano Jail);
- \$22,205,000 Lease Revenue Bonds (Judicial Council of California) 2015 Series B (Los Banos Courthouse);
- \$45,300,000 Lease Revenue Refunding Bonds (Department of Corrections and Rehabilitation) 2015 Series C (Valley State Prison);
- \$19,650,000 Lease Revenue Refunding Bonds (Department of Corrections and Rehabilitation) 2015 Series D (Kern Valley State Prison); and
- \$103,990,000 Lease Revenue Refunding Bonds (Department of Corrections and Rehabilitation) 2015 Series E (Centinela and Calipatria State Prisons).

*\$1,092,355,000 State of California Various Purpose General Obligation Bonds sold on April 21, 2015. This sale included \$105,355,000 of new money bonds, with the rest consisting of refunding bonds.*

The following tables also do not reflect the defeasance of \$634,440,000 of fixed rate Economic Recovery Bonds as described in “STATE INDEBTEDNESS AND OTHER OBLIGATIONS – Economic Recovery Bonds.”

## BANK ARRANGEMENTS TABLE

(See “STATE INDEBTEDNESS AND OTHER OBLIGATIONS – Capital Facilities Financing – Bank Arrangements.”)

As of January 1, 2015

BANK ARRANGEMENTS (See “STATE INDEBTEDNESS AND OTHER OBLIGATIONS – Capital Facilities Financing – Bank Arrangements.”)

<u>Program</u>	<u>Series</u>	<u>Outstanding Par Amount</u>	<u>Credit Provider</u>	<u>Expiration</u>	<u>Type of Credit</u>	<u>Reset Mode</u>
GO VRDOs	2003A 1	\$50,000,000	JP Morgan Chase	12/16/2016	LOC	Daily
	2003A 2-3	\$200,000,000	Bank of Montreal	10/16/2015	LOC	Daily
GO VRDOs	2003B 1-4	\$250,000,000	JP Morgan Chase (80.0%) C.A. Public Employees' Retirement System (20.0%)	11/10/2016	LOC	Weekly
GO VRDOs	2003C 1	\$100,000,000	Bank of America, N.A.	12/16/2016	LOC	Weekly
	2003C 3-4	\$100,000,000	US Bank National Association	4/12/2017	LOC	Weekly
GO VRDOs	2004A 1, 4 & 5	\$200,000,000	Citibank, N.A.	10/15/2015	LOC	Daily
GO VRDOs	2004A 2 & 3	\$150,000,000	State Street Bank & Trust Company	11/10/2016	LOC	Daily
GO VRDOs	2004A 6, 7, 8 & 10	\$200,000,000	Citibank, N.A.	10/15/2015	LOC	Weekly
GO VRDOs	2004 A 9	\$50,000,000	State Street Bank & Trust Company	11/10/2016	LOC	Weekly
GO VRDOs	2004B 1-3	\$165,000,000	Citibank, N.A.	10/15/2015	LOC	Daily
GO VRDOs	2004B 4	\$35,000,000	Citibank, N.A.	10/15/2015	LOC	Weekly
GO VRDOs	2004B 5-6	\$100,000,000	US Bank National Association	4/5/2018	LOC	Weekly
GO VRDOs	2005A-1-1	\$85,850,000	Royal Bank of Canada	11/4/2016	LOC	Weekly
GO VRDOs	2005A-1-2	\$85,750,000	Royal Bank of Canada	11/4/2016	LOC	Weekly
GO VRDOs	2005A-2-1	\$143,200,000	Barclays Bank PLC	4/11/2017	LOC	Weekly
GO VRDOs	2005A-2-2	\$28,400,000	Royal Bank of Canada	11/4/2016	LOC	Weekly
GO VRDOs	2005A-3	\$49,100,000	Bank of America, N.A.	12/16/2016	LOC	Weekly
GO VRDOs	2005B-1	\$147,100,000	Bank of America, N.A.	2/17/2017	LOC	Weekly
GO VRDOs	2005B-2	\$98,100,000	Bank of Tokyo-Mitsubishi UFJ, Ltd.	11/10/2016	LOC	Weekly
GO VRDOs	2005B-3	\$49,100,000	Barclays Bank PLC	4/11/2017	LOC	Weekly
GO VRDOs	2005B-4	\$49,100,000	JP Morgan Chase	12/16/2016	LOC	Weekly
GO VRDOs	2005B-5	\$88,890,000	Barclays Bank PLC	4/11/2017	LOC	Weekly
GO VRDOs	2005B-7	\$49,100,000	JP Morgan Chase	12/16/2016	LOC	Daily
<b>Total GO VRDOs</b>		<b>\$2,473,690,000</b>				

A1/B1	\$500,000,000	Wells Fargo Bank, N.A.	2/17/2017	LOC	Up to 90 days
A2/B2	\$500,000,000	Royal Bank of Canada	12/16/2016	LOC	Up to 90 days
A3/B3	\$200,000,000	JP Morgan Chase(75%) CA Public Employees' Retirement System (25%)	12/16/2016	LOC	Up to 90 days
A4/B4	\$150,000,000	Morgan Stanley Bank, N.A.	12/16/2016	LOC	Up to 90 days
A5/B5	\$125,000,000	US Bank National Association	12/16/2016	LOC	Up to 90 days
A6/B6	\$50,000,000	Bank of America, N.A.	12/16/2016	LOC	Up to 90 days
A7/B7	\$125,000,000	Mizuho Bank, Ltd.	2/19/2016	LOC	Up to 90 days
A8/B8	\$75,000,000	Bank of the West	2/17/2017	LOC	Up to 90 days
C1/D1	\$500,000,000	Bank of America, N.A.	11/25/2017	Bank Note	Up to 90 days
<b>Total CP</b>	<b>\$2,225,000,000</b>				
<b>Grand Total</b>	<b>\$4,698,690,000</b>				

(a) For commercial paper (CP), the total outstanding par represents the maximum principal commitment under related bank agreements.

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**OUTSTANDING STATE DEBT**  
**FISCAL YEARS 2009-10 THROUGH 2013-14**  
**(Dollars in Thousands Except for Per Capita Information)**

	<u>2009-10</u>	<u>2010-11</u>	<u>2011-12</u>	<u>2012-13</u>	<u>2013-14</u>
<b>Outstanding Debt (a)</b>					
General Obligation Bonds					
General Fund (Non-Self Liquidating).....	\$ 68,766,304	\$ 71,283,705	\$ 73,060,865	\$ 74,456,230	\$ 75,714,125
Enterprise Fund (Self Liquidating).....	\$ 1,475,440	\$ 1,216,115	\$ 1,115,935	\$ 884,180	\$ 671,180
Special Revenue Fund (Self Liquidating).....	\$ 7,720,220	\$ 6,787,220	\$ 5,910,480	\$ 4,731,745	\$ 3,417,115
Total General Obligation Bonds.....	\$ 77,961,964	\$ 79,287,040	\$ 80,087,280	\$ 80,072,155	\$ 79,802,420
Revenue Bonds					
Lease-Purchase Debt.....	\$ 9,887,600	\$ 9,426,325	\$ 11,330,355	\$ 11,822,140	\$ 11,266,240
Proposition 1A Receivables Program.....	\$ 1,895,000	\$ 1,895,000	\$ 1,895,000	\$ 0	\$ 0
Total Revenue Bonds.....	\$ 11,782,600	\$ 11,321,325	\$ 13,225,355	\$ 11,822,140	\$ 11,266,240
Total Outstanding General Obligation and Revenue Bonds.....	\$ 89,744,564	\$ 90,608,365	\$ 93,312,635	\$ 91,894,295	\$ 91,068,660
<b>Bond Sales During Fiscal Year</b>					
Non-Self Liquidating General Obligation Bonds....	\$ 12,446,005	\$ 4,525,000	\$ 7,817,390	\$ 7,417,170	\$ 5,905,370
Self Liquidating General Obligation Bonds.....	\$ 118,710	\$ 0	\$ 0	\$ 0	\$ 0
Proposition 1A Receivables Revenue Bonds.....	\$ 1,895,000	\$ 0	\$ 0	\$ 0	\$ 0
Self Liquidating Special Fund Revenue Bonds.....	\$ 3,435,615	\$ 0	\$ 438,635	\$ 0	\$ 0
Lease-Purchase Debt.....	\$ 2,269,235	\$ 0	\$ 2,627,115	\$ 1,678,130	\$ 2,391,130
<b>Debt Service (b)</b>					
Non-Self Liquidating General Obligation Bonds....	\$ 5,035,363	\$ 5,704,729	\$ 5,782,240	\$ 5,424,867	\$ 6,307,696
Lease-Purchase Debt.....	\$ 881,994	\$ 973,824	\$ 980,862	\$ 1,194,881	\$ 978,202
<b>General Fund Receipts (c).....</b>					
Non-Self Liquidating General Obligation Bonds Debt Service as a Percentage of General Fund Receipts.....	5.68%	5.97%	6.59%	5.25%	6.07%
Lease-Purchase Debt Service as a Percentage of General Fund Receipts.....	0.99%	1.02%	1.12%	1.16%	0.94%
<b>Population (d).....</b>					
Non-Self Liquidating General Obligation Bonds Outstanding per Capita.....	\$ 1,854.68	\$ 1,910.61	\$ 1,944.65	\$ 1,965.97	\$ 1,981.81
Lease-Purchase Debt Outstanding per Capita.....	\$ 266.68	\$ 252.65	\$ 301.58	\$ 312.16	\$ 294.89
<b>Personal Income (e).....</b>					
Non-Self Liquidating General Obligation Bonds Outstanding as Percentage of Personal Income.....	4.53%	4.49%	4.39%	4.33%	4.16%
Lease-Purchase Debt Outstanding as Percentage of Personal Income.....	0.65%	0.59%	0.68%	0.69%	0.62%

- (a) Principal outstanding as of July 1 of the next fiscal year. Includes the initial value of capital appreciation bonds rather than the accreted value.
- (b) Calculated on a cash basis. The amounts do not reflect any interest subsidy under the Build America Bonds program. Subsidy not pledged to the repayment of debt service. Debt service costs of bonds issued in any fiscal year largely appear in subsequent fiscal years.
- (c) Calculated on a cash basis. General Fund Receipts includes both revenues and nonrevenues, such as borrowings, the proceeds of which are deposited in the General Fund (e.g. tobacco securitization bonds and economic recovery bonds).
- (d) As of July 1, the beginning of the fiscal year.
- (e) Revised estimates as of June 24, 2014.

SOURCES: Population: State of California, Department of Finance.

Personal Income: United States, Department of Commerce, Bureau of Economic Analysis

Outstanding Debt, Bonds Sales During Fiscal Year and Debt Service: State of California, Office of the Treasurer.

General Fund Receipts: State of California, Office of the State Controller.

**AUTHORIZED AND OUTSTANDING GENERAL OBLIGATION BONDS**  
As of January 1, 2015  
(Thousands)

	Proposition Number	Voter Authorization Date	Authorization Amount	Long Term Bonds Outstanding	Commercial Paper Outstanding (a)	Unissued
<b>GENERAL FUND BONDS (Non-Self Liquidating)</b>						
+ 1988 School Facilities Bond Act	79	11/08/88	797,745	42,125	0	0
+ 1990 School Facilities Bond Act	123	06/05/90	797,875	90,705	0	0
+ 1992 School Facilities Bond Act	155	11/03/92	898,211	261,385	0	0
California Clean Water, Clean Air, Safe Neighborhood Parks, and Coastal Protection Act of 2002	40	03/05/02	2,600,000	2,153,960	0	259,240
+ California Library Construction and Renovation Bond Act of 1988	85	11/08/88	72,405	12,965	0	0
*+ California Park and Recreational Facilities Act of 1984	18	06/05/84	368,900	12,725	0	0
* California Parklands Act of 1980	1	11/04/80	285,000	2,650	0	0
California Reading and Literacy Improvement and Public Library Construction and Renovation Bond Act of 2000	50	03/07/00	255,000	264,200	0	5,040
*+ California Safe Drinking Water Bond Law of 1976	3	06/08/76	172,500	3,070	0	0
* California Safe Drinking Water Bond Law of 1984	28	11/06/84	75,000	1,905	0	0
* California Safe Drinking Water Bond Law of 1986	55	11/04/86	100,000	23,415	0	0
California Safe Drinking Water Bond Law of 1988	81	11/08/88	75,000	28,270	0	0
*+ California Wildlife, Coastal, and Park Land Conservation Act	70	06/07/88	768,670	119,530	0	0
Children's Hospital Bond Act of 2004	61	11/02/04	750,000	658,330	0	47,445
Children's Hospital Bond Act of 2008	3	11/04/08	980,000	569,995	28,190	371,580
Class Size Reduction Kindergarten-University Public Education Facilities Bond Act of 1998 (Hi-Ed)	1A	11/03/98	2,500,000	1,748,050	0	0
Class Size Reduction Kindergarten-University Public Education Facilities Bond Act of 1998 (K-12)	1A	11/03/98	6,700,000	4,139,005	0	11,400
Clean Air and Transportation Improvement Bond Act of 1990	116	06/05/90	1,990,000	813,845	0	4,985
* Clean Water Bond Law of 1984	25	11/06/84	325,000	11,080	0	0
* Clean Water and Water Conservation Bond Law of 1978	2	06/06/78	375,000	4,570	0	0
Clean Water and Water Reclamation Bond Law of 1988	83	11/08/88	65,000	20,440	0	0
* Community Parklands Act of 1986	43	06/03/86	100,000	2,795	0	0
* County Correctional Facility Capital Expenditure Bond Act of 1986	52	06/03/86	495,000	15,565	0	0
County Correctional Facility Capital Expenditure and Youth Facility Bond Act of 1988	86	11/08/88	500,000	74,295	0	0
++++ Disaster Preparedness and Flood Prevention Bond Act of 2006	1E	11/07/06	3,990,000	2,231,645	0	1,718,652

**AUTHORIZED AND OUTSTANDING GENERAL OBLIGATION BONDS**  
As of January 1, 2015  
(Thousands)

	Proposition Number	Voter Authorization Date	Authorization Amount	Long Term Bonds Outstanding	Commercial Paper Outstanding (a)	Unissued
<b>GENERAL FUND BONDS (Non-Self Liquidating)</b>						
Earthquake Safety and Public Buildings Rehabilitation Bond Act of 1990	122	06/05/90	300,000	79,800	1,815	7,490
* Fish and Wildlife Habitat Enhancement Act of 1984	19	06/05/84	85,000	5,110	0	0
Higher Education Facilities Bond Act of 1988	78	11/08/88	600,000	24,745	0	0
Higher Education Facilities Bond Act of June 1990	121	06/05/90	450,000	48,865	0	540
Higher Education Facilities Bond Act of June 1992	153	06/02/92	900,000	321,025	0	0
Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006	1B	11/07/06	19,925,000	14,743,250	442,720	4,142,650
Housing and Emergency Shelter Trust Fund Act of 2002	46	11/05/02	2,100,000	821,890	25,000	82,080
Housing and Emergency Shelter Trust Fund Act of 2006	1C	11/07/06	2,850,000	1,663,435	0	1,094,135
Housing and Homeless Bond Act of 1990	107	06/05/90	150,000	1,470	0	0
Kindergarten-University Public Education Facilities Bond Act of 2002 (Hi-Ed)	47	11/05/02	1,650,000	1,400,795	0	0
Kindergarten-University Public Education Facilities Bond Act of 2002 (K-12)	47	11/05/02	11,400,000	9,303,215	0	57,810
Kindergarten-University Public Education Facilities Bond Act of 2004 (Hi-Ed)	55	03/02/04	2,300,000	2,051,470	4,045	58,824
Kindergarten-University Public Education Facilities Bond Act of 2004 (K-12)	55	03/02/04	10,000,000	8,861,990	7,900	143,700
Kindergarten-University Public Education Facilities Bond Act of 2006 (Hi-Ed)	1D	11/07/06	3,087,000	2,997,465	5,085	38,775
Kindergarten-University Public Education Facilities Bond Act of 2006 (K-12)	1D	11/07/06	7,329,000	6,546,520	5	651,710
* Lake Tahoe Acquisitions Bond Act	4	08/02/82	85,000	150	0	0
* New Prison Construction Bond Act of 1986	54	11/04/86	500,000	2,510	0	0
New Prison Construction Bond Act of 1988	80	11/08/88	817,000	13,300	0	2,165
New Prison Construction Bond Act of 1990	120	06/05/90	450,000	17,835	0	605
Passenger Rail and Clean Air Bond Act of 1990	108	06/05/90	1,000,000	49,800	0	0
Public Education Facilities Bond Act of 1996 (Higher Education)	203	03/26/96	975,000	525,785	4,485	4,650
++ Public Education Facilities Bond Act of 1996 (K-12)	203	03/26/96	2,012,035	949,110	0	0
++++ Safe Drinking Water, Clean Water, Watershed Protection, and Flood Protection Act	13	03/07/00	1,884,000	1,419,720	0	43,346
++++ Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act of 2006	84	11/07/06	5,283,000	2,420,845	20,335	2,805,625
++++ Safe Neighborhood Parks, Clean Water, Clean Air, and Coastal Protection Bond Act of 2000	12	03/07/00	2,100,000	1,529,890	0	73,820
++++ Safe, Clean, Reliable Water Supply Act	204	11/05/96	969,500	557,345	0	62,915
Safe, Reliable High-Speed Passenger Train Bond Act for the 21st Century	1A	11/04/08	9,950,000	815,760	0	9,003,520
* School Building and Earthquake Bond Act of 1974	1	11/05/74	40,000	15,970	0	0

**AUTHORIZED AND OUTSTANDING GENERAL OBLIGATION BONDS**  
As of January 1, 2015  
(Thousands)

	Proposition Number	Voter Authorization Date	Authorization Amount	Long Term Bonds Outstanding	Commercial Paper Outstanding (a)	Unissued
<b>GENERAL FUND BONDS (Non-Self Liquidating)</b>						
School Facilities Bond Act of 1990	146	11/06/90	800,000	142,200	0	0
School Facilities Bond Act of 1992	152	06/02/92	1,900,000	536,985	0	10,280
Seismic Retrofit Bond Act of 1996	192	03/26/96	2,000,000	1,186,230	0	0
* State, Urban, and Coastal Park Bond Act of 1976	2	11/02/76	280,000	4,055	0	0
Stem Cell Research and Cures Bond Act of 2004	71	11/02/04	3,000,000	1,464,395	52,045	1,287,650
Veterans Homes Bond Act of 2000	16	03/07/00	50,000	35,205	0	975
Veterans Housing and Homeless Prevention Bond Act of 2014	41	06/03/14	600,000	0	600	599,400
Voting Modernization Bond Act of 2002	41	03/05/02	200,000	36,305	0	64,495
Water Conservation Bond Law of 1988	82	11/08/88	60,000	22,990	0	5,235
++++* Water Conservation and Water Quality Bond Law of 1986	44	06/03/86	136,500	32,270	0	230
++++ Water Security, Clean Drinking Water, Coastal and Beach Protection Act of 2002	50	11/05/02	3,345,000	2,734,920	1,810	309,574
Water Quality, Supply, and Infrastructure Improvement Act of 2014	1	11/04/14	7,545,000	0	0	7,545,000
<b>Total General Fund Bonds</b>			<b>135,239,341</b>	<b>76,691,140</b>	<b>594,035</b>	<b>30,515,541</b>

**ENTERPRISE FUND BONDS (Self Liquidating)**

* California Water Resources Development Bond Act	1	11/08/60	1,750,000	208,550	0	167,600
Veterans Bond Act of 1986	42	06/03/86	850,000	31,730	0	0
Veterans Bond Act of 1988	76	06/07/88	510,000	34,690	0	0
Veterans Bond Act of 1990	142	11/06/90	400,000	50,475	0	0
Veterans Bond Act of 1996	206	11/05/96	400,000	142,485	0	0
Veterans Bond Act of 2000	16	11/07/00	500,000	243,150	0	128,610
+++ Veterans Bond Act of 2008	12	11/04/08	300,000	0	0	300,000
<b>Total Enterprise Fund Bonds</b>			<b>4,710,000</b>	<b>711,080</b>	<b>0</b>	<b>596,210</b>

**AUTHORIZED AND OUTSTANDING GENERAL OBLIGATION BONDS**  
 As of January 1, 2015  
 (Thousands)

	Proposition Number	Voter Authorization Date	Authorization Amount	Long Term Bonds Outstanding	Commercial Paper	
					Outstanding (a)	Unissued
			\$	\$	\$	\$
<b>SPECIAL REVENUE FUND BONDS (Self Liquidating)</b>						
* Economic Recovery Bond Act	57	04/10/04	15,000,000	1,578,725	0	0
<b>Total Special Revenue Fund Bonds</b>			<b>15,000,000</b>	<b>1,578,725</b>	<b>0</b>	<b>0</b>
<b>TOTAL GENERAL OBLIGATION BONDS</b>						
			<b>154,949,341</b>	<b>78,980,945</b>	<b>594,035</b>	<b>31,111,751</b>

(a) A total of not more than \$2.225 billion of commercial paper principal plus accrued interest may be owing at one time. Bond acts marked with an asterisk (\*) are not legally permitted to utilize commercial paper.

+ SB 1018 (06/27/2012) reduced the voter authorized amount  
 ++ SB 71 (06/27/2013) reduced the voter authorized amount  
 +++ AB 639 (10/10/2013) reduced the voter authorized amount  
 ++++ AB 1471 (11/04/2014) reallocated the voter authorized amount  
 SOURCE: State of California, Office of the Treasurer.

**GENERAL OBLIGATION AND REVENUE BONDS  
SUMMARY OF DEBT SERVICE REQUIREMENTS  
As of January 1, 2015**

	Total Debt		
	Interest	Principal	Total (a)
<b>GENERAL OBLIGATION BONDS</b>			
<b><u>GENERAL FUND NON-SELF LIQUIDATING (b)</u></b>			
Fixed Rate	\$ 60,818,357,998.15	\$ 73,069,350,000.00	133,887,707,998.15
Variable Rate (c)	380,547,089.39	3,621,790,000.00	4,002,337,089.39
<b><u>ENTERPRISE FUND SELF LIQUIDATING</u></b>			
Fixed Rate	335,451,106.25	711,080,000.00	1,046,531,106.25
<b><u>SPECIAL REVENUE FUND SELF LIQUIDATING (d)</u></b>			
Fixed Rate	376,694,238.75	1,578,725,000.00	1,955,419,238.75
<b>REVENUE BONDS</b>			
<b><u>GENERAL FUND LEASE-REVENUE</u></b>			
Lease-Revenue	6,508,711,565.54	11,103,220,000.00	17,611,931,565.54
<b>General Fund and Lease-Revenue Total (e)</b>	<b>\$ 68,419,761,998.08</b>	<b>\$ 90,084,165,000.00</b>	<b>\$ 158,503,926,998.08</b>

(a) Includes scheduled mandatory sinking fund payments.

(b) Does not include outstanding commercial paper.

(c) The estimate of future interest payments is based on rates in effect as of January 1, 2015. The interest rates for the daily, weekly and monthly rate bonds range from 0.01 - 1.18%.

The Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006, Series 2013A & 2013B currently bear interest at a fixed rate of 4.00%, and Series 2014A bears interest at a fixed rate of 3.00%, until reset dates, and are assumed to bear that rate from reset until maturity.

(d) Economic Recovery Bonds.

(e) Estimated interest included.

SOURCE: State of California, Office of the Treasurer.

**SCHEDULE OF DEBT SERVICE REQUIREMENTS  
FOR GENERAL FUND NON-SELF LIQUIDATING BONDS  
Fixed Rate  
As of January 1, 2015**

<b>Fiscal Year Ending June 30</b>	<b>Current Debt</b>		
	<b>Interest (a)</b>	<b>Principal</b>	<b>Total (b)</b>
2015	\$ 1,970,090,007.01	\$ 1,524,690,000.00	\$ 3,494,780,007.01
2016	3,862,802,731.35	2,756,940,000.00	6,619,742,731.35
2017	3,743,314,314.37	2,541,115,000.00	6,284,429,314.37
2018	3,629,012,833.70	2,489,930,000.00	6,118,942,833.70
2019	3,510,599,391.87	2,672,900,000.00	6,183,499,391.87
2020	3,361,129,738.89	2,735,440,000.00	6,096,569,738.89
2021	3,234,411,098.98	2,392,995,000.00	5,627,406,098.98
2022	3,106,945,354.06	2,659,885,000.00	5,766,830,354.06
2023	2,979,364,484.28	2,263,510,000.00	5,242,874,484.28
2024	2,870,466,439.18	1,988,240,000.00	4,858,706,439.18
2025	2,768,149,239.40	2,224,700,000.00	4,992,849,239.40
2026	2,654,015,752.85	2,272,480,000.00	4,926,495,752.85
2027	2,538,111,568.31	2,308,115,000.00	4,846,226,568.31
2028	2,424,887,305.86	2,338,595,000.00	4,763,482,305.86
2029	2,310,517,225.10	2,482,890,000.00	4,793,407,225.10
2030	2,186,140,259.31	2,689,130,000.00	4,875,270,259.31
2031	2,041,439,833.11	2,751,695,000.00	4,793,134,833.11
2032	1,910,903,596.90	2,513,395,000.00	4,424,298,596.90
2033	1,776,212,445.01	2,535,085,000.00	4,311,297,445.01
2034	1,648,356,866.00	3,404,150,000.00	5,052,506,866.00
2035	1,414,732,256.59	3,164,315,000.00	4,579,047,256.59
2036	1,226,182,600.76	2,774,390,000.00	4,000,572,600.76
2037	1,052,371,374.37	3,122,660,000.00	4,175,031,374.37
2038	863,944,409.44	3,268,625,000.00	4,132,569,409.44
2039	711,595,278.95	3,415,270,000.00	4,126,865,278.95
2040	430,871,512.50	1,767,885,000.00	2,198,756,512.50
2041	269,059,643.75	2,190,000,000.00	2,459,059,643.75
2042	166,779,643.75	1,319,000,000.00	1,485,779,643.75
2043	111,322,268.75	1,326,325,000.00	1,437,647,268.75
2044	37,753,248.75	875,000,000.00	912,753,248.75
2045	6,875,275.00	300,000,000.00	306,875,275.00
<b>Total</b>	<b>\$ 60,818,357,998.15</b>	<b>\$ 73,069,350,000.00</b>	<b>\$ 133,887,707,998.15</b>

(a) The amounts do not reflect any interest subsidy under the Build America Bonds program. Subsidy not pledged to the repayment of debt service.

(b) Includes scheduled mandatory sinking fund payments.

Does not include outstanding commercial paper.

Total represents the remaining debt service requirements from February 1, 2015 through June 30, 2015.

SOURCE: State of California, Office of the Treasurer.

**SCHEDULE OF DEBT SERVICE REQUIREMENTS  
FOR GENERAL FUND NON-SELF LIQUIDATING BONDS  
Variable Rate  
As of January 1, 2015**

<b>Fiscal Year Ending June 30</b>	<b>Current Debt</b>		
	<b>Interest (a)</b>	<b>Principal</b>	<b>Total (b)</b>
2015	\$ 13,830,036.16	\$ -	\$ 13,830,036.16
2016	28,457,799.92	24,400,000.00	52,857,799.92
2017	28,393,715.88	188,275,000.00	216,668,715.88
2018	28,108,779.66	247,005,000.00	275,113,779.66
2019	27,713,995.84	117,320,000.00	145,033,995.84
2020	27,467,420.64	109,500,000.00	136,967,420.64
2021	27,276,359.04	58,600,000.00	85,876,359.04
2022	27,242,034.82	43,600,000.00	70,842,034.82
2023	27,202,671.51	65,600,000.00	92,802,671.51
2024	27,180,095.94	178,300,000.00	205,480,095.94
2025	27,084,863.84	121,300,000.00	148,384,863.84
2026	27,035,115.62	208,400,000.00	235,435,115.62
2027	22,475,349.70	395,900,000.00	418,375,349.70
2028	13,404,294.31	404,500,000.00	417,904,294.31
2029	8,135,540.23	415,600,000.00	423,735,540.23
2030	6,889,750.12	262,590,000.00	269,479,750.12
2031	6,324,637.15	172,100,000.00	178,424,637.15
2032	4,720,128.42	325,500,000.00	330,220,128.42
2033	1,602,750.10	280,700,000.00	282,302,750.10
2034	448.77	1,600,000.00	1,600,448.77
2035	220.00	-	220.00
2036	220.95	-	220.95
2037	219.05	-	219.05
2038	220.00	-	220.00
2039	220.00	-	220.00
2040	201.72	1,000,000.00	1,000,201.72
<b>Total</b>	<b>\$ 380,547,089.39</b>	<b>\$ 3,621,790,000.00</b>	<b>\$ 4,002,337,089.39</b>

- (a) The estimate of future interest payments is based on rates in effect as of January 1, 2015. The interest rates for the daily, weekly and monthly rate bonds range from 0.01 - 1.18%.  
The Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006, Series 2013A & 2013B currently bear interest at a fixed rate of 4.00%, and Series 2014A bears interest at a fixed rate of 3.00%, until reset dates, and are assumed to bear that rate from reset until maturity.
- (b) Includes scheduled mandatory sinking fund payments. Does not include outstanding commercial paper.  
Total represents the remaining estimated debt service requirements from February 1, 2015 through June 30, 2015.

SOURCE: State of California, Office of the Treasurer.

**SCHEDULE OF DEBT SERVICE REQUIREMENTS FOR  
SPECIAL REVENUE FUND SELF LIQUIDATING BONDS**

**Fixed Rate**

**As of January 1, 2015**

<b>Fiscal Year Ending June 30</b>	<b>Current Debt</b>		
	<b>Interest</b>	<b>Principal</b>	<b>Total (a)</b>
2015	\$ -	\$ -	\$ -
2016	77,662,607.50	14,550,000.00	92,212,607.50
2017	74,386,857.50	132,390,000.00	206,776,857.50
2018	67,215,388.75	174,290,000.00	241,505,388.75
2019	48,333,510.00	592,955,000.00	641,288,510.00
2020	33,638,350.00	-	33,638,350.00
2021	33,638,350.00	-	33,638,350.00
2022	29,319,175.00	164,540,000.00	193,859,175.00
2023	12,500,000.00	500,000,000.00	512,500,000.00
<b>Total</b>	<b>\$ 376,694,238.75</b>	<b>\$ 1,578,725,000.00</b>	<b>\$ 1,955,419,238.75</b>

(a) Includes scheduled mandatory sinking fund payments.

Total represents the remaining debt service requirements from February 1, 2015 through June 30, 2015.

SOURCE: State of California, Office of the Treasurer.

**SCHEDULE OF DEBT SERVICE REQUIREMENTS  
FOR ENTERPRISE FUND SELF LIQUIDATING BONDS**

**Fixed Rate  
As of January 1, 2015**

<b>Fiscal Year Ending June 30</b>	<b>Current Debt</b>		
	<b>Interest</b>	<b>Principal</b>	<b>Total(a)</b>
2015	\$ 14,332,781.48	\$ 23,590,000.00	\$ 37,922,781.48
2016	26,908,751.63	75,620,000.00	\$ 102,528,751.63
2017	24,192,487.50	69,685,000.00	\$ 93,877,487.50
2018	21,916,837.15	56,490,000.00	\$ 78,406,837.15
2019	20,284,256.06	43,840,000.00	\$ 64,124,256.06
2020	18,862,401.35	37,645,000.00	\$ 56,507,401.35
2021	17,401,158.75	29,375,000.00	\$ 46,776,158.75
2022	16,415,011.28	13,630,000.00	\$ 30,045,011.28
2023	15,847,563.75	9,695,000.00	\$ 25,542,563.75
2024	15,536,228.75	4,365,000.00	\$ 19,901,228.75
2025	15,334,594.80	4,660,000.00	\$ 19,994,594.80
2026	15,230,521.25	-	\$ 15,230,521.25
2027	14,854,946.15	16,695,000.00	\$ 31,549,946.15
2028	14,279,205.30	8,835,000.00	\$ 23,114,205.30
2029	13,663,205.30	18,315,000.00	\$ 31,978,205.30
2030	12,716,236.19	23,565,000.00	\$ 36,281,236.19
2031	11,619,799.78	24,895,000.00	\$ 36,514,799.78
2032	10,282,432.10	36,605,000.00	\$ 46,887,432.10
2033	8,668,458.75	39,735,000.00	\$ 48,403,458.75
2034	7,081,055.18	34,135,000.00	\$ 41,216,055.18
2035	5,692,506.25	28,165,000.00	\$ 33,857,506.25
2036	4,569,518.75	22,810,000.00	\$ 27,379,518.75
2037	3,548,333.75	23,025,000.00	\$ 26,573,333.75
2038	2,662,880.00	15,300,000.00	\$ 17,962,880.00
2039	1,950,055.00	16,025,000.00	\$ 17,975,055.00
2040	1,195,310.00	16,790,000.00	\$ 17,985,310.00
2041	404,570.00	17,590,000.00	\$ 17,994,570.00
<b>Total</b>	<b>\$ 335,451,106.25</b>	<b>\$ 711,080,000.00</b>	<b>\$ 1,046,531,106.25</b>

(a) Includes scheduled mandatory sinking fund payments.

Total represents the remaining debt service requirements from February 1, 2015 through June 30, 2015.

SOURCE: State of California, Office of the Treasurer.

**STATE PUBLIC WORKS BOARD AND  
OTHER LEASE-REVENUE FINANCING  
OUTSTANDING ISSUES  
As of January 1, 2015**

<u>Name of Issue</u>	<u>Outstanding</u>
<b><u>GENERAL FUND SUPPORTED ISSUES:</u></b>	
<b>State Public Works Board</b>	
California Community Colleges	\$ 284,520,000
California Department of Corrections and Rehabilitation	4,213,240,000
Trustees of the California State University	1,052,340,000
Various State Facilities (a)	5,205,485,000
	<b>\$ 10,755,585,000</b>
<b>Total State Public Works Board Issues</b>	<b>\$ 10,755,585,000</b>
<b>Total Other State Facilities Lease-Revenue Issues (b)</b>	<b>\$ 347,635,000</b>
<b>Total General Fund Supported Issues</b>	<b>\$ 11,103,220,000</b>
<b><u>SPECIAL FUND SUPPORTED ISSUES:</u></b>	
East Bay State Building Authority	\$ 20,480,000
San Bernardino Joint Powers Financing Authority	24,550,000
	<b>\$ 45,030,000</b>
<b>Total Special Fund Supported Issues</b>	<b>\$ 45,030,000</b>
<b>TOTAL</b>	<b>\$ 11,148,250,000</b>

(a) This includes projects that are supported by multiple funding sources in addition to the General Fund.

(b) Includes \$88,005,000 Sacramento City Financing Authority Lease-Revenue Refunding Bonds State of California - Cal/EPA Building, 2013 Series A, which are supported by lease rentals from the California Environmental Protection Agency; these rental payments are subject to annual appropriation by the State Legislature.

SOURCE: State of California, Office of the Treasurer.

**SCHEDULE OF DEBT SERVICE REQUIREMENTS  
FOR LEASE-REVENUE DEBT**

**Fixed Rate**

**As of January 1, 2015**

<b>Fiscal Year Ending June 30</b>	<b>Current Debt</b>		
	<b>Interest (a)</b>	<b>Principal</b>	<b>Total (b)</b>
2015	\$ 280,376,251.28	\$ 170,015,000.00	\$ 450,391,251.28
2016	557,185,187.97	515,900,000.00	1,073,085,187.97
2017	532,347,241.46	545,870,000.00	1,078,217,241.46
2018	504,752,615.59	605,420,000.00	1,110,172,615.59
2019	475,443,261.34	584,035,000.00	1,059,478,261.34
2020	446,584,092.60	567,500,000.00	1,014,084,092.60
2021	419,305,251.67	535,040,000.00	954,345,251.67
2022	392,579,193.73	522,850,000.00	915,429,193.73
2023	368,082,125.69	473,580,000.00	841,662,125.69
2024	344,448,144.25	458,980,000.00	803,428,144.25
2025	320,921,078.42	482,715,000.00	803,636,078.42
2026	296,094,523.40	490,915,000.00	787,009,523.40
2027	270,152,527.45	516,825,000.00	786,977,527.45
2028	243,232,655.63	530,125,000.00	773,357,655.63
2029	216,079,855.97	492,070,000.00	708,149,855.97
2030	189,554,270.37	485,475,000.00	675,029,270.37
2031	163,118,162.79	483,120,000.00	646,238,162.79
2032	135,732,269.08	489,685,000.00	625,417,269.08
2033	109,679,336.07	413,595,000.00	523,274,336.07
2034	85,300,549.41	425,180,000.00	510,480,549.41
2035	60,517,633.87	391,965,000.00	452,482,633.87
2036	41,903,625.00	247,080,000.00	288,983,625.00
2037	29,529,925.00	259,450,000.00	288,979,925.00
2038	16,432,650.00	200,965,000.00	217,397,650.00
2039	7,358,587.50	134,565,000.00	141,923,587.50
2040	2,000,550.00	80,300,000.00	82,300,550.00
<b>Total</b>	<b>\$ 6,508,711,565.54</b>	<b>\$ 11,103,220,000.00</b>	<b>\$ 17,611,931,565.54</b>

(a) The amounts do not reflect any interest subsidy under the Build America Bonds program. Subsidy not pledged to the repayment of debt service.

(b) Includes scheduled mandatory sinking fund payments.

Total represents the remaining debt service requirements from February 1, 2015 through June 30, 2015.

SOURCE: State of California, Office of the Treasurer.

**STATE AGENCY REVENUE BONDS  
AND CONDUIT FINANCING  
As of December 31, 2014**

<u>Issuing Agency</u>	<u>Outstanding</u> <sup>(a)(b)(c)</sup>
<b><u>State Revenue Bond Financing Programs:</u></b>	
California Alternative Energy and Advanced Transportation Financing Authority.....	3,835,200
California Department of Transportation - GARVEE.....	127,405,000
California Earthquake Authority.....	350,000,000
California Health Facilities Financing Authority.....	66,165,000
California Housing Finance Agency.....	3,248,587,525
California Infrastructure and Economic Development Bank.....	517,930,000
California State University.....	3,687,508,000
Department of Water Resources - Central Valley Project.....	2,445,325,000
Department of Water Resources - Power Supply Program.....	5,943,250,000
The Regents of the University of California.....	15,267,255,000
Veterans Revenue Debenture.....	372,705,000
<b>TOTAL.....</b>	<b>32,029,965,725</b>
<b><u>Conduit Financing:</u></b>	
California Alternative Energy and Advanced Transportation Financing Authority.....	56,829,105
California Educational Facilities Authority.....	4,619,174,096
California Health Facilities Financing Authority.....	12,984,120,101
California Housing Finance Agency.....	366,051,603
California Infrastructure and Economic Development Bank .....	3,867,318,281
California Pollution Control Financing Authority.....	3,804,706,694
California School Financing Authority.....	319,123,429
<b>TOTAL.....</b>	<b>26,017,323,309</b>

- (a) Totals for California Department of Transportation, California State University, Department of Water Resources and Veterans Revenue Debenture were provided by the State of California, Office of the Treasurer. All other totals were provided by the listed issuing agency.
- (b) Does not include the Tobacco Settlement Revenue Bonds issued by Golden State Tobacco Securitization Corporation.
- (c) Certain state agencies and authorities issue revenue obligations for which the General Fund has no liability. See "STATE INDEBTEDNESS AND OTHER OBLIGATIONS – Capital Facilities Financing -Non-Recourse Debt." The tables above are intended to provide general information concerning the scope of the various State Revenue Bond Financing and Conduit Financing Programs referenced therein, and are not intended to be an exhaustive listing of all of the outstanding obligations of the respective programs.

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**March 2015**

**STATEMENT of GENERAL FUND  
CASH RECEIPTS and DISBURSEMENTS**



**BETTY T. YEE**  
California State Controller



**BETTY T. YEE**  
California State Controller

April 10, 2015

**Users of the Statement of General Fund Cash Receipts and Disbursements:**

Enclosed is the Statement of General Fund Cash Receipts and Disbursements for the period July 1, 2014, through March 31, 2015. This statement reflects the State of California's General Fund cash position and compares actual receipts and disbursements for the 2014-15 fiscal year to cash flow estimates prepared by the Department of Finance (DOF) for the 2014-15 Budget Act. The statement is prepared in compliance with Provision 7 of Budget Act item 0840-001-0001, using records compiled by the State Controller. Prior year actual amounts are also displayed for comparative purposes.

Attachment A compares actual receipts and disbursements for the 2014-15 fiscal year to cash flow estimates published in the 2015-16 Governor's Budget. These cash flow estimates are predicated on projections and assumptions made by the DOF in preparation of the 2015-16 Governor's Budget.

Attachment B compares actual receipts and disbursements for the 2014-15 fiscal year to cash flow estimates prepared by the Department of Finance based upon the 2014-15 Budget Act.

These statements are also available on the Internet at the State Controller's website at [www.sco.ca.gov](http://www.sco.ca.gov) under the category Monthly Financial Reports.

Any questions concerning this report may be directed to Casandra Moore-Hudnall, Division Chief of Accounting and Reporting, by telephone at (916) 445-5834.

Sincerely,  
*Original signed by:*

BETTY T. YEE  
California State Controller

**STATEMENT OF GENERAL FUND CASH RECEIPTS AND DISBURSEMENTS**  
**A Comparison of Actual to 2015-16 Governor's Budget Estimates**  
**(Amounts in thousands)**

	July 1 through March 31				2014 Actual
	2015		Actual Over or (Under) Estimate		
	Actual	Estimate (a)	Amount	%	
<b>GENERAL FUND BEGINNING CASH BALANCE</b>	\$ 1,921,629	\$ 1,921,629	\$ -	-	\$ -
Add Receipts:					
Revenues	73,163,899	71,641,972	1,521,927	(e) 2.1	66,204,424
Nonrevenues	1,802,179	1,817,615	(15,436)	(0.8)	1,774,614
Total Receipts	74,966,078	73,459,587	1,506,491	2.1	67,979,038
Less Disbursements:					
State Operations	23,003,539	23,285,654	(282,115)	(1.2)	19,519,296
Local Assistance	66,624,085	65,647,867	976,218	1.5	63,263,514
Capital Outlay	153,125	195,403	(42,278)	(21.6)	137,740
Nongovernmental	2,174,258	2,153,301	20,957	1.0	(654,377)
Total Disbursements	91,955,007	91,282,225	672,782	0.7	82,266,173
Receipts Over / (Under) Disbursements	(16,988,929)	(17,822,638)	833,709	-	(14,287,135)
Net Increase / (Decrease) in Temporary Loans	15,067,300	15,901,009	(833,709)	(5.2)	14,287,135
<b>GENERAL FUND ENDING CASH BALANCE</b>	-	-	-		-
Special Fund for Economic Uncertainties	-	-	-	-	-
<b>TOTAL CASH</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>		<b>\$ -</b>
<b>BORROWABLE RESOURCES</b>					
Available Borrowable Resources	\$ 31,072,979	\$ 27,775,126	\$ 3,297,853	(f)(g) 11.9	\$ 28,997,348
Outstanding Loans (b)	15,067,300	15,901,009	(833,709)	(5.2)	16,722,000
Unused Borrowable Resources	\$ 16,005,679	\$ 11,874,117	\$ 4,131,562	34.8	\$ 12,275,348

General Note:

This report is based upon funded cash. Funded cash is cash reported to and recorded in the records of the State Controller's Office. Amounts reported as funded cash may differ from amounts in other reports to the extent there are timing differences in the recording of in-transit items.

Footnotes:

- (a) A Statement of Estimated Cash Flow for the 2014-15 fiscal year was prepared by the Department of Finance for the 2015-16 Governor's Budget. Any projections or estimates are set forth as such and not as representation of facts.
- (b) Outstanding loan balance of \$15.1 billion is comprised of \$12.3 billion of internal borrowing and \$2.8 billion of external borrowing. Current balance is comprised of \$0.0 billion carried forward from June 30, 2014, plus current year Net Increase/(Decrease) in Temporary Loans of \$15.1 billion.
- (c) Negative amounts are the result of repayments received that are greater than disbursements made.
- (d) Debt Service amounts are net of offsets such as federal subsidies and reimbursements from other sources. To the extent that these offsets do not occur when anticipated, there can be variances between actuals and estimates on a month-to-month basis.
- (e) Includes (\$343.3) million one-time adjustment for an under-allocation of sales and use tax due to local government in prior fiscal years for Public Safety and Local Revenue Realignment.
- (f) On September 23, 2014, \$2.8 billion of Revenue Anticipation Notes (RANs) proceeds were received.
- (g) In September, \$1.6 billion was transferred from the General Fund to the Budget Stabilization Account (BSA). This balance in the BSA is included in the Available Borrowable Resources. In addition, \$1.6 billion was transferred to the Deficit Recovery Fund to retire economic recovery bonds. This expenditure is reflected in State Operations, General Government.

**SCHEDULE OF CASH RECEIPTS**  
 (Amounts in thousands)

	Month of March		July 1 through March 31				2014 Actual
	2015	2014	Actual	Estimate (a)	Actual Over or (Under) Estimate		
					Amount	%	
<b>REVENUES</b>							
Alcoholic Beverage Excise Tax	\$ 7,045	\$ 31,025	\$ 272,906	\$ 276,584	\$ (3,678)	(1.3)	\$ 267,474
Corporation Tax	1,556,850	1,500,637	5,562,901	5,412,824	150,077	2.8	4,339,438
Cigarette Tax	1,736	6,226	65,728	64,918	810	1.2	64,834
Estate, Inheritance, and Gift Tax	183	127	2,325	1,569	756	48.2	6,233
Insurance Companies Tax	192,851	170,392	1,414,191	1,393,666	20,525	1.5	1,317,493
Personal Income Tax	3,326,264	2,937,557	48,062,203	47,005,834	1,056,369	2.2	42,810,580
Retail Sales and Use Taxes	1,654,566	1,677,436	16,999,835	16,753,366	246,469 (e)	1.5	16,359,607
Vehicle License Fees	11	98	132	91	41	45.1	1,764
Pooled Money Investment Interest	2,401	2,148	12,207	12,175	32	0.3	17,088
Not Otherwise Classified	74,465	80,294	771,471	720,945	50,526	7.0	1,019,913
<b>Total Revenues</b>	<b>6,816,372</b>	<b>6,405,940</b>	<b>73,163,899</b>	<b>71,641,972</b>	<b>1,521,927</b>	<b>2.1</b>	<b>66,204,424</b>
<b>NONREVENUES</b>							
Transfers from Special Fund for Economic Uncertainties	-	-	621,400	621,400	-	-	-
Transfers from Other Funds	14,601	6,208	336,439	451,941	(115,502)	(25.6)	908,340
Miscellaneous	77,514	57,877	844,340	744,274	100,066	13.4	866,274
<b>Total Nonrevenues</b>	<b>92,115</b>	<b>64,085</b>	<b>1,802,179</b>	<b>1,817,615</b>	<b>(15,436)</b>	<b>(0.8)</b>	<b>1,774,614</b>
<b>Total Receipts</b>	<b>\$ 6,908,487</b>	<b>\$ 6,470,025</b>	<b>\$ 74,966,078</b>	<b>\$ 73,459,587</b>	<b>\$ 1,506,491</b>	<b>2.1</b>	<b>\$ 67,979,038</b>

See notes on page A1.

**SCHEDULE OF CASH DISBURSEMENTS**  
 (Amounts in thousands)

	Month of March		July 1 through March 31				
	2015	2014	Actual	Estimate (a)	2015		2014
					Actual Over or (Under) Estimate	Actual	
				Amount	%		
<b>STATE OPERATIONS (c)</b>							
Legislative/Judicial/Executive	\$ 97,523	\$ 85,879	\$ 1,169,835	\$ 1,157,366	\$ 12,469	1.1	\$ 1,253,827
Business, Consumer Services and Housing	2,234	1,430	17,713	15,448	2,265	14.7	13,002
Transportation	4	42	39	25	14	56.0	506
Resources	99,250	91,120	1,074,732	1,073,299	1,433	0.1	866,013
Environmental Protection Agency	6,692	2,922	33,548	41,172	(7,624)	(18.5)	30,532
Health and Human Services:							
Health Care Services and Public Health	5,483	8,288	221,778	220,504	1,274	0.6	221,657
Department of State Hospitals	118,579	105,214	1,147,094	1,147,871	(777)	(0.1)	1,023,290
Other Health and Human Services	12,998	39,634	382,140	515,168	(133,028)	(25.8)	466,775
Education:							
University of California	228,496	217,426	2,305,701	2,305,701	-	-	2,197,457
State Universities and Colleges	209,016	195,998	2,257,639	2,280,886	(23,247)	(1.0)	1,899,185
Other Education	18,009	19,888	152,467	156,980	(4,513)	(2.9)	142,964
Dept. of Corrections and Rehabilitation	834,847	727,987	7,299,870	7,319,427	(19,557)	(0.3)	6,545,042
Governmental Operations	50,710	84,961	566,450	546,151	20,299	3.7	524,826
General Government	179,799	153,834	3,465,268	3,449,632	15,636	(g) 0.5	1,696,455
Public Employees Retirement System	(193,011)	(159,791)	(90,777)	(84,680)	(6,097)	7.2	(48,740)
Debt Service (d)	546,638	607,160	3,010,810	3,149,960	(139,150)	(4.4)	2,726,773
Interest on Loans	3,852	1,835	(10,768)	(9,256)	(1,512)	16.3	(40,268)
<b>Total State Operations</b>	<b>2,221,119</b>	<b>2,183,827</b>	<b>23,003,539</b>	<b>23,285,654</b>	<b>(282,115)</b>	<b>(1.2)</b>	<b>19,519,296</b>
<b>LOCAL ASSISTANCE (c)</b>							
Public Schools - K-12	4,517,136	3,835,624	34,862,067	34,583,470	278,597	0.8	33,137,399
Community Colleges	506,218	296,514	3,880,727	4,085,678	(204,951)	(5.0)	3,456,001
Debt Service-School Building Bonds	-	-	-	-	-	-	-
Contributions to State Teachers' Retirement System	-	-	968,957	968,957	-	-	870,541
Other Education	265,828	279,376	2,136,858	2,254,908	(118,050)	(5.2)	1,546,425
School Facilities Aid	-	-	-	-	-	-	-
Dept. of Corrections and Rehabilitation	1,521	229	205,582	212,282	(6,700)	(3.2)	167,500
Dept. of Alcohol and Drug Program	-	(557)	210	210	-	-	(1,357)
Health Care Services and Public Health:							
Medical Assistance Program	1,701,632	1,515,070	15,097,394	14,312,598	784,796	5.5	14,155,335
Other Health Care Services/Public Health	10,905	(2,499)	134,438	149,928	(15,490)	(10.3)	58,069
Developmental Services - Regional Centers	222,255	170,053	2,642,003	2,478,715	163,288	6.6	2,511,253
Department of State Hospitals	-	-	-	-	-	-	-
Dept. of Social Services:							
SSI/SSP/IHSS	434,775	496,687	3,922,063	3,826,494	95,569	2.5	3,896,521
CalWORKs	1,520	109,312	317,834	245,223	72,611	29.6	1,246,814
Other Social Services	42,590	38,643	530,166	465,198	64,968	14.0	545,482
Tax Relief	-	-	207,878	213,681	(5,803)	(2.7)	210,867
Other Local Assistance	84,627	76,113	1,717,908	1,850,525	(132,617)	(7.2)	1,462,664
<b>Total Local Assistance</b>	<b>7,789,007</b>	<b>6,814,565</b>	<b>66,624,085</b>	<b>65,647,867</b>	<b>976,218</b>	<b>1.5</b>	<b>63,263,514</b>

See notes on page A1.

(Continued)

**SCHEDULE OF CASH DISBURSEMENTS (Continued)**  
 (Amounts in thousands)

	Month of March		July 1 through March 31				
	2015	2014	2015		2014		
			Actual	Estimate (a)	Actual Over or (Under) Estimate		Actual
				Amount	%		
<b>CAPITAL OUTLAY</b>	<b>3,280</b>	<b>4,095</b>	<b>153,125</b>	<b>195,403</b>	<b>(42,278)</b>	<b>(21.6)</b>	<b>137,740</b>
<b>NONGOVERNMENTAL (c)</b>							
Transfer to Special Fund for Economic Uncertainties	-	-	-	-	-	-	122,900
Transfer to Budget Stabilization Account	-	-	1,606,422	1,606,422	- (g)	-	-
Transfer to Other Funds	35,000	30,000	837,687	913,198	(75,511)	(8.3)	492,199
Transfer to Revolving Fund	1	(2,064)	7,474	1,573	5,901	375.1	5,014
Advance:							
MediCal Provider Interim Payment	-	-	-	-	-	-	(1,000,000)
State-County Property Tax Administration Program	40,476	(6,197)	79,269	21,730	57,539	264.8	2,344
Social Welfare Federal Fund	29,000	28,001	(72,821)	(105,849)	33,028	(31.2)	9,751
Local Governmental Entities	-	-	(1,161)	(1,161)	-	-	29,087
Tax Relief and Refund Account	-	-	-	-	-	-	-
Counties for Social Welfare	-	-	(282,612)	(282,612)	-	-	(315,672)
<b>Total Nongovernmental</b>	<b>104,477</b>	<b>49,740</b>	<b>2,174,258</b>	<b>2,153,301</b>	<b>20,957</b>	<b>1.0</b>	<b>(654,377)</b>
<b>Total Disbursements</b>	<b>\$ 10,117,883</b>	<b>\$ 9,052,227</b>	<b>\$ 91,955,007</b>	<b>\$ 91,282,225</b>	<b>\$ 672,782</b>	<b>0.7</b>	<b>\$ 82,266,173</b>
<b>TEMPORARY LOANS</b>							
Special Fund for Economic Uncertainties	\$ -	\$ -	\$ 449,700	\$ 449,700	\$ -	-	\$ 122,900
Budget Stabilization Account	-	-	1,606,422	1,606,422	- (g)	-	-
Outstanding Registered Warrants Account	-	-	-	-	-	-	-
Other Internal Sources	3,209,396	2,582,202	10,211,178	11,044,887	(833,709)	(7.5)	8,664,235
Revenue Anticipation Notes	-	-	2,800,000	2,800,000	- (f)	-	5,500,000
Net Increase / (Decrease) Loans	<b>3,209,396</b>	<b>\$ 2,582,202</b>	<b>\$ 15,067,300</b>	<b>\$ 15,901,009</b>	<b>\$ (833,709)</b>	<b>(5.2)</b>	<b>\$ 14,287,135</b>

See notes on page A1.

(Concluded)

**COMPARATIVE STATEMENT OF REVENUES RECEIVED**  
**All Governmental Cost Funds**  
**(Amounts in thousands)**

	July 1 through March 31			
	General Fund		Special Funds	
	2015	2014	2015	2014
<b>MAJOR TAXES, LICENSES, AND INVESTMENT INCOME:</b>				
Alcoholic Beverage Excise Taxes	\$ 272,906	\$ 267,474	\$ -	\$ -
Corporation Tax	5,562,901	4,339,438	-	-
Cigarette Tax	65,728	64,834	572,155	564,055
Estate, Inheritance, and Gift Tax	2,325	6,233	-	4
Insurance Companies Tax	1,414,191	1,317,493	1,023,148	251,970
Motor Vehicle Fuel Tax:				
Gasoline Tax	-	-	4,050,432	4,256,834
Diesel & Liquid Petroleum Gas	-	-	243,295	239,086
Jet Fuel Tax	-	-	2,038	2,467
Vehicle License Fees	132	1,764	1,715,721	1,621,870
Motor Vehicle Registration and Other Fees	-	-	3,213,286	3,135,899
Personal Income Tax	48,062,203	42,810,580	862,184	768,027
Retail Sales and Use Taxes	16,999,835	16,359,607	10,766,739	10,056,710
Pooled Money Investment Interest	12,207	17,088	131	109
<b>Total Major Taxes, Licenses, and Investment Income</b>	<b>72,392,428</b>	<b>65,184,511</b>	<b>22,449,129</b>	<b>20,897,031</b>
<b>NOT OTHERWISE CLASSIFIED:</b>				
Alcoholic Beverage License Fee	2,212	2,407	40,747	39,082
Electrical Energy Tax	-	-	398,476	411,521
Private Rail Car Tax	8,922	8,208	-	-
Penalties on Traffic Violations	-	-	44,238	45,865
Health Care Receipts	6,962	9,232	-	-
Revenues from State Lands	256,822	314,406	-	-
Abandoned Property	(121,928)	(31,730)	-	-
Trial Court Revenues	34,292	36,201	1,082,482	1,112,808
Horse Racing Fees	936	844	9,162	9,413
Cap and Trade	-	-	864,241	406,000
Miscellaneous	583,253	680,345	7,749,931	8,143,883
Not Otherwise Classified	<b>771,471</b>	<b>1,019,913</b>	<b>10,189,277</b>	<b>10,168,572</b>
<b>Total Revenues, All Governmental Cost Funds</b>	<b>\$ 73,163,899</b>	<b>\$ 66,204,424</b>	<b>\$ 32,638,406</b>	<b>\$ 31,065,603</b>

See notes on page A1.

**STATEMENT OF GENERAL FUND CASH RECEIPTS AND DISBURSEMENTS**  
**A Comparison of Actual to 2014-15 Budget Act**  
**(Amounts in thousands)**

	July 1 through March 31				2014 Actual
	2015		Actual Over or (Under) Estimate		
	Actual	Estimate (a)	Amount	%	
<b>GENERAL FUND BEGINNING CASH BALANCE</b>	<b>\$ 1,921,629</b>	<b>\$ 1,921,629</b>	<b>\$ -</b>	<b>-</b>	<b>\$ -</b>
Add Receipts:					
Revenues	73,163,899	69,261,118	3,902,781 (e)	5.6	66,204,424
Nonrevenues	1,802,179	1,432,536	369,643	25.8	1,774,614
Total Receipts	74,966,078	70,693,654	4,272,424	6.0	67,979,038
Less Disbursements:					
State Operations	23,003,539	23,289,392	(285,853)	(1.2)	19,519,296
Local Assistance	66,624,085	66,932,635	(308,550)	(0.5)	63,263,514
Capital Outlay	153,125	157,950	(4,825)	(3.1)	137,740
Nongovernmental	2,174,258	2,120,015	54,243	2.6	(654,377)
Total Disbursements	91,955,007	92,499,992	(544,985)	(0.6)	82,266,173
Receipts Over / (Under) Disbursements	(16,988,929)	(21,806,338)	4,817,409	(22.1)	(14,287,135)
Net Increase / (Decrease) in Temporary Loans	15,067,300	19,884,709	(4,817,409)	(24.2)	14,287,135
<b>GENERAL FUND ENDING CASH BALANCE</b>	<b>-</b>	<b>-</b>	<b>-</b>		<b>-</b>
Special Fund for Economic Uncertainties	-	-	-	-	-
<b>TOTAL CASH</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>		<b>\$ -</b>
<b>BORROWABLE RESOURCES</b>					
Available Borrowable Resources	\$ 31,072,979	\$ 26,869,415	\$ 4,203,564 (f)(g)	15.6	\$ 28,997,348
Outstanding Loans (b)	15,067,300	19,884,709	(4,817,409)	(24.2)	16,722,000
Unused Borrowable Resources	\$ 16,005,679	\$ 6,984,706	\$ 9,020,973	129.2	\$ 12,275,348

General Note:

This report is based upon funded cash. Funded cash is cash reported to and recorded in the records of the State Controller's Office. Amounts reported as funded cash may differ from amounts in other reports to the extent there are timing differences in the recording of in-transit items.

Footnotes:

- A Statement of Estimated Cash Flow for the 2014-15 fiscal year was prepared by the Department of Finance for the 2014-15 Budget Act. Any projections or estimates are set forth as such and not as representation of facts.
- Outstanding loan balance of \$15.1 billion is comprised of \$12.3 billion of internal borrowing and \$2.8 billion of external borrowing. Current balance is comprised of \$0.0 billion carried forward from June 30, 2014, plus current year Net Increase/(Decrease) in Temporary Loans of \$15.1 billion.
- Negative amounts are the result of repayments received that are greater than disbursements made.
- Debt Service amounts are net of offsets such as federal subsidies and reimbursements from other sources. To the extent that these offsets do not occur when anticipated, there can be variances between actuals and estimates on a month-to-month basis.
- Includes (\$343.3) million one-time adjustment for an under-allocation of sales and use tax due to local government in prior fiscal years for Public Safety and Local Revenue Realignment.
- On September 23, 2014, \$2.8 billion of Revenue Anticipation Notes (RANs) proceeds were received.
- In September, \$1.6 billion was transferred from the General Fund to the Budget Stabilization Account (BSA). This balance in the BSA is included in the Available Borrowable Resources. In addition, \$1.6 billion was transferred to the Deficit Recovery Fund to retire economic recovery bonds. This expenditure is reflected in State Operations, General Government.

**SCHEDULE OF CASH RECEIPTS**  
 (Amounts in thousands)

	Month of March		July 1 through March 31				2014
			2015		Actual Over or (Under) Estimate		
	2015	2014	Actual	Estimate (a)	Amount	%	Actual
<b>REVENUES</b>							
Alcoholic Beverage Excise Tax	\$ 7,045	\$ 31,025	\$ 272,906	\$ 268,985	\$ 3,921	1.5	\$ 267,474
Corporation Tax	1,556,850	1,500,637	5,562,901	4,212,909	1,349,992	32.0	4,339,438
Cigarette Tax	1,736	6,226	65,728	62,954	2,774	4.4	64,834
Estate, Inheritance, and Gift Tax	183	127	2,325	-	2,325	-	6,233
Insurance Companies Tax	192,851	170,392	1,414,191	1,328,943	85,248	6.4	1,317,493
Personal Income Tax	3,326,264	2,937,557	48,062,203	45,313,364	2,748,839	6.1	42,810,580
Retail Sales and Use Taxes	1,654,566	1,677,436	16,999,835	17,234,775	(234,940) (e)	(1.4)	16,359,607
Vehicle License Fees	11	98	132	-	132	-	1,764
Pooled Money Investment Interest	2,401	2,148	12,207	14,188	(1,981)	(14.0)	17,088
Not Otherwise Classified	74,465	80,294	771,471	825,000	(53,529)	(6.5)	1,019,913
<b>Total Revenues</b>	<b>6,816,372</b>	<b>6,405,940</b>	<b>73,163,899</b>	<b>69,261,118</b>	<b>3,902,781</b>	<b>5.6</b>	<b>66,204,424</b>
<b>NONREVENUES</b>							
Transfers from Special Fund for Economic Uncertainties	-	-	621,400	621,400	-	-	-
Transfers from Other Funds	14,601	6,208	336,439	215,621	120,818	56.0	908,340
Miscellaneous	77,514	57,877	844,340	595,515	248,825	41.8	866,274
<b>Total Nonrevenues</b>	<b>92,115</b>	<b>64,085</b>	<b>1,802,179</b>	<b>1,432,536</b>	<b>369,643</b>	<b>25.8</b>	<b>1,774,614</b>
<b>Total Receipts</b>	<b>\$ 6,908,487</b>	<b>\$ 6,470,025</b>	<b>\$ 74,966,078</b>	<b>\$ 70,693,654</b>	<b>\$ 4,272,424</b>	<b>6.0</b>	<b>\$ 67,979,038</b>

See notes on page B1.

**SCHEDULE OF CASH DISBURSEMENTS**  
 (Amounts in thousands)

	Month of March		July 1 through March 31				
	2015	2014	Actual	Estimate (a)	2015		2014
					Actual Over or (Under) Estimate	Actual	
				Amount	%		
<b>STATE OPERATIONS (c)</b>							
Legislative/Judicial/Executive	\$ 97,523	\$ 85,879	\$ 1,169,835	\$ 1,121,854	\$ 47,981	4.3	\$ 1,253,827
Business, Consumer Services and Housing	2,234	1,430	17,713	14,516	3,197	22.0	13,002
Transportation	4	42	39	-	39	-	506
Resources	99,250	91,120	1,074,732	987,950	86,782	8.8	866,013
Environmental Protection Agency	6,692	2,922	33,548	41,022	(7,474)	(18.2)	30,532
Health and Human Services:							
Health Care Services and Public Health	5,483	8,288	221,778	225,227	(3,449)	(1.5)	221,657
Department of State Hospitals	118,579	105,214	1,147,094	1,056,911	90,183	8.5	1,023,290
Other Health and Human Services	12,998	39,634	382,140	469,311	(87,171)	(18.6)	466,775
Education:							
University of California	228,496	217,426	2,305,701	2,302,181	3,520	0.2	2,197,457
State Universities and Colleges	209,016	195,998	2,257,639	2,223,249	34,390	1.5	1,899,185
Other Education	18,009	19,888	152,467	171,007	(18,540)	(10.8)	142,964
Dept. of Corrections and Rehabilitation	834,847	727,987	7,299,870	6,860,018	439,852	6.4	6,545,042
Governmental Operations	50,710	84,961	566,450	516,303	50,147	9.7	524,826
General Government	179,799	153,834	3,465,268	3,830,809	(365,541)	(9.5)	1,696,455
Public Employees Retirement System	(193,011)	(159,791)	(90,777)	(52,238)	(38,539)	73.8	(48,740)
Debt Service (d)	546,638	607,160	3,010,810	3,481,594	(470,784)	(13.5)	2,726,773
Interest on Loans	3,852	1,835	(10,768)	39,678	(50,446)	(127.1)	(40,268)
<b>Total State Operations</b>	<b>2,221,119</b>	<b>2,183,827</b>	<b>23,003,539</b>	<b>23,289,392</b>	<b>(285,853)</b>	<b>(1.2)</b>	<b>19,519,296</b>
<b>LOCAL ASSISTANCE (c)</b>							
Public Schools - K-12	4,517,136	3,835,624	34,862,067	35,210,435	(348,368)	(1.0)	33,137,399
Community Colleges	506,218	296,514	3,880,727	3,803,861	76,866	2.0	3,456,001
Debt Service-School Building Bonds	-	-	-	-	-	-	-
Contributions to State Teachers' Retirement System	-	-	968,957	968,957	-	-	870,541
Other Education	265,828	279,376	2,136,858	2,525,820	(388,962)	(15.4)	1,546,425
School Facilities Aid	-	-	-	-	-	-	-
Dept. of Corrections and Rehabilitation	1,521	229	205,582	218,159	(12,577)	(5.8)	167,500
Dept. of Alcohol and Drug Program	-	(557)	210	-	210	-	(1,357)
Health Care Services and Public Health:							
Medical Assistance Program	1,701,632	1,515,070	15,097,394	14,325,665	771,729	5.4	14,155,335
Other Health Care Services/Public Health	10,905	(2,499)	134,438	50,991	83,447	163.7	58,069
Developmental Services - Regional Centers	222,255	170,053	2,642,003	2,525,226	116,777	4.6	2,511,253
Department of State Hospitals	-	-	-	-	-	-	-
Dept. of Social Services:							
SSI/SSP/IHSS	434,775	496,687	3,922,063	4,004,277	(82,214)	(2.1)	3,896,521
CalWORKs	1,520	109,312	317,834	443,035	(125,201)	(28.3)	1,246,814
Other Social Services	42,590	38,643	530,166	591,793	(61,627)	(10.4)	545,482
Tax Relief	-	-	207,878	209,870	(1,992)	(0.9)	210,867
Other Local Assistance	84,627	76,113	1,717,908	2,054,546	(336,638)	(16.4)	1,462,664
<b>Total Local Assistance</b>	<b>7,789,007</b>	<b>6,814,565</b>	<b>66,624,085</b>	<b>66,932,635</b>	<b>(308,550)</b>	<b>(0.5)</b>	<b>63,263,514</b>

See notes on page B1.

(Continued)

**SCHEDULE OF CASH DISBURSEMENTS (Continued)**  
 (Amounts in thousands)

	Month of March		July 1 through March 31				2014 Actual
	2015	2014	Actual	Estimate (a)	Actual Over or (Under) Estimate		
					Amount	%	
<b>CAPITAL OUTLAY</b>	<b>3,280</b>	<b>4,095</b>	<b>153,125</b>	<b>157,950</b>	<b>(4,825)</b>	<b>(3.1)</b>	<b>137,740</b>
<b>NONGOVERNMENTAL (c)</b>							
Transfer to Special Fund for Economic Uncertainties	-	-	-	-	-	-	122,900
Transfer to Budget Stabilization Account	-	-	1,606,422	1,606,422	-	(g)	-
Transfer to Other Funds	35,000	30,000	837,687	787,726	49,961	6.3	492,199
Transfer to Revolving Fund Advance:	1	(2,064)	7,474	-	7,474	-	5,014
MediCal Provider Interim Payment	-	-	-	-	-	-	(1,000,000)
State-County Property Tax Administration Program	40,476	(6,197)	79,269	-	79,269	-	2,344
Social Welfare Federal Fund	29,000	28,001	(72,821)	-	(72,821)	-	9,751
Local Governmental Entities	-	-	(1,161)	-	(1,161)	-	29,087
Tax Relief and Refund Account	-	-	-	-	-	-	-
Counties for Social Welfare	-	-	(282,612)	(274,133)	(8,479)	3.1	(315,672)
<b>Total Nongovernmental</b>	<b>104,477</b>	<b>49,740</b>	<b>2,174,258</b>	<b>2,120,015</b>	<b>54,243</b>	<b>2.6</b>	<b>(654,377)</b>
<b>Total Disbursements</b>	<b>\$ 10,117,883</b>	<b>\$ 9,052,227</b>	<b>\$ 91,955,007</b>	<b>\$ 92,499,992</b>	<b>\$ (544,985)</b>	<b>(0.6)</b>	<b>\$ 82,266,173</b>
<b>TEMPORARY LOANS</b>							
Special Fund for Economic Uncertainties	\$ -	\$ -	\$ 449,700	\$ 449,700	\$ -	-	\$ 122,900
Budget Stabilization Account	-	-	1,606,422	1,606,422	-	(g)	-
Outstanding Registered Warrants Account	-	-	-	-	-	-	-
Other Internal Sources	3,209,396	2,582,202	10,211,178	15,028,587	(4,817,409)	(32.1)	8,664,235
Revenue Anticipation Notes	-	-	2,800,000	2,800,000	-	(f)	5,500,000
Net Increase / (Decrease) Loans	<b>3,209,396</b>	<b>\$ 2,582,202</b>	<b>\$ 15,067,300</b>	<b>\$ 19,884,709</b>	<b>\$ (4,817,409)</b>	<b>(24.2)</b>	<b>\$ 14,287,135</b>

See notes on page B1.

(Concluded)

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## APPENDIX B

### THE BOOK-ENTRY ONLY SYSTEM

*The information in numbered paragraphs 1 through 10 of this Appendix B regarding DTC's Book Entry System has been provided by DTC for use in securities offering documents, and the State takes no responsibility for the accuracy or completeness thereof. The State cannot and does not give any assurances that DTC, DTC Participants or Indirect Participants will distribute to the Beneficial Owners either (a) payments of interest, principal or premium, if any, with respect to the Bonds or (b) certificates representing ownership interest in or other confirmation of ownership interest in the Bonds, or that they will so do on a timely basis or that DTC, DTC Participants or DTC Indirect Participants will act in the manner described in this Official Statement. The current "Rules" applicable to DTC are on file with the Securities and Exchange Commission and the current "Procedures" of DTC to be followed in dealing with DTC Participants are on file with DTC.*

1. The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the bonds (the "Bonds"). The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the, the Tax-Exempt Bonds and the Taxable Bonds, respectively, each in the aggregate principal amount of such maturity, and will be deposited with DTC. If, however, the aggregate principal amount of any such maturity exceeds \$500 million, one certificate will be issued with respect to each \$500 million of principal amount and an additional certificate will be issued with respect to any remaining principal amount of such maturity.

2. DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

3. Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their

purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

4. To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds. DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

5. Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

6. Redemption notices shall be sent to DTC. If less than all of the Bonds within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed.

7. Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the State Treasurer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

8. Redemption proceeds, principal and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the State Treasurer, on the payable dates in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC or the State Treasurer, subject to any statutory, or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, principal and interest to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the State Treasurer, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

9. DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the State Treasurer. Under such circumstances, in the event that a successor depository is not obtained, Bond certificates are required to be printed and delivered.

10. The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the State believes to be reliable, but the State takes no responsibility for the accuracy thereof.

The foregoing description of the procedures and record keeping with respect to beneficial ownership interests in the Bonds, payment of principal of and interest and other payments with respect to the Bonds to Direct Participants, Indirect Participants or Beneficial Owners, confirmation and transfer of beneficial ownership interest in such Bonds and other related transactions by and between DTC, the Direct Participants, the Indirect Participants and the Beneficial Owners is based solely on information provided by DTC. Accordingly, no representations can be made concerning these matters and neither the Direct Participants, the Indirect Participants nor the Beneficial Owners should rely on the foregoing information with respect to such matters but should instead confirm the same with DTC or the Participants, as the case may be. The State Treasurer will not have any responsibility or obligation to Direct Participants and Indirect Participants or the persons for whom they act as nominees with respect to the Bonds.

THE STATE TREASURER, AS LONG AS A BOOK-ENTRY ONLY SYSTEM IS USED FOR THE BONDS, WILL SEND ANY NOTICE OF REDEMPTION OR OTHER NOTICES FOR OWNERS TO ONLY DTC. ANY FAILURE OF DTC TO ADVISE ANY DTC PARTICIPANT, OR OF ANY DTC PARTICIPANT TO NOTIFY ANY BENEFICIAL OWNER, OF ANY NOTICE AND ITS CONTENT OR EFFECT WILL NOT AFFECT THE VALIDITY OR SUFFICIENCY OF THE PROCEEDINGS RELATING TO THE REDEMPTION OF THE BONDS CALLED FOR REDEMPTION OR OF ANY OTHER ACTION PREMISED ON SUCH NOTICE.

SO LONG AS CEDE & CO. IS THE REGISTERED OWNER OF THE BONDS, AS NOMINEE OF DTC, REFERENCES HEREIN TO THE HOLDERS OF THE BONDS (OTHER THAN UNDER THE CAPTION "TAX MATTERS" HEREIN) SHALL MEAN CEDE & CO., AS AFORESAID, AND SHALL NOT MEAN THE BENEFICIAL OWNERS OF THE BONDS.

The State Treasurer may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). If the State Treasurer determines not to continue the DTC book-entry only system, or DTC discontinues providing its services with respect to the Bonds and the State Treasurer does not select another qualified securities depository, the State will deliver physical Bond certificates to the Beneficial Owners. The Bonds may thereafter be transferred upon the books of the State Treasurer by the registered owners, in person or by authorized attorney, upon surrender of Bonds at the Office of the State Treasurer in Sacramento, California, accompanied by delivery of an executed instrument of transfer in a form approved by the State Treasurer and upon payment of any charges provided for in the Resolutions. Certificated bonds may be exchanged for Bonds of other authorized denominations of the same aggregate principal amount and maturity at the Office of the State Treasurer in Sacramento, California, upon payment of any charges provided for in the Resolutions. No transfer or exchange of Bonds will be made by the State Treasurer during the period between the record date and the next interest payment date.

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## APPENDIX C

### FORM OF CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate (this “Disclosure Certificate”) is executed and delivered as of April 29, 2015 by the Treasurer of the State of California (the “State Treasurer”) in connection with the issuance of (i) \$105,355,000 aggregate principal amount of the State of California Federally Taxable Various Purpose General Obligation Bonds and (ii) \$987,000,000 aggregate principal amount of the State of California Tax-Exempt Various Purpose General Obligation Refunding Bonds (together, the “Bonds”) as authorized by various acts of the State of California legislature (the “Acts”). The Bonds are being issued pursuant to resolutions of finance committees (the “Resolutions”) designated under the Acts. Pursuant to the Resolutions, the State Treasurer, on behalf of the State of California (the “State”), covenants and agrees as follows:

Section 1. Nature of the Disclosure Certificate. This Disclosure Certificate is executed and delivered for the benefit of the Holders and Beneficial Owners (as defined below) of the Bonds from time to time, and in order to assist the Participating Underwriters (as defined below) in complying with the Rule (as defined below), but shall not be deemed to create any monetary liability on the part of the State or the State Treasurer to any other persons, including Holders or Beneficial Owners of the Bonds based on the Rule. The sole remedy in the event of any failure of the State Treasurer to comply with this Disclosure Certificate shall be an action to compel performance of any act required hereunder.

Section 2. Definitions. In addition to the definitions set forth in the Resolutions, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

“Annual Report” shall mean any Annual Report provided by the State Treasurer pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

“Beneficial Owner” shall mean any person who has or shares the power, directly or indirectly, to make investment decisions concerning ownership of any Bonds (including persons holding Bonds through nominees, depositories or other intermediaries).

“Dissemination Agent” shall mean the State Treasurer, acting in its capacity as Dissemination Agent hereunder, or any successor Dissemination Agent designated in writing by the State Treasurer and which has filed with the State Treasurer a written acceptance of such designation.

“Holder” shall mean any person listed on the registration books of the State Treasurer as the registered owner of any Bonds.

“Listed Event” shall mean any of the events listed in Section 5(a) or (b) of this Disclosure Certificate.

“MSRB” shall mean the Municipal Securities Rulemaking Board or any other entity designated or authorized by the SEC to receive reports or notices pursuant to the Rule. Until otherwise designated by the MSRB or the SEC, filings with the MSRB are to be made through the Electronic Municipal Market Access (EMMA) website of the MSRB, currently located at <http://emma.msrb.org>.

“Official Statement” shall mean the official statement relating to the Bonds, dated April 21, 2015.

“Participating Underwriter” shall mean any of the original purchasers of the Bonds required to comply with the Rule in connection with the offering of the Bonds.

“Rule” shall mean Rule 15c2-12(b)(5) adopted by the SEC under the Securities Exchange Act of 1934, as the same may be amended from time to time.

“SEC” shall mean the Securities and Exchange Commission.

“State” shall mean the State of California.

### Section 3. Provision of Annual Reports.

(a) The State Treasurer on behalf of the State shall, or shall cause the Dissemination Agent to, not later than April 1 of each year in which the Bonds are outstanding, commencing with the report for the 2014-15 fiscal year (which is due not later than April 1, 2016), provide to the MSRB an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Certificate. The Annual Report must be submitted in electronic format, accompanied by such identifying information as is prescribed by the MSRB, and may cross-reference other information as provided in Section 4 of this Disclosure Certificate; provided, that the audited financial statements of the State may be submitted separately from the balance of the Annual Report and later than the date required above for the filing of the Annual Report if they are not available by that date in accordance with Section 4(a). If the State’s fiscal year changes, it shall give notice of such change in the same manner as for a Listed Event under Section 5(f). The Annual Report shall be submitted on a standard form in use by industry participants or other appropriate form and shall identify the Bonds by name and CUSIP number.

(b) Not later than 15 business days prior to said date, the State Treasurer shall provide the Annual Report to the Dissemination Agent (if other than the State Treasurer). If the State Treasurer is unable to provide to the MSRB an Annual Report by the date required in subsection (a), the State Treasurer shall send a notice to the MSRB in substantially the form attached as Exhibit A.

(c) The Dissemination Agent shall (if the Dissemination Agent is other than the State Treasurer) file a report with the State Treasurer certifying that the Annual Report has been provided pursuant to this Disclosure Certificate, stating the date it was provided to the MSRB.

Section 4. Content of Annual Reports. The Annual Report shall contain or include by reference the following:

(a) The audited Basic Financial Statements of the State for the fiscal year ended on the previous June 30, prepared in accordance with generally accepted accounting principles promulgated to apply to government entities from time to time by the Governmental Accounting Standards Board. If the State’s audited financial statements are not available by the time the Annual Report is required to be provided to the MSRB pursuant to Section 3(a), the Annual Report shall contain unaudited financial statements in a format similar to the financial statements contained in the final Official Statement, and the audited financial statements shall be provided to the MSRB in the same manner as the Annual Report when they become available.

(b) Financial information relating to the State’s General Fund budget for the fiscal year ended on the previous June 30 and information concerning the State budget for the fiscal year in which the Annual Report is issued. Such information shall describe the sources of revenues, the principal categories of expenditures, and changes in fund balances, a summary of expected State revenues and budgeted expenditures, and significant assumptions relating to revenue and expenditure expectations;

including updating information of the type appearing in the following tables contained under the caption APPENDIX A— “THE STATE OF CALIFORNIA—CURRENT STATE BUDGET” in the Official Statement:

Tables Entitled

Statement of Estimated Revenues, Expenditures, and Changes in Fund Balance—General Fund (Budgetary Basis)

General Fund Revenue Sources and Expenditures

(c) Information concerning the total amount of the State’s authorized and outstanding debt, long-term lease obligations and other long-term liabilities as of the most recent June 30, which debt is supported by payments from the State’s General Fund and which includes short-term debt. Such information shall include schedules of debt service for outstanding general obligation bonds and lease-purchase debt. This shall be accomplished by updating information of the type appearing in the following tables contained under the caption APPENDIX A— “THE STATE OF CALIFORNIA—STATE DEBT TABLES” in the Official Statement.

Tables Entitled

Outstanding State Debt

Authorized and Outstanding General Obligation Bonds

General Obligation and Revenue Bonds—Summary of Debt Service Requirements

Schedule of Debt Service Requirements for General Fund—Non-Self Liquidating Bonds—Fixed Rate

Schedule of Debt Service Requirements for General Fund—Non-Self Liquidating Bonds—Variable Rate

Schedule of Debt Service Requirements for Special Revenue Fund—Self Liquidating Bonds—Fixed Rate

Schedule of Debt Service Requirements for Special Revenue Fund—Self Liquidating Bonds—Variable Rate

Schedule of Debt Service Requirements for Enterprise Fund—Self Liquidating Bonds—Fixed Rate

Schedule of Debt Service Requirements for Lease-Revenue Debt—Fixed Rate

State Public Works Board and Other Lease-Revenue Financing Outstanding Issues

State Agency Revenue Bonds and Conduit Financing

Notwithstanding the foregoing, information referenced in this Section 4(c) will no longer be updated for any twelve month period ended June 30 that commences after all of the debt, long-term lease obligations, other long-term liabilities and/or short-term debt referenced in the respective table, as applicable, is no longer outstanding.

(d) Financial information relating to the State referenced in section 4(b) and 4(c) may be updated from time to time, and such updates may involve displaying data in a different format or table or eliminating data that is no longer available.

(e) The Annual Report may consist of one or more documents. Any or all of the items listed above may be included in the Annual Report by reference to other documents that have been filed by the State with the MSRB, including any final official statement (in which case such final official statement must also be available from the MSRB). The State Treasurer shall clearly identify in the Annual Report each such document so included by reference.

#### Section 5. Reporting of Significant Events.

(a) The State Treasurer shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Bonds in a timely manner not later than ten business days after the occurrence of the event:

1. Principal and interest payment delinquencies;
2. Unscheduled draws on debt service reserves reflecting financial difficulties;
3. Unscheduled draws on credit enhancements reflecting financial difficulties;
4. Substitution of credit or liquidity providers, or their failure to perform;
5. Adverse tax opinions or issuance by the Internal Revenue Service of proposed or final determination of taxability or of a Notice of Proposed Issue (IRS Form 5701 TEB);
6. Tender offers;
7. Defeasances;
8. Rating changes; or
9. Bankruptcy, insolvency, receivership or similar event of the obligated person.

Note: for the purposes of the event identified in subparagraph (9), the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for an obligated person in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the obligated person, or if such jurisdiction has been assumed by leaving the existing governmental body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the obligated person.

(b) The State Treasurer shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Bonds, if material, in a timely manner not later than ten business days after the occurrence of the event:

1. Unless described in paragraph 5(a)(5), other notices or determinations by the Internal Revenue Service with respect to the tax status of the Bonds or other events affecting the tax status of the Bonds;
2. Modifications to rights of Bond holders;
3. Optional, unscheduled or contingent Bond calls;
4. Release, substitution, or sale of property securing repayment of the Bonds;
5. Non-payment related defaults;
6. The consummation of a merger, consolidation, or acquisition involving an obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms; or
7. Appointment of a successor or additional trustee or the change of name of a trustee.

(c) The State Treasurer notes that Sections 5(a)(2), (3) and (4) and 5(b)(4) are not applicable to the Bonds.

(d) The State Treasurer shall give, or cause to be given, in a timely manner, notice of a failure to provide the annual financial information on or before the date specified in Section 3(a), as provided in Section 3(b).

(e) Whenever the State Treasurer obtains knowledge of the occurrence of a Listed Event described in Section 5(b), the State Treasurer shall determine if such event would be material under applicable federal securities laws.

(f) Any notice required to be given pursuant to subsection (a) or (b) above shall be filed with the MSRB in electronic format, accompanied by such identifying information as is prescribed by the MSRB. Notice of the Listed Event described in subsection (b)(3) need not be given under this subsection any earlier than the notice of the underlying event is given to Holders of affected Bonds pursuant to the Resolutions.

Section 6. Termination of Reporting Obligation. The State's obligations under Sections 3, 4 and 5 of this Disclosure Certificate shall terminate with respect to any Bonds upon the maturity, legal defeasance, prior redemption or acceleration of such Bonds.

Section 7. Dissemination Agent. The State Treasurer may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out the obligations under this Disclosure Certificate, and may discharge any such Dissemination Agent, with or without appointing a successor Dissemination Agent. The Dissemination Agent shall not be responsible in any manner for the content of any notice or report prepared by the State Treasurer pursuant to this Disclosure Certificate. If at any time there is not any other designated Dissemination Agent, the State Treasurer shall be the Dissemination Agent. The initial Dissemination Agent shall be the State Treasurer.

Section 8. Amendment; Waiver. Notwithstanding any other provision of this Disclosure Certificate, the State Treasurer may amend any provision of this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, provided that the following conditions are satisfied:

(a) If the amendment or waiver relates to the provisions of Section 3(a), 4, 5(a), (b), (d) or (f), or 8(a), it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of an obligated person with respect to the Bonds, or the type of business conducted;

(b) The undertaking, as amended or taking into account such waiver, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and

(c) The amendment or waiver either (i) is approved by the Holders of 60 percent of the Bonds outstanding or (ii) does not, in the opinion of nationally recognized bond counsel, materially impair the interests of the Holders or Beneficial Owners of the Bonds. The State also may amend this Disclosure Certificate without approval by the Holders to the extent permitted by rule, order or other official pronouncement of the SEC.

In the event of any amendment or waiver of a provision of this Disclosure Certificate, the State Treasurer shall describe such amendment in the next Annual Report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or, in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the State. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements, (i) notice of such change shall be given in the same manner as for a Listed Event under Section 5(f), and (ii) the Annual Report for the year in which the change is made should present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

Section 9. Additional Information. Nothing in this Disclosure Certificate shall be deemed to prevent the State Treasurer from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the State Treasurer chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, the State Treasurer shall not have any obligation under this Disclosure Certificate to update such information or include it in any Annual Report or future notice of occurrence of a Listed Event.

Section 10. Default. In the event of a failure of the State or State Treasurer to comply with any provision of this Disclosure Certificate, any Holder or Beneficial Owner of the Bonds may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the State or State Treasurer to comply with its obligations under this Disclosure Certificate. The sole remedy under this Disclosure Certificate in the event of any failure of the State or State Treasurer to comply with this Disclosure Certificate shall be an action to compel performance.

Section 11. Beneficiaries. This Disclosure Certificate shall inure solely to the benefit of the Holders and Beneficial Owners from time to time of the Bonds, and shall create no rights in any other person or entity (except the right of the Dissemination Agent or any Holder or Beneficial Owner to

enforce the provisions of this Disclosure Certificate on behalf of the Holders). This Disclosure Certificate is not intended to create any monetary rights on behalf of any person based upon the Rule.

Section 12. Partial Invalidity. If any one or more of the agreements or covenants or portions thereof required hereby to be performed by or on the part of the State Treasurer shall be contrary to law, then such agreement or agreements, such covenant or covenants or such portions thereof shall be null and void and shall be deemed separable from the remaining agreements and covenants or portions thereof and shall in no way affect the validity hereof, and the Holders of the Bonds shall retain all the benefits afforded to them hereunder. The State Treasurer hereby declares that he would have executed and delivered this Disclosure Certificate and each and every other article, section, paragraph, subdivision, sentence, clause and phrase hereof irrespective of the fact that any one or more articles, sections, paragraphs, subdivisions, sentences, clauses or phrases hereof or the application thereof to any person or circumstance may be held to be unconstitutional, unenforceable or invalid.

Section 13. Governing Law. The laws of the State shall govern this Disclosure Certificate, the interpretation thereof and any right or liability arising hereunder. Any action or proceeding to enforce or interpret any provision of this Disclosure Certificate shall be brought, commenced or prosecuted in any courts of the State located in Sacramento County, California.

IN WITNESS WHEREOF, the State Treasurer has executed this Disclosure Certificate as of the date first above written.

By: \_\_\_\_\_  
Deputy Treasurer  
For California State Treasurer John Chiang

**CONTINUING DISCLOSURE EXHIBIT A**

**FORM OF NOTICE TO THE MUNICIPAL SECURITIES RULEMAKING BOARD  
OF FAILURE TO FILE ANNUAL REPORT**

Name of Issuer: STATE OF CALIFORNIA

Name of Bond Issue: STATE OF CALIFORNIA  
Federally Taxable Various Purpose General Obligation Bonds  
Tax-Exempt Various Purpose General Obligation Refunding Bonds

Date of Issuance: April 29, 2015

NOTICE IS HEREBY GIVEN that the Issuer has not provided an Annual Report with respect to the above-named Bonds as required by Section 4 of the Continuing Disclosure Certificate of the Issuer, dated the Date of Issuance. [The Issuer anticipates that the Annual Report will be filed by \_\_\_\_\_.]

Dated: \_\_\_\_\_

STATE OF CALIFORNIA

By \_\_\_\_\_ [to be signed only if filed]

**APPENDIX D**

**PROPOSED FORMS OF LEGAL OPINIONS**

FORM OF FINAL OPINION OF BOND COUNSEL

[Closing Date]

The Honorable John Chiang  
State Treasurer  
Sacramento, California

STATE OF CALIFORNIA

\$105,355,000

FEDERALLY TAXABLE VARIOUS PURPOSE GENERAL OBLIGATION BONDS

\$987,000,000

TAX-EXEMPT VARIOUS PURPOSE GENERAL OBLIGATION REFUNDING BONDS

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(Final Opinion)

We have acted as bond counsel to the State of California (the “State”) in connection with the issuance by the State of \$105,355,000 aggregate principal amount of State of California Federally Taxable Various Purpose General Obligation Bonds (the “Taxable Bonds”) and \$987,000,000 aggregate principal amount of State of California Tax-Exempt Various Purpose General Obligation Refunding Bonds (the “Tax-Exempt Bonds”). The Tax-Exempt Bonds and the Taxable Bonds are collectively referred to herein as the “Bonds.” All the bond acts under which the Bonds are issued are identified in Schedule A hereto, which is incorporated by reference. The Bonds are authorized pursuant to the respective bond acts identified in Schedule A (collectively, the “Laws”) and are issued pursuant to Part 3 of Division 4 of Title 2 of the California Government Code and to resolutions (the “Resolutions”) adopted by the respective finance committees designated under the Laws.

In such connection, we have examined the Resolutions, the tax certificate of the State relating to the Bonds, dated the date hereof (the “Tax Certificate”), the judgment entered on January 15, 2015, by the Superior Court of the State of California for the County of Sacramento, in the action entitled High Speed Rail Authority, et al. v. All Persons Interested in the Matter, etc., No. 34-2013-00140689 (filed March 19, 2013), writ entered sub nom California High-Speed Rail Authority v. Superior Court, 228 Cal. App. 4th 676 (2014) (the “High-Speed Passenger Train Bonds Validation Judgment”), other certifications of officials of the State, and such other documents, opinions and matters to the extent deemed necessary to render the opinions set forth herein.

The opinions expressed herein are based on an analysis of existing laws, regulations, rulings and court decisions and cover certain matters not directly addressed by such authorities. Such opinions may be affected by actions taken or omitted or events occurring after the date hereof. We have not

undertaken to determine, or to inform any person, whether any such actions are taken or omitted or events do occur or any other matters come to our attention after the date hereof. Accordingly, this letter speaks only as of its date and is not intended to, and may not, be relied upon or otherwise used in connection with any such actions, events or matters. We have no obligation to update this letter. We have assumed the genuineness of all documents and signatures presented to us (whether as originals or as copies). We have assumed, without undertaking to verify, the accuracy of the factual matters represented, warranted or certified in the documents referred to in the second paragraph hereof. Furthermore, we have assumed compliance with all covenants and agreements contained in the Resolutions and the Tax Certificate, including (without limitation) covenants and agreements compliance with which is necessary to assure that future actions, omissions or events will not cause interest on the Bonds to be included in gross income for federal income tax purposes.

We call attention to the fact that the rights and obligations under the Bonds, the Resolutions and the Tax Certificate and their enforceability may be subject to bankruptcy, insolvency, receivership, reorganization, arrangement, fraudulent conveyance, moratorium and other laws relating to or affecting creditors' rights, to the application of equitable principles, to the exercise of judicial discretion in appropriate cases, and to the limitations on legal remedies against the State. We express no opinion with respect to any indemnification, contribution, liquidity damages, penalty (including any remedy deemed to constitute a penalty), right of set-off, choice of law, choice of forum, choice of venue, non-exclusivity of remedies, waiver or severability provisions contained in foregoing documents. Our services did not include financial or other non-legal advice. Finally, we undertake no responsibility for the accuracy, completeness or fairness of the Official Statement, dated April 21, 2015, or other offering material relating to the Bonds and express no opinion with respect thereto.

Based on and subject to the foregoing, and, solely with respect to the State of California High-Speed Passenger Train Bonds, Series K, also based on the High-Speed Passenger Train Bonds Validation Judgment, and in reliance thereon, as of the date hereof, we are of the following opinions:

1. The State has lawful authority for the issuance of the Bonds, and the Bonds constitute valid and binding general obligations of the State payable in accordance with the Laws from the General Fund of the State. The full faith and credit of the State are pledged to the punctual payment of the principal of and interest on the Bonds as the principal and interest become due and payable.

2. Interest on the Tax-Exempt Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the "Code"). Interest on the Tax-Exempt Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although we observe that it is included in adjusted current earnings when calculating corporate alternative minimum taxable income. Interest on the Bonds is exempt from State personal income taxes. We express no opinion regarding any other tax consequences related to the ownership or disposition of, or the amount, accrual or receipt of interest on, the Bonds.

Very truly yours,

ORRICK, HERRINGTON & SUTCLIFFE LLP

Per

**Schedule A**

**\$105,355,000**

**STATE OF CALIFORNIA  
FEDERALLY TAXABLE VARIOUS PURPOSE GENERAL OBLIGATION BONDS**

<b>Bond Act</b>	<b>Finance Committee</b>	<b>Name of Bonds (State of California)</b>	<b>Series Designation</b>	<b>Amount</b>
California Stem Cell Research and Cures Bond Act of 2004	California Stem Cell Research and Cures Finance Committee	Stem Cell Research and Cures Bonds	O	\$21,835,000
Housing and Emergency Shelter Trust Fund Act of 2002	Housing Finance Committee	Housing and Emergency Shelter Bonds	X	\$10,880,000
Kindergarten-University Public Education Facilities Bond Act of 2006	State School Building Finance Committee	Kindergarten-University Public Education Facilities Bonds	AX	\$7,700,000
Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act of 2006	Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Finance Committee	Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bonds	S	\$20,335,000
Safe, Reliable High-Speed Passenger Train Bond Act for the 21st Century	High-Speed Passenger Train Finance Committee	High-Speed Passenger Train Bonds	K	\$44,605,000

**\$987,000,000**

**STATE OF CALIFORNIA  
TAX-EXEMPT VARIOUS PURPOSE GENERAL OBLIGATION REFUNDING BONDS**

<b>Bond Act</b>	<b>Finance Committee</b>	<b>Name of Bonds (State of California)</b>	<b>Series Designation</b>	<b>Amount</b>
1988 School Facilities Bond Act	State School Building Finance Committee	School Facilities Bonds	AP	\$455,000
1990 School Facilities Bond Act	State School Building Finance Committee	School Facilities Bonds	AJ	\$685,000
1992 School Facilities Bond Act	State School Building Finance Committee	School Facilities Bonds	BG	\$4,895,000
California Clean Water, Clean Air, Safe Neighborhood Parks, and Coastal Protection Act of 2002	California Clean Water, Clean Air, Safe Neighborhood Parks, and Coastal Protection Act Finance Committee	Clean Water, Clean Air, Safe Neighborhood Parks, and Coastal Protection Bonds	AP	\$32,260,000

<b>Bond Act</b>	<b>Finance Committee</b>	<b>Name of Bonds (State of California)</b>	<b>Series Designation</b>	<b>Amount</b>
California Reading and Literacy Improvement and Public Library Construction and Renovation Bond Act of 2000	California Library Construction and Renovation Finance Committee	Library Construction and Renovation Bonds	AF	\$3,710,000
Children's Hospital Bond Act of 2004	Children's Hospital Bond Act Finance Committee	Children's Hospital Bonds	R	\$13,485,000
Class Size Reduction Kindergarten-University Public Education Facilities Bond Act of 1998	Higher Education Facilities Finance Committee	Class Size Reduction Kindergarten-University Public Education Facilities Bonds	DT	\$9,550,000
Class Size Reduction Kindergarten-University Public Education Facilities Bond Act of 1998	State School Building Finance Committee	Class Size Reduction Kindergarten-University Public Education Facilities Bonds	DS	\$92,285,000
Clean Air and Transportation Improvement Bond Act of 1990	Transportation Improvement Finance Committee	Clean Air and Transportation Improvement Bonds	CI	\$8,030,000
Clean Air and Transportation Improvement Bond Act of 1990	Transportation Improvement Finance Committee	Clean Air and Transportation Improvement Bonds	CJ	\$590,000
County Correctional Facility Capital Expenditure and Youth Facility Bond Act of 1988	1988 County Correctional Facility Capital Expenditure and Youth Facility Finance Committee	County Correctional Facility Capital Expenditure and Youth Facility Bonds	AP	\$4,680,000
Earthquake Safety and Public Buildings Rehabilitation Bond Act of 1990	Earthquake Safety and Public Buildings Rehabilitation Finance Committee	Earthquake Safety and Public Buildings Rehabilitation Bonds	AO	\$2,520,000
Higher Education Facilities Bond Act of June 1990	Higher Education Facilities Finance Committee	Higher Education Facilities Bonds	BE	\$1,145,000
Higher Education Facilities Bond Act of June 1992	Higher Education Facilities Finance Committee	Higher Education Facilities Bonds	BL	\$5,625,000
Housing and Emergency Shelter Trust Fund Act of 2002	Housing Finance Committee	Housing and Emergency Shelter Bonds	Y	\$6,110,000

<b>Bond Act</b>	<b>Finance Committee</b>	<b>Name of Bonds (State of California)</b>	<b>Series Designation</b>	<b>Amount</b>
Kindergarten-University Public Education Facilities Bond Act of 2002	Higher Education Facilities Finance Committee	Kindergarten-University Public Education Facilities Bonds	CK	\$25,235,000
Kindergarten-University Public Education Facilities Bond Act of 2002	State School Building Finance Committee	Kindergarten-University Public Education Facilities Bonds	CL	\$53,715,000
Kindergarten-University Public Education Facilities Bond Act of 2004	Higher Education Facilities Finance Committee	Kindergarten-University Public Education Facilities Bonds	BN	\$3,490,000
Kindergarten-University Public Education Facilities Bond Act of 2004	State School Building Finance Committee	Kindergarten-University Public Education Facilities Bonds	BM	\$443,675,000
New Prison Construction Bond Act of 1988	1988 Prison Construction Committee	New Prison Construction Bonds	AO	\$75,000
New Prison Construction Bond Act of 1990	1990 Prison Construction Committee	New Prison Construction Bonds	AQ	\$60,000
Public Education Facilities Bond Act of 1996	Higher Education Facilities Finance Committee	Public Education Facilities Bonds	CX	\$9,045,000
Public Education Facilities Bond Act of 1996	State School Building Finance Committee	Public Education Facilities Bonds	CW	\$59,815,000
Public Education Facilities Bond Act of 1996	State School Building Finance Committee	Public Education Facilities Bonds	CY	\$2,835,000
Safe, Clean, Reliable Water Supply Act	Safe, Clean, Reliable Water Supply Finance Committee	Safe, Clean, Reliable Water Supply Bonds	BK	\$3,115,000
Safe, Clean, Reliable Water Supply Act	Safe, Clean, Reliable Water Supply Finance Committee	Safe, Clean, Reliable Water Supply Bonds	BL	\$10,810,000
Safe Drinking Water, Clean Water, Watershed Protection, and Flood Protection Act	Safe Drinking Water, Clean Water, Watershed Protection, and Flood Protection Finance Committee	Safe Drinking Water, Clean Water, Watershed Protection, and Flood Protection Bonds	BM	\$30,430,000
Safe Neighborhood Parks, Clean Water, Clean Air, and Coastal Protection Bond Act of 2000 (the Villaraigosa-Keeley Act)	Safe Neighborhood Parks, Clean Water, Clean Air, and Coastal Protection (Villaraigosa-Keeley Act) Finance Committee	Safe Neighborhood Parks, Clean Water, Clean Air, and Coastal Protection Bonds	BE	\$52,115,000

<b>Bond Act</b>	<b>Finance Committee</b>	<b>Name of Bonds (State of California)</b>	<b>Series Designation</b>	<b>Amount</b>
School Facilities Bond Act of 1992	State School Building Finance Committee	School Facilities Bonds	BN	\$7,540,000
Seismic Retrofit Bond Act of 1996	Seismic Retrofit Finance Committee	Seismic Retrofit Bonds	BL	\$25,840,000
Seismic Retrofit Bond Act of 1996	Seismic Retrofit Finance Committee	Seismic Retrofit Bonds	BM	\$8,605,000
Water Security, Clean Drinking Water, Coastal and Beach Protection Act of 2002	Water Security, Clean Drinking Water, Coastal and Beach Protection Act of 2002 Finance Committee	Water Security, Clean Drinking Water, Coastal and Beach Protection Bonds	AS	\$64,575,000

FORM OF OPINION OF THE ATTORNEY GENERAL

[Closing Date]

**\$105,355,000**  
**STATE OF CALIFORNIA**  
**Federally Taxable Various Purpose General Obligation Bonds**

**\$987,000,000**  
**STATE OF CALIFORNIA**  
**Tax-Exempt Various Purpose General Obligation Refunding Bonds**

The Honorable John Chiang  
State Treasurer  
Sacramento, California

We have acted as counsel to the State of California (the “State”) in connection with the issuance by the State of (i) \$105,355,000 aggregate principal amount of State of California Federally Taxable Various Purpose General Obligation Bonds (the “Taxable Bonds”), and (ii) \$987,000,000 aggregate principal amount of State of California Tax-Exempt Various Purpose General Obligation Refunding Bonds (the “Tax-Exempt Bonds”). The Tax-Exempt Bonds and the Taxable Bonds, collectively referred to herein as the “Bonds,” are all dated [Closing Date], and are issued as thirty-seven (37) separate series under twenty-eight (28) bond acts, all as identified in Schedule A hereto, which is incorporated by reference. The Bonds are authorized pursuant to the respective bond acts identified in Schedule A (collectively, the “Laws”) and are issued pursuant to Chapter 4 of Part 3 of Division 4 of Title 2 of the California Government Code and to resolutions (the “Resolutions”) adopted by the respective finance committees designated under the Laws.

In such connection, we have examined the record of proceedings submitted to us relative to the issuance of the Bonds, including the Resolutions, certifications of officials of the State, the judgment entered on January 15, 2015, by the Superior Court for the State of California, County of Sacramento, in the action entitled *High-Speed Rail Authority, et al. v. All Persons Interested, etc.*, Case No. 34-2013-00140689, writ entered sub nom. *California High-Speed Rail Authority, et al. v. Superior Court* (2014) 228 Cal.App.4th 676 (the “High-Speed Passenger Train Bonds Validation Judgment”), and such other documents and matters deemed necessary by us to render the opinions set forth herein, although in doing so, we have not undertaken to verify independently and have assumed the accuracy of the factual matters represented, warranted or certified therein.

The opinions expressed herein are based upon an analysis of existing laws, regulations, rulings and court decisions and cover certain matters not directly addressed by such authorities. Such opinions may be affected by actions taken or omitted or events occurring after the date hereof and we disclaim any obligation to update this letter. We have neither undertaken to determine, nor to inform any person, whether any such actions are taken or omitted or events do occur or whether any other matters come to our attention after the date hereof. We have assumed the genuineness of all documents and signatures presented to us, the conformity to original documents and certificates of all documents and certificates

submitted to us as certified or photostatic copies, and the authenticity of the originals of such latter documents and certificates. Furthermore, we have assumed compliance with the agreements and covenants contained in the Resolutions.

Solely with respect to the State of California High-Speed Passenger Train Bonds, Series K, we have relied upon the High-Speed Passenger Train Bonds Validation Judgment.

We call attention to the fact that the rights and obligations under the Bonds and the Resolutions and their enforceability may be subject to bankruptcy, insolvency, reorganization, arrangement, fraudulent conveyance, moratorium and other laws relating to or affecting creditors' rights, to the application of equitable principles, to the exercise of judicial discretion in appropriate cases, and to the limitations contained in state law regarding legal remedies against the State. We express no opinion with respect to any indemnification, contribution, penalty, choice of law, choice of forum, choice of venue, severability or waiver provisions contained in the foregoing documents. We express no opinion as to whether interest on the Bonds is excluded from gross income for federal income tax purposes or exempt from state personal income taxes or as to any other tax consequences related to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds. Finally, we undertake no responsibility for the accuracy, completeness or fairness of the Official Statement dated April 21, 2015, or other offering material relating to the Bonds and express no opinion with respect thereto.

Based on and subject to the foregoing, and in reliance thereon, as of the date hereof, we are of the opinion that the State has lawful authority for the issuance of the Bonds, and the Bonds constitute the valid and binding general obligations of the State payable in accordance with the Laws from the General Fund of the State. The full faith and credit of the State are pledged to the punctual payment of the principal of and interest on the Bonds, as the principal and interest become due and payable.

Sincerely,

Deputy Attorney General

For     KAMALA D. HARRIS  
          Attorney General

**Schedule A**

**\$105,355,000**

**STATE OF CALIFORNIA  
FEDERALLY TAXABLE VARIOUS PURPOSE GENERAL OBLIGATION BONDS**

<b>Bond Act</b>	<b>Finance Committee</b>	<b>Name of Bonds</b>	<b>Series Designation</b>	<b>Amount</b>
California Stem Cell Research and Cures Bond Act of 2004	California Stem Cell Research and Cures Finance Committee	Stem Cell Research and Cures Bonds	O	\$21,835,000
Housing and Emergency Shelter Trust Fund Act of 2002	Housing Finance Committee	Housing and Emergency Shelter Bonds	X	\$10,880,000
Kindergarten-University Public Education Facilities Bond Act of 2006	State School Building Finance Committee	Kindergarten-University Public Education Facilities Bonds	AX	\$7,700,000
Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act of 2006	Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Finance Committee	Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bonds	S	\$20,335,000
Safe, Reliable High-Speed Passenger Train Bond Act for the 21st Century	High-Speed Passenger Train Finance Committee	High-Speed Passenger Train Bonds	K	\$44,605,000

**\$987,000,000**

**STATE OF CALIFORNIA  
TAX-EXEMPT VARIOUS PURPOSE GENERAL OBLIGATION REFUNDING BONDS**

<b>Bond Act</b>	<b>Finance Committee</b>	<b>Name of Bonds</b>	<b>Series Designation</b>	<b>Amount</b>
1988 School Facilities Bond Act	State School Building Finance Committee	School Facilities Bonds	AP	\$455,000
1990 School Facilities Bond Act	State School Building Finance Committee	School Facilities Bonds	AJ	\$685,000
1992 School Facilities Bond Act	State School Building Finance Committee	School Facilities Bonds	BG	\$4,895,000
California Clean Water, Clean Air, Safe Neighborhood Parks, and Coastal Protection Act of 2002	California Clean Water, Clean Air, Safe Neighborhood Parks, and Coastal Protection Finance Committee	Clean Water, Clean Air, Safe Neighborhood Parks, and Coastal Protection Bonds	AP	\$32,260,000

<b>Bond Act</b>	<b>Finance Committee</b>	<b>Name of Bonds</b>	<b>Series Designation</b>	<b>Amount</b>
California Reading and Literacy Improvement and Public Library Construction and Renovation Bond Act of 2000	California Library Construction and Renovation Finance Committee	Library Construction and Renovation Bonds	AF	\$3,710,000
Children's Hospital Bond Act of 2004	Children's Hospital Bond Act Finance Committee	Children's Hospital Bonds	R	\$13,485,000
Class Size Reduction Kindergarten-University Public Education Facilities Bond Act of 1998	Higher Education Facilities Finance Committee	Class Size Reduction Kindergarten-University Public Education Facilities Bonds	DT	\$9,550,000
Class Size Reduction Kindergarten-University Public Education Facilities Bond Act of 1998	State School Building Finance Committee	Class Size Reduction Kindergarten-University Public Education Facilities Bonds	DS	\$92,285,000
Clean Air and Transportation Improvement Bond Act of 1990	Transportation Improvement Finance Committee	Clean Air and Transportation Improvement Bonds	CI	\$8,030,000
Clean Air and Transportation Improvement Bond Act of 1990	Transportation Improvement Finance Committee	Clean Air and Transportation Improvement Bonds	CJ	\$590,000
County Correctional Facility Capital Expenditure and Youth Facility Bond Act of 1988	1988 County Correctional Facility Capital Expenditure and Youth Facility Finance Committee	County Correctional Facility Capital Expenditure and Youth Facility Bonds	AP	\$4,680,000
Earthquake Safety and Public Buildings Rehabilitation Bond Act of 1990	Earthquake Safety and Public Buildings Rehabilitation Finance Committee	Earthquake Safety and Public Buildings Rehabilitation Bonds	AO	\$2,520,000
Higher Education Facilities Bond Act of June 1990	Higher Education Facilities Finance Committee	Higher Education Facilities Bonds	BE	\$1,145,000
Higher Education Facilities Bond Act of June 1992	Higher Education Facilities Finance Committee	Higher Education Facilities Bonds	BL	\$5,625,000
Housing and Emergency Shelter Trust Fund Act of 2002	Housing Finance Committee	Housing and Emergency Shelter Bonds	Y	\$6,110,000
Kindergarten-University Public Education Facilities Bond Act of 2002	Higher Education Facilities Finance Committee	Kindergarten-University Public Education Facilities Bonds	CK	\$25,235,000

<b>Bond Act</b>	<b>Finance Committee</b>	<b>Name of Bonds</b>	<b>Series Designation</b>	<b>Amount</b>
Kindergarten-University Public Education Facilities Bond Act of 2002	State School Building Finance Committee	Kindergarten-University Public Education Facilities Bonds	CL	\$53,715,000
Kindergarten-University Public Education Facilities Bond Act of 2004	Higher Education Facilities Finance Committee	Kindergarten-University Public Education Facilities Bonds	BN	\$3,490,000
Kindergarten-University Public Education Facilities Bond Act of 2004	State School Building Finance Committee	Kindergarten-University Public Education Facilities Bonds	BM	\$443,675,000
New Prison Construction Bond Act of 1988	1988 Prison Construction Committee	New Prison Construction Bonds	AO	\$75,000
New Prison Construction Bond Act of 1990	1990 Prison Construction Committee	New Prison Construction Bonds	AQ	\$60,000
Public Education Facilities Bond Act of 1996	Higher Education Facilities Finance Committee	Public Education Facilities Bonds	CX	\$9,045,000
Public Education Facilities Bond Act of 1996	State School Building Finance Committee	Public Education Facilities Bonds	CW	\$59,815,000
Public Education Facilities Bond Act of 1996	State School Building Finance Committee	Public Education Facilities Bonds	CY	\$2,835,000
Safe, Clean, Reliable Water Supply Act	Safe, Clean, Reliable Water Supply Finance Committee	Safe, Clean, Reliable Water Supply Bonds	BK	\$3,115,000
Safe, Clean, Reliable Water Supply Act	Safe, Clean, Reliable Water Supply Finance Committee	Safe, Clean, Reliable Water Supply Bonds	BL	\$10,810,000
Safe Drinking Water, Clean Water, Watershed Protection, and Flood Protection Act	Safe Drinking Water, Clean Water, Watershed Protection, and Flood Protection Finance Committee	Safe Drinking Water, Clean Water, Watershed Protection, and Flood Protection Bonds	BM	\$30,430,000
Safe Neighborhood Parks, Clean Water, Clean Air, and Coastal Protection Bond Act of 2000 (the Villaraigosa-Keeley Act)	Safe Neighborhood Parks, Clean Water, Clean Air, and Coastal Protection (Villaraigosa-Keeley Act) Finance Committee	Safe Neighborhood Parks, Clean Water, Clean Air, and Coastal Protection Bonds	BE	\$52,115,000

<b>Bond Act</b>	<b>Finance Committee</b>	<b>Name of Bonds</b>	<b>Series Designation</b>	<b>Amount</b>
School Facilities Bond Act of 1992	State School Building Finance Committee	School Facilities Bonds	BN	\$7,540,000
Seismic Retrofit Bond Act of 1996	Seismic Retrofit Finance Committee	Seismic Retrofit Bonds	BL	\$25,840,000
Seismic Retrofit Bond Act of 1996	Seismic Retrofit Finance Committee	Seismic Retrofit Bonds	BM	\$8,605,000
Water Security, Clean Drinking Water, Coastal and Beach Protection Act of 2002	Water Security, Clean Drinking Water, Coastal and Beach Protection Act of 2002 Finance Committee	Water Security, Clean Drinking Water, Coastal and Beach Protection Bonds	AS	\$64,575,000

**APPENDIX E**

**AUDITED BASIC FINANCIAL STATEMENTS OF THE  
STATE OF CALIFORNIA**

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State of California  
***Comprehensive Annual  
Financial Report***

For the Fiscal Year Ended June 30, 2014



BETTY T. YEE

California State Controller's Office

**STATE OF CALIFORNIA  
COMPREHENSIVE  
ANNUAL  
FINANCIAL REPORT**

For the Fiscal Year Ended  
June 30, 2014



*Prepared by  
The Office of the State Controller*

**BETTY T. YEE**  
California State Controller

# Contents

<b>INTRODUCTORY SECTION</b>	
California State Controller's Transmittal Letter .....	iii
Certificate of Achievement for Excellence in Financial Reporting .....	ix
Principal Officials of the State of California .....	x
Organization Chart of the State of California .....	xi
<b>FINANCIAL SECTION</b>	
Independent Auditor's Report .....	2
Management's Discussion and Analysis .....	5
<b>BASIC FINANCIAL STATEMENTS</b>	
<b>GOVERNMENT-WIDE FINANCIAL STATEMENTS</b>	
Statement of Net Position .....	28
Statement of Activities .....	32
<b>FUND FINANCIAL STATEMENTS</b>	
Balance Sheet – Governmental Funds .....	36
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position .....	38
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds .....	40
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities .....	42
Statement of Net Position – Proprietary Funds .....	44
Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds .....	48
Statement of Cash Flows – Proprietary Funds .....	50
Statement of Fiduciary Net Position – Fiduciary Funds and Similar Component Units .....	54
Statement of Changes in Fiduciary Net Position – Fiduciary Funds and Similar Component Units .....	55
<b>DISCRETELY PRESENTED COMPONENT UNITS</b>	
<b>FINANCIAL STATEMENTS</b>	
Statement of Net Position – Discretely Presented Component Units .....	58
Enterprise Activity .....	
Statement of Activities – Discretely Presented Component Units – Enterprise Activity .....	62

**NOTES TO THE FINANCIAL STATEMENTS**  
 Notes to the Financial Statements – Index ..... 65  
 Notes to the Financial Statements ..... 69

**REQUIRED SUPPLEMENTARY INFORMATION**  
 Schedule of Funding Progress ..... 142  
 Infrastructure Assets Using the Modified Approach ..... 143  
 Budgetary Comparison Schedule –  
     General Fund and Major Special Revenue Funds ..... 146  
 Reconciliation of Budgetary Basis Fund Balances of the General Fund and the  
     Major Special Revenue Funds to GAAP Basis Fund Balances ..... 149  
 Notes to the Required Supplementary Information ..... 149

**COMBINING FINANCIAL STATEMENTS AND SCHEDULES –  
 NONMAJOR AND OTHER FUNDS**  
**Nonmajor Governmental Funds** ..... 155  
 Combining Balance Sheet ..... 158  
 Combining Statement of Revenues, Expenditures and Changes in Fund Balances ..... 162  
 Budgetary Comparison Schedule – Budgetary Basis ..... 166  
**Internal Service Funds** ..... 167  
 Combining Statement of Net Position ..... 168  
 Combining Statement of Revenues, Expenses and Changes in Fund Net Position ..... 172  
 Combining Statement of Cash Flows ..... 174  
**Nonmajor Enterprise Funds** ..... 179  
 Combining Statement of Net Position ..... 180  
 Combining Statement of Revenues, Expenses and Changes in Fund Net Position ..... 184  
 Combining Statement of Cash Flows ..... 186  
**Private Purpose Trust Funds** ..... 191  
 Combining Statement of Fiduciary Net Position ..... 192  
 Combining Statement of Changes in Fiduciary Net Position ..... 193  
**Fiduciary Funds and Similar Component Units – Pension and Other  
     Employee Benefit Trust Funds** ..... 195  
 Combining Statement of Fiduciary Net Position ..... 198  
 Combining Statement of Changes in Fiduciary Net Position ..... 200

**Agency Funds** ..... 203  
 Combining Statement of Fiduciary Assets and Liabilities ..... 204  
 Combining Statement of Changes in Fiduciary Assets and Liabilities ..... 206  
**Nonmajor Component Units** ..... 209  
 Combining Statement of Net Position ..... 210  
 Combining Statement of Activities ..... 214

**STATISTICAL SECTION**  
**Financial Trends** ..... 219  
 Schedule of Net Position by Component ..... 220  
 Schedule of Changes in Net Position ..... 222  
 Schedule of Fund Balances – Governmental Funds ..... 226  
 Schedule of Changes in Fund Balances – Governmental Funds ..... 228  
**Revenue Capacity** ..... 231  
 Schedule of Revenue Base ..... 232  
 Schedule of Revenue Payers by Industry/Income Level ..... 236  
 Schedule of Personal Income Tax Rates ..... 238  
**Debt Capacity** ..... 241  
 Schedule of Ratios of Outstanding Debt by Type ..... 242  
 Schedule of Ratios of General Bonded Debt Outstanding ..... 244  
 Schedule of General Obligation Bonds Outstanding ..... 246  
 Schedule of Pledged Revenue Coverage ..... 247  
**Demographic and Economic Information** ..... 251  
 Schedule of Demographic and Economic Indicators ..... 252  
 Schedule of Employment by Industry ..... 254  
**Operating Information** ..... 255  
 Schedule of Full-Time Equivalent State Employees by Function ..... 256  
 Schedule of Operating Indicators by Function ..... 258  
 Schedule of Capital Asset Statistics by Function ..... 262  
 Acknowledgements ..... 266

# Introductory Section



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**BETTY T. YEE**  
California State Controller

March 26, 2015

To the Citizens, Governor, and Members of the Legislature of the State of California:

I am pleased to submit the State of California Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2014. This report meets the requirements of Government Code section 12460 for an annual report prepared strictly in accordance with accounting principles generally accepted in the United States and contains information to help readers gain a reasonable understanding of the State's financial activities.

For the first time in five years, the State's fiscal year ended with a positive net position of \$7.3 billion for the primary government. Overall, revenues exceeded expenses by \$9.7 billion. On a cash basis, the State also ended the fiscal year with a strong positive cash balance of \$1.9 billion in the General Fund and \$1.1 billion in the Special Fund for Economic Uncertainties to meet General Fund cash needs.

California experienced a firm rebound in economic activity and success in efforts to rein in government spending. The 2014-15 Budget, enacted on June 20, 2014, advances a multiyear plan that is balanced, pays down budgetary debt from past years, saves for a rainy day, and makes wise investments in education, the environment, public safety, infrastructure, and California's extensive safety net.

The preparation of this report would not have been possible without the skill, effort, and dedication of the entire staff of the State Controller's Office. I thank them and all government departments for their assistance in providing the data necessary to prepare this report. Credit is also due to the California State Auditor and her audit staff for their continued support for maintaining the highest standards of professionalism in the management of the State's finances.

The State Controller's Office will continue to ensure the proper accounting and reporting of the State's fiscal resources, offer fiscal guidance to local governments, and uncover fraud and abuse of taxpayer dollars.

Sincerely,

Original signed by:

**BETTY T. YEE**  
California State Controller



**BETTY T. YEE**  
California State Controller

## Report Overview

The State's management assumes responsibility for the accuracy, completeness, and fairness of information presented in the CAFR, including all disclosures, based upon a comprehensive framework of internal controls established for this purpose. The internal control structure is designed to provide reasonable, but not absolute, assurance that the financial statements are free of material misstatements. The objective of these controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Legislature and Governor.

The California State Auditor has issued an unmodified opinion on the financial statements for the year ended June 30, 2014, in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States.

The State of California also is required to undergo an annual single audit in conformity with the provisions of the United States Office of Management and Budget's Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. This report is issued separately.

The Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and contains an introduction, overview, and analysis of the financial statements. The MD&A also contains information regarding California's economy for the year ending June 30, 2014, and its economic performance as of January 31, 2015, for the 2014-15 fiscal year. The MD&A complements this transmittal letter and should be read in conjunction with it.

## Profile of the State of California

The State of California was admitted to the Union on September 9, 1850. The State's population is estimated for 2014 to be nearly 39 million residents. The State's government is divided into three branches: Executive, Legislative, and Judicial. Executive power is vested in the Governor. Other members of the executive branch include the Lieutenant Governor, Attorney General, Secretary of State, State Treasurer, State Controller, Insurance Commissioner, and the State Superintendent of Public Instruction. All officers of the executive branch are elected to a four-year term. The Legislative branch of government is the State's law-making authority and is made up of two houses: the Senate and the Assembly. The Judicial branch is charged with interpreting the laws of the State of California. It provides settlement of disputes between parties in controversy; determines the guilt or innocence of those accused of violating laws, and protects the rights of Californians.

California's government includes control agencies that help to regulate internal governmental operations. The State Controller's Office, the State's independent fiscal watchdog, ensures that the State's budget is spent properly, offers fiscal guidance to local governments, and uncovers fraud and abuse of taxpayer dollars. The Department of Finance, part of the Executive branch of government, establishes fiscal policies to carry out the State's programs and serves as the Governor's chief fiscal policy advisor. The California State Auditor promotes the efficient and effective management of public funds through independent evaluations of state and local governments.

The State of California provides a wide range of services to its citizens, including social, health, and human services; kindergarten through 12th grades (K-12) and higher education; and business and transportation, consumer services, general government, and correctional programs. The State is also financially accountable for legally separate entities (component units) that provide post-secondary education programs, promote agricultural activities and financial assistance to small business, and finance coastal and inland urban waterfront restoration projects. These component units are

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separately reported in the State's financial statements. The State, through its related organizations (organizations for which the primary government is not financially accountable), provides services such as the operation of the statewide energy transmission grid; earthquake insurance for homeowners and renters; workers' compensation insurance; health insurance for individuals, families, and employees of small businesses; financing for pollution control facilities, and for acquiring, constructing, and equipping health facilities; and loans to students attending public and private nonprofit colleges and universities. The financial information of these institutions is not included in the State's financial statements.

The State Legislature approves an annual budget that contains estimates of revenues and expenditures for the ensuing fiscal year. This budget is the result of negotiations between the Governor and the Legislature. The State Controller's Office is statutorily responsible for controlling revenues due to the primary government and for expenditures of each appropriation contained in the budget. The State's annual budget is submitted no later than January 10 preceding the beginning of the fiscal year on July 1, and must be approved by the Legislature by June 15 each year. This annual budget serves as the foundation for the State's financial planning and control. Additional information on the budgetary basis of accounting can be found in Note 2, Budgetary and Legal Compliance, and in the Required Supplementary Information section of the CAFR that follows the Notes to the Financial Statements.

### Overview of the State's Economy

The State of California is ranked first in population and third in land area in the U.S., and contains some of the most renowned resources and riches in the world. It is home to the most productive agricultural counties in the nation, with more than 80,000 farms and ranches contributing more than \$44 billion annually to its agricultural industry. California has the largest and most diverse natural and cultural heritage of any state in the nation. In 2012, California's national parks generated nearly \$1.5 billion in economic benefit to the State from visitor spending. California's Gross Domestic Product (GDP) makes up more than 13% of the United States' total GDP and ranks eighth in the top ten in the world economy. The five largest sectors of California's economy in terms of jobs are retail and wholesale trade; government; professional and business services; health care and social assistance; and food services and hotels.

### Budget Outlook

#### 2014-15 Fiscal Year

The 2014-15 Budget presents a multi-year balanced budget plan, maintains a \$1.6 billion "rainy day" reserve, pays down budgetary debt, and shores up the teachers' pension system. Total resources available, including General Fund revenues and transfers, are estimated to be \$109.4 billion, with estimated expenditures of \$108 billion, resulting in a General Fund balance of \$1.4 billion at the end of the 2014-15 fiscal year.

#### 2015-16 Fiscal Year

The Governor released his proposed 2015-16 Budget on January 9, 2015, and sees maintaining a balanced budget as an ongoing challenge for the long term, requiring both fiscal restraint and prudence. The Budget proposes to end the fiscal year with \$3.4 billion in total reserves, which includes \$2.8 billion in the Budget Stabilization Account and \$534 million in the General Fund's traditional budget reserve. The Budget commits over \$60 billion for K-12 and higher education, and

an additional \$1.2 billion for adult education, career technical education, workforce investment, and apprenticeships. \$1.1 billion is appropriated for the State's flood protection, with an additional \$115 million for drought response. The Budget commits an additional \$1.2 billion to pay off loans and liabilities from Proposition 98; repays \$1 billion in deferrals to schools and community colleges; makes the final payment on \$15 billion in Economic Recovery Bonds; and repays \$533 million in mandated reimbursements to local governments. The Budget begins to address \$66 billion in deferred maintenance needs related to the State's infrastructure by appropriating \$478 million for critical deferred maintenance at universities and community colleges, state parks, prisons, hospitals, and other state facilities.

### Long-term Financial Planning

The following are some of the long-term financial planning initiatives that will impact the State's long-term financial goals.

- Proposition 98, approved by voters in November 1988, funds preschools, K-12 education, community colleges, and other state education programs. The Proposition 98 guarantee experienced volatility during the recent economic downturn, which led to significant and damaging budget reductions. On November 4, 2014, voters approved Proposition 2—the budget reserve and debt payment measure—which requires a deposit in the State Proposition 98 Rainy Day Fund under specified future conditions. The Governor's 2015-16 Budget provides \$65.7 billion in total Proposition 98 funding, an increase of 4% from the revised 2014-15 Budget. This will increase the ongoing K-12 funding to \$9,571 per student.
- The California Department of Transportation's upcoming five-year Infrastructure Plan estimates \$26.6 billion, which includes investments in state transportation systems for maintenance, preservation, and safety; and State Transportation Improvement Program projects, which include expansion of capacity on highways and rail, both of which are vital to moving passengers and freight.
- Proposition 1, approved by voters in November 2014 as the Water Quality, Supply, and Infrastructure Improvement Act of 2014, provides \$7.5 billion in general obligation bonds for water storage, water quality, flood protection, and watershed protection and restoration projects. The Bay Delta Conservation Plan (BDCP) estimates a total cost of \$24.8 billion over a 50-year term to help secure California's water supply, by building new water delivery infrastructure and operating systems to improve the ecological health of the Delta. The BDCP includes conservation measures to restore or protect approximately 145,000 acres of habitat, provide more reliable water operations, and secure water supplies for 25 million Californians and the agricultural industry.
- The California High-Speed Rail Authority is responsible for the development and construction of a high-speed passenger train service between San Francisco and Los Angeles/Anaheim, with extensions to San Diego, Sacramento, and points in-between. In addition to 800 miles of rail line, the system will include up to 24 stations, 150 miles of bridges, viaducts, and elevated structures, 35 miles of tunnels, 610 grade separations, and 510,000 square yards of retaining walls. When fully completed, the service will be accessible to more than 90% of the State's residents. The Authority assumes that \$25.4 billion from various funds, including federal, Cap and Trade, Proposition 1A bond, and other sources will be available to help accomplish its goals over the next five years.

- In 2014, the Governor signed a new funding plan to close a \$74 billion shortfall in teachers' pensions over the next three decades. The 2015-16 Budget includes \$1.4 billion to implement the second year of the plan.

- The Governor is proposing a plan to address unfunded state retiree health care benefits. The most recent valuation estimates an unfunded liability of \$72 billion exists as of June 30, 2014. Paying down the retiree health care unfunded liability is a shared responsibility between employer and employees. The administration has indicated that, as collective bargaining contracts expire, it will negotiate, with each bargaining unit, a plan to jointly fund retiree health care benefits in the future.

#### Awards

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the State of California for its comprehensive annual financial report for the fiscal year ended June 30, 2013. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.



Government Finance Officers Association

## Certificate of Achievement for Excellence in Financial Reporting

Presented to

**State of California**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**June 30, 2013**

*Jeffrey R. Egan*  
Executive Director/CEO

## Principal Officials of the State of California

### Executive Branch

Edmund G. Brown, Jr.  
Governor

Gavin Newsom  
Lieutenant Governor

Betty T. Yee  
State Controller

Kamala D. Harris  
Attorney General

John Chiang  
State Treasurer

Alex Padilla  
Secretary of State

Tom Torlakson  
Superintendent of Public Instruction

Dave Jones  
Insurance Commissioner

Board of Equalization  
George Runner, Member, First District  
Fiona Ma, Member, Second District  
Jerome E. Horton, Member, Third District  
Diane L. Harkey, Member, Fourth District

### Legislative Branch

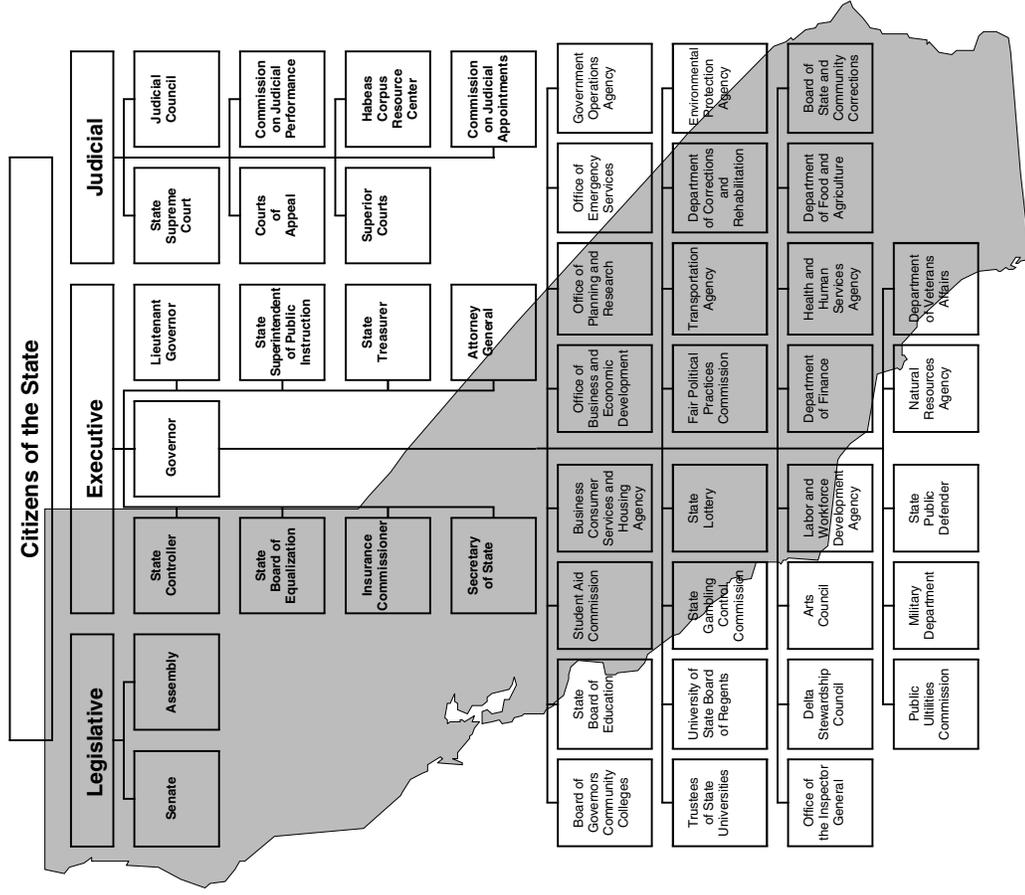
Kevin de León  
President pro Tempore, Senate

Toni G. Atkins  
Speaker of the Assembly

### Judicial Branch

Tani Cantil-Sakauye  
Chief Justice, State Supreme Court

## Organization Chart of the State of California



# Financial Section



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## Independent Auditor's Report

THE GOVERNOR AND THE LEGISLATURE OF THE  
STATE OF CALIFORNIA

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of California, as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the State's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the following:

#### Government-wide Financial Statements

- Certain enterprise funds that, in the aggregate, represent 79 percent of the assets and deferred outflows, and 30 percent of the revenues of the business-type activities.
- The University of California and the California Housing Finance Agency that represent 93 percent of the assets and deferred outflows, and 93 percent of the revenues of the discretely presented component units.

#### Fund Financial Statements

- The Safe Drinking Water State Revolving fund, that represents 15 percent of the assets and deferred outflows, and 6 percent of the additions, revenues, and other financing sources of the Environmental and Natural Resources fund, a major governmental fund.
- The following major enterprise funds: Electric Power fund, Water Resources fund, State Lottery fund, and California State University fund.
- The Golden State Tobacco Securitization Corporation, the Public Building Construction, the Public Employees' Retirement, the State Teachers' Retirement, the State Water Pollution Control, and the 1943 Veterans Farm and Home Building funds, that represent 85 percent of the assets and deferred outflows, and 58 percent of the additions, revenues and other financing sources of the aggregate remaining fund information.
- The discretely presented component units noted above.

The related financial statements were audited by other auditors whose reports have been furnished to us, and our opinions, insofar as they relate to the amounts included for those funds and entities, are based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. The financial statements of the Golden State Tobacco Securitization Corporation, the Public Building Construction, the Public Employees' Retirement, the State Lottery, the Water Resources, and the 1943 Veterans Farm and Home Building funds were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of California, as of June 30, 2014, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United State of America require that a discussion and analysis by management, schedule of funding progress, infrastructure information, budgetary comparison information, reconciliation of budgetary and GAAP-basis fund balances, and related notes be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State's basic financial statements. The introductory section, combining financial statements, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining financial statements are the responsibility of management and were derived from, and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit, the procedures performed as described above, and the reports of other auditors, the combining financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated March 19, 2015 on our consideration of the State's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the State's internal control over financial reporting and compliance.

CALIFORNIA STATE AUDITOR

*John F. Collins II*

JOHN F. COLLINS II, CPA  
Deputy State Auditor

March 19, 2015

## Management's Discussion and Analysis

The following Management's Discussion and Analysis is required supplementary information to the State of California's financial statements. It describes and analyzes the financial position of the State, providing an overview of the State's activities for the year ended June 30, 2014. We encourage readers to consider the information we present here in conjunction with the information presented in the Controller's letter of transmittal at the front of this report and in the State's financial statements and notes, which follow this section.

### Financial Highlights – Primary Government

#### Government-wide Highlights

California experienced a solid rebound in economic activity during the 2013-14 fiscal year and its financial health is clearly on the mend. The State's general revenues increased by \$7.1 billion (6.0%) over the prior year. Expenses for the State's governmental activities also increased but were less than revenues received, resulting in a \$7.8 billion increase in the governmental activities' net position and yielding the first positive net position since the 2008-09 fiscal year. Total revenues and transfers for the State's business-type activities also surpassed expenses by \$1.9 billion in fiscal year 2013-14.

**Net Position** – The primary government's net position as of June 30, 2014, was \$7.3 billion. The total net position is reduced by \$96.1 billion for net investment in capital assets and by \$29.8 billion for restricted net position, yielding a negative unrestricted net position of \$118.6 billion. Restricted net position is dedicated for specified uses and is not available to fund current activities. More than half of the negative \$118.6 billion consists of \$66.7 billion in outstanding bonded debt issued to build capital assets for school districts and other local governmental entities. The bonded debt reduces the unrestricted net position; however, local governments, not the State, own the capital assets that would offset this reduction.

#### Fund Highlights

**Governmental Funds** – As of June 30, 2014, the primary government's governmental funds reported a combined ending fund balance of \$19.8 billion, an increase of \$8.1 billion over the prior fiscal year, as restated. The unrestricted fund balance, comprised of committed, assigned, and unassigned balances, was negative \$5.1 billion. The nonspendable and restricted fund balances were \$156 million and \$24.7 billion, respectively.

**Proprietary Funds** – As of June 30, 2014, the primary government's proprietary funds reported a combined ending net position of \$5.9 billion, an increase of \$1.7 billion over the prior fiscal year, as restated. The total net position is reduced by \$2.3 billion for net investment in capital assets, expendable restrictions of \$5.2 billion, and nonexpendable restrictions of \$16 million, yielding a negative unrestricted net position of \$1.6 billion.

### Noncurrent Assets and Liabilities

As of June 30, 2014, the primary government's noncurrent assets totaled \$145.4 billion, of which \$125.1 billion is related to capital assets. State highway infrastructure assets of \$65.3 billion represent the largest portion of the State's capital assets.

The primary government's noncurrent liabilities totaled \$161.0 billion, which consists of \$79.9 billion in general obligation bonds, \$30.3 billion in revenue bonds, and \$50.8 billion in remaining noncurrent liabilities. During the 2013-14 fiscal year, the primary government's noncurrent liabilities decreased by \$3.3 billion (2.0%) from the prior fiscal year. This decrease was primarily the result of a \$4.4 billion decrease in capital lease obligations, an increase of \$3.2 billion in net other postemployment benefits obligations, a decrease of \$1.3 billion in revenue bonds payable, and a \$952 million decrease in loans payable.

### Overview of the Financial Statements

This discussion and analysis is an introduction to the section presenting the State's basic financial statements, which includes four components: (1) government-wide financial statements, (2) fund financial statements, (3) discretely presented component units financial statements, and (4) notes to the financial statements. This report also contains required supplementary information and combining financial statements and schedules.

### Government-wide Financial Statements

Government-wide financial statements are designed to provide readers with a broad overview of the State's finances. The government-wide financial statements do not include fiduciary programs and activities of the primary government and component units because fiduciary resources are not available to support state programs.

To help readers assess the State's economic condition at the end of the fiscal year, the statements provide both short-term and long-term information about the State's financial position. These statements are prepared using the economic resources measurement focus and the accrual basis of accounting, similar to methods used by most businesses. These statements take into account all revenues and expenses connected with the fiscal year, regardless of when the State received or paid the cash. The government-wide financial statements include two statements: the Statement of Net Position and the Statement of Activities.

- The *Statement of Net Position* presents all of the State's financial and capital resources in a format in which assets and deferred outflows of resources equal liabilities and deferred inflows of resources, plus net position. Over time, increases or decreases in net position indicate whether the financial position of the State is improving or deteriorating.
- The *Statement of Activities* presents information showing how the State's net position changed during the most recent fiscal year. The State reports changes in net position as soon as the event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, this statement reports revenues and expenses for some items that will result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave). This statement also presents a comparison between direct expenses and program revenues for each function of the State.

The government-wide financial statements separate into different columns the three types of state programs and activities: governmental activities, business-type activities, and component units.

- *Governmental activities* are mostly supported by taxes, such as personal income and sales and use taxes, and intergovernmental revenues, primarily federal grants. Most services and expenses normally associated with state government fall into this activity category, including general government, education (public kindergarten through 12th grade [K-12] schools and institutions of higher education), health and human services, resources, state and consumer services, business and transportation, correctional programs, and interest on long-term debt.
- *Business-type activities* typically recover all or a significant portion of their costs through user fees and charges to external users of goods and services. The business-type activities of the State of California include providing unemployment insurance programs, providing housing loans to California veterans, providing water to local water districts, providing services to California State University students, selling California State Lottery tickets, and selling electric power. These activities are carried out with minimal financial assistance from the governmental activities or general revenues of the State.
- *Component units* are organizations that are legally separate from the State, but are at the same time related to the State financially (i.e., the State is financially accountable for them) or the nature of their relationship with the State is so significant that their exclusion would cause the State's financial statements to be misleading or incomplete. The State's financial statements include the information for blended, fiduciary, and discretely presented component units.
  - *Blended component units*, although legally separate entities, are in substance a part of the primary government's operations. Therefore, for reporting purposes, the State integrates data from blended component units into the appropriate funds. The Golden State Tobacco Securitization Corporation and certain building authorities are blended component units of the State and are included in governmental activities.
  - *Fiduciary component units* are legally separate from the primary government but, due to their fiduciary nature, are included with the primary government's fiduciary funds. The California Public Employees' Retirement System and the California State Teachers' Retirement System are fiduciary component units that are included with the State's pension and other employee benefit trust funds, which are not included in the government-wide financial statements.
  - *Discretely presented component units* are legally separate from the primary government and provide services to entities and individuals outside the primary government. The activities of discretely presented component units are presented in a single column in the government-wide financial statements.

Most component units prepare their own separately issued financial statements. For information regarding obtaining the financial statements of the individual component units, refer to Note 1A, Reporting Entity.

## Fund Financial Statements

Fund financial statements are provided for governmental funds, proprietary funds, fiduciary funds and similar component units, and discretely presented component units. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The State of California, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal and contractual requirements. Following are general descriptions of the three types of funds:

- *Governmental funds* are used to account for essentially the same functions that are reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on short-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's short-term financing requirements. This approach is known as the *flow of current financial resources measurement* focus and the *modified accrual basis of accounting*. These governmental fund statements provide a detailed short-term view of the State's finances, enabling readers to determine whether adequate financial resources exist to meet the State's current needs.

Because governmental fund financial statements provide a narrower focus than do government-wide financial statements, it is useful to compare governmental fund statements to the governmental activities information presented in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's short-term financing decisions. Reconciliations located on the pages immediately following the fund statements show the differences between the government-wide statements and the governmental fund Balance Sheet and the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances. Primary differences between the government-wide and fund statements relate to noncurrent assets, such as land and buildings, and noncurrent liabilities, such as bonded debt and amounts owed for compensated absences and capital lease obligations, which are reported in the government-wide statements but not in the fund-based statements.

- *Proprietary funds* show activities that operate more like those found in the private sector. The State of California has two proprietary fund types: enterprise funds and internal service funds.
  - *Enterprise funds* record activities for which a fee is charged to external users; they are presented as business-type activities in the government-wide financial statements.
  - *Internal service funds* accumulate and allocate costs internally among the State of California's various functions. For example, internal service funds provide public building construction, information technology, printing, fleet management, and architectural services primarily for state departments. As a result, their activity is considered governmental.
- *Fiduciary funds* account for resources held for the benefit of parties outside the State. Fiduciary funds and the activities of fiduciary component units are not reflected in the government-wide financial statements because the resources of these funds are not available to support State of California programs. The accounting used for fiduciary funds and similar component units is similar to that used for proprietary funds.

## Discretely Presented Component Units Financial Statements

The State has financial accountability for discretely presented component units, which have certain independent qualities and operate in a similar manner as private-sector businesses. The activities of the discretely presented component units are classified as enterprise activities.

### Notes to the Financial Statements

The notes to the financial statements in this publication provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements, which describe particular accounts in more detail, are located immediately following the discretely presented component units' financial statements.

### Required Supplementary Information

A section of required supplementary information follows the notes to the basic financial statements in this publication. This section includes a schedule of funding progress for certain pension and other postemployment benefit trust funds, information on infrastructure assets based on the modified approach, a budgetary comparison schedule, and a reconciliation of the budgetary basis and the GAAP basis fund balances for the major governmental funds presented in the governmental fund financial statements.

### Combining Financial Statements and Schedules

The Combining Financial Statements and Schedules – Nonmajor and Other Funds section presents combining statements that provide separate financial statements for nonmajor governmental funds, nonmajor proprietary funds, fiduciary funds, and nonmajor component units. The basic financial statements present only summary information for these activities.

### Government-wide Financial Analysis

#### Net Position

The primary government's combined net position (governmental and business-type activities) increased by more than 409%, from a negative \$2.4 billion, as restated at June 30, 2013, to a positive \$7.3 billion a year later.

The primary government's \$96.1 billion net investment in capital assets, such as land, buildings, equipment, and infrastructure (roads, bridges, and other immovable assets) comprise a significant portion of its net position. This amount of capital assets is net of any outstanding debt used to acquire those assets. The State uses capital assets when providing services to citizens; consequently, these assets are not available for future spending. Although the State's investment in capital assets is reported net of related debt, the resources needed to repay this debt must come from other sources because the State cannot use the capital assets to pay off the liabilities.

Another \$29.8 billion of the primary government's net position represents resources that are externally restricted as to how they may be used, such as resources pledged to debt service. Internally imposed earmarking of resources is not presented in this publication as restricted net position. As of June 30, 2014, governmental activities reported an unrestricted net deficit of \$116.9 billion and business-type activities showed an unrestricted net deficit of \$1.7 billion.

A large portion of the unrestricted net deficit of governmental activities consists of \$66.7 billion in outstanding bonded debt issued to build capital assets for school districts and other local governmental entities. Because the State does not own these capital assets, neither the assets nor the related bonded debt is included in the portion of net position reported as "net investment in capital assets." Instead, the bonded debt is reported as a noncurrent liability that increases the State's unrestricted net position deficit. The State can expect continued deficits in the unrestricted net position of governmental activities as long as it has significant outstanding obligations for school districts and other local governmental entities.

Table 1 presents condensed financial information derived from the Statement of Net Position for the primary government.

	Governmental Activities		Business-Type Activities		Total
	2014	2013	2014	2013	
<b>ASSETS</b>					
Current and other assets	\$ 70,798	\$ 55,358	\$ 24,345	\$ 34,996	\$ 95,143
Capital assets	116,369	108,668	8,735	9,959	125,104
<b>Total assets</b>	<b>187,167</b>	<b>164,026</b>	<b>33,080</b>	<b>44,955</b>	<b>220,247</b>
<b>DEFERRED OUTFLOWS</b>					
OF RESOURCES	986	911	242	480	1,228
Total assets and deferred outflows of resources	\$ 188,153	\$ 164,937	\$ 33,322	\$ 45,435	\$ 221,475
<b>LIABILITIES</b>					
Noncurrent liabilities	\$ 137,522	\$ 128,052	\$ 23,506	\$ 36,282	\$ 161,028
Other liabilities	48,456	44,863	3,676	4,616	52,132
<b>Total liabilities</b>	<b>185,978</b>	<b>172,915</b>	<b>27,182</b>	<b>40,898</b>	<b>213,160</b>
<b>DEFERRED INFLOWS</b>					
OF RESOURCES	171	159	823	471	994
Total liabilities and deferred inflows of resources	\$ 186,149	\$ 173,074	\$ 28,005	\$ 41,369	\$ 214,154
<b>NET POSITION</b>					
Net investment in capital assets	94,001	84,931	2,066	1,719	96,067
Restricted	24,951	24,316	4,913	5,172	29,488
Unrestricted	(116,948)	(117,384)	(1,662)	(2,825)	(118,610)
<b>Total net position (deficit)</b>	<b>2,004</b>	<b>(8,137)</b>	<b>5,317</b>	<b>4,066</b>	<b>7,321</b>
Total liabilities, deferred inflows of resources, and net position	\$ 188,153	\$ 164,937	\$ 33,322	\$ 45,435	\$ 221,475

**Changes in Net Position**

The expenses of the primary government totaled \$237.1 billion for the year ended June 30, 2014. Of this amount, \$120.5 billion (50.8%) was funded with program revenues (charges for services or program-specific grants and contributions), leaving \$116.6 billion to be funded with general revenues (mainly taxes). The primary government's general revenues of \$126.3 billion exceeded net unfunded expenses by \$9.7 billion, resulting in a positive net position for the first time in five years.

Table 2 presents condensed financial information derived from the Statement of Activities for the primary government.

**Table 2**  
**Changes in Net Position – Primary Government**  
Years ended June 30, 2014 and 2013  
(amounts in millions)

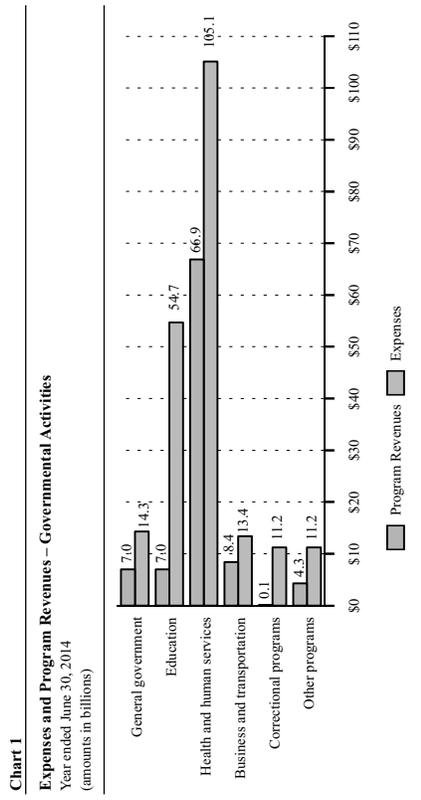
	Governmental Activities		Business-Type Activities		Total
	2014	2013	2014	2013	
<b>REVENUES</b>					
Program Revenues:					
Charges for services	\$ 22,274	\$ 23,102	\$ 25,284	\$ 28,379	\$ 51,481
Operating grants and contributions	69,861	60,944	1,491	1,323	71,352
Capital grants and contributions	1,516	1,669	81	142	1,597
General Revenues:					
Taxes	125,812	118,645	—	—	125,812
Investment and interest	81	57	—	—	81
Miscellaneous	488	552	—	—	488
<b>Total revenues</b>	<b>220,032</b>	<b>204,969</b>	<b>26,856</b>	<b>29,844</b>	<b>234,813</b>
<b>EXPENSES</b>					
Program Expenses:					
General government	14,292	15,390	—	—	14,292
Education	54,720	50,586	—	—	54,720
Health and human services	105,037	94,070	—	—	105,037
Resources	5,855	5,671	—	—	5,855
State and consumer services	590	1,475	—	—	590
Business and transportation	13,427	12,836	—	—	13,427
Correctional programs	11,235	10,082	—	—	11,235
Interest on long-term debt	4,699	4,350	—	—	4,699
Electric Power	—	—	835	488	835
Water Resources	—	—	983	1,127	983
Public Buildings Construction	—	—	—	410	410
State Lottery	—	—	5,079	4,499	5,079
Unemployment Programs	—	—	13,673	17,599	13,673
California State University	—	—	6,545	6,197	6,545
Other enterprise programs	—	—	143	140	143
<b>Total expenses</b>	<b>209,855</b>	<b>194,460</b>	<b>27,258</b>	<b>30,460</b>	<b>237,113</b>
<b>Excess (deficiency) before transfers</b>	<b>10,177</b>	<b>10,509</b>	<b>(402)</b>	<b>(616)</b>	<b>9,893</b>
Transfers	(2,296)	(1,998)	2,296	1,998	—
Special item	(55)	(27)	—	—	(82)
Change in net position	7,826	8,511	1,867	1,382	9,693
<b>Net position, beginning (restated)</b>	<b>(5,822)</b>	<b>(16,648)</b>	<b>3,450</b>	<b>2,684</b>	<b>(2,372)</b>
<b>Net position (deficits), ending</b>	<b>\$ 2,004</b>	<b>\$ (8,137)</b>	<b>\$ 5,317</b>	<b>\$ 4,066</b>	<b>\$ 7,321</b>

**Governmental Activities**

Governmental activities' expenses, transfers, and a special item totaled \$212.2 billion. Program revenues totaling \$93.7 billion, including \$71.4 billion received in federal grants, funded 44.1% of expenses and transfers, leaving \$118.5 billion to be funded with general revenues (mainly taxes). General revenues for governmental activities totaled \$126.3 billion, and the governmental activities' total restated net deficit

position of \$5.8 billion at the end of fiscal year 2012-13 improved to a positive net position of \$2.0 billion for the year ended June 30, 2014, an increase of \$7.8 billion (134.4%).

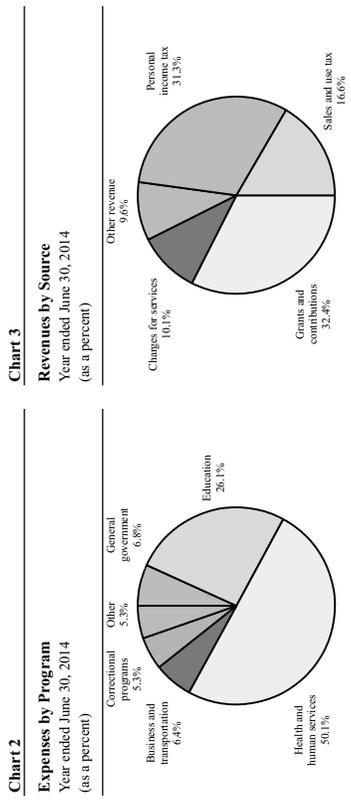
Chart 1 presents a comparison of governmental activities' expenses by program, with related revenues.



For the year ended June 30, 2014, total state tax revenues collected for governmental activities increased by \$6.6 billion (5.8%) over the prior year. Personal income taxes increased by \$1.3 billion (1.9%) as a result of California's stronger job market; the continued effect of Proposition 30, which increased personal income tax on earnings above \$250,000; increased capital gains taxes from a strong stock market; and increasing home prices. Sales and use tax revenue increased by \$2.6 billion (7.8%) due to the 0.25% increase in the State's sales tax effective on January 1, 2013, and increased consumer spending caused by increased consumer confidence in the improving economy and a reduction in the unemployment rate. Corporate taxes increased by \$1.8 billion (24.9%) due to the State's ongoing economic recovery as well as the passage of Proposition 39, which required multistate corporations to calculate their California income tax liability on the percentage of their sales in California.

Overall expenses for governmental activities increased by \$15.4 billion (7.9%) over the prior year. The largest increase of expenditures, \$11.0 billion (11.7%), occurred in health and human services programs, the majority of which is attributable to the Department of Health Care Services, which administers the State's Medi-Cal program. The growth in spending for health and human services was due to an increased Medi-Cal caseload, the increased utilization of health care services, the rising costs of those services, and the added costs associated with implementing the Patient Protection and Affordable Care Act—also known as federal health care reform. State and consumer services expenses decreased by \$886 million (60.0%) largely due to the shift of certain state and consumer services expenses to general government as a result of the Governor's Reorganization Plan No. 2.

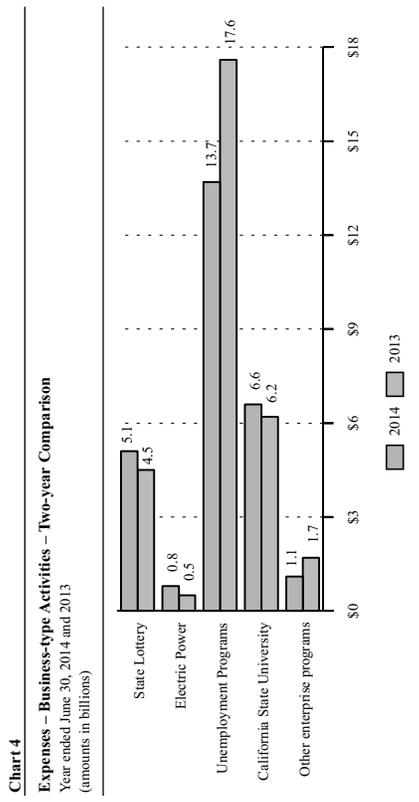
Charts 2 and 3 present the percentage of total expenses for each governmental activities program and the percentage of total revenues by source.



**Business-type Activities**

Business-type activities' expenses totaled \$27.3 billion. Program revenues of \$26.9 billion, primarily generated from charges for services, and \$2.3 billion in transfers were sufficient to cover these expenses. Consequently, the business-type activities' total net position increased by \$1.9 billion, or 54.1%, during the year ended June 30, 2014.

Chart 4 presents a two-year comparison of the expenses of the State's business-type activities.



## Fund Financial Analysis

The State's governmental funds had an \$8.1 billion increase in fund balance over the prior year's restated ending fund balance. Proprietary funds' net position increased by \$1.9 billion for the fiscal year 2013-14, of which \$1.5 billion was in the Unemployment Programs Fund, reducing its net position deficit to \$2.7 billion.

### Governmental Funds

The governmental funds' Balance Sheet reported \$74.3 billion in assets, \$54.6 billion in liabilities and deferred inflows of resources, and \$19.8 billion in fund balance as of June 30, 2014. Total assets of governmental funds increased by 15.8%, while total liabilities increased by 5.1%, resulting in a total fund balance increase of \$8.1 billion (69.2%) over the prior fiscal year.

Within the governmental funds' total fund balance, \$156 million is classified as nonspendable because this amount consists of long-term interfund receivables and loans receivable, or due to legal or contractual requirements. Additionally, \$24.7 billion is classified as restricted for specific programs by external constraints such as debt covenants and contractual obligations, or by constitutional provisions or enabling legislation. Furthermore, of the total fund balance, \$3.0 billion is classified as committed for specific purposes and \$19 million is classified as assigned for specific purposes. The unassigned balance of the governmental funds is a negative \$8.1 billion.

The Statement of Revenues, Expenditures and Changes in Fund Balances of the governmental funds reported \$219.9 billion in revenues, \$218.3 billion in expenditures, and a net \$6.6 billion in receipts from other financing sources. The ending fund balance of the governmental funds for the year ended June 30, 2014, was \$19.8 billion, an \$8.1 billion increase over the prior year's restated ending fund balance of \$11.7 billion. The primary reason for the increase in fund balance was an increase in the year-end balances of cash reserves and receivables, primarily from tax revenue and federal grants.

Personal income taxes, which account for 54.6% of tax revenues and 31.3% of total governmental fund revenues, increased by \$1.3 billion over the prior fiscal year. Sales and use taxes, which account for 28.9% of tax revenues and 16.6% of total governmental fund revenues, increased by \$2.5 billion over the prior fiscal year. Corporation taxes, which account for 7.3% of tax revenues and 4.2% of total governmental fund revenues, increased by \$2.0 billion over the prior fiscal year. Governmental fund expenditures increased by \$16.2 billion over the prior fiscal year, primarily for education and health and human services. General obligation bonds and commercial paper of \$5.1 billion were issued during the 2013-14 fiscal year, an increase of \$1.0 billion over the prior fiscal year.

The State's major governmental funds are the General Fund, the Federal Fund, the Transportation Fund, and the Environmental and Natural Resources Fund. The General Fund ended the fiscal year with a fund deficit of \$7.4 billion. The Federal Fund, the Transportation Fund, and the Environmental and Natural Resources Fund ended the fiscal year with fund balances of \$212 million, \$7.5 billion, and \$7.6 billion, respectively. The nonmajor governmental funds ended the fiscal year with a total fund balance of \$11.9 billion.

*General Fund:* As shown on the Balance Sheet, the General Fund (the State's main operating fund) ended the fiscal year with assets of \$19.4 billion; liabilities and deferred inflows of resources of \$26.9 billion; and nonspendable, restricted, and committed fund balances of \$129 million, \$394 million, and \$125 million, respectively, leaving the General Fund with a negative unassigned fund balance of \$8.1 billion. Total assets of the General Fund increased by \$3.8 billion (24.1%) over the prior fiscal year, while the total liabilities and deferred inflows of resources of the General Fund decreased by \$3.0 billion (10.2%). Total net fund deficit balance decreased by \$7.6 billion (50.6%).

As shown on the Statement of Revenues, Expenditures, and Changes in Fund Balances, the General Fund had an excess of revenues over expenditures of \$8.9 billion (\$104.2 billion in revenues and \$95.3 billion in expenditures). Approximately 95.1% of General Fund revenue (\$99.1 billion) is derived from the State's largest three taxes—personal income taxes (\$67.6 billion), sales and use taxes (\$22.3 billion), and corporation taxes (\$9.2 billion). As a result of fund classifications made to comply with governmental accounting standards, a total of \$244 million in revenue, essentially all from unemployment programs, is included in the General Fund. These revenues are not considered General Fund revenues for any budgetary purposes or for the State's Budgetary/Legal Basis Annual Report.

During the 2013-14 fiscal year, total General Fund revenue increased by \$4.8 billion (4.8%). The increase is a result of increases in corporation taxes of \$2.0 billion (27.3%), sales and use taxes of \$1.9 billion (9.1%), and personal income taxes of \$1.4 billion (2.1%).

General Fund expenditures increased by \$5.2 billion (5.8%). The largest increases were in education and health and human services expenditures, which were up \$3.9 billion and \$961 million, respectively. The General Fund's deficit for the year ended June 30, 2014, was \$7.4 billion, a decrease of \$7.6 billion from the prior year's restated ending fund deficit of \$15.1 billion.

*Federal Fund:* This fund reports federal grant revenues and related expenditures to support the grant programs. The largest of these programs is for health and human services, which accounted for \$58.1 billion (82.4%) of the total \$70.5 billion in Federal Fund expenditures. The Medical Assistance program and the Temporary Assistance for Needy Families program are included in this program area. Education programs also constituted a large part of the Federal Fund expenditures, amounting to \$6.9 billion (9.8%). The Federal Fund's revenue increased by \$8.8 billion, which was approximately the same amount of the increase in combined expenditures and transfers, resulting in only a \$14 million fund balance increase from the prior year's ending fund balance of \$198 million.

*Transportation Fund:* This fund accounts for fuel taxes, bond proceeds, and other revenues used primarily for highway and passenger rail maintenance and construction. The Transportation Fund's revenues increased by 7.0% and expenditures increased by 10.4%. Other financing sources provided net receipts of \$2.2 billion. The Transportation Fund ended the fiscal year with a \$7.5 billion fund balance, an increase of \$236 million over the prior year.

*Environmental and Natural Resources Fund:* This fund accounts for fees, bond proceeds, and other revenues that are used for maintaining the State's natural resources and improving the environmental quality of its air, land, and water. Other financing sources provided net receipts of \$640 million. The Environmental and Natural Resources Fund ended the fiscal year with a \$7.6 billion fund balance, a decrease of \$187 million (2.4%) from the prior year.

### Proprietary Funds

During the fiscal year, the Public Buildings Construction Fund was reclassified from an enterprise fund to an internal service fund, causing restated beginning net positions and large differences in lease receivables, revenue bonds payable, and related revenues and expenses for both fund types.

*Enterprise Funds:* The total net position of the enterprise funds at June 30, 2014, was \$5.3 billion—\$1.9 billion greater than the prior year's restated ending net position of \$3.4 billion. The Unemployment Programs Fund had a decrease in its deficit net position of \$1.5 billion, while the California State University Fund and nonmajor enterprise funds increased their net positions by \$264 million and \$111 million, respectively.

As shown on the Statement of Net Position of proprietary funds, total assets and deferred outflows of resources of the enterprise funds was \$33.7 billion as of June 30, 2014. Of this amount, current assets totaled \$11.2 billion, noncurrent assets totaled \$22.3 billion, and deferred outflows of resources totaled \$242 million. The total liabilities and deferred inflows of resources of the enterprise funds was \$28.4 billion. The largest liabilities of the enterprise funds are \$13.0 billion of revenue bonds payable and \$7.6 billion of noncurrent loans payable. During the 2013-14 fiscal year, the State reduced the balance of the loans from the U.S. Department of Labor that covered prior year deficits in the Unemployment Programs Fund, by \$952 million, leaving a balance of \$7.6 billion as of June 30, 2014.

Total net position consisted of four segments: net investment in capital assets of \$2.1 billion, a nonexpendable restricted net position of \$1.6 billion, a restricted expendable net position of \$4.9 billion, and an unrestricted net deficit of \$1.7 billion.

As shown on the Statement of Revenues, Expenses, and Changes in Fund Net Position of proprietary funds, the enterprise funds ended the year with operating revenues of \$24.2 billion, operating expenses of \$24.7 billion, and net revenues from other transactions of \$49 million. The largest sources of operating revenue were unemployment and disability insurance receipts of \$15.2 billion in the Unemployment Programs Fund, and lottery ticket sales of \$5.0 billion collected by the State Lottery Fund. The unemployment and disability insurance receipts in the Unemployment Programs Fund decreased by \$3.4 billion from \$18.6 billion in the prior fiscal year. These receipts came primarily from the federal government unemployment account to pay unemployment and disability benefits. The largest operating expenses were distributions of \$13.4 billion to beneficiaries by the Unemployment Programs Fund, and personal services of \$4.0 billion by the California State University Fund.

**Internal Service Funds:** The total net position of the internal service funds was \$547 million as of June 30, 2014. The net position consists of three segments: net investment in capital assets of \$245 million, restricted net position of \$287 million, and unrestricted net position of \$15 million.

**Fiduciary Funds**

The State of California has four types of fiduciary funds: private purpose trust funds, pension and other employee benefit trust funds, investment trust funds, and agency funds. The private purpose trust funds ended the fiscal year with net position of \$6.1 billion. The pension and other employee benefit trust funds ended the fiscal year with net position of \$510.2 billion. The State's only investment trust fund, the Local Agency Investment Fund, ended the fiscal year with net position of \$21.1 billion. Agency funds act as clearing accounts and thus do not have a net position.

For the year ended June 30, 2014, the fiduciary funds' combined net position was \$537.5 billion, a \$67.9 billion increase over the prior year net position. The net position increased primarily because contributions received and investment income in pension and other employee benefit trust funds exceeded payments made to participants.

**General Fund Budget Highlights**

The original General Fund budget of \$95.3 billion was increased by \$4.1 billion. This increase is mainly comprised of funding augmentations for health and human services, education, and correctional programs. The increase in health and human services program funding is primarily due to the implementation of the Patient Protection and Affordable Care Act, as well as caseload increases and augmentations for program contingencies. The Proposition 98 minimum guarantee increased education funding as the result of increased General Fund revenue in the 2013-14 fiscal year. The augmentation of correctional programs was authorized by the California Community Corrections Performance Incentive Act for the purpose of providing

probation-failure-reduction incentive payments and high-performance grants. During fiscal year 2013-14, the General Fund actual budgetary basis expenditures were \$98.0 billion, or \$1.4 billion less than the final budgeted amount of \$99.4 billion.

Table 3 presents a summary of the General Fund original and final budgets.

**Table 3**

**General Fund Original and Final Budgets**

Year ended June 30, 2014  
(amounts in millions)

	Original	Final	Increase
<b>Budgeted amounts</b>			
State and consumer services.....	\$ 14	\$ 14	\$ —
Business and transportation.....	91	91	—
Resources.....	1,109	1,263	154
Health and human services.....	27,518	29,390	1,872
Correctional programs.....	8,610	9,349	739
Education.....	48,409	49,570	1,161
General government:			
Tax relief.....	422	425	3
Debt service.....	4,801	4,801	—
Other general government.....	4,328	4,478	150
<b>Total.....</b>	<b>\$ 95,302</b>	<b>\$ 99,381</b>	<b>\$ 4,079</b>

**Capital Assets and Debt Administration**

**Capital Assets**

The State's investment in capital assets for its governmental and business-type activities as of June 30, 2014, amounted to \$125.1 billion (net of accumulated depreciation/amortization). The State's capital assets include land, state highway infrastructure, collections, buildings and other depreciable property, intangible assets, and construction in progress. The buildings and other depreciable property account includes buildings, improvements other than buildings, equipment, certain infrastructure assets, certain books, and other capitalized and depreciable property. Intangible assets include computer software, land use rights, patents, copyrights, and trademarks. Infrastructure assets are items that normally are immovable, such as roads and bridges, and can be preserved for a greater number of years than can most capital assets.

As of June 30, 2014, the State's capital assets increased \$6.5 billion over the prior fiscal year. The majority of this increase occurred in buildings and other depreciable property, and construction in progress. Included in the capital assets increase is a \$2.2 billion beginning balance restatement, primarily for understated state highway infrastructure construction in progress.

Note 7, Capital Assets, includes additional information on the State's capital assets.

Table 4 presents a summary of the primary government's capital assets for governmental and business-type activities.

**Table 4**  
**Capital Assets**  
June 30, 2014  
(amounts in millions)

	Governmental Activities	Business-type Activities	Total
Land.....	\$ 18,258	\$ 222	\$ 18,480
State highway infrastructure.....	65,269	—	65,269
Collections – nondepreciable.....	23	7	30
Buildings and other depreciable property.....	27,554	11,738	39,292
Intangible assets – amortizable.....	1,091	336	1,427
Less: accumulated depreciation/amortization.....	(12,150)	(4,581)	(16,731)
Construction in progress.....	14,858	764	15,622
Intangible assets – nonamortizable.....	1,466	249	1,715
<b>Total</b> .....	<b>\$ 116,369</b>	<b>\$ 8,735</b>	<b>\$ 125,104</b>

**Modified Approach for Infrastructure Assets**

The State has elected to use the modified approach for capitalizing infrastructure assets of the state highway system (state roadways and bridges). Under the modified approach, the State does not report depreciation expense for its roads and bridges but capitalizes all costs that add to their capacity and efficiency. All maintenance and preservation costs are expensed and not capitalized. Under the modified approach, the State maintains an asset management system to demonstrate that the infrastructure is preserved at or above established condition levels. During the 2013-14 fiscal year, the actual amount spent on preservation was 29.6% of the estimated budgeted amount needed to maintain the infrastructure assets at the established condition levels. Although the amount spent fell short of the budgeted amount, the assessed condition of the State's bridges and roadways is better than the established condition baselines. The State is responsible for maintaining 49,718 lane miles and 13,120 bridges.

The Required Supplementary Information includes additional information on how the State uses the modified approach for infrastructure assets; it also presents the established condition standards, condition assessments, and preservation costs.

**Debt Administration**

The State's largest long-term obligations are its bonded debt. At June 30, 2014, the primary government total bonded debt outstanding of \$115.9 billion. Of this amount, \$84.0 billion (72.5%) represents general obligation bonds, which are backed by the full faith and credit of the State. Included in the \$84.0 billion of general obligation bonds is \$4.6 billion of Economic Recovery bonds that are secured by a pledge of revenues derived from dedicated sales and use taxes. The current portion of general obligation bonds outstanding is \$4.0 billion and the long-term portion is \$80.0 billion. The remaining \$31.9 billion (27.5%) of bonded debt outstanding represents revenue bonds, which are secured solely by specified revenue sources. The current portion of revenue bonds outstanding is \$1.6 billion and the long-term portion is \$30.3 billion. During the fiscal year, the State issued \$5.9 billion in new general obligation bonds for transportation projects, housing

and emergency shelters, stem cell research, children's hospitals, various water and flood control projects, and to refund previously outstanding general obligation bonds and commercial paper.

Table 5 presents a summary of all the primary government's long-term obligations for governmental and business-type activities.

**Table 5**  
**Long-term Obligations**  
June 30, 2014  
(amounts in millions)

	Governmental Activities	Business-type Activities	Total
<b>Government-wide noncurrent liabilities</b>			
General obligation bonds.....	\$ 79,287	\$ 617	\$ 79,904
Revenue bonds payable.....	18,270	12,070	30,340
Net other postemployment benefits obligation.....	18,617	628	19,245
Mandated cost claims payable.....	7,715	—	7,715
Loans payable.....	—	7,633	7,633
Compensated absences payable.....	3,751	183	3,934
Workers compensation benefits payable.....	3,291	3	3,294
Net pension obligation.....	3,238	—	3,238
Capital lease obligations.....	200	1,180	1,380
Certificates of participation and commercial paper.....	589	51	640
Other noncurrent liabilities.....	2,563	1,141	3,704
<b>Total noncurrent liabilities</b> .....	<b>137,521</b>	<b>23,306</b>	<b>161,027</b>
Current portion of long-term obligations.....	5,807	1,931	7,738
<b>Total long-term obligations</b> .....	<b>\$ 143,328</b>	<b>\$ 25,437</b>	<b>\$ 168,765</b>

During the year ended June 30, 2014, the primary government's total long-term obligations increased by \$2.9 billion over the prior year's restated balance. The prior year balance was restated primarily for the elimination of the governmental activities' capital lease obligation for lease-purchase agreements between the State Public Works Board, and governmental funds when the Public Buildings Construction Fund was reclassified from an enterprise fund (business-type activity) to an internal service fund (governmental activity). Net other postemployment benefits obligation increased the most (\$3.2 billion) during the fiscal year, but other notable increases occurred in state-mandated cost claims payable (\$1.1 billion) and general obligation bonds payable (\$717 million). The net other postemployment benefits obligation increased because the State does not fully fund the annual cost of these benefits. The largest decreases were in revenue bonds payable (\$1.4 billion) and loans payable to the U.S. Department of Labor for prior year shortfalls in the unemployment program (\$952 million).

Note 10, Long-term Obligations, and Notes 11 through 16 include additional information on the State's long-term obligations.

In August 2013, Fitch raised the State's general obligation rating to "A" from "A-," citing the State's institutional changes to fiscal management and its ongoing economic and revenue recovery. In June 2014, Moody's raised the State's general obligation rating to "Aa3" from "A1", citing the State's rapidly improving financial position, high but declining debt metrics, adjusted net pension liability ratios that are close to the state median, strong liquidity, and robust employment growth. During the 2013-14 fiscal year, the rating from Standard and Poor's remained unchanged at "A".

## Economic Condition and Future Budgets

### The Economy for the Year Ending June 30, 2014

The U.S. economy completed its fifth year of recovery as California ended its fiscal year on June 30, 2014. National economic growth was somewhat erratic, with a difficult winter quarter followed by a solid spring rebound. The U.S. real gross domestic product (GDP) had a moderate 2.5% increase over the 12 months spanning the State's fiscal year.

California's income growth outperformed the nation in the 2013-14 fiscal year. The State's total personal income increased 3.5% during the fiscal year versus the 2.6% increase the nation experienced. As personal income grew, consumer spending increased, as substantiated by the 6.6% increase in auto registrations, for a total of 1.7 million registered vehicles for the 12 months ended June 30, 2014.

The State's real estate market showed signs of stabilizing at the end of the fiscal year compared to the market a year earlier, in which it was common for multiple offers to be made on a property and for it to be sold for more than its list price. As of June 2014, prices were significantly higher, 6.6% over the prior year, but sales were down by about 5%. Homebuilding in California picked up substantially, as permits issued during the fiscal year increased approximately 12%, to more than 82,000 units. Similarly, nonresidential building rebounded during the fiscal year; the value of nonresidential permits increased 44% to \$23 billion. Retail stores, hotels, amusement parks, offices, and renovations contributed to the large increase.

California's job market both illustrated the State's recovery and contributed to it during the fiscal year. In June 2014, nonfarm employment surpassed its pre-recession high. With a 12-month gain of 347,500 jobs, employment was 2.3% higher than in June 2013. Job growth was widespread, with notable increases in construction, trade, leisure and hospitality, health care, and business and public services. Financial services, nondurable goods manufacturing, and the federal government were the only areas that experienced job losses. The improvement in the labor market was demonstrated by the drop in the State's unemployment rate from 9.0% in June 2013 to 7.4% in June 2014.

California ended the 2013-14 fiscal year with impressive economic gains. Consumers benefited from gains in jobs, personal income, home prices, and the stock market. California's economic and financial health was clearly on the mend even though the unemployment rate remained relatively high at the end of the fiscal year.

### Economic Performance for the 2014-15 Fiscal Year as of January 31, 2015

California's economy continued to improve during the first several months of fiscal year 2014-15. Job gains, falling unemployment, increases in personal income, higher auto sales, and rising construction in both the residential and nonresidential markets demonstrate the continuing economic recovery.

Employment gains averaged 30,000 jobs per month during the first six months of the fiscal year, and as of December 2014, nonfarm employment increased 2.3% over its June 2014 level. Job increases were spread across a wide array of industries and sectors, and by December 2014, 11 of California's major metropolitan areas (representing 36% of the State's total labor market) had returned to their pre-recession job peaks. California's unemployment rate continued to fall during the first six months of the 2014-15 fiscal year; by December 2014, it had receded to 7.0% from 7.4% in June 2014.

The State began the first quarter of the new fiscal year with a solid gain of 3.9% in total personal income compared with the prior quarter. Job gains, personal income increases, and low interest rates, spurred a 9%

increase in new auto registrations during the first four months of the fiscal year over the same period in the prior fiscal year.

The housing market returned to a more normal and sustainable pace as of December 2014. The stabilizing of home prices in recent months put home prices a moderate 3% above their prior year level as of December 2014. Although December's year-over-year rise in home sales was just 0.6%, it was the first increase in nearly a year and a half.

New construction activity continued to advance. On the housing front, building permits during the first six months of the 2014-15 fiscal year increased 5.7% over the total recorded during the first half of the prior fiscal year. The value of nonresidential permits gained 8.3%, with solid increases in industrial, office, retail, hotel, and building improvements.

California continues to make particular strides in technology, as evidenced by the advances of California businesses in web applications, biotech, mobile devices, alternative energy, and environmental science. During the first few months of the 2014-15 fiscal year, the State attracted \$12.9 billion of venture capital, representing more than half of the national total.

As California moves into the remaining months of the 2014-15 fiscal year, it appears well positioned for further economic gains. Although challenged by an ongoing drought, economic and other instabilities abroad, and continuing budget pressures, the State's economy is clearly making progress on many fronts. The expected further growth in technology, health care, tourism, business and professional services, and construction all promise to deepen and broaden the State's economic expansion.

### California's 2014-15 Budget

California's 2014-15 Budget Act was enacted on June 20, 2014. The Budget Act appropriated \$156.3 billion: \$108.0 billion from the General Fund, \$44.3 billion from special funds, and \$4.0 billion from bond funds. The General Fund's budgeted expenditures increased \$7.3 billion (7.2%) over last year's General Fund budget and included a \$1.6 billion supplemental payment to pay off the remaining balance of the State's prior deficit financing bonds, known as Economic Recovery bonds. The General Fund's available resources were projected to be \$105.5 billion, after a projected \$1.6 billion transfer to the Budget Stabilization Account (Rainy Day Fund). General Fund revenue comes predominantly from taxes, with personal income taxes expected to provide 65.6% of total revenue. California's major taxes (personal income, sales and use, and corporation taxes) are projected to supply approximately 96.2% of the General Fund's resources in the 2014-15 fiscal year.

The 2014-15 budget continued the Governor's multi-year financial plan for the State of California, and for the third consecutive year, it projected a surplus in the General Fund. The 2014-15 fiscal year is projected to end with \$2.1 billion in total reserves—\$1.6 billion in the Budget Stabilization Account and \$449 million reserved for economic uncertainties. The 2014-15 budget made targeted augmentations in a few key areas while paying down several billion dollars of existing liabilities, including the Economic Recovery bonds mentioned above.

Budget-related legislation was enacted to erase the California State Teachers' Retirement System' (CalSTRS) \$74 billion unfunded liability in 32 years by increasing contributions from the State, school and community college districts, and teachers. The State is responsible for approximately \$20 billion of the unfunded liability. The 2014-15 budget provided \$1.5 billion in state contributions to CalSTRS, of which \$59 million will be used toward reducing the State's share of the unfunded liability.

The 2014-15 budget included an increase of \$2.6 billion over the prior year revised estimate, to \$60.9 billion, for the minimum annual funding guarantee for schools and community colleges (Proposition 98 funding). The budget also provided \$5.2 billion to reduce the Proposition 98 funding deferrals accumulated in prior years, leaving a balance of \$992 million by the end of the 2014-15 fiscal year. However, this balance may be fully eliminated if, in the May 2015 budget revision, the minimum guarantee for fiscal years 2013-14 and 2014-15 is higher than assumed in the 2014-15 budget package.

The spending plan for fiscal year 2014-15 includes General Fund money for health programs of \$19.3 billion, which is an increase of almost \$700 million, or 3.7%, over the 2013-14 funding level. This increase primarily addresses increased Medi-Cal program costs due to the implementation of the Patient Protection and Affordable Care Act, as well as increases in caseload and the need for health care services. It is estimated that approximately 825,000 additional people who were previously eligible for Medi-Cal, but who were unenrolled, will receive benefits during the 2014-15 fiscal year under the current 50-50 state-federal cost sharing arrangement.

General Fund revenues and expenditures tend to peak in different months, and the State typically experiences spending in excess of revenues during the first several months of the fiscal year. During the 2014-15 fiscal year, this gap has been significantly smaller than projected in the 2014-15 budget. As of December 1, 2014, revenues were \$1.3 billion more than forecasted, while total disbursements were \$1.3 billion below estimates. As a result, the General Fund's increase in temporary borrowing was \$2.7 billion less than projected, leaving a balance of \$18.5 billion in short-term borrowing—\$15.7 billion of internal borrowing from other state funds and \$2.8 billion from revenue anticipation notes issued in September 2014.

#### California's 2015-16 Budget

The Governor released his proposed 2015-16 budget on January 9, 2015; he sees maintaining a balanced budget as an ongoing challenge for the long term, requiring both fiscal restraint and prudence. The budget assumes the continued moderate expansion of the economy, and continues with the Governor's multi-year plan to build reserves and pay down outstanding debt. Proposition 2 was approved by voters in November 2014 and affects the budget for the first time in fiscal year 2015-16. Proposition 2 gives the State an opportunity to avoid budget shortfalls that are driven by ongoing spending commitments based on temporary spikes in revenues from capital gains. Under Proposition 2, spikes in capital gains will instead be used to save money for the next recession and to pay down the State's debts and unfunded liabilities. The budget proposes total reserves of \$3.4 billion by the end of the 2015-16 fiscal year—\$2.8 billion in the Budget Stabilization Account required under Proposition 2 and \$534 million in the General Fund's reserve for economic uncertainties. In addition to the required reserve, Proposition 2 requires an equivalent amount be used to pay down existing debts. During the 2015-16 fiscal year, the Governor proposes to pay down the General Fund's loans from special funds and Proposition 98 obligations by a total of \$1.2 billion.

The 2015-16 Governor's Budget projects that General Fund revenues and transfers will be \$113.4 billion and expenditures will be \$113.3 billion, with an estimated \$1.5 billion year-end balance, which includes the \$534 million reserve. In the proposed budget, the General Fund began fiscal year 2014-15 with a surplus balance of \$5.1 billion; it is projected to begin fiscal year 2015-16 with a surplus of approximately \$1.4 billion. Estimated General Fund revenues and transfers are 4.9% more than the revised 2014-15 estimate of \$108.0 billion, while the 2014-15 expenditures are 1.4% greater than the revised 2014-15 estimate of \$111.7 billion.

Personal income tax is projected to increase by \$3.5 billion (4.9%) over the prior year revised estimate. This represents a major component of the \$5.0 billion General Fund revenue increase. Sales and use taxes are also projected to increase by \$1.7 billion (7.4%) and corporation tax by \$0.6 billion (5.8%). The budget's projected increases in General Fund revenue trigger higher education spending through the Proposition 98 minimum

funding guarantees for both the 2014-15 and 2015-16 fiscal years. The Governor's budget included \$7.8 billion in Proposition 98 funding increases, with a large portion of new funding (\$5.0 billion) dedicated to implementation of the Local Control Funding Formula (LCFF), a package of workforce education and training initiatives, and various community college augmentations. The Governor's budget package also provides \$2.8 billion to significantly reduce the State's outstanding Proposition 98 obligations (including eliminating all remaining school and community college payment deferrals and reducing the backlog of education mandate claims).

The Governor's budget for fiscal year 2014-15 assumes increased spending for health and human services of \$1.4 billion, or 4.7%, mainly within the Medi-Cal program. The increase will ensure continued implementation of federal health care reform, which will enable millions of Californians to obtain health care coverage. Numerous recent federal actions in the health and human services area have increased State costs or created substantial fiscal uncertainty. Therefore, assumptions made in the 2014-15 budget could ultimately turn out differently and result in either additional costs or budget savings. The 2014-15 proposed budget provides additional funding to resources and environmental protection programs for flood prevention, water projects, drought-related activities, and greenhouse-gas-emissions reduction. The budget also proposes a small one-time allocation to address some of the State's \$66 billion infrastructure deferred maintenance backlog.

According to the Legislative Analyst's Office (LAO), California's nonpartisan fiscal and policy advisor, the Governor's plan is reasonable—dedicating most new ongoing funding to the State's high-priority program needs and most one-time funding to paying off outstanding obligations. The LAO indicates that there is a strong possibility that revenues for the 2014-15 fiscal year will be significantly above the Governor's projections, which will result in even more funding in fiscal year 2014-15 for schools and community colleges under the Proposition 98 minimum funding guarantee, and could result in higher ongoing payments to schools. As further evidence of the improvement in the State's finances in recent years, the Governor's cash flow projections assume that the State will not need to issue a revenue anticipation note (RAN) to meet cash flow needs during 2015-16. If the projections hold, fiscal year 2015-16 would be only the second year since the mid-1980s that the State has not issued a RAN. However, LAO cautions that this level of peak revenue will likely not last, and that the higher current-year revenue and resulting increase in ongoing school spending, present a potential challenge for the State's 2015-16 budget and beyond.

#### Future Changes in Pension Plan Reporting

The Governmental Accounting Standards Board (GASB) recently issued Statement No. 67, No. 68, and No. 71 amending accounting and financial reporting standards for defined benefit and defined contribution pension plans for employers and pension plan sponsors nationwide. The initial phase of the implementation was completed by the State's pension plan sponsors—the California Public Employees' Retirement System (CalPERS) and the California State Teachers' Retirement System (CalSTRS). Both CalPERS and CalSTRS prepared financial statements for the fiscal year ended June 30, 2014, in conformity with GASB Statement No. 67. The next phase of implementation requires additional actuarial and accounting information to be reported in the State of California's Comprehensive Annual Financial Report (CAFR) for the fiscal year ending June 30, 2015, in conformity with GASB Statements No. 68 and No. 71; this one-year lag is allowable in the new standards. Therefore, the disclosure in Note 24, Pension Trusts and the Schedule of Funding Progress included in the required supplementary information in this year's CAFR is largely the same as the previous years' information, but next year it will be significantly different.

The effect of the new standards' implementation is arguably the largest accounting and financial reporting change to state and local governments nationwide in over a decade. However, the economic and budgetary impact of the change is expected to be minimal. The State will be presenting new accounting information, note disclosures, and required supplementary information as a result of the implementation.

There are four major changes that will occur in the State's CAFR for the fiscal year ending June 30, 2015:

- The State's net pension liability (NPL) will be presented in the government-wide Statement of Net Position. The NPL consists of the fair value of the State's investments in CalPERS' pension plans, less current payables and the total pension liability attributable to the State's workforce for services rendered to the date of valuation. An additional liability will be reported for the State's obligations to CalSTRS' pension plans in accordance with the provisions of the California Education Code.
- The State's pension expense reported in the government-wide Statement of Activities will reflect the change in the pension obligation that occurred during the fiscal year. Pension expense will be comprised of the pensionable service cost of current employees, as adjusted for investment return and amortization of various prior gains and losses, as well as other demographic and plan changes.
- The notes to the financial statements related to pension trusts will be revised to include new required disclosures including information from the pension plans' actuarial valuations and from other sources. In most instances, the information will be from the previous year as recommended by the new standards.
- The required supplementary information related to pension plans will dramatically change. The Schedule of Funding Progress will be discontinued and the information required by the new standards will grow to include sets of ten-year schedules.

The accounting changes needed to implement GASB Statement No. 68 and No. 71 will require the restatement of the beginning net position in the government-wide financial statements as of July 1, 2014. The amount of this restatement is currently being calculated.

The State's timely and successful implementation of GASB's new pension plan standards is the result of an intensive and collaborative effort by officials of the State's pension plan sponsors (CalPERS and CalSTRS), the State Controller's Office, and the California State Auditor's Office.

#### **Requests for Information**

The State Controller's Office designed this financial report to provide interested parties with a general overview of the State of California's finances. Address questions concerning the information provided in this report or requests for additional information through email to the State Controller's Office, Division of Accounting and Reporting at [StateGovReports@sco.ca.gov](mailto:StateGovReports@sco.ca.gov). This report is also available on the State Controller's Office website at [www.sco.ca.gov](http://www.sco.ca.gov).

# Basic Financial Statements

# Government-wide Financial Statements



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### Statement of Net Position

June 30, 2014

(amounts in thousands)

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
<b>ASSETS</b>			
Current assets:			
Cash and pooled investments	\$ 26,565,130	\$ 5,433,555	\$ 31,998,685
Amount on deposit with U.S. Treasury	—	25,215	25,215
Investments	634,223	2,530,307	3,164,530
Restricted assets:			
Cash and pooled investments	3,339,603	676,975	4,016,578
Investments	—	—	—
Due from other governments	100,829	20,182	121,011
Net investment in direct financing leases	16,404,305	1,970,482	18,374,787
Internal balances	(329,500)	329,500	—
Due from primary government	—	—	—
Due from other governments	16,372,910	285,990	16,658,900
Prepaid items	124,378	48,396	172,774
Inventories	76,700	15,813	92,513
Recoverable power costs (net)	—	156,000	156,000
Other current assets	98,740	5,304	104,044
Total current assets	63,387,318	11,509,161	74,896,479
Noncurrent assets:			
Restricted assets:			
Cash and pooled investments	402,394	711,814	1,114,208
Investments	—	372,388	372,388
Loans receivable	—	305,278	305,278
Investments	—	1,178,561	1,178,561
Net investment in direct financing leases	851,240	358,915	1,210,155
Receivables (net)	2,058,389	286,011	2,344,400
Loans receivable	4,076,416	3,879,070	7,955,486
Recoverable power costs (net)	—	4,490,000	4,490,000
Long-term prepaid charges	21,885	1,230,632	1,252,517
Capital assets:			
Land	18,258,395	222,138	18,480,533
State highway infrastructure	65,268,686	—	65,268,686
Collections – nondepreciable	22,630	7,711	30,341
Buildings and other depreciable property	27,553,863	11,738,198	39,292,061
Intangible assets – amortizable	1,090,970	336,051	1,427,021
Less: accumulated depreciation amortization	(12,150,010)	(4,581,349)	(16,731,359)
Construction in progress	14,857,774	764,065	15,621,839
Intangible assets – nonamortizable	1,466,407	248,601	1,715,008
Other noncurrent assets	—	23,173	23,173
Total noncurrent assets	123,779,039	21,571,257	145,350,296
<b>Total assets</b>	<b>187,166,357</b>	<b>33,080,418</b>	<b>220,246,775</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	<b>986,477</b>	<b>242,167</b>	<b>1,228,644</b>
Total assets and deferred outflows of resources	\$ 188,152,834	\$ 33,322,585	\$ 221,475,419

The notes to the financial statements are an integral part of this statement.

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
<b>LIABILITIES</b>			
Current liabilities:			
Accounts payable	\$ 25,731,972	\$ 313,160	\$ 26,045,132
Due to component units	206,341	—	206,341
Due to other governments	7,111,861	129,160	7,241,021
Revenues received in advance	1,395,296	322,669	1,717,965
Tax overpayments	4,872,567	—	4,872,567
Deposits	396,868	—	396,868
Contracts and notes payable	615	—	615
Unclaimed property liability	730,564	—	730,564
Interest payable	1,292,513	72,632	1,365,145
Securities lending obligations	—	—	—
Benefits payable	—	482,396	482,396
Current portion of long-term obligations	5,807,107	1,930,899	7,738,006
Other current liabilities	910,628	424,932	1,335,560
Total current liabilities	48,456,332	3,675,848	52,132,180
Noncurrent liabilities:			
Loans payable	—	7,633,391	7,633,391
Lottery prizes and annuities	—	683,180	683,180
Compensated absences payable	3,750,543	182,859	3,933,402
Workers compensation benefits payable	3,290,898	2,538	3,293,436
Certificates of participation, commercial paper, and other borrowings	589,575	51,106	640,681
Capital lease obligations	200,192	1,180,232	1,380,424
General obligation bonds payable	79,287,287	617,317	79,904,604
Revenue bonds payable	18,270,478	12,069,907	30,340,385
Mandated cost claims payable	7,715,179	—	7,715,179
Net other postemployment benefits obligation	18,616,859	628,422	19,245,281
Net pension obligation	3,237,785	—	3,237,785
Revenues received in advance	—	11,460	11,460
Other noncurrent liabilities	2,562,633	446,048	3,008,681
Total noncurrent liabilities	137,521,429	23,506,460	161,027,889
<b>Total liabilities</b>	<b>185,977,761</b>	<b>27,182,308</b>	<b>213,160,069</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>	<b>170,802</b>	<b>822,886</b>	<b>993,688</b>
Total liabilities and deferred inflows of resources	\$ 186,148,563	\$ 28,005,194	\$ 214,153,757

(continued)

The notes to the financial statements are an integral part of this statement.

**Statement of Net Position (continued)**

**June 30, 2014**  
(amounts in thousands)

	Primary Government			Component Units
	Governmental Activities	Business-Type Activities	Total	
<b>NET POSITION</b>				
Net investment in capital assets .....	\$ 94,001,659	\$ 2,065,550	\$ 96,067,209	\$ 12,682,963
Restricted:				
Nonexpendable – endowments .....	—	16,219	16,219	5,289,548
Expendable:				
Endowments and gifts .....	—	—	—	9,912,926
Business and transportation .....	10,350,504	6,683	10,357,187	—
Resources .....	4,946,088	5,515,914	10,462,002	—
Health and human services .....	3,762,680	146,192	3,908,872	—
Education .....	1,141,458	79,018	1,220,476	1,708,757
General government .....	3,946,835	251,141	4,197,976	—
Unemployment programs .....	801,248	3,800,470	4,601,718	—
State and consumer services .....	1,927	32,133	33,060	—
Correctional programs .....	—	11,851	13,778	—
Indenture .....	—	—	—	491,187
Statute .....	—	—	—	1,268,261
Other purposes .....	—	—	—	25,769
Total expendable .....	24,950,740	4,897,314	29,848,054	13,406,900
Unrestricted .....	(116,948,128)	(1,661,692)	(118,609,820)	(7,771,476)
<b>Total net position</b> .....	<b>2,004,271</b>	<b>5,317,391</b>	<b>7,321,662</b>	<b>23,607,935</b>
<b>Total liabilities, deferred inflows of resources, and net position</b> .....	<b>\$ 188,152,834</b>	<b>\$ 33,322,585</b>	<b>\$ 221,475,419</b>	<b>\$ 79,986,074</b>

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(concluded)

Statement of Activities

Year Ended June 30, 2014  
(amounts in thousands)

FUNCTIONS/PROGRAMS	Program Revenues		
	Expenses	Charges for Services	Operating Grants and Contributions
<b>Primary government</b>			<b>Capital Grants and Contributions</b>
Governmental activities:			
General government	\$ 14,292,179	\$ 5,994,608	\$ 1,011,594
Education	54,719,677	67,165	—
Health and human services	105,037,102	7,961,897	6,943,619
Resources	5,854,685	3,403,524	261,832
State and consumer services	589,715	586,055	5,358
Business and transportation	13,427,229	4,247,258	2,606,718
Correctional programs	11,234,705	13,645	1,515,890
Interest on long-term debt	4,699,265	—	88,137
Total governmental activities	209,854,557	22,274,152	69,861,130
Business-type activities:			1,515,890
Electric Power	835,000	835,000	—
Water Resources	983,048	983,048	—
State Lottery	5,078,935	5,077,976	—
Unemployment Programs	13,673,403	15,167,258	—
California State University	6,544,936	3,014,030	1,491,559
High Technology Education	847	424	—
State Water Pollution Control Revolving	5,072	62,985	80,903
Housing Loan	57,206	65,247	—
Other enterprise programs	79,641	77,671	—
Total business-type activities	27,258,088	25,283,639	1,491,559
<b>Total primary government</b>	<b>\$ 237,112,645</b>	<b>\$ 47,557,791</b>	<b>\$ 71,352,689</b>
<b>Component Units</b>			<b>\$ 1,596,793</b>
University of California	28,714,112	16,945,088	8,051,387
California Housing Finance Agency	235,164	38,783	53,462
Nonmajor component units	2,017,379	1,069,909	564,519
<b>Total component units</b>	<b>\$ 30,966,655</b>	<b>\$ 18,053,780</b>	<b>\$ 8,669,368</b>
<b>Total</b>	<b>\$ 268,079,300</b>	<b>\$ 65,611,571</b>	<b>\$ 80,022,057</b>

General revenues:	
Personal income taxes	68,793,292
Sales and use taxes	36,477,724
Corporation taxes	9,102,128
Motor vehicle excise tax	5,777,167
Insurance taxes	3,359,043
Other taxes	2,302,231
Investment and interest	80,969
Esebebt	487,937
Other	—
Transfers	2,296,010
Special item - Loss on early extinguishment of debt	(54,537)
<b>Total general revenues and transfers</b>	<b>124,029,944</b>
Change in net position	7,826,559
<b>Net position (deficit) - beginning, restated</b>	<b>(5,822,288)</b>
<b>Net position - ending</b>	<b>2,004,271</b>

Net (Expenses) Revenues and Changes in Net Position	Primary Government		Component Units
	Governmental Activities	Business-Type Activities	
\$ (7,285,977)	\$ (7,285,977)	—	—
(47,708,893)	(47,708,893)	—	—
(38,131,333)	(38,131,333)	(959)	(959)
(2,189,329)	(2,189,329)	1,493,855	1,493,855
1,698	1,698	(2,039,347)	(2,039,347)
(5,057,363)	(5,057,363)	(423)	(423)
(11,132,923)	(11,132,923)	138,816	138,816
(4,699,265)	(4,699,265)	8,041	8,041
(116,203,385)	(116,203,385)	(1,970)	(1,970)
		(401,987)	(401,987)
		\$ (401,987)	\$ (116,605,372)
			\$ (3,244,173)
			(142,919)
			(373,804)
			\$ (3,760,896)

# Fund Financial Statements



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**Balance Sheet**  
Governmental Funds

**June 30, 2014**

(amounts in thousands)

	General	Federal
<b>ASSETS</b>		
Cash and pooled investments	\$ 4,246,074	\$ 458,076
Investments	—	—
Receivables (net)	13,165,951	12,520
Due from other funds	1,510,895	—
Due from other governments	305,388	15,569,689
Interfund receivables	49,234	—
Loans receivable	126,121	201,804
Other assets	11,816	—
<b>Total assets</b>	<b>\$ 19,415,479</b>	<b>\$ 16,242,089</b>
<b>LIABILITIES</b>		
Accounts payable	\$ 1,358,333	\$ 808,321
Due to other funds	9,273,689	12,837,772
Due to component units	206,341	—
Due to other governments	1,501,160	2,250,533
Interfund payables	6,123,537	—
Revenues received in advance	718,477	101,103
Tax overpayments	4,872,567	—
Deposits	1,683	—
Interest payable	—	2,583
Unclaimed property liability	730,564	—
General obligation bonds payable	—	—
Other liabilities	573,453	18,136
<b>Total liabilities</b>	<b>25,559,804</b>	<b>16,018,448</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>	<b>1,500,271</b>	<b>12,067</b>
<b>Total liabilities and deferred inflows of resources</b>	<b>26,860,075</b>	<b>16,030,515</b>
<b>FUND BALANCES</b>		
Nonspendable	128,609	—
Restricted	394,246	211,574
Committed	125,120	—
Assigned	—	—
Unassigned	(8,092,571)	—
<b>Total fund balances (deficit)</b>	<b>(7,444,596)</b>	<b>211,574</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 19,415,479</b>	<b>\$ 16,242,089</b>

	Transportation	Environmental and Natural Resources	Nonmajor Governmental	Total
\$	3,567,889	5,709,974	11,588,042	25,570,055
	—	—	634,223	634,223
	1,129,154	523,853	3,456,906	18,288,384
	970,675	48,240	1,206,195	3,736,005
	4,647	60,380	411,764	16,351,868
	3,362,281	829,227	1,332,720	5,573,462
	—	1,113,482	2,635,009	4,076,416
	56,443	—	30,481	98,740
<b>\$</b>	<b>9,091,089</b>	<b>8,285,156</b>	<b>21,295,340</b>	<b>74,329,153</b>
\$	421,430	358,736	934,782	3,881,602
	120,638	47,238	2,765,819	25,045,156
	—	—	—	206,341
	359,446	30,013	3,514,917	7,656,069
	2,316	25,000	8,584	6,159,437
	19,810	147,753	93,131	1,080,274
	—	—	—	4,872,567
	2,243	349	392,164	396,439
	—	—	113,669	116,252
	—	—	—	730,564
	—	—	—	1,164,630
	522,340	6,270	140,394	1,260,393
<b>1,448,223</b>	<b>615,359</b>	<b>9,128,090</b>	<b>52,569,924</b>	
<b>176,642</b>	<b>39,243</b>	<b>265,790</b>	<b>1,994,013</b>	
<b>1,624,865</b>	<b>654,602</b>	<b>9,393,880</b>	<b>54,563,937</b>	
—	—	27,260	155,869	
7,398,858	6,321,107	10,337,554	24,663,339	
67,366	1,321,111	1,526,270	3,039,867	
—	—	18,857	18,857	
—	(11,664)	(8,481)	(8,112,716)	
<b>7,466,224</b>	<b>7,630,554</b>	<b>11,901,460</b>	<b>19,765,216</b>	
<b>\$ 9,091,089</b>	<b>\$ 8,285,156</b>	<b>\$ 21,295,340</b>	<b>\$ 74,329,153</b>	

## Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position

(amounts in thousands)

**Total fund balances – governmental funds** **\$ 19,765,216**

Amounts reported for governmental activities in the Statement of Net Position are different from those in the Governmental Funds Balance Sheet because:

- The following capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:

Land	18,256,083
State highway infrastructure	65,268,686
Collections – nondepreciable	2,630
Buildings and other depreciable property	26,893,376
Intangible assets – amortizable	1,027,753
Less: accumulated depreciation/amortization	(11,604,161)
Construction in progress	13,916,388
Intangible assets – nonamortizable	<u>1,375,240</u>
	115,155,995

- State revenues that are earned and measurable, but not available within 12 months of the end of the reporting period, are reported as deferred inflows of resources in the funds.

1,994,013

- Internal service funds are used by management to charge the costs of certain activities, such as building construction, architectural, procurement, and technology services, to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position, excluding amounts for activity between the internal service funds and governmental funds.

(5,483,510)

- Bond premiums/discounts and prepaid insurance charges are amortized over the life of the bonds and are included in the governmental activities in the Statement of Net Position.

(3,521,677)

- Deferred inflows and outflows of resources resulting from bond refunding gains and losses, respectively, are amortized over the life of the bonds and are not reported in the funds.

761,882

- General obligation bonds and related accrued interest totaling \$80,162,120, revenue bonds totaling \$7,065,437, and certificates of participation and commercial paper totaling \$598,094 are not due and payable in the current period and are not reported in the funds.

(87,825,651)

- The following liabilities are not due and payable in the current period and are not reported in the funds:

Compensated absences	(3,588,310)
Capital leases	(260,088)
Net other postemployment benefits obligation	(18,172,547)
Mandated costs	(7,715,179)
Workers' compensation	(3,247,861)
Proposition 98 funding guarantee	(1,519,468)
Net pension obligation	(3,237,785)
Pollution remediation obligations	(1,081,966)
Other noncurrent liabilities	<u>(18,793)</u>
	(38,841,997)

**Net position of governmental activities**

\$ 2,004,271

## Statement of Revenues, Expenditures and Changes in Fund Balances

### Governmental Funds

#### Year Ended June 30, 2014

(amounts in thousands)

	General	Federal
<b>REVENUES</b>		
Personal income taxes	\$ 67,584,256	—
Sales and use taxes	22,287,696	—
Corporation taxes	9,242,454	—
Motor vehicle excise taxes	—	—
Insurance taxes	2,372,326	—
Other taxes	720,206	71,364,926
Intergovernmental	—	—
Licenses and permits	9,278	—
Charges for services	271,117	—
Fees	12,015	—
Penalties	226,493	26
Investment and interest	22,578	—
Escheat	487,869	—
Other	945,837	—
<b>Total revenues</b>	<b>104,182,125</b>	<b>71,364,952</b>
<b>EXPENDITURES</b>		
Current:		
General government	4,209,653	1,051,312
Education	45,443,261	6,931,926
Health and human services	29,126,074	58,139,464
Resources	1,144,226	259,857
State and consumer services	13,494	5,358
Business and transportation	6,735	3,968,256
Correctional programs	8,958,251	88,137
Capital outlay	1,486,204	—
Debt service:		
Bond and commercial paper retirement	1,995,536	74,400
Interest and fiscal charges	2,953,651	9,889
<b>Total expenditures</b>	<b>95,337,085</b>	<b>70,528,599</b>
Excess (deficiency) of revenues over (under) expenditures	8,845,040	836,353
<b>OTHER FINANCING SOURCES (USES)</b>		
General obligation bonds and commercial paper issued	—	—
Refunding debt issued	—	—
Payment to refund long-term debt	—	—
Premium on bonds issued	199,162	—
Capital leases	1,486,204	—
Transfers in	996,459	—
Transfers out	(3,915,547)	(822,732)
<b>Total other financing sources (uses)</b>	<b>(1,233,722)</b>	<b>(822,732)</b>
Net change in fund balances	7,611,318	13,621
<b>Fund balances (deficit) – beginning</b>	<b>(15,085,914) *</b>	<b>197,953</b>
<b>Fund balances (deficit) – ending</b>	<b>\$ (7,444,596)</b>	<b>\$ 211,574</b>

\* Restated

The notes to the financial statements are an integral part of this statement.

	Transportation	Environmental and Natural Resources	Nonmajor Governmental	Total
\$	\$	\$	\$	\$
638,691	—	—	1,187,411	68,771,667
—	—	—	13,482,924	36,409,311
5,777,167	—	—	—	9,242,454
—	—	—	—	5,777,167
5,755	—	—	986,717	3,359,043
—	—	—	1,435,402	2,297,025
4,050,999	—	—	1,635,674	73,000,600
123,437	—	—	2,529,356	6,957,117
18,686	—	—	258,321	769,302
39,261	—	—	6,306,159	8,619,258
10,433	—	—	816,186	1,138,218
2	—	—	56,524	137,754
69,078	—	—	1,074	488,945
<b>10,733,509</b>	<b>—</b>	<b>658,946</b>	<b>1,229,474</b>	<b>2,903,335</b>
		<b>3,665,388</b>	<b>29,925,222</b>	<b>219,871,196</b>
199,058	97,949	9,220,242	14,778,214	53,309,436
—	2,222	928,833	104,781,494	5,508,860
244,712	153,680	17,359,656	234,910	621,037
101,221	3,625,155	438,377	275,690	15,721,532
11,462,522	62,587	1,348,846	253,153	7,002,941
—	8,329	—	1,344,761	4,321,040
712,871	280,502	3,939,632	35,260,600	218,348,798
4,303	8,456	—	(5,335,378)	1,522,398
<b>12,729,529</b>	<b>4,492,985</b>	<b>35,260,600</b>	<b>218,348,798</b>	<b>5,082,305</b>
(1,996,020)	(827,597)	—	—	2,077,330
3,211,565	182,365	1,688,375	1,630,345	(328,024)
95,830	351,155	(173,373)	178,612	505,026
—	(154,651)	—	—	1,486,204
83,282	43,970	—	—	4,041,250
—	—	—	—	(6,304,047)
25	240,099	2,804,667	(383,950)	6,560,044
(1,159,155)	(22,663)	—	—	8,082,442
<b>2,331,547</b>	<b>640,275</b>	<b>5,744,676</b>	<b>11,492,162 *</b>	<b>11,682,774</b>
238,527	(187,322)	409,298	—	19,765,216
<b>7,230,697</b>	<b>7,817,876</b>	<b>11,901,460</b>	<b>11,901,460</b>	<b>11,682,774</b>
<b>7,466,224</b>	<b>7,630,554</b>	<b>11,901,460</b>	<b>11,901,460</b>	<b>11,682,774</b>

The notes to the financial statements are an integral part of this statement.

## Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

(amounts in thousands)

**Net change in fund balances – total governmental funds** **\$ 8,082,442**

Amounts reported for governmental activities in the Statement of Activities are different from those in the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds because:

- Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. In the current year, these amounts are:

Depreciation expense, net of asset disposal	(666,151)
Disposal of assets	(1,797,155)
Purchase of assets	5,739,067
	3,275,761

- Some revenues in the Statement of Activities do not provide current financial resources, and therefore are unavailable in governmental funds.

95,078

(124,281)

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General obligation bonds	(304,472)
Revenue bonds	94,211
Certificates of participation and commercial paper	(59,568)
	(269,829)

- The following expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:

Compensated absences	368,404
Capital leases	(23,783)
Net other postemployment benefits obligation	(2,978,601)
Mandated costs	(1,018,589)
Workers' compensation	(188,809)
Proposition 98 funding guarantee	394,596
Net pension obligation	40,990
Pollution remediation obligations	(72,750)
Other noncurrent liabilities	245,930
	(3,232,612)

**Change in net position of governmental activities** **\$ 7,826,559**

The notes to the financial statements are an integral part of this statement.

### Statement of Net Position

#### Proprietary Funds

June 30, 2014

(amounts in thousands)

	Electric Power	Water Resources
<b>ASSETS</b>		
Current assets:		
Cash and pooled investments	\$ —	\$ 466,978
Amount on deposit with U.S. Treasury	—	—
Investments	—	—
Restricted assets:		
Cash and pooled investments	651,000	—
Due from other governments	—	—
Net investment in direct financing leases	—	—
Receivables (net)	—	35,068
Due from other funds	3,000	1,129
Due from other governments	—	39,429
Prepaid items	—	—
Inventories	—	5,203
Recoverable power costs (net)	156,000	—
Other current assets	—	—
Total current assets	810,000	547,807
Noncurrent assets:		
Restricted assets:		
Cash and pooled investments	629,000	82,728
Investments	300,000	72,388
Loans receivable	—	—
Investments	—	—
Net investment in direct financing leases	—	—
Receivables (net)	—	—
Interfund receivables	—	91,517
Loans receivable	—	15,232
Recoverable power costs (net)	4,490,000	—
Long-term prepaid charges	—	1,214,450
Capital assets:		
Land	—	137,033
Collections – nondepreciable	—	—
Buildings and other depreciable property	—	4,736,960
Intangible assets – amortizable	—	36,796
Less: accumulated depreciation amortization	—	(1,994,695)
Construction in progress	—	402,520
Intangible assets – non-amortizable	—	151,047
Other noncurrent assets	—	—
Total noncurrent assets	5,419,000	4,945,976
<b>Total assets</b>	<b>6,229,000</b>	<b>5,493,783</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	<b>80,000</b>	<b>116,741</b>
<b>Total assets and deferred outflows of resources</b>	<b>\$ 6,309,000</b>	<b>\$ 5,610,524</b>

The notes to the financial statements are an integral part of this statement.

	Business-type Activities – Enterprise Funds				Total	Governmental Activities Internal Service Funds
	State Lottery	Unemployment Programs	California State University	Nonmajor Enterprise		
\$	316,261	3,540,926	445,974	663,416	\$ 5,433,555	\$ 995,075
	116,629	25,215	2,413,678	—	2,550,307	—
	—	—	—	25,975	676,975	3,339,603
	—	—	11,442	20,182	20,182	406,075
	404,239	1,307,800	191,054	32,321	1,970,482	109,934
	295	38,516	1,105	672	44,717	441,922
	—	40,063	—	206,498	285,990	21,042
	—	5,223	43,146	27	48,396	124,378
	7,486	—	—	3,124	15,813	76,700
	5,304	—	—	—	156,000	—
	850,214	4,957,743	3,106,399	952,215	11,224,378	5,514,729
	—	—	86	—	711,814	402,394
	—	—	—	—	372,388	—
	796,206	—	357,153	305,278	1,178,561	—
	—	—	358,915	25,202	358,915	6,576,903
	—	32,109	253,902	—	286,011	—
	—	611,690	—	5,600	708,807	15,774
	—	—	88,251	3,775,587	3,879,070	—
	16,182	—	—	—	4,490,000	—
	6,469	—	77,364	1,272	1,230,632	8,329
	157,283	20,103	7,711	—	222,138	2,312
	(68,421)	166,966	6,805,714	18,138	7,711	—
	—	(16,476)	130,789	1,500	11,738,198	660,487
	—	86,302	(2,484,444)	(17,313)	336,051	63,217
	—	—	361,545	—	(4,581,349)	(545,849)
	—	—	11,030	222	764,065	941,386
	—	—	17,587	5,586	248,601	91,167
	907,719	900,694	5,985,603	4,121,072	22,280,064	8,216,120
	1,757,933	5,858,437	9,092,002	5,073,287	33,504,442	13,730,849
	—	—	45,426	—	242,167	118,169
	1,757,933	5,858,437	9,137,428	5,073,287	33,746,609	13,849,018

(continued)

The notes to the financial statements are an integral part of this statement.

Statement of Net Position (continued)

Proprietary Funds

June 30, 2014

(amounts in thousands)

	Electric Power	Water Resources
<b>LIABILITIES</b>		
Current liabilities:		
Accounts payable.....	\$ 6,000	\$ 78,158
Due to other funds.....	—	47,681
Due to other governments.....	—	85,725
Revenues received in advance.....	—	—
Deposits.....	—	—
Contracts and notes payable.....	—	—
Interest payable.....	48,000	13,188
Benefits payable.....	—	—
Current portion of long-term obligations.....	694,000	191,637
Other current liabilities.....	—	—
Total current liabilities.....	748,000	416,389
Noncurrent liabilities:		
Interfund payables.....	—	—
Loans payable.....	—	—
Lottery prizes and annuities.....	384	29,765
Compensated absences payable.....	—	—
Workers' compensation benefits payable.....	—	—
Certificates of participation, commercial paper, and other borrowings.....	—	36,136
Capital lease obligations.....	—	—
General obligation bonds payable.....	—	184,960
Revenue bonds payable.....	5,555,000	2,532,234
Net other postemployment benefits obligation.....	5,616	176,769
Revenues received in advance.....	—	—
Other noncurrent liabilities.....	—	205,957
Total noncurrent liabilities.....	5,561,000	3,165,821
Total liabilities.....	6,309,000	3,582,210
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Capital lease obligations.....	—	822,886
Total liabilities and deferred inflows of resources.....	6,309,000	4,405,096
<b>NET POSITION</b>		
Net investment in capital assets.....	—	994,561
Restricted:	—	—
Nonexpendable – endowments.....	—	—
Expendable:	—	—
Construction.....	—	210,867
Debt service.....	—	—
Security for revenue bonds.....	—	—
Lottery.....	—	—
Unemployment programs.....	—	—
Other purposes.....	—	—
Total expendable.....	—	210,867
Unrestricted.....	—	—
Total net position (deficit).....	—	1,205,428
Total liabilities, deferred inflows of resources, and net position.....	\$ 6,309,000	\$ 5,610,524

The notes to the financial statements are an integral part of this statement.

	Business-type Activities – Enterprise Funds					Total	Governmental Activities Internal Service Funds
	State Lottery	Unemployment Programs	California State University	Nonmajor Enterprise			
\$	52,691	19	173,638	2,637	313,143	503,197	
	314,912	59,896	—	1,552	424,041	100,637	
	2,979	43,428	7	—	129,160	879	
	—	63,017	256,641	32	322,669	315,022	
	—	—	—	—	—	429	
	—	—	—	—	—	15,202	
	—	—	—	11,444	72,632	118,944	
	559,401	482,396	—	—	482,396	—	
	—	—	459,605	26,256	1,930,899	504,843	
	9	53,247	371,550	126	424,932	108,562	
	929,992	702,003	1,261,434	42,054	4,099,872	1,664,715	
	—	7,633,391	—	—	7,633,391	138,606	
	683,180	—	—	—	683,180	—	
	2,538	51,428	98,543	2,739	182,859	166,723	
	—	—	—	—	2,538	43,037	
	—	—	14,970	—	51,106	—	
	—	—	1,180,232	—	1,180,232	—	
	—	—	—	432,357	617,317	—	
	—	—	3,567,026	415,647	12,069,907	10,822,897	
	41,114	129,505	267,013	8,405	628,422	444,312	
	—	—	11,460	—	11,460	—	
	—	—	166,382	73,709	446,048	21,329	
	726,832	7,814,324	5,305,626	932,857	23,506,460	11,656,904	
	1,656,824	8,516,327	6,567,060	974,911	27,606,332	13,301,619	
	—	—	—	—	822,886	—	
	1,656,824	8,516,327	6,567,060	974,911	28,429,218	13,301,619	
	95,330	256,895	714,940	3,824	2,065,550	245,439	
	—	—	16,219	—	16,219	—	
	—	—	34,199	—	245,066	282,605	
	—	—	139	25,975	26,114	4,796	
	—	—	—	325,460	325,460	—	
	101,109	—	—	—	101,109	—	
	—	3,800,470	—	—	3,800,470	—	
	—	—	44,680	354,415	399,095	—	
	101,109	3,800,470	79,018	705,850	4,897,314	287,401	
	(95,330)	(6,715,255)	1,760,191	3,388,702	(1,661,692)	14,559	
	101,109	(2,657,890)	2,570,368	4,098,376	5,317,391	547,399	
	1,757,933	5,858,437	9,137,428	5,073,287	33,746,609	13,849,018	

The notes to the financial statements are an integral part of this statement.

## Statement of Revenues, Expenses and Changes in Fund Net Position

### Proprietary Funds

#### Year Ended June 30, 2014

(amounts in thousands)

	Electric Power	Water Resources
<b>OPERATING REVENUES</b>		
Unemployment and disability insurance .....	\$ —	\$ —
Lottery ticket sales .....	—	—
Power sales .....	(44,000)	131,952
Student tuition and fees .....	—	—
Services and sales .....	—	841,556
Investment and interest .....	—	—
Rent .....	—	—
Grants and contracts .....	—	—
Other .....	—	—
<b>Total operating revenues .....</b>	<b>(44,000)</b>	<b>973,508</b>
<b>OPERATING EXPENSES</b>		
Lottery prizes .....	—	—
Power purchases (net of recoverable power costs) .....	(61,000)	241,444
Personal services .....	—	311,144
Supplies .....	16,371	—
Services and charges .....	15,000	246,065
Depreciation .....	—	68,896
Scholarships and fellowships .....	—	—
Distributions to beneficiaries .....	—	—
Interest expense .....	—	—
Amortization (recovery) of long-term prepaid charges .....	—	—
Other .....	—	—
<b>Total operating expenses .....</b>	<b>(46,000)</b>	<b>867,549</b>
Operating income (loss) .....	2,000	105,959
<b>NONOPERATING REVENUES (EXPENSES)</b>		
Donations and grants .....	—	—
Private gifts .....	—	—
Investment and interest income .....	879,000	—
Interest expense and fiscal charges .....	(881,000)	(115,499)
Lottery payments for education .....	—	—
Loss on early extinguishment of debt .....	—	—
Other .....	—	9,540
<b>Total nonoperating revenues (expenses) .....</b>	<b>(2,000)</b>	<b>(105,959)</b>
Income (loss) before capital contributions and transfers .....	—	—
Capital contributions .....	—	—
Transfers in .....	—	—
Transfers out .....	—	—
Change in net position .....	—	—
<b>Total net position (deficit) – beginning .....</b>	<b>—</b>	<b>1,205,428</b>
<b>Total net position (deficit) – ending .....</b>	<b>—</b>	<b>1,205,428</b>

\*Restated

48 The notes to the financial statements are an integral part of this statement.

Business-type Activities – Enterprise Funds	California State University			Total	Governmental Activities Internal Service Funds
	State Lottery	Unemployment Programs	Noamajor Enterprise		
\$	—	\$ 15,160,251	—	\$ 15,160,251	\$ —
5,034,661	—	—	—	5,034,661	—
—	—	—	—	87,952	—
—	—	2,123,212	—	2,123,212	—
—	—	458,527	83,524	1,383,607	2,543,093
—	—	—	116,677	116,677	8,173
—	—	—	1,044	1,044	418,574
—	—	—	73,343	73,343	—
—	—	—	178,656	182,463	5,143
<b>5,034,661</b>	<b>15,160,251</b>	<b>2,833,738</b>	<b>205,052</b>	<b>24,163,210</b>	<b>2,974,983</b>
3,082,376	—	—	—	3,082,376	—
66,109	163,545	4,033,120	14,961	4,588,879	913,906
537,078	85,466	1,221,702	87,003	1,238,073	9,821
6,075	7,423	259,201	461	970,612	1,587,712
—	—	862,479	—	342,056	47,903
—	13,416,969	—	—	862,479	—
—	—	—	38,486	13,416,969	440,300
—	—	—	—	38,486	—
—	—	—	1,491	1,491	1,496
<b>3,708,009</b>	<b>13,673,403</b>	<b>6,376,502</b>	<b>142,402</b>	<b>24,721,865</b>	<b>3,010,531</b>
1,326,652	1,486,848	(3,542,764)	62,650	(558,655)	(35,548)
—	—	1,491,559	—	1,491,559	—
—	—	39,636	—	39,636	—
43,288	7,007	43,610	1,275	974,180	575
(42,998)	—	(168,434)	(355)	(1,208,286)	(3)
(1,327,928)	—	—	—	(1,327,928)	—
—	—	—	(26,913)	(26,913)	(54,537)
27	—	97,046	(9)	106,604	(1,555)
<b>(1,327,611)</b>	<b>7,007</b>	<b>1,503,417</b>	<b>(26,002)</b>	<b>48,852</b>	<b>(55,520)</b>
(959)	1,493,855	(2,039,347)	36,648	(509,803)	(91,068)
—	—	—	80,903	80,903	—
—	—	2,302,858	—	2,302,858	76,657
—	—	—	(6,848)	(6,848)	(109,870)
(959)	1,493,855	263,511	110,703	1,867,110	(124,281)
<b>102,068</b>	<b>(4,151,745)</b>	<b>2,306,857</b>	<b>3,987,673</b>	<b>3,450,281</b>	<b>671,680</b>
<b>101,109</b>	<b>(2,657,890)</b>	<b>2,570,368</b>	<b>4,098,376</b>	<b>5,317,391</b>	<b>547,399</b>

The notes to the financial statements are an integral part of this statement.

## Statement of Cash Flows

### Proprietary Funds

Year Ended June 30, 2014

(amounts in thousands)

	Electric Power	Water Resources
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Receipts from customers/employers .....	\$ (38,000)	\$ 986,586
Receipts from interfund services provided .....	—	—
Payments to suppliers .....	(38,000)	(461,499)
Payments to employees .....	(4,000)	(311,144)
Payments for interfund services used .....	—	—
Payments for Lottery prizes .....	—	—
Claims paid to other than employees .....	—	—
Other receipts (payments) .....	—	46,099
<b>Net cash provided by (used in) operating activities .....</b>	<b>(80,000)</b>	<b>260,042</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>		
Changes in interfund payables and loans payable .....	—	—
Receipt of bond changes .....	864,000	—
Retirement of general obligation bonds .....	—	—
Retirement of revenue bonds .....	(611,000)	—
Interest paid on operating debt .....	(312,000)	—
Transfers in .....	—	—
Transfers out .....	—	—
Grants received .....	—	—
Lottery payments for education .....	—	—
<b>Net cash provided by (used in) noncapital financing activities .....</b>	<b>(59,000)</b>	<b>—</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Acquisition of capital assets .....	—	(210,594)
Proceeds from sale of capital assets .....	—	108,765
Proceeds from notes payable and commercial paper .....	—	(123,134)
Principal paid on notes payable and commercial paper .....	—	—
Proceeds from capital leases .....	—	—
Payment on capital debt and leases .....	—	—
Retirement of general obligation bonds .....	—	(61,085)
Proceeds from revenue bonds .....	—	180,159
Retirement of revenue bonds .....	—	(114,775)
Interest paid .....	—	(120,230)
Grants received .....	—	—
<b>Net cash provided by (used in) capital and related financing activities .....</b>	<b>—</b>	<b>(340,894)</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Purchase of investments .....	—	(252,174)
Proceeds from maturity and sale of investments .....	—	252,174
Change in interfund receivables and loans receivable .....	—	1,237
Earnings on investments .....	18,000	7,758
<b>Net cash provided by (used in) investing activities .....</b>	<b>18,000</b>	<b>8,995</b>
Net increase (decrease) in cash and pooled investments .....	(121,000)	(71,857)
<b>Cash and pooled investments – beginning .....</b>	<b>1,401,000</b>	<b>621,563</b>
<b>Cash and pooled investments – ending .....</b>	<b>\$ 1,280,000</b>	<b>\$ 549,706</b>

The notes to the financial statements are an integral part of this statement.

	Business-Type Activities – Enterprise Funds			Total	Governmental Activities
	State Lottery	California State University	Nonmajor Enterprise		
\$	5,013,487	15,150,430	367,535	24,063,349	3,328,192
	—	—	419	419	13,813
	(218,881)	(85,464)	(85,538)	(2,064,582)	(1,563,512)
	(50,726)	(143,569)	(13,533)	(4,474,446)	(843,001)
	(15,070)	(35,075)	(950)	(51,095)	(93,495)
	(3,567,224)	—	—	(3,567,224)	—
	(345,503)	(13,698,487)	—	(14,043,990)	—
	499,198	135,638	(260,098)	(230,867)	(451,504)
<b>1,315,281</b>	<b>1,323,473</b>	<b>(3,195,067)</b>	<b>7,835</b>	<b>(368,436)</b>	<b>508,493</b>
	(951,927)	(1,213)	—	(953,140)	567
	—	—	(151,715)	(151,715)	—
	—	—	(85,391)	(696,391)	—
	—	—	(2,080)	(314,080)	(415)
	—	2,302,858	—	2,302,858	76,657
	—	—	(6,848)	(6,848)	(109,870)
	—	1,618,834	—	1,618,834	—
	(1,415,702)	—	—	(1,415,702)	—
<b>(1,415,702)</b>	<b>(951,927)</b>	<b>3,920,479</b>	<b>(246,034)</b>	<b>1,247,816</b>	<b>(33,061)</b>
	(19,178)	(2,824)	(430,502)	(663,528)	(1,338,493)
	39	14,467	405	14,911	18,538
	—	—	17,733	126,498	—
	—	—	—	(123,134)	—
	—	—	68,756	68,756	—
	—	—	(384,777)	(384,777)	—
	—	—	—	(61,085)	—
	—	—	464,372	644,531	2,323,173
	—	—	(349,702)	(464,477)	(412,085)
	—	—	—	(120,230)	—
	—	—	26,473	108,824	—
<b>(19,139)</b>	<b>11,643</b>	<b>(587,242)</b>	<b>81,921</b>	<b>(853,711)</b>	<b>591,153</b>
	(65,037)	—	(7,743,216)	(8,062,927)	—
	134,853	14,748	7,497,304	7,899,079	—
	23,080	7,007	—	1,237	—
	92,896	21,755	20,721	77,876	576
	(26,664)	404,944	(225,191)	(84,735)	576
	342,925	3,135,982	533,081	(157,468)	1,067,161
<b>316,261</b>	<b>3,540,926</b>	<b>446,060</b>	<b>689,391</b>	<b>6,881,410</b>	<b>3,669,911</b>
					(continued)

The notes to the financial statements are an integral part of this statement.



### Statement of Fiduciary Net Position

Fiduciary Funds and Similar Component Units

**June 30, 2014**  
(amounts in thousands)

	Private Purpose Trust	Pension and Other Employee Benefit Trust	Investment Trust Local Agency Investment	Agency
<b>ASSETS</b>				
Cash and pooled investments	\$ 49,896	\$ 2,687,933	\$ 21,131,371	\$ 3,682,227
Investments, at fair value:				
Short-term	—	13,010,538	—	—
Equity securities	3,218,383	270,858,397	—	—
Debt securities	1,844,304	109,483,220	—	—
Real estate	188,273	53,253,600	—	—
Other	777,884	62,879,102	—	—
Securities lending collateral	—	39,699,637	—	—
Total investments	6,028,844	549,184,494	—	—
Receivables (net)	8,499	5,016,735	—	2,129,562
Due from other funds	85,929	567,552	—	20,693,709
Due from other governments	—	18,301	—	7,662
Prepaid items	—	—	—	28,928
Loans receivable	—	22,005	—	7,257
Other assets	172,661	930,877	—	93
<b>Total assets</b>	<b>6,345,829</b>	<b>558,428,097</b>	<b>21,131,371</b>	<b>26,549,438</b>
<b>LIABILITIES</b>				
Accounts payable	31,335	2,966,302	45	14,942,369
Due to other governments	—	—	11,251	9,984,233
Tax overpayments	—	—	—	4,632
Benefits payable	—	2,655,305	—	—
Revenues received in advance	—	—	—	22,125
Deposits	172,661	—	—	987,603
Securities lending obligations	—	39,546,799	—	—
Loans payable	—	944,269	—	—
Other liabilities	938	2,090,618	—	608,476
<b>Total liabilities</b>	<b>204,934</b>	<b>48,203,293</b>	<b>11,296</b>	<b>26,549,438</b>
<b>NET POSITION</b>				
Restricted for pension benefits, pool participants, and other employee benefits	\$ 6,140,895	\$ 510,224,804	\$ 21,120,075	

The notes to the financial statements are an integral part of this statement.

### Statement of Changes in Fiduciary Net Position

Fiduciary Funds and Similar Component Units

**Year Ended June 30, 2014**  
(amounts in thousands)

	Private Purpose Trust	Pension and Other Employee Benefit Trust	Investment Trust Local Agency Investment
<b>ADDITIONS</b>			
Contributions:			
Employer	\$ —	\$ 14,397,367	\$ —
Plan member	—	6,958,991	—
Total contributions	—	21,356,358	—
Investment income:			
Net appreciation (depreciation) in fair value of investments	512,830	71,480,345	—
Interest, dividends, and other investment income	244,806	8,581,008	50,201
Less: investment expense	(4,023)	(1,771,132)	—
Net investment income	753,613	78,290,221	50,201
Receipts from depositors	3,059,755	—	21,647,510
Other	—	32,452	—
<b>Total additions</b>	<b>3,813,368</b>	<b>99,679,031</b>	<b>21,697,711</b>
<b>DEDUCTIONS</b>			
Distributions paid and payable to participants	—	31,006,086	48,512
Refunds of contributions	—	444,619	—
Administrative expense	3	565,212	1,689
Interest expense	—	—	—
Payments to and for depositors	2,827,126	618,801	21,739,535
<b>Total deductions</b>	<b>2,827,129</b>	<b>32,634,718</b>	<b>21,789,736</b>
Change in net position	986,239	67,044,313	(92,025)
<b>Net position – beginning</b>	<b>5,154,656</b>	<b>443,180,491</b>	<b>21,212,100</b>
<b>Net position – ending</b>	<b>\$ 6,140,895</b>	<b>\$ 510,224,804</b>	<b>\$ 21,120,075</b>

The notes to the financial statements are an integral part of this statement.

# Discretely Presented Component Units Financial Statements



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### Statement of Net Position

Discretely Presented Component Units – Enterprise Activity

**June 30, 2014**

(amounts in thousands)

	University of California	California Housing Finance Agency	Total
<b>ASSETS</b>			
Current assets:			
Cash and pooled investments	\$ 322,711	\$ 1,081,220	\$ 1,403,931
Investments	4,717,181	100,943	4,818,124
Restricted assets:			
Cash and pooled investments	—	—	—
Investments	—	—	—
Receivables (net)	3,167,380	172,460	3,339,840
Due from primary government	205,129	—	205,129
Due from other governments	97,342	—	97,342
Prepaid items	—	534	534
Inventories	194,615	—	194,615
Other current assets	208,674	14,145	222,819
Total current assets	8,913,032	1,369,302	10,282,334
Noncurrent assets:			
Restricted assets:			
Cash and pooled investments	—	—	—
Investments	25,686,412	403,112	26,089,524
Receivables (net)	2,488,712	—	2,488,712
Loans receivable	—	3,781,555	3,781,555
Long-term prepaid charges	—	—	—
Capital assets:			
Land	863,455	—	863,455
Collections – nondepreciable	382,277	—	382,277
Buildings and other depreciable property	41,502,981	1,782	41,504,763
Intangible assets – amortizable	823,393	—	823,393
Less: accumulated depreciation/amortization	(19,569,114)	(940)	(19,570,054)
Construction in progress	3,642,165	—	3,642,165
Intangible assets – non-amortizable	—	—	—
Other noncurrent assets	286,504	16,681	303,185
Total noncurrent assets	56,106,785	4,202,190	60,308,975
<b>Total assets</b>	<b>65,019,817</b>	<b>5,571,492</b>	<b>70,591,309</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Total assets and deferred outflows of resources	\$ 68,725,276	\$ 5,597,202	\$ 74,322,478

	Nonmajor Component Units	Total
\$	949,157	\$ 2,353,088
	404,400	5,222,524
	128,517	128,517
	15,929	15,929
	447,432	3,787,272
	1,212	206,341
	—	97,342
	742	1,276
	—	194,615
	32,349	255,168
	1,979,738	12,262,072
	26,725	26,725
	14,286	14,286
	1,841,034	27,930,558
	252,630	2,741,342
	285,454	4,067,009
	—	—
	139,066	1,002,521
	8,401	390,678
	1,995,127	43,499,890
	12,578	835,971
	(972,702)	(20,542,756)
	19,357	3,661,522
	5,082	5,082
	50,751	353,936
	3,677,789	63,986,764
	5,657,527	76,248,836
	6,069	3,737,238
	\$ 5,663,596	\$ 79,986,074

(continued)

**Statement of Net Position (continued)**

Discretely Presented Component Units – Enterprise Activity

**June 30, 2014**

(amounts in thousands)

	University of California	California Housing Finance Agency	Total
<b>LIABILITIES</b>			
Current liabilities:			
Accounts payable	\$ 1,483,299	\$ 89,309	\$ 1,572,608
Due to other governments	—	—	—
Revenues received in advance	1,061,477	—	1,061,477
Deposits	561,009	227,493	788,502
Contracts and notes payable	—	58,170	58,170
Interest payable	—	—	—
Securities lending obligations	1,269,083	—	1,269,083
Current portion of long-term obligations	3,432,534	74,248	3,506,782
Other current liabilities	1,532,342	599	1,532,941
Total current liabilities	9,339,744	449,819	9,789,563
Noncurrent liabilities:			
Compensated absences payable	262,593	—	262,593
Workers' compensation benefits payable	321,055	—	321,055
Certificates of participation, commercial paper, and other borrowings	—	—	—
Capital lease obligations	88,622	—	88,622
Revenue bonds payable	15,424,508	3,526,190	18,950,698
Net other postemployment benefits obligation	8,440,303	22,295	8,462,598
Net pension obligation	7,725,075	—	7,725,075
Other noncurrent liabilities	1,206,888	201,429	1,408,317
Total noncurrent liabilities	33,469,044	3,749,914	37,218,958
Total liabilities	42,808,788	4,199,733	47,008,521
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Total liabilities and deferred inflows of resources	49,917,350	4,199,733	54,117,083
<b>NET POSITION</b>			
Net investment in capital assets	12,166,807	842	12,167,649
Restricted:			
Nonexpendable – endowments	4,345,651	—	4,345,651
Expendable:			
Education	9,903,548	—	9,903,548
Indenture	783,994	—	783,994
Employee benefits	—	491,187	491,187
Workers' compensation liability	—	—	—
Statute	—	986,565	986,565
Other purposes	—	—	—
Total expendable	10,687,542	1,477,752	12,165,294
Unrestricted	(8,390,074)	(81,125)	(8,471,199)
Total net position	18,807,926	1,397,469	20,205,395
Total liabilities, deferred inflows of resources, and net position	\$ 68,725,276	\$ 5,597,202	\$ 74,322,478

The notes to the financial statements are an integral part of this statement.

	Nonmajor Component Units	Total
\$	265,990	\$ 1,838,598
	54,967	54,967
	66,239	1,127,716
	1,549	790,051
	16,326	16,326
	2,764	60,934
	—	1,269,083
	298,756	3,805,538
	288,847	1,821,788
	995,438	10,785,001
	12,691	275,284
	283	321,338
	20,255	20,255
	360,026	448,648
	237,203	19,187,901
	117,649	8,580,247
	—	7,725,075
	515,950	1,924,267
	1,264,057	38,483,015
	2,259,495	49,268,016
	1,561	7,110,123
	2,261,056	56,378,139
	515,314	12,682,963
	945,897	5,289,548
	9,378	9,912,926
	924,763	1,708,757
	—	491,187
	—	—
	281,696	1,268,261
	25,769	25,769
	1,241,606	13,406,900
	699,723	(7,771,476)
	3,402,540	23,607,935
	5,663,596	79,986,074

(continued)

The notes to the financial statements are an integral part of this statement.

### Statement of Activities

Discretely Presented Component Units – Enterprise Activity

#### Year Ended June 30, 2014

(amounts in thousands)

	University of California	California Housing Finance Agency
<b>OPERATING EXPENSES</b>		
Personal services .....	\$ 17,267,563	\$ 29,703
Scholarships and fellowships .....	577,212	—
Supplies .....	2,584,968	—
Services and charges .....	290,444	29,572
Department of Energy laboratories .....	1,244,335	—
Depreciation .....	1,739,612	264
Interest expense and fiscal charges .....	617,000	122,277
Grants provided .....	642,809	—
Other .....	3,750,169	53,348
<b>Total operating expenses .....</b>	<b>28,714,112</b>	<b>255,164</b>
<b>PROGRAM REVENUES</b>		
Charges for services .....	16,945,088	38,783
Operating grants and contributions .....	8,051,387	53,462
Capital grants and contributions .....	473,464	—
<b>Total program revenues .....</b>	<b>25,469,939</b>	<b>92,245</b>
Net revenues (expenses) .....	(3,244,173)	(142,919)
<b>GENERAL REVENUES</b>		
Investment and interest income .....	2,972,157	171,294
Other .....	2,502,492	22,899
<b>Total general revenues .....</b>	<b>5,474,649</b>	<b>194,193</b>
Change in net position .....	2,230,476	51,274
<b>Net position – beginning .....</b>	<b>16,577,450 *</b>	<b>1,346,195 *</b>
<b>Net position – ending .....</b>	<b>\$ 18,807,926</b>	<b>\$ 1,397,469</b>

\* Restated

	Nonmajor Component Units	Total
\$	500,490	\$ 17,797,756
	54,938	632,150
	10,726	2,595,694
	1,272,317	1,592,333
	—	1,244,335
	74,536	1,814,412
	34,895	774,172
	—	642,809
	69,477	3,872,994
	<b>2,017,379</b>	<b>30,966,655</b>
	1,069,909	18,053,780
	564,519	8,669,368
	91,447	482,611
	<b>1,643,575</b>	<b>27,205,759</b>
	(373,804)	(3,760,896)
	253,750	3,397,201
	433,862	2,959,253
	<b>687,612</b>	<b>6,356,454</b>
	313,808	2,595,558
	<b>3,088,732 *</b>	<b>21,012,377</b>
	<b>\$ 3,402,540</b>	<b>\$ 23,607,935</b>

## Notes to the Financial Statements – Index

Note 1. Summary of Significant Accounting Policies .....	69
A. Reporting Entity .....	69
1. Blended Component Units .....	69
2. Fiduciary Component Units .....	70
3. Discretely Presented Component Units .....	70
4. Joint Venture .....	72
5. Related Organizations .....	72
B. Government-wide and Fund Financial Statements .....	74
C. Measurement Focus and Basis of Accounting .....	77
1. Government-wide Financial Statements .....	77
2. Fund Financial Statements .....	78
D. Cash and Investments .....	78
E. Receivables .....	78
F. Inventories .....	78
G. Net Investment in Direct Financing .....	78
H. Long-term Prepaid Charges .....	78
I. Capital Assets .....	79
J. Long-term Obligations .....	80
K. Compensated Absences .....	80
L. Deferred Outflows and Deferred Inflows of Resources .....	81
1. Deferred Outflows of Resources .....	81
2. Deferred Inflows of Resources .....	81
M. Abnormal Fund Balances .....	82
N. Nonmajor Enterprise Segment Information .....	82
O. Net Position and Fund Balance .....	82
P. Restatement of Beginning Fund Balances and Net Position .....	83
1. Fund Financial Statements .....	83
2. Government-wide Financial Statements .....	84
Q. Guaranty Deposits .....	84
Note 2. Budgetary and Legal Compliance .....	85
A. Budgeting and Budgetary Control .....	85
B. Legal Compliance .....	85
Note 3. Deposits and Investments .....	86
A. Primary Government .....	86
1. Control of State Funds .....	86

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*The notes to the financial statements are an integral part of this statement.*

2. Valuation of State Investments .....	87
3. Oversight of Investing Activities .....	87
4. Risk of Investments .....	88
a. Interest Rate Risk .....	89
b. Credit Risk .....	90
c. Custodial Credit Risk .....	90
d. Concentration of Credit Risk .....	91
B. Fiduciary Funds .....	91
C. Discretely Presented Component Units .....	92
Note 4. Accounts Receivable .....	94
Note 5. Restricted Assets .....	94
Note 6. Net Investment in Direct Financing Leases .....	96
Note 7. Capital Assets .....	98
Note 8. Accounts Payable .....	100
Note 9. Short-term Financing .....	100
Note 10. Long-term Obligations .....	104
Note 11. Certificates of Participation .....	104
Note 12. Commercial Paper and Other Long-term Borrowings .....	105
Note 13. Leases .....	106
Note 14. Commitments .....	108
Note 15. General Obligation Bonds .....	108
A. Variable-rate General Obligation Bonds .....	109
B. Economic Recovery Bonds .....	109
C. Mandatory Tender Bonds .....	110
D. Build America Bonds .....	110
E. Debt Service Requirements .....	111
F. General Obligation Bond Defeasances .....	111
1. Current Year .....	111
2. Prior Years .....	111
Note 16. Revenue Bonds .....	111
A. Governmental Activities .....	111
B. Business-type Activities .....	112
C. Discretely Presented Component Units .....	112
D. Revenue Bond Defeasances .....	114
1. Current Year – Governmental Activities .....	114
2. Current Year – Business-type Activities .....	115
3. Prior Years .....	115

Note 17. Service Concession Arrangements .....	115
Note 18. Interfund Balances and Transfers .....	116
A. Interfund Balances .....	116
B. Interfund Transfers .....	122
Note 19. Fund Balances, Fund Deficits, and Endowments .....	124
A. Fund Balances .....	124
B. Fund Deficits .....	125
C. Discretely Presented Component Unit Endowments and Gifts .....	125
Note 20. Risk Management .....	125
Note 21. Deferred Outflows and Deferred Inflows of Resources .....	127
Note 22. No Commitment Debt .....	127
Note 23. Contingent Liabilities .....	127
A. Litigation .....	127
B. Federal Audit Exceptions .....	129
Note 24. Pension Trusts .....	130
A. Public Employees' Retirement Fund .....	130
1. Fund Information .....	130
2. Employer's Information .....	131
B. Teachers' Retirement Fund .....	132
Note 25. Postemployment Health Care Benefits .....	136
Note 26. Subsequent Events .....	139
A. Debt Issuances .....	139
B. Cash Management .....	139
C. Other .....	140

## Notes to the Financial Statements

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements present information on the financial activities of the State of California over which the Governor, the Legislature, and other elected officials have direct or indirect governing and fiscal control. These financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP). The provisions of the following Governmental Accounting Standards Board (GASB) Statements have been implemented for the year ended June 30, 2014:

GASB Statement No. 66, *Technical Corrections—2012—an amendment of GASB Statements No. 10 and No. 62*. The objective of this statement is to improve accounting and financial reporting for a governmental financial reporting entity by resolving conflicting guidance that resulted from the issuance of two pronouncements, Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, and Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*; and

GASB Statement No. 70, *Accounting and Financial Reporting for Nonexchange Financial Guarantees*, requires governments that extend a nonexchange financial guarantee to recognize a liability when qualitative factors and historical data, if any, indicate that it is more likely than not that the government will be required to make a payment on the guarantee.

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#### A. Reporting Entity

These financial statements present the primary government of the State and its component units. The **primary government** consists of all funds, organizations, institutions, agencies, departments, and offices that are not legally separate from the State. **Component units** are organizations that are legally separate from the State, but for which the State is financially accountable or organizations whose relationship with the State is such that exclusion would cause the State's financial statements to be misleading. Following is information on the blended, fiduciary, and discretely presented component units of the State.

##### 1. Blended Component Units

Blended component units, although legally separate entities, are in substance part of the primary government's operations. Therefore, data from these blended component units are integrated into the appropriate funds for reporting purposes.

*Building authorities* are blended component units because they have been created through the use of joint exercise of powers agreements with various cities to finance the construction of state buildings. The building authorities are reported as capital projects funds. As a result, capital lease arrangements between the building authorities and the State have been eliminated from the financial statements. Instead, only the underlying capital assets and the debt used to acquire them are reported in the government-wide financial statements. For information regarding obtaining copies of the financial statements of the building authorities, email the State Controller's Office, Division of Accounting and Reporting at [StateGovReports@sco.ca.gov](mailto:StateGovReports@sco.ca.gov).

The *Golden State Tobacco Securitization Corporation (GSTSC)* is a not-for-profit corporation established through legislation in September 2002 solely for the purpose of purchasing Tobacco Settlement Revenues

from the State. The five voting members of the State Public Works Board serve ex officio as the directors of the corporation. GSTSC is authorized to issue bonds as necessary to provide sufficient funds for carrying out its purpose. GSTSC is reported in the combining statements in the Nonmajor Governmental Funds section as a special revenue fund. For information regarding obtaining copies of the financial statements of GSTSC, contact the Department of Finance, Natural Resources, Energy, Environmental, and Capital Outlay Section, 915 L Street, 9th Floor, Sacramento, California 94814.

## 2. Fiduciary Component Units

The State has two legally separate fiduciary component units that administer pension and other employee benefit trust funds. The State appoints a voting majority of the board members of both plans which, due to their fiduciary nature, are presented in the Fiduciary Fund Statements as pension and other employee benefit trust funds, along with other primary government fiduciary funds.

The *California Public Employees' Retirement System (CalPERS)* administers pension plans for state employees, non-teaching school employees, and employees of California public agencies. Its Board of Administration has plenary authority and fiduciary responsibility for the investment of monies and the administration of the plan. CalPERS administers the following seven pension and other employee benefit trust funds: the Public Employees' Retirement Fund, the Judges' Retirement Fund, the Judges' Retirement Fund II, the Legislators' Retirement Fund, the State Peace Officers' and Firefighters' Defined Contribution Plan Fund, the Public Agency Deferred Compensation Plan, and the public employee Supplemental Contributions Program Fund. CalPERS' separately issued financial statements may be obtained from the California Public Employees' Retirement System on its website at [www.CalPERS.ca.gov](http://www.CalPERS.ca.gov).

The *California State Teachers' Retirement System (CalSTRS)* administers pension benefit plans for California public school teachers and certain other employees of the public school system. The State is financially accountable for CalSTRS. CalSTRS administers the following four pension and other employee benefit trust funds: the Defined Benefit Program, the Defined Benefit Supplement Program, the Cash Balance Benefit Program, and the Replacement Benefit Program. CalSTRS' separately issued financial statements may be obtained from the California State Teachers' Retirement System on its website at [www.CalSTRS.com](http://www.CalSTRS.com).

## 3. Discretely Presented Component Units

Enterprise activity of discretely presented component units is reported in a separate column in the government-wide financial statements. Discretely presented component units are legally separate from the primary government and primarily provide services to entities and individuals outside the primary government. Discretely presented component units that report enterprise activity include the University of California, the California Housing Finance Agency, and nonmajor component units. Most component units separately issue their own financial statements. In general, the notes to the financial statements in this publication do not include information found in the component units' separately issued financial statements. Instead, references to the individual component unit financial statements are provided where applicable.

The *University of California* was founded in 1868 as a public, state-supported, land grant institution. It was written into the State Constitution of 1879 as a public trust to be administered by a governing board, the Regents of the University of California (Regents). The University of California is a component unit of the State because the State appoints a voting majority of the Regents and provides financial assistance to the University. The University of California offers defined benefit pension plans and defined contribution pension plans to its employees through the University of California Retirement System (UCRS), a fiduciary responsibility of the Regents. The financial information of the UCRS is not included in the financial statements of this report due to its fiduciary nature. The University of California's financial statements may be obtained from the University of California on its website at [www.ucop.edu](http://www.ucop.edu).

The *California Housing Finance Agency (CalHFA)* was created by the Zenovich-Moscone-Chacon Housing and Home Finance Act, as amended. CalHFA's purpose is financing the housing needs of persons and families of low and moderate income. It is a component unit of the State because the State appoints a voting majority of CalHFA's governing board and appoints the executive director who administers the day-to-day operations. CalHFA's financial statements may be obtained from the California Housing Finance Agency on its website at [www.CalHFA.ca.gov](http://www.CalHFA.ca.gov).

State legislation created various nonmajor component units to provide certain services outside the primary government and to provide certain private and public entities with a low-cost source of financing for programs deemed to be in the public interest. California State University auxiliary organizations are considered component units because they exist entirely or almost entirely for the direct benefit of the universities. The remaining nonmajor component units are considered component units because the majority of members of their governing boards are appointed by or are members of the primary government, and the primary government can impose its will on the entity; or the entity provides a specific financial benefit to or imposes a financial burden on the primary government. For information regarding obtaining copies of the financial statements of these component units, email the State Controller's Office, Division of Accounting and Reporting at [StateGovReports@sco.ca.gov](mailto:StateGovReports@sco.ca.gov).

The nonmajor consolidated component units segments are:

*California State University auxiliary organizations*, which provide services primarily to university students through foundations, associated student organizations, student unions, food service entities, book stores, and similar organizations.

*Financing authorities*, which provide financing for specific purposes. These agencies include:

- The *California Alternative Energy and Advanced Transportation Financing Authority*, which provides financing for alternative energy and advanced transportation technologies;
- The *California Infrastructure and Economic Development Bank*, which provides financing for business development and public improvements; and
- The *California Urban Waterfront Area Restoration Financing Authority*, which provides financing for coastal and inland urban waterfront restoration projects.

*District agricultural associations*, which exhibit all of the industries, industrial enterprises, resources, and products of the state (the district agricultural association's financial report is as of and for the year ended December 31, 2013).

*Other component units*, which include the following entities:

- The *University of California Hastings College of the Law*, which was established as the law department of the University of California to provide legal education programs and operates independently under its own board of directors. The college has a discretely presented component unit, the Foundation, which provides private sources of funds for academic programs, scholarships, and faculty research;
- The *State Assistance Fund for Enterprise, Business and Industrial Development Corporation*, which provides financial assistance to small business; and
- The *Public Employees' Contingency Reserve*, which provides health benefit plans for state employees and annuitants.

#### 4. Joint Venture

A joint venture is an entity resulting from a contractual arrangement; it is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control. In such an arrangement, the participants retain an ongoing financial interest or an ongoing financial responsibility in the entity. These entities are not part of the primary government or a component unit.

The State participates in a joint venture called the *Capitol Area Development Authority (CADA)*. CADA was created in 1978 by the joint exercise of powers agreement between the primary government and the City of Sacramento for the location of state buildings and other improvements. CADA is a public entity, separate from the primary government and the city, and is administered by a board of five members: two appointed by the primary government, two appointed by the city, and one appointed by the affirmative vote of at least three of the other four members of the board. The primary government designates the chairperson of the board. Although the primary government does not have an equity interest in CADA, it does have an ongoing financial interest. The primary government subsidizes CADA's operations by leasing land to CADA without consideration; however, the primary government is not obligated to do so. At June 30, 2014, CADA had total assets of \$31.4 million, total liabilities of \$19.7 million, and total net position of \$11.7 million. Total revenues for the fiscal year were \$10.5 million and expenses were \$11.3 million, resulting in a decrease in net position of \$800,000. Because the primary government does not have equity interest in CADA, CADA's financial information is not included in the financial statements of this report. Separately issued financial statements may be obtained from the Capitol Area Development Authority, 1522 14th Street, Sacramento, California 95814-5958 or on its website at [www.cadanet.org](http://www.cadanet.org).

#### 5. Related Organizations

A related organization is an organization for which a primary government is accountable because that government appoints a voting majority of the organization's governing board, but for which it is not financially accountable.

Chapter 854 of the Statutes of 1996 created an *Independent System Operator (ISO)*, a state-chartered, nonprofit market institution. The ISO provides centralized control of the statewide electrical transmission grid to ensure the efficient use and reliable operation of the transmission system. The ISO is governed by a five-member board, the members of which are appointed by the Governor and confirmed by the Senate. The State's accountability for this institution does not extend beyond making the initial oversight board appointments. Because the primary government is not financially accountable for the ISO, the financial information of this institution is not included in the financial statements of this report. For information regarding obtaining copies of the financial statements of the ISO, contact the Independent System Operator, P.O. Box 639014, Folsom, California 95763-9014 or go to its website at [www.caiso.com](http://www.caiso.com).

The *California Earthquake Authority (CEA)*, a legally separate organization, offers earthquake insurance for California homeowners, renters, condominium owners, and mobilehome owners. A three-member board of state-elected officials governs the CEA. The State's accountability for this institution does not extend beyond making the appointments. Because the primary government is not financially accountable for the CEA, the financial information of this institution is not included in the financial statements of this report. For information regarding obtaining copies of the financial statements of the CEA, contact the California Earthquake Authority, 801 K Street, Suite 1000, Sacramento, California 95814 or go to its website at [www.earthquakeauthority.com](http://www.earthquakeauthority.com).

The *State Compensation Insurance Fund (State Fund)* was established by the State of California through legislation enacted in 1913 to provide an available market for workers' compensation insurance to employees located in California. State Fund operates in competition with other insurance carriers to serve California businesses. The State appoints all 11 members of the State Fund's governing board. The State's accountability for this institution does not extend beyond making the initial oversight board appointments. Because the primary government is not financially accountable for the State Fund, the financial information of this institution is not included in the financial statement of this report. For information regarding obtaining copies of the financial statements of the State Fund, contact the State Compensation Insurance Fund, 333 Bush Street, 8th Floor, San Francisco, California 94104 or go to its website at [www.statefundca.com](http://www.statefundca.com).

The *California Health Benefit Exchange (the Exchange)*, an independent public entity, offers new health insurance to individuals, families, and small businesses. A five-member board of state-elected officials governs the Exchange. The State's accountability for this institution does not extend beyond making the appointments. Because the primary government is not financially accountable for the Exchange, the financial information of this institution is not included in the financial statements of this report. For information regarding obtaining copies of the financial statements of the Exchange, contact Covered California, P.O. Box 989725, West Sacramento, California 95798-9725.

The *California Pollution Control Financing Authority (CPCFA)* was created through the California Pollution Control Financing Authority Act of 1972. The CPCFA is a legally separate entity that provides financing for pollution control facilities. A three-member board of state-elected officials governs the CPCFA. The State's accountability for this institution does not extend beyond making the appointments. Because the primary government is not financially accountable for the CPCFA, the financial information of this institution is not included in the financial statements of this report. For information regarding obtaining copies of the financial statements of the CPCFA, contact the State Treasurer's Office, 915 Capitol Mall, Room 457, Sacramento, California 95814 or go to its website at [www.treasurer.ca.gov/cpcfa](http://www.treasurer.ca.gov/cpcfa).

The *California Health Facilities Financing Authority (CHFFA)* was established by the State of California through legislation enacted in 1979. The CHFFA is a legally separate entity that provides financing for the construction, equipping, and acquisition of health facilities. A nine-member board of state-elected officials and appointees govern the CHFFA. The State's accountability for this institution does not extend beyond making the appointments. Because the primary government is not financially accountable for the CHFFA, the financial information of this institution is not included in the financial statements of this report. For information regarding obtaining copies of the financial statements of the CHFFA, contact the State Treasurer's Office, 915 Capitol Mall, Suite 590, Sacramento, California 95814 or go to its website at [www.treasurer.ca.gov/chffa](http://www.treasurer.ca.gov/chffa).

The *California Educational Facilities Authority (CEFA)* was created by Board of Control approval in 1974. The CEFA is a legally separate entity established to issue revenue bonds to finance loans for students attending public and private colleges and universities, and to assist private educational institutions of higher learning in financing the expansion and construction of educational facilities. A five-member board of state-elected officials and appointees govern the CEFA. The State's accountability for this institution does not extend beyond making the appointments. Because the primary government is not financially accountable for the CEFA, the financial information of this institution is not included in the financial statements of this report. For information regarding obtaining copies of the financial statements of the CEFA, contact the State Treasurer's Office, 915 Capitol Mall, Suite 590, Sacramento, California 95814 or go to its website at [www.treasurer.ca.gov/cefa](http://www.treasurer.ca.gov/cefa).

The California School Finance Authority (CSFA) was created in 1985. The CSFA is a legally separate entity that provides loans to school and community college districts to assist them in obtaining equipment and facilities. A three-member board of state officials governs the CSFA. The State's accountability for this institution does not extend beyond making the appointments. Because the primary government is not financially accountable for the CSFA, the financial information for this institution is not included in the financial statements of this report. For information regarding obtaining copies of the financial statements of the CSFA, contact the State Treasurer's Office, 304 South Broadway, Suite 550, Los Angeles, California 90013 or go to its website at [www.treasurer.ca.gov/csfa/](http://www.treasurer.ca.gov/csfa/).

## B. Government-wide and Fund Financial Statements

Government-wide financial statements (the Statement of Net Position and the Statement of Activities) provide information on all of the nonfiduciary activities of the primary government and its component units. The primary government is reported separately from legally separate component units for which the State is financially accountable. Within the primary government, the State's governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The effect of interfund activity has been removed from the statements, with the exception of amounts between governmental and business-type activities, which are presented as internal balances and transfers. Centralized services provided by the General Fund for other funds are charged as direct costs to the funds that received those services. Also, the General Fund recovers the cost of centralized services provided to federal programs from the federal government.

The Statement of Net Position reports all of the financial and capital resources of the government as a whole in a format in which assets and deferred outflows of resources equal liabilities and deferred inflows of resources, plus net position. The Statement of Activities demonstrates the degree to which the expenses of a given function are offset by program revenues. Program revenues include charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function. Program revenues also include grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items that are not program-related are reported as general revenues.

Fund financial statements are provided for governmental funds, proprietary funds, fiduciary funds and similar component units, and discretely presented component units. A fund is a fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The State maintains the minimum number of funds consistent with legal and managerial requirements. Fiduciary funds, although excluded from the government-wide statements, are included in the fund financial statements. Major governmental and enterprise funds are reported in separate columns in the fund financial statements. Nonmajor governmental and proprietary funds are grouped into separate columns. Discretely presented component unit statements, which follow the fiduciary fund statements, also separately report the enterprise activity of the major discretely presented component units. In this report, the enterprise activity of nonmajor discretely presented component units is grouped in a separate column.

**Governmental fund types** are used to account for activities primarily supported by taxes, grants, and similar revenue sources.

The State reports the following major governmental funds:

The *General Fund* is the main operating fund of the State. It accounts for transactions related to resources obtained and used for those services that need not be accounted for in another fund.

The *Federal Fund* accounts for the receipt and use of grants, entitlements, and shared revenues received from the federal government that are all restricted by federal regulations.

The *Transportation Fund* accounts for fuel taxes, including the State's diesel, motor vehicle, and fuel use taxes; bond proceeds; automobile registration fees; and other revenues that are restricted for transportation purposes, including highway and passenger rail construction and transportation safety programs.

The *Environmental and Natural Resources Fund* accounts for fees, bond proceeds, and other revenues that are restricted for maintaining the State's natural resources and improving the environmental quality of its air, land, and water.

**Proprietary fund types** focus on the determination of operating income, changes in net position, financial position, and cash flows.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. For its proprietary funds, the State applies all applicable GASB pronouncements.

The State has two proprietary fund types: enterprise funds and internal service funds.

*Enterprise funds* record business-type activity for which a fee is charged to external users for goods and services. In addition, the State is required to report activities as enterprise funds in the context of the activity's principal revenue sources when any of the following criteria are met:

- The activity's debt is secured solely by fees and charges of the activity;
- There is a legal requirement to recover costs; or
- The pricing policies of fees and charges are designed to recover costs.

The State reports the following major enterprise funds:

The *Electric Power Fund* accounts for the acquisition and resale of electric power to retail end-use customers.

The *Water Resources Fund* accounts for charges to local water districts and the sale of excess power to public utilities.

The *State Lottery Fund* accounts for the sale of California State Lottery (Lottery) tickets and the Lottery's payments for education.

The *Unemployment Programs Fund* accounts for employer and worker contributions used for payments of unemployment insurance and disability benefits.

The *California State University Fund* accounts for student fees and other receipts from gifts, bequests, donations, federal and state grants, and loans that are used for educational purposes.

*Nonmajor enterprise funds* account for additional operations that are financed and operated in a manner similar to private business enterprises.

Additionally, the State reports *internal service funds* as a proprietary fund type with governmental activity. Internal service funds account for goods or services provided to other agencies, departments, or governments on a cost-reimbursement basis. The goods and services provided include: architectural services, public building construction and improvements, printing and procurement services, goods produced by inmates of state prisons, data processing services, and administrative services related to water delivery. Internal service funds are included in the governmental activities at the government-wide level.

**Fiduciary fund types** are used to account for assets held by the State. The State acts as a trustee or as an agent for individuals, private organizations, other governments, or other funds. Fiduciary funds, including fiduciary component units, are not included in the government-wide financial statements.

The State has the following four fiduciary fund types:

*Private purpose trust funds* account for all trust arrangements, other than those properly reported in pension or investment trust funds, whereby principal and income benefit individuals, private organizations, or other governments. The following are the State's largest private purpose trust funds:

The *Scholarship Program Trust Fund* accounts for money received from participants to fund their beneficiaries' higher education expenses at certain postsecondary educational institutions.

The *Unclaimed Property Fund* accounts for unclaimed money and properties held in trust by the State. Unclaimed property is remitted to the General Fund where it can be used by the State until it is claimed.

*Pension and other employee benefit trust funds* of the primary government and fiduciary component units account for transactions, assets, liabilities, and net position available for plan benefits of the retirement systems and for other employee benefit programs.

An *investment trust fund* accounts for the deposits, withdrawals, and earnings of the Local Agency Investment Fund, an external investment pool for local governments and public agencies.

*Agency funds* account for assets held by the State, which acts as an agent for individuals, private organizations, or other governments. The following are the State's largest agency funds:

The *Receiving and Disbursing Fund* accounts for the collection and disbursement of revenues and receipts on behalf of local governments. This fund also accounts for receipts from numerous state funds, typically for the purpose of writing a single warrant when the warrant is funded by multiple funding sources.

The *Deposit Fund* accounts for various deposits, such as those from condemnation and litigation proceedings.

**Discretely presented component units** consist of certain organizations that have enterprise activity. The enterprise activity component units are the University of California, the California Housing Finance Agency, and nonmajor component units. In this report, all of the enterprise activity of the discretely presented component units is reported in a separate column in the government-wide financial statements and on separate pages following the fund financial statements.

## C. Measurement Focus and Basis of Accounting

### 1. Government-wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when they are earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar transactions are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

### 2. Fund Financial Statements

The measurement focus and basis of accounting for the fund financial statements vary with the type of fund. **Governmental fund types** are presented using the current financial resources measurement focus. With this measurement focus, operating statements present increases and decreases in net current assets; the unassigned fund balance is a measure of available spendable resources.

The accounts of the governmental fund types are reported using the modified accrual basis of accounting. Under the modified accrual basis, revenues are recorded as they become measurable and available, and expenditures are recorded at the time the liabilities are incurred. The State records revenue sources when they are earned or when they are due, provided they are measurable and available within the ensuing 12 months. When an asset is recorded in a governmental fund statement, but the revenue is not available per the criterion described herein, the State reports a deferred inflow of resources until such time the revenue becomes available. Principal tax revenues susceptible to accrual are recorded as taxpayers earn income (personal income and corporation taxes), as sales are made (consumption and use taxes), and as the taxable event occurs (miscellaneous taxes), net of estimated tax overpayments.

**Proprietary fund types, the investment trust fund, private purpose trust funds, and pension and other employee benefit trust funds** are accounted for using the economic resources measurement focus. **Agency funds** are custodial in nature and do not measure the results of operations.

The accounts of the proprietary fund types, the investment trust fund, private purpose trust funds, pension and other employee benefit trust funds, and agency funds are reported using the accrual basis of accounting. Under the accrual basis, most transactions are recorded when they occur, regardless of when cash is received or disbursed.

Lottery revenue and the related prize expenses are recognized when sales are made. Certain prizes are payable in deferred installments. Such liabilities are recorded at the present value of amounts payable in the future.

For purposes of the Statement of Cash Flows, all cash and pooled investments in the State Treasurer's pooled investment program are considered to be cash and cash equivalents.

**Discretely presented component units** are accounted for using the economic resources measurement focus and the accrual basis of accounting.

#### D. Cash and Investments

The State considers cash and pooled investments, for the purpose of the Statement of Cash Flows, as cash and cash equivalents. Cash and cash equivalents are considered to be cash on hand, deposits in the State's pooled investment program, restricted cash and pooled investments for debt service, construction and operations, restricted cash on deposit with fiscal agents (for example, revenue bond trustees), and highly liquid investments with an original maturity date of three months or less.

The State reports investments at fair value, as prescribed by GAAP. Additional information on the State's investments can be found in Note 3, Deposits and Investments.

#### E. Receivables

Amounts are aggregated into a single receivables account net of allowance for uncollectible amounts. The detail of the primary government's accounts receivable can be found in Note 4, Accounts Receivable.

#### F. Inventories

Inventories of supplies are reported at cost and inventories held for resale are stated at the lower of average cost or market. In the government-wide financial statements, inventories for both governmental and business-type activities are expensed when they are consumed and unused inventories are reported as an asset on the Statement of Net Position. In the fund financial statements, governmental funds report inventories as expenditures when purchased, and proprietary funds report inventories as expenditures when consumed. The discretely presented component units have inventory policies similar to those of the primary government.

#### G. Net Investment in Direct Financing Leases

The State Public Works Board accounts for its activities in the Public Buildings Construction Fund, an internal service fund, and has entered into lease-purchase agreements with various other primary government agencies and certain local agencies. The payments from these leases are used to satisfy the principal and interest requirements of revenue bonds issued by the State Public Works Board to finance the cost of projects such as acquisition and construction of facilities and equipment. Upon expiration of these leases, title to the facilities and projects transfers to the primary government agency or the local agency. The State Public Works Board records the net investment in direct financing leases at the net present value of the minimum lease payments in the internal service fund financial statements. As the majority of this lease receivable is from governmental funds, it is eliminated within the governmental activities column of the government-wide Statement of Net Position.

The California State University System (CSU) accounts for its lease activities in the California State University Fund, a major enterprise fund, and has entered into 30-year capital lease agreements with certain auxiliary organizations. These agreements lease existing and newly constructed facilities to the CSU auxiliary organizations. A portion of the proceeds from certain revenue bonds issued by CSU were used to finance the construction of these facilities.

#### H. Long-term Prepaid Charges

The long-term prepaid charges account in the enterprise funds primarily represents operating and maintenance costs that will be recognized in the Water Resources Fund as expenses over the remaining life of long-term state water supply contracts. These costs are billable in future years. In addition, the account includes unbilled interest earnings on unrecovered capital costs that are recorded as long-term prepaid charges. These charges

are recognized when billed in the future years under the terms of water supply contracts. The long-term prepaid charges for the Public Buildings Construction Fund include prepaid insurance costs on revenue bonds issued. Long-term prepaid charges are also included in the State Lottery Fund and nonmajor enterprise funds. These prepaid charges are incurred in connection with certain contracts that extend beyond a one-year period, which are amortized as expenses over the remaining life of the contracts. In the government-wide financial statements, the prepaid charges for governmental activities includes prepaid insurance costs on revenue bonds issued.

#### I. Capital Assets

Capital assets are categorized into land, state highway infrastructure, collections, buildings and other depreciable property, intangible assets, and construction in progress. The buildings and other depreciable property account includes buildings, improvements other than buildings, equipment, certain infrastructure assets, certain books, and other capitalized and depreciable property. Intangible assets include computer software, land use rights, patents, copyrights, and trademarks. The value of the capital assets, including the related accumulated depreciation and amortization, is reported in the applicable governmental, business-type, or component unit activities columns in the government-wide Statement of Net Position.

The primary government has a large collection of historical and contemporary treasures that have important documentary and artistic value. These assets are not capitalized or depreciated because they are cultural resources and cannot reasonably be valued and/or the assets have inexhaustible useful lives. These treasures and works of art include furnishings, portraits and other paintings, books, statues, photographs, and miscellaneous artifacts. These collections meet the conditions for exemption from capitalization because the collections are: held for public exhibition, education, or research in furtherance of public service, rather than financial gain; protected, kept unencumbered, cared for, and preserved; and subject to an organizational policy that requires the proceeds from sales of collection items to be used to acquire other items for collections.

In general, capital assets of the primary government are defined as assets that have a normal useful life of at least one year and a unit cost of at least \$5,000. These assets are recorded at historical cost or estimated historical cost, including all costs related to the acquisition. Donated capital assets are recorded at the fair market value on the date the gift was received. Major capital asset outlays are capitalized as projects are constructed.

Buildings and other depreciable or amortizable capital assets are depreciated using the straight-line method with no salvage value for governmental activities. Generally, buildings and other improvements are depreciated over 40 years, equipment is depreciated over five years, and intangible assets are amortized over 10 to 20 years. Depreciable or amortizable assets of business-type activities are depreciated or amortized using the straight-line method over their estimated useful or service lives, ranging from three to 100 years.

California has elected to use the modified approach for capitalizing the infrastructure assets of the state highway system. The state highway system is maintained by the California Department of Transportation. By using the modified approach, the infrastructure assets of the state highway system are not depreciated and all expenditures made for those assets, except for additions and improvements, are expensed in the period incurred. All additions and improvements made after June 30, 2001, are capitalized. All infrastructure assets that are related to projects completed prior to July 1, 2001, are recorded at the historical costs contained in annual reports of the American Association of State Highway and Transportation Officials and the Federal Highway Administration.

The capital assets of the discretely presented component units are reported at cost at the date of acquisition or at fair market value at the date of donation, in the case of gifts. They are depreciated or amortized over their estimated useful service lives.

## J. Long-term Obligations

Long-term obligations consist of certain unmatured general obligation bonds, certain unmatured revenue bonds, capital lease obligations, certificates of participation, commercial paper, the net pension obligation of the pension and other employee benefit trust funds, the net other postemployment benefits obligation (OPEB), the liability for employees' compensated absences and workers' compensation claims, pollution remediation obligations, amounts owed for lawsuits, reimbursement for costs mandated by the State, the outstanding Proposition 98 funding guarantee owed to schools, the liability for Lottery prizes and annuities, loans from other governments and fiduciary funds, and the primary government's share of the University of California pension liability that is due in more than one year. In the government-wide financial statements, current and noncurrent obligations are reported as liabilities in the applicable governmental activities, business-type activities, and component units columns of the Statement of Net Position.

Pollution remediation obligations are recorded by the State when one or more of the GASB Statement No. 49 obligating events have occurred and when a reasonable estimate of the remediation cost is available. These liabilities are measured using actual contract costs, where no change in cost is expected, or the expected cash flow technique. The remediation obligation estimates that appear in this report are subject to change over time. Cost may vary due to price fluctuations, changes in technology, changes in potential responsible parties, results of environmental studies, changes to statutes or regulations, and other factors that could result in revisions to these estimates. Prospective recoveries from responsible parties may reduce the State's obligation.

Bond premiums and discounts for business-type activities and component units are deferred and amortized over the life of the bonds. In these instances, bonds payable is reported net of the applicable premium and discount. Bond premiums and discounts for governmental funds are reported as other financing sources (uses). However, in the government-wide financial statements, the bonds payable for governmental activities is reported net of the applicable unamortized premium and discount. Bond issuance costs, excluding prepaid insurance, are expensed when incurred.

With advance approval from the Legislature, certain authorities and state agencies may issue revenue bonds. Principal and interest on revenue bonds are payable from the pledged revenues of the respective funds, building authorities, and agencies. The General Fund has no legal liability for payment of principal and interest on revenue bonds. With the exception of certain special revenue funds (Transportation and the Golden State Tobacco Securitization Corporation) and the building authorities capital projects fund, the liability for revenue bonds is recorded in the respective fund.

## K. Compensated Absences

The government-wide financial statements report both the current and the noncurrent liabilities for compensated absences, which are vested unpaid vacation, annual leave, and other paid leave programs. However, unused sick-leave balances are not included in the compensated absences because they do not vest to employees. In the governmental fund financial statements, only the compensated absences liability for employees who have left state service and have unused reimbursable leave at year end is included. The amounts of vested unpaid vacation and annual leave accumulated by state employees are accrued in proprietary funds when incurred. In the discretely presented component units, the compensated absences are accounted for in the same manner as in the proprietary funds of the primary government.

## L. Deferred Outflows and Deferred Inflows of Resources

The government-wide and fund financial statements report deferred outflows of resources and deferred inflows of resources.

### 1. Deferred Outflows of Resources

Deferred outflows of resources are the consumption of assets that are applicable to future reporting periods. Deferred outflows of resources are presented separately after "Total Assets" in the Balance Sheet and Statement of Net Position.

The State's deferred outflows of resources consist of the following transactions:

- *Loss on Refunding of Debt:* The defeasance of previously outstanding general obligation and revenue bonds resulted in deferred refunding losses for governmental activities, business-type activities, and component units. These deferred losses are recognized as a component of interest expense over the remaining life of the old debt or the life of the new debt, whichever is shorter.
- *Decrease in Fair Value of Hedging Derivatives:* Negative changes in the fair value of hedging derivatives are reported for business-type activities and component units.
- *Net Pension Liability:* The University of California, a discretely presented component unit, reports the decreases in its net pension liability that were not included in its pension expense as deferred outflows of resources. Also, employer contributions subsequent to the measurement date of the net pension liability are reported as deferred outflows of resources.

### 2. Deferred Inflows of Resources

Deferred inflows of resources are the acquisition of assets that are applicable to future reporting periods. Deferred inflows of resources are presented separately after "Total Liabilities" in the Balance Sheet and Statement of Net Position.

The State's deferred inflows of resources consist of the following transactions:

- *Gain on Refunding of Debt:* The defeasance of previously outstanding general obligation and revenue bonds resulted in deferred refunding gains for governmental activities and discretely presented component units. These deferred gains are recognized as a component of interest expense over the remaining life of the old debt or the life of the new debt, whichever is shorter.
- *Service Concession Arrangements:* The State and its component units have entered into service concession arrangements with third parties for park facility services, student housing, and certain other services. The upfront payment received or present value of installment payments expected to be received from the third parties are reported as deferred inflows of resources.
- *Net Pension Liability:* The University of California reports the increases in its net pension liability that were not included in pension expense as deferred inflows of resources.
- *Other Deferred Inflows of Resources:* Revenues generated from current rates charged by regulated business-type activities that are intended to recover costs expected to be incurred in the future are reported in the government-wide Statement of Net Position. Revenues that are earned and measurable, but not available within 12 months of the end of the reporting period, are reported in the governmental funds' balance sheet.

### M. Abnormal Account Balances

In the 2013-14 fiscal year, the Water Resources Electric Power Fund had a net refund of \$44 million of power charges revenue. The refund resulted from lower power sales, return of prior year over-collection, and return of reserves at lower levels of reserve were required. During the 2013-14 fiscal year, the fund returned \$93 million through adjustments to power charges and through separate monthly payments to its ratepayers.

### N. Nonmajor Enterprise Segment Information

Two nonmajor enterprise fund segments are displayed discretely in the Combining Statement of Net Position; the Combining Statement of Revenues, Expenses, and Changes in Fund Net Position; and the Statement of Cash Flows of the nonmajor enterprise funds. A *segment* is an identifiable activity reported as or within an enterprise fund or another stand-alone entity for which debt is outstanding and a revenue stream has been pledged in support of that debt. In addition, to qualify as a segment, an activity must be subject to an external requirement to separately account for revenues, expenses, gains and losses, assets and deferred outflows of resources, and liabilities and deferred inflows of resources. All of the activities reported for the fund segments listed below meet these requirements.

*State Water Pollution Control Revolving Fund:* Interest charged on loans to communities for construction of water pollution control facilities and projects.

*Housing Loan Fund:* Interest payments from low-interest, long-term farm and home mortgage loan contracts to eligible veterans living in California.

### O. Net Position and Fund Balance

The difference between fund assets, deferred outflows of resources, liabilities, and deferred inflows of resources is called "net position" on the government-wide financial statements, the proprietary and fiduciary fund statements, and the component unit statements; it is called "fund balance" on the governmental fund statements. The government-wide financial statements include the following categories of net position:

*Net investment in capital assets,* represents capital assets, net of accumulated depreciation, reduced by the outstanding debt attributable to the acquisition, construction, or improvement of those assets.

*Restricted* net position results from transactions with purpose restrictions and is designated as either *nonexpendable* or *expendable*. *Nonexpendable restricted* net position is subject to externally imposed restrictions that must be retained in perpetuity. *Expendable restricted* net position is subject to externally imposed restrictions that can be fulfilled by actions of the State. As of June 30, 2014, the government-wide financial statements show restricted net position for the primary government of \$28.9 billion, of which \$6.8 billion is due to enabling legislation.

*Unrestricted* net position is neither restricted nor invested in capital assets.

In the fund financial statements, proprietary funds include categories of net position similar to those in the government-wide financial statements. Fund balance amounts for governmental funds are reported as nonspendable, restricted, committed, assigned, or unassigned.

*Nonspendable* fund balance includes amounts that cannot be spent because they are not in spendable form (inventories; prepaid amounts; long-term portion of loans or notes receivable; or property held for resale

unless the proceeds are restricted, committed, or assigned) or they are legally or contractually required to remain intact.

*Restricted* fund balance has constraints placed upon the use of the resources either by an external party (creditors, grantors, contributors, or laws and regulations of other governments) or through a constitutional provision or enabling legislation.

*Committed* fund balance can be used only for specific purposes pursuant to constraints imposed by a formal action of the State's highest level of decision-making authority, the California State Legislature. The formal action that commits fund balance to a specific purpose occurred prior to the end of the reporting period, but the amount subject to the constraint may be determined in a subsequent period. Committed fund balance should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned* fund balance: California does not have a formal policy to delegate authority to assign resources. However, fund balance can be classified as assigned when a purchase order creates an outstanding encumbrance amount, unless the purchase order relates to restricted or committed resources. Furthermore, all resources in governmental funds, other than the General Fund, that are not reported as nonspendable, restricted, or committed are classified as assigned for the purpose of the respective funds.

*Unassigned* fund balance is the residual amount of the General Fund not included in the four classifications described above. In other governmental funds in which expenditures incurred for specific purposes exceeded amounts restricted, committed, or assigned to those purposes, a negative unassigned fund balance is reported.

*Fund balance spending order:* For the purpose of reporting fund balance in this financial report under GASB Statement No. 54, the State considers resources to be spent in the following order when an expenditure is incurred for which these classifications are available: restricted, committed, assigned, and unassigned.

Fiduciary fund net position is amounts held in trust for benefits and other purposes.

### P. Restatement of Beginning Fund Balances and Net Position

#### 1. Fund Financial Statements

The beginning fund balance of *governmental funds* decreased by a net total of \$566 million. This decrease is comprised of an understatement of \$444 million for education expenditures that support community colleges and an overstatement of \$357 million of retail sales tax revenue in the *General Fund*, and the following restatements in *nonmajor governmental funds*:

- \$212 million increase as a result of a change in the tobacco settlement revenue recognition methodology in the *Golden State Tobacco Securitization Corporation Fund*;
- \$26 million increase due to the understatement of retail sales tax revenue in the *Economic Recovery Bond Sinking Fund*; and
- \$3 million decrease due to the movement of a fund previously reported within the *Financing for Local Governments and the Public* special revenue fund that is now administered by a discretely presented component unit reported within the *financing authorities* consolidated nonmajor component unit segment.

The beginning net position of the *internal service funds* increased by \$419 million. This increase is comprised of \$368 million, as adjusted for capitalized interest of \$11.8 million, due to the reclassification of the *Public Building Construction Fund* from an enterprise fund to an internal service fund. The remaining \$51 million increase resulted from understated capital assets and understated revenue in the *Financial Information Systems Fund*.

The beginning net position of the *enterprise funds* decreased by \$616 million. The decrease is comprised of the \$380 million prior year net position of the *Public Buildings Construction Fund* that was reclassified from an enterprise fund to an internal service fund and the \$236 million transfer of capital lease obligation from governmental activities to the *California State University Fund*, a major enterprise fund.

Beginning net position of the *discretely presented component units* decreased by \$6.3 billion. This decrease is primarily the result of the *University of California's* implementation of GASB Statement No. 65 and GASB Statement No. 68, as well as a change in its reporting entity. Further information related to these restatements is included in the University's separately issued financial statements which can be obtained from the University on its website at [www.ucop.edu](http://www.ucop.edu). In addition, other component units had small restatements to their beginning net position as follows:

- \$39 million increase for understated loans receivable of the *California Housing Finance Agency*;
- \$6 million decrease for OPEB obligation and other adjustments of the *California State University Auxiliary Organizations*;
- \$3 million increase due to the movement of a fund previously reported as a special revenue fund by the primary government to the *financing authorities* consolidated nonmajor component unit segment; and
- \$239,000 net increase for the implementation of GASB 65, understated liabilities, and unrecorded capital assets for the *district agricultural associations*.

## 2. Government-wide Financial Statements

The beginning net position of the *governmental activities* increased by \$2.3 billion. In addition to the amounts described in the previous section for governmental funds, the restatement comprises a \$2.2 billion increase for understated capital assets and the \$236 million increase for the transfer from governmental activities of capital lease obligations of the *California State University Fund* described in the previous section for enterprise funds.

The beginning net position of *business-type activities* and *component units* were restated as described in the previous section for enterprise funds and discretely presented component units, respectively.

## Q. Guaranty Deposits

The State is the custodian of guaranty deposits held to protect consumers, to secure the State's deposits in financial institutions, and to ensure payment of taxes and fulfillment of obligations to the State. Guaranty deposits of securities and other properties are not shown on the financial statements.

## NOTE 2: BUDGETARY AND LEGAL COMPLIANCE

### A. Budgeting and Budgetary Control

The State's annual budget is prepared primarily on a modified accrual basis for governmental funds. The Governor recommends a budget for approval by the Legislature each year. This recommended budget includes estimated revenues, but revenues are not included in the annual budget bill adopted by the Legislature. Under state law, the State cannot adopt a spending plan that exceeds estimated revenues.

Under the State Constitution, money may be drawn from the treasury only through a legal appropriation. The appropriations contained in the Budget Act, as approved by the Legislature and signed by the Governor, are the primary sources of annual expenditure authorizations and establish the legal level of control for the annual operating budget. The budget can be amended throughout the year by special legislative action, budget revisions by the Department of Finance, or executive orders of the Governor. Amendments to the original budget for the year ended June 30, 2014, increased spending authority for the budgetary/legal basis reported General Fund, and decreased spending authority for the Environmental and Natural Resources Funds and Transportation Funds.

Appropriations are generally available for expenditure or encumbrance either in the year appropriated or for a period of three years if the legislation does not specify a period of availability. At the end of the availability period, the encumbering authority for the unencumbered balance lapses. Some appropriations continue indefinitely, while others are available until fully spent. Generally, encumbrances must be liquidated within two years from the end of the period in which the appropriation is available. If the encumbrances are not liquidated within this additional two-year period, the spending authority for these encumbrances lapses.

### B. Legal Compliance

State agencies are responsible for exercising basic budgetary control and ensuring that appropriations are not overspent. The State Controller's Office is responsible for overall appropriation control and does not allow expenditures in excess of authorized appropriations.

Financial activities are mainly controlled at the appropriation level but can vary, depending on the presentation and wording contained in the Budget Act. The Budget Act appropriations are identified by department, reference item, and fund. The annual appropriated budget may establish detailed allocations to specific programs, projects, or sources of reimbursement within an appropriation. The Department of Finance can authorize adjustments between the detail allocations but cannot increase the amount of the overall appropriation. While the financial activities are controlled at various levels, the legal level of budgetary control—the extent to which management may amend the budget without seeking approval of the governing body—has been established in the Budget Act for the annual operating budget.

The Budgetary Comparison Schedule is not presented in this document at the legal level of budgetary control because such a presentation would be extremely lengthy and cumbersome. The State of California prepares a separate report, the Comprehensive Annual Financial Report Supplement, which includes statements that demonstrate compliance with the legal level of budgetary control in accordance with Government Accounting Standards Board's Codification of Governmental Accounting and Financial Reporting Standards, Section 2400.121. The supplement includes the comparison of the annual appropriated budget with expenditures at the legal level of control. A copy of the Comprehensive Annual Financial Report Supplement is available upon request by emailing the State Controller's Office, Division of Accounting and Reporting at [StateGovReports@sco.ca.gov](mailto:StateGovReports@sco.ca.gov).

**NOTE 3: DEPOSITS AND INVESTMENTS**

Cash balances not required for immediate use are invested by the State Treasurer. The State Treasurer administers a single pooled investment program comprising both an internal investment pool and an external investment pool (the Local Agency Investment Fund). A single portfolio of investments exists, with all participants having an undivided interest in the portfolio. Both pools are administered in the same manner.

**A. Primary Government****1. Control of State Funds**

The State's pooled investment program and certain funds of the primary government are allowed by state statutes, bond resolutions, and investment policy resolutions to invest in United States government securities, federal agency securities, negotiable certificates of deposit, bankers' acceptances, commercial paper, corporate bonds, bank notes, other debt securities, repurchase agreements, reverse repurchase agreements, and other investments.

Certain discretely presented component units and a related organization participate in the State Treasurer's Office pooled investment program. As of June 30, 2014, the discretely presented component units and the related organization account for approximately 3.2% of the State Treasurer's pooled investment portfolio. This program enables the State Treasurer's Office to combine available cash from all funds and to invest cash that exceeds current needs.

Both deposits and investments are included in the State's investment program. For certain banks, the State Treasurer's Office maintains cash deposits that cover uncleared checks deposited in the State's accounts and that earn income that compensates the banks for their services.

Demand and time deposits held by financial institutions as of June 30, 2014, totaling approximately \$7.3 billion, were insured by federal depository insurance or by collateral held by the State Treasurer's Office or an agent of the State Treasurer's Office in the State's name. The California Government Code requires that collateral pledged for demand and time deposits be deposited with the State Treasurer.

As of June 30, 2014, the State Treasurer's Office had on deposit with a fiscal agent amounts totaling \$19 million related to principal and interest payments to bondholders. These deposits were insured by federal depository insurance or by collateral held by an agent of the State Treasurer's Office in the State's name.

Certain funds have elected to participate in the pooled investment program even though they have the authority to invest on their own. Others may be required by legislation to participate in the program; as a result, the deposits of these funds may be considered involuntary. However, these funds are part of the State's reporting entity. The remaining participant in the pool, the Local Agency Investment Fund, is voluntary.

Certain funds that have deposits in the State Treasurer's pooled investment program do not receive the interest earnings on their deposits. Instead, by law, the earnings are assigned to the State's General Fund. Most of the \$16 million in interest revenue received by the General Fund from the pooled investment program in fiscal year 2013-14 was earned on balances in these funds.

Enterprise funds and special revenue funds also make separate investments, which are presented at fair value.

**2. Valuation of State Investments**

The State Treasurer's Office reports its investments at fair value. The fair value of securities in the State Treasurer's pooled investment program generally is based on quoted market prices. The State Treasurer's Office performs a quarterly fair market valuation of the pooled investment program portfolio. In addition, the State Treasurer's Office performs a monthly fair market valuation of all securities held against carrying cost. These valuations can be obtained from the State Treasurer's Office website at [www.treasurer.ca.gov](http://www.treasurer.ca.gov).

As of June 30, 2014, the weighted average maturity of the securities in the pooled investment program administered by the State Treasurer's Office was approximately 239 days. Weighted average maturity is the average number of days, given a dollar-weighted value of individual investments, that the securities in the portfolio have remaining from evaluation date to stated maturity.

**3. Oversight of Investing Activities**

The Pooled Money Investment Board (PMIB) provides oversight of the State Treasurer's pooled investment program. The purpose of the board is to design and administer an effective cash management and investment program, using all monies flowing through the State Treasurer's Office bank accounts and keeping all available funds invested in a manner consistent with the goals of safety, liquidity, and yield. The PMIB is comprised of the State Treasurer as chair, the State Controller, and the Director of Finance. This board designates the amounts of money available for investment. The State Treasurer is charged with making the actual investment transactions for this program. This investment program is not registered with the Securities and Exchange Commission as an investment company.

The value of the deposits in the State Treasurer's pooled investment program, including the Local Agency Investment Fund, is equal to the dollars deposited in the program. The fair value of the position in the program may be greater or less than the value of the deposits, with the difference representing the unrealized gain or loss. As of June 30, 2014, this difference was immaterial to the valuation of the program. The pool is run with "dollar-in, dollar-out" participation. There are no share-value adjustments to reflect changes in fair value.

The State Treasurer's pooled investment program values participants' shares on an amortized cost basis. Specifically, the program distributes income to participants quarterly, based on their relative participation during the quarter. This participation is calculated based on (1) realized investment gains and losses calculated on an amortized cost basis, (2) interest income based on stated rates (both paid and accrued), (3) amortization of discounts and premiums on a straight-line basis, and (4) investment and administrative expenses. This amortized cost method differs from the fair value method used to value investments in these financial statements; the amortized cost method is not designed to distribute to participants all unrealized gains and losses in the fair value of the pool's investments. Because the total difference between the fair value of the investments in the pool and the value distributed to pool participants using the amortized cost method described above is not material, no adjustment was made to the financial statements. The State Treasurer's Office also reports participant fair value as a ratio of amortized cost on a quarterly basis. The State Treasurer's Office has not provided or obtained a legally binding guarantee to support the principal invested in the investment program.

As of June 30, 2014, medium-term asset-backed securities comprised approximately 1.19% of the pooled investments. The asset-backed securities consist of mortgage-backed securities. Small Business Administration (SBA) pools, and asset-backed commercial paper. The mortgage-backed securities are called real estate mortgage investment conduits (REMICS), and are securities backed by pools of mortgages. The REMICS in the State's portfolio have a fixed principal payment schedule. A portion of the asset-backed securities consisted of floating-rate SBA notes. For floating-rate SBA notes held in the portfolio during the

fiscal year, the interest received by the State Treasurer's pooled investment program rose or fell as the underlying index rate rose or fell. The structure of the floating-rate SBA notes in the State Treasurer's pooled investment program provided a hedge against the risk of increasing interest rates. A portion of the asset-backed portfolio holdings were short-term, asset-backed commercial paper (ABCP), which represented 0.84% of the pooled investments.

Table 1 identifies the investment types that are authorized by the California Government Code and the State Treasurer's Office investment policy for the pooled investment program. Maturities are limited by the State Treasurer's Office investment policy for the Pooled Money Investment Program. For commercial paper, the Investment Policy is more restrictive than the Government Code. For corporate bonds and notes, the Government Code requires that a security fall within the top three ratings of a nationally recognized statistical ratings organization (NASRO). Items reported as N/A have no limitation in either the Government Code or the State Treasurer's Office Investment Policy.

**Table 1**  
**Authorized Investments**

Authorized Investment Type	Maximum Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer	Credit Rating
U.S. Treasury securities	5 years	N/A	N/A	N/A
Federal agency and supranational securities	5 years	N/A	N/A	N/A
Certificates of deposit	180 days	N/A	N/A	N/A
Bankers acceptances	180 days	30%	10% of issuer's outstanding Commercial Paper	A-2/P-2/F-2
Commercial paper				
Corporate bonds/notes	5 years	N/A	N/A	A-/A3/A-
Repurchase agreements	1 year	N/A	N/A	N/A
Reverse repurchase agreements	1 year	10%	N/A	N/A

**4. Risk of Investments**

The following types of risks are common in deposits and investments, including those of the State:

*Interest Rate Risk* is the risk that the value of fixed-income securities will decline because of changing interest rates. The prices of fixed-income securities with longer time to maturity tend to be more sensitive to changes in interest rates than those with shorter durations.

*Credit Risk* is the risk that a debt issuer will fail to pay interest or principal in a timely manner, or that negative perceptions of the issuer's ability to make these payments will cause security prices to decline.

*Custodial Credit Risk* is the risk that, in the event a financial institution or counterparty fails, the investor will not be able to recover the value of deposits, investments, or collateral.

*Concentration of Credit Risk* is the risk of loss attributed to the magnitude of an investor's holdings in a single issuer.

*Foreign Currency Risk* is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit.

**a. Interest Rate Risk**

Table 2 presents the interest rate risk of the primary government's investments. In calculating SBA holdings' weighted average maturity, the State Treasurer's Office assumes that stated maturity is the quarterly reset date. Total pooled investments do not include \$4.8 billion of time deposits and \$314 million of internal loans to state funds. Repurchase agreements of the California State University system mature in one day. Most mortgage-backed securities are issued by U.S. government agencies, or government-sponsored enterprises such as the Federal National Mortgage Association, and entitle the purchaser to receive a share of the cash flows, such as principal and interest payments, from a pool of mortgages. Mortgage-backed securities are highly sensitive to interest rate changes because principal prepayments either increase (in a low interest rate environment) or decrease (in a high interest rate environment) the security yield. As of June 30, 2014, only \$130 million, or 0.22% of the total pooled investments, was invested in mortgage-backed securities.

**Table 2**  
**Schedule of Investments – Primary Government – Interest Rate Risk**  
June 30, 2014  
(amounts in thousands)

	Fair Value at Year End	Weighted Average Maturity (in years)
<b>Pooled investments</b>		
U.S. Treasury bills and notes	\$ 34,926,335	0.94
U.S. Agency bonds and discount notes	4,685,570	0.50
Supranational debentures and discount notes (IBRD)	150,040	1.56
Small Business Administration loans	581,690	0.25
Mortgage-backed securities	130,274	2.37
Certificates of deposit	11,993,881	0.22
Bank notes	599,930	0.14
Commercial paper	6,698,100	0.11
<b>Total pooled investments</b>	<b>\$ 59,765,820</b>	
<b>Other primary government investments</b>		
U.S. Treasuries and agencies	2,285,376	2.58
Commercial paper	252,683	0.73
Guaranteed investment contracts	210,327	8.66
Corporate debt securities	1,011,356	2.08
Repurchase agreements	2,274	0.00
Other	953,463	3.49
<b>Total other primary government investments</b>	<b>\$ 4,715,479</b>	
<b>Funds outside primary government included in pooled investments</b>		
Less: investment trust funds	21,044,087	
Less: other trust and agency funds	1,750,530	
Less: discretely presented component units and related organizations	1,901,592	
<b>Total primary government investments</b>	<b>\$ 39,725,090</b>	

**b. Credit Risk**

Table 3 presents the credit risk of the primary government's debt securities. If a particular security has multiple ratings, the lowest rating of the three major NASROs is used. Similar to interest rate risk shown in Table 2, time deposits and internal loans to state funds are not included.

**Table 3**  
**Schedule of Investments in Debt Securities – Primary Government – Credit Risk**  
 June 30, 2014  
 (amounts in thousands)

	Credit Rating as of Year End		Fair Value
	Short-term	Long-term	
<b>Pooled investments</b>			
A-1/P-1/F-1+	AAA/Aaa/AAA		\$ 10,594,908
A-1/P-1/F-1	AA/Aa/AA		13,532,613
Not rated			130,274
Not applicable			35,508,025
<b>Total pooled investments</b>			<b>\$ 59,765,820</b>
<b>Other primary government investments</b>			
A-1/P-1/F-1+	AAA/Aaa/AAA		\$ 917,961
A-1/P-1/F-1	AA/Aa/AA		1,782,457
A-2/P-2/F-2	A/A/A		768,419
A-3/P-3/F-3	BBB/Baa/BBB		27,441
Not rated			444,488
Not applicable			774,713
<b>Total other primary government investments</b>			<b>\$ 4,715,479</b>

**c. Custodial Credit Risk**

The State of California has a deposit policy for custodial credit risk that requires deposits held by financial institutions to be insured by federal depository insurance or secured by collateral. As of June 30, 2014, one guaranteed investment contract of the Electric Power Fund in the amount of \$100 million was uninsured and uncollateralized.

**d. Concentration of Credit Risk**

The investment policy of the State Treasurer's Office contains no limitations on the amount that can be invested in any one issuer beyond those limitations stipulated in the California Government Code. As of June 30, 2014, the State did not hold debt securities in any one issuer (other than U.S. Treasury securities) that represented 5% or more of the primary government investments.

**B. Fiduciary Funds**

The fiduciary funds include pension and other employee benefit trust funds of the following fiduciary funds and component units: California Public Employees Retirement System (CalPERS), California State Teachers' Retirement System (CalSTRS), the fund for the California Scholarship program, and various other funds. CalPERS and CalSTRS account for 97% of these separately invested funds. CalPERS and CalSTRS exercise their authority under the State Constitution and invest in stocks, bonds, mortgages, real estate, and other investments, including derivative instruments.

Additional disclosure for CalPERS' investments and derivative instruments is included in CalPERS' separately issued financial statements, which can be obtained from CalPERS on its website at www.CalPERS.ca.gov. Additional disclosure for CalSTRS' investments and derivative instruments is included in CalSTRS' separately issued financial statements, which can be obtained from CalSTRS on its website at www.CalSTRS.com.

**C. Discretely Presented Component Units**

The discretely presented component units consist of the University of California and its foundation, the California Housing Finance Agency (CalHFA), and various nonmajor component units. The University and CalHFA constitute 93% of the total investments of discretely presented component units. State law, bond resolutions, and investment policy resolutions allow component units to invest in U.S. government securities, state and municipal securities, commercial paper, corporate bonds, investment agreements, real estate, and other investments. Additionally, a portion of the cash and pooled investments of CalHFA, and other nonmajor component units are invested in the State Treasurer's pooled investment program.

Additional disclosures for the University of California's investments and derivative instruments are included in the University's separately issued financial statements, which can be obtained from the University on its website at www.ucop.edu. Additional disclosure for CalHFA's investments and derivative instruments is included in CalHFA's separately issued financial statements, which can be obtained from CalHFA on its website at www.CalHFA.ca.gov.

**NOTE 4: ACCOUNTS RECEIVABLE**

Table 4 presents the disaggregation of accounts receivable attributable to taxes, interest expense reimbursements, Lottery retailer collections, the California State University, and unemployment program receipts. Other receivables are for interest, gifts, grants, various fees, penalties, and other charges.

**Table 4**

**Schedule of Accounts Receivable**

June 30, 2014  
(amounts in thousands)

	Taxes	Lottery Retailers	Unemployment Programs
<b>Current governmental activities</b>			
General Fund .....	\$ 12,482,261	\$ —	\$ —
Federal Fund .....	—	—	—
Transportation Fund .....	638,349	—	—
Environmental and Natural Resources Fund .....	—	—	—
Nonmajor governmental funds .....	435,737	—	—
Internal service funds .....	—	—	—
Adjustment:			
Unavailable revenue <sup>1</sup> .....	(1,608,039)	—	—
<b>Total current governmental activities .....</b>	<b>\$ 11,948,308</b>	<b>\$ —</b>	<b>\$ —</b>
<b>Amounts not scheduled for collection during the subsequent year (unavailable revenue) .....</b>	<b>\$ 1,608,039</b>	<b>\$ —</b>	<b>\$ —</b>
<b>Current business-type activities</b>			
Water Resources Fund .....	\$ —	\$ —	\$ —
State Lottery Fund .....	—	404,239	—
Unemployment Programs Fund .....	—	—	1,307,800
California State University .....	—	—	—
Nonmajor enterprise programs .....	—	—	—
<b>Total current business-type activities .....</b>	<b>\$ —</b>	<b>\$ 404,239</b>	<b>\$ 1,307,800</b>
<b>Amounts not scheduled for collection during the subsequent year (unavailable revenue) .....</b>	<b>\$ —</b>	<b>\$ —</b>	<b>\$ 32,109</b>

<sup>1</sup> The unavailable revenue reported in the governmental fund financial statements represents revenues that are earned and measurable, but not available within 12 months of the end of the reporting period.

<sup>2</sup> Amount includes noncurrent receivables for service concession arrangements of \$64 million that were not included in the governmental fund financial statements.

	California State University	Other	Total
	\$ —	\$ 683,690	\$ 13,165,951
	—	12,520	12,520
	—	490,805	1,129,154
	—	523,853	523,853
	—	3,021,169	3,456,906
	—	109,934	109,934
	—	(385,974)	(1,994,013)
	<b>\$ —</b>	<b>\$ 4,455,997</b>	<b>\$ 16,404,305</b>
	<b>\$ —</b>	<b>\$ 450,350</b>	<b>\$ 2,058,389</b>
	\$ —	\$ 35,068	\$ 35,068
	—	404,239	404,239
	191,054	—	1,307,800
	—	—	191,054
	—	32,321	32,321
	<b>\$ 191,054</b>	<b>\$ 67,389</b>	<b>\$ 1,970,482</b>
	<b>\$ 253,902</b>	<b>\$ —</b>	<b>\$ 286,011</b>

**NOTE 5: RESTRICTED ASSETS**

Table 5 presents a summary of the legal restrictions placed on assets of the primary government and the discretely presented component units.

**Table 5**  
**Schedule of Restricted Assets**  
(amounts in thousands)

	Cash and Pooled Investments	Due From Other Governments		Loans Receivable	Total
		Investments	Governments		
<b>Primary government</b>					
Debt service	\$ 1,725,392	\$ 372,388	\$ 20,182	\$ 305,278	\$ 2,423,240
Construction	3,254,758	—	—	—	3,254,758
Operations	147,000	—	—	—	147,000
Other	3,636	—	—	—	3,636
<b>Total primary government</b>	<b>5,130,786</b>	<b>372,388</b>	<b>20,182</b>	<b>305,278</b>	<b>5,828,634</b>
<b>Discretely presented component units</b>					
Debt service	155,242	30,215	—	—	185,457
<b>Total discretely presented component units</b>	<b>155,242</b>	<b>30,215</b>	<b>—</b>	<b>—</b>	<b>185,457</b>
<b>Total restricted assets</b>	<b>\$ 5,286,028</b>	<b>\$ 402,603</b>	<b>\$ 20,182</b>	<b>\$ 305,278</b>	<b>\$ 6,014,091</b>

**NOTE 6: NET INVESTMENT IN DIRECT FINANCING LEASES**

The State Public Works Board (SPWB) accounts for its activities in the Public Buildings Construction Fund, an internal service fund, and has entered into lease-purchase agreements with various other primary government agencies and certain local agencies. Payments from these leases will be used to satisfy the principal and interest requirements of revenue bonds issued by the SPWB. The lease-purchase activity between the SPWB and the primary government agencies shown in the schedule below represents only that activity with agencies reported as enterprise funds. The lease receivable of \$6.0 billion from governmental funds along with the corresponding lease obligation was eliminated within the governmental activities column of the government-wide Statement of Net Position.

California State University System (CSU) accounts for its lease activities in the California State University Fund, a major enterprise fund, and has entered into capital lease agreements with certain auxiliary organizations. These agreements lease existing and newly constructed facilities to the auxiliary organizations. A portion of the proceeds from certain revenue bonds issued by CSU were used to finance the construction of these facilities.

Table 6 summarizes the minimum lease payments to be received by the primary government.

**Table 6**  
**Schedule of Minimum Lease Payments to be Received by the Primary Government**  
(amounts in thousands)

Year Ending June 30	State Public Works Board			California State University
	Primary Government Agencies	Local Agencies	Total	
2015	\$ 96,981	\$ 62,177	\$ 159,158	\$ 29,305
2016	93,299	53,892	147,191	26,639
2017	91,228	39,986	131,214	26,930
2018	78,068	32,698	110,766	27,014
2019	68,417	26,183	94,600	27,039
2020-2024	263,993	64,282	328,275	144,956
2025-2029	214,944	63,317	278,261	145,181
2030-2034	195,607	26,383	221,990	114,458
2035-2039	34,447	—	34,447	36,895
2040-2044	—	—	—	22,465
2045-2049	—	—	—	4,495
<b>Total minimum lease payments</b>	<b>1,136,984</b>	<b>368,918</b>	<b>1,505,902</b>	<b>605,377</b>
Less: unearned income	467,486	86,347	553,833	235,020
<b>Net investment in direct financing leases</b>	<b>669,498</b>	<b>282,571</b>	<b>952,069</b>	<b>370,357</b>
Less: current portion	52,638	48,191	100,829	11,442
<b>Noncurrent net investment in direct financing leases</b>	<b>\$ 616,860</b>	<b>\$ 234,380</b>	<b>\$ 851,240</b>	<b>\$ 358,915</b>

**NOTE 7: CAPITAL ASSETS**

Table 7 summarizes the capital activity for the primary government.

**Table 7**  
**Schedule of Changes in Capital Assets – Primary Government**  
 June 30, 2014  
 (amounts in thousands)

	Beginning Balance	Additions	Deductions	Ending Balance
<b>Governmental activities</b>				
<b>Capital assets not being depreciated/amortized</b>				
Land	\$ 17,871,142	\$ 498,492	\$ 111,239	\$ 18,258,395
State highway infrastructure	64,183,838	1,213,741	128,893	65,268,686
Collections	22,645	—	15	22,630
Construction in progress	14,053,023	3,680,687	2,875,936	14,857,774
Intangible assets	1,106,355	377,103	17,051	1,466,407
<b>Total capital assets not being depreciated/amortized</b>	<b>97,237,003</b>	<b>5,770,023</b>	<b>3,133,134</b>	<b>99,873,892</b>
<b>Capital assets being depreciated/amortized</b>				
Buildings and improvements	20,448,490	1,626,299	16,820	22,057,969
Infrastructure	738,492	532	3,312	735,712
Equipment and other assets	4,654,507	372,011	266,336	4,760,182
Intangible assets	992,911	104,748	6,689	1,090,970
<b>Total capital assets being depreciated/amortized</b>	<b>26,834,400</b>	<b>2,103,590</b>	<b>293,157</b>	<b>28,644,833</b>
<b>Less accumulated depreciation/amortization for:</b>				
Buildings and improvements	6,841,635	538,495	10,287	7,369,843
Infrastructure	325,336	19,510	2,244	342,602
Equipment and other assets	3,903,230	307,322	247,150	3,963,422
Intangible assets	396,561	83,013	5,431	474,143
<b>Total accumulated depreciation/amortization</b>	<b>11,466,782</b>	<b>948,340</b>	<b>265,112</b>	<b>12,150,010</b>
<b>Total capital assets being depreciated/amortized, net</b>	<b>15,367,618</b>	<b>1,155,250</b>	<b>28,045</b>	<b>16,494,823</b>
<b>Governmental activities, capital assets, net</b>	<b>\$ 112,604,621</b>	<b>\$ 6,925,273</b>	<b>\$ 3,161,179</b>	<b>\$ 116,368,715</b>
<b>Business-type activities</b>				
<b>Capital assets not being depreciated/amortized</b>				
Land	\$ 216,888	\$ 5,395	\$ 145	\$ 222,138
Collections	6,051	1,680	20	7,711
Construction in progress	885,919	483,767	605,621	764,065
Intangible assets	403,979	16,596	171,974	248,601
<b>Total capital assets not being depreciated/amortized</b>	<b>1,512,837</b>	<b>507,438</b>	<b>777,760</b>	<b>1,242,515</b>
<b>Capital assets being depreciated/amortized</b>				
Buildings and improvements	10,451,931	838,891	463,750	10,825,072
Infrastructure	236,149	28,554	2,706	261,997
Equipment and other assets	576,331	88,915	14,117	651,129
Intangible assets	174,195	163,074	1,218	336,051
<b>Total capital assets being depreciated/amortized</b>	<b>11,438,606</b>	<b>1,119,434</b>	<b>483,791</b>	<b>12,074,249</b>
<b>Less accumulated depreciation/amortization for:</b>				
Buildings and improvements	4,164,763	256,776	440,014	3,981,525
Infrastructure	61,446	12,145	1,937	71,654
Equipment and other assets	347,815	53,901	11,194	390,522
Intangible assets	119,035	19,234	621	137,648
<b>Total accumulated depreciation/amortization</b>	<b>4,693,059</b>	<b>342,056</b>	<b>453,766</b>	<b>4,981,349</b>
<b>Total capital assets being depreciated/amortized, net</b>	<b>6,745,547</b>	<b>777,378</b>	<b>30,025</b>	<b>7,492,900</b>
<b>Business-type activities, capital assets, net</b>	<b>\$ 8,258,384</b>	<b>\$ 1,284,816</b>	<b>\$ 807,785</b>	<b>\$ 8,735,415</b>

\* Restated

Table 8 summarizes the depreciation expense charged to the activities of the primary government.

**Table 8**  
**Schedule of Depreciation Expense – Primary Government**  
 June 30, 2014  
 (amounts in thousands)

	Amount
<b>Governmental activities</b>	
General government	\$ 130,960
Education	173,453
Health and human services	74,771
Resources	51,767
State and consumer services	66,722
Business and transportation	182,251
Correctional programs	220,513
Internal service funds (charged to the activities that utilize the fund)	47,903
<b>Total governmental activities</b>	<b>948,340</b>
<b>Business-type activities</b>	<b>342,056</b>
<b>Total primary government</b>	<b>\$ 1,290,396</b>

Table 9 summarizes the capital activity for discretely presented component units.

**Table 9**  
**Schedule of Changes in Capital Assets – Discretely Presented Component Units**  
 June 30, 2014  
 (amounts in thousands)

	Beginning Balance	Additions	Deductions	Ending Balance
<b>Capital assets not being depreciated/amortized</b>				
Land	\$ 986,996	\$ 28,058	\$ 12,533	\$ 1,002,521
Collections	362,373	28,441	136	390,678
Construction in progress	2,991,757	803,485	133,720	3,661,522
Intangible assets	5,131	—	49	5,082
<b>Total capital assets not being depreciated/amortized</b>	<b>4,346,257</b>	<b>859,984</b>	<b>146,438</b>	<b>5,059,803</b>
<b>Capital assets being depreciated/amortized</b>				
Buildings and improvements	31,251,445	1,578,315	46,088	32,783,672
Infrastructure	666,799	18,349	62	685,086
Equipment and other depreciable assets	9,822,467	566,709	358,044	10,031,132
Intangible assets	674,542	210,312	48,883	835,971
<b>Total capital assets being depreciated/amortized</b>	<b>42,415,253</b>	<b>2,373,685</b>	<b>453,077</b>	<b>44,335,861</b>
<b>Less accumulated depreciation/amortization for:</b>				
Buildings and improvements	11,724,481	1,153,760	17,902	12,860,339
Infrastructure	305,908	23,211	22	329,097
Equipment and other depreciable assets	6,807,869	612,565	358,877	7,061,557
Intangible assets	299,981	24,876	33,094	291,763
<b>Total accumulated depreciation/amortization</b>	<b>19,138,239</b>	<b>1,814,412</b>	<b>409,895</b>	<b>20,542,756</b>
<b>Total capital assets being depreciated/amortized, net</b>	<b>23,277,014</b>	<b>559,273</b>	<b>43,182</b>	<b>23,793,105</b>
<b>Capital assets, net</b>	<b>\$ 27,623,271</b>	<b>\$ 1,419,257</b>	<b>\$ 189,620</b>	<b>\$ 28,852,908</b>

\* Restated

**NOTE 8: ACCOUNTS PAYABLE**

Accounts payable are amounts, related to different programs, that are due taxpayers, vendors, customers, beneficiaries, and employees. Table 10 presents details related to accounts payable.

The adjustment for the fiduciary funds represents amounts due fiduciary funds that were reclassified as external payables on the government-wide Statement of Net Position.

**Table 10**

**Schedule of Accounts Payable**

June 30, 2014

(amounts in thousands)

	Education	Health and Human Services	Resources
<b>Governmental activities</b>			
General Fund .....	\$ 196,859	\$ 547,660	\$ 205,604
Federal Fund .....	31,065	331,696	61,154
Transportation Fund .....	—	4	3,961
Environmental and Natural Resources Fund .....	500	1,101	349,490
Nonmajor governmental funds .....	26,285	301,260	20,287
Internal service funds .....	11	—	19,497
Adjustment:			
Fiduciary funds .....	5,911,555	14,646,519	—
<b>Total governmental activities</b> .....	<b>\$ 6,166,075</b>	<b>\$ 15,828,240</b>	<b>\$ 659,993</b>
<b>Business-type activities</b>			
Electric Power Fund .....	\$ —	\$ —	\$ 6,000
Water Resources Fund .....	—	—	78,158
State Lottery Fund .....	—	—	—
Unemployment Programs Fund .....	—	19	—
California State University .....	173,638	—	—
Nonmajor enterprise funds .....	—	88	—
Adjustment:			
Fiduciary funds .....	—	—	17
<b>Total business-type activities</b> .....	<b>\$ 173,638</b>	<b>\$ 107</b>	<b>\$ 84,158</b>

	Business and Transportation	General Government and Others	Total
\$	628	407,582	\$ 1,358,333
	260,963	123,443	808,321
	367,506	49,959	421,430
	—	7,645	358,736
	6,441	580,509	934,782
	—	483,689	503,197
	54,684	734,615	21,347,173
<b>\$</b>	<b>690,222</b>	<b>2,387,442</b>	<b>\$ 25,731,972</b>
\$	—	—	\$ 6,000
	—	—	78,158
	—	52,691	52,691
	—	—	19
	—	—	173,638
	—	2,549	2,637
	—	17	17
<b>\$</b>	<b>—</b>	<b>55,257</b>	<b>\$ 313,160</b>

**NOTE 9: SHORT-TERM FINANCING**

As part of its cash management program, the State regularly issues short-term obligations to meet cash flow needs. The State issues revenue anticipation notes (RANs) to partially fund timing differences between revenues and expenditures, because General Fund revenues and disbursements do not occur evenly throughout the fiscal year. If additional external cash flow borrowing is required, the State issues revenue anticipation warrants.

There were no outstanding RANs at the beginning of the fiscal year. To fund cash flow needs for fiscal year 2013-14, the State issued \$5.5 billion in RANs on August 15, 2013. The RANs were repaid during May and June of 2014.

**NOTE 10: LONG-TERM OBLIGATIONS**

As of June 30, 2014, the primary government had long-term obligations totaling \$168.8 billion. Of that amount, \$7.7 billion is due within one year. For governmental activities, the beginning balance of revenue bonds increased \$11.8 billion and the beginning balance of capital lease obligations decreased \$5.1 billion as a result of the reclassification of the Public Buildings Construction Fund from an enterprise fund (business-type activity) to an internal service fund (governmental activity). This reclassification resulted in the elimination of the capital lease obligation of the governmental funds to the Public Buildings Construction Fund in the government-wide Statement of Net Position. After these beginning balance restatements, the largest changes in long-term obligations for governmental activities are an increase of \$3.1 billion in net other postemployment benefits obligation and an increase of \$1.1 billion in state-mandated cost claims payable. Another notable increase occurred in general obligation bonds payable. Notable decreases occurred in revenue bonds payable and compensated absences payable.

Not included in the mandated cost claims payable shown in Table 11 are certain state-mandated programs that are in the adjudication process. Until the Commission on State Mandates rules on a test claim, and the claim's parameters and guidelines are established, expected costs cannot be reasonably determined; however, a positive finding for any of the claimants could individually or in aggregate pose a significant cost to the State.

As of June 30, 2014, the pollution remediation obligations increased by \$73 million to \$1.1 billion. Under federal Superfund law, responsibility for pollution remediation is placed upon current and previous owners or operators of polluted sites. Currently, the State's most significant superfund site is the Stringfellow Class 1 Hazardous Waste Disposal Facility (Stringfellow) located in Riverside County. As of June 30, 2014, the State estimates that remediation costs at Stringfellow will total \$385 million. At two other sites, Leviathan Mine and BKK Landfill, obligating events have occurred that will probably result in significant liability to the State, but reasonable estimates of the remediation costs cannot be made at this time. Currently, litigation is in process to determine the final terms of the settlement for Leviathan Mine. The State's activities at the site relate to water pollution remediation. BKK is a closed Class 1 landfill site at which the State is conducting post-closure care. In addition to superfund sites, the State's other pollution remediation efforts include underground storage tank removal and cleanup, cleanup of polluted groundwater, and contaminated soil removal and cleanup, as required by state law.

The other long-term obligations for governmental activities consist of \$43 million owed for lawsuits, the University of California unfunded pension liability of \$24 million, and the Technology Services Revolving Fund notes payable of \$36 million. The compensated absences will be liquidated by the General Fund, special revenue funds, capital projects funds, and internal service funds. Workers' compensation and capital leases will be liquidated by the General Fund, special revenue funds, and internal service funds. The General Fund will liquidate net pension obligations, the Proposition 98 funding guarantee, lawsuits, reimbursement of costs incurred by local agencies and school districts for costs mandated by the State, and the University of California pension liability.

The largest changes in business-type long-term obligations are a decrease of \$952 million for loans payable to the U.S. Department of Labor to cover shortfalls in the Unemployment Programs Fund and a decrease of \$812 million in revenue bonds payable (after the previously discussed restatement of the beginning balance for the reclassification of the Public Buildings Construction Fund from an enterprise fund to an internal service fund).

Table 11 summarizes the changes in long-term obligations during the year ended June 30, 2014.

	Balance July 1, 2013	Additions
<b>Governmental activities</b>		
Compensated absences payable .....	\$ 4,135,101	\$ 1,290,940
Workers' compensation benefits payable .....	3,507,477	639,244
Certificates of participation and commercial paper outstanding .....	538,715	1,254,265
Discounts .....	(122)	—
Total certificates of participation and commercial paper payable .....	538,593	1,254,265
Capital lease obligations .....	236,305 *	80,022
General obligation bonds outstanding .....	79,688,445	5,905,370
Premiums .....	2,657,766	505,026
Total general obligation bonds payable .....	82,346,211	6,410,396
Revenue bonds outstanding .....	18,590,437 *	2,293,720
Accreted interest .....	383,862	40,564
Premiums .....	519,230	184,986
Discounts .....	(2,003)	—
Total revenue bonds payable .....	19,491,526	2,519,270
Mandated cost claims payable .....	6,750,849	1,154,062
Net other postemployment benefits obligation .....	15,559,232	4,871,902
Net pension obligation .....	3,278,774	207,749
Other long-term obligations:		
Proposition 98 funding guarantee .....	1,914,064	17,523
Pollution remediation obligations .....	1,009,216	151,527
Other .....	140,198	22,132
Total other long-term obligations .....	3,063,478	191,182
<b>Total governmental activities .....</b>	<b>\$ 138,907,546</b>	<b>\$ 18,619,032</b>
<b>Business-type activities</b>		
Loans payable .....	\$ 8,585,318	\$ —
Lottery prizes and annuities .....	1,198,904	3,624,432
Compensated absences payable .....	314,133	98,069
Workers' compensation benefits payable .....	2,078	460
Certificates of participation and commercial paper outstanding .....	77,560	262,036
Capital lease obligations .....	1,145,637	177,398
General obligation bonds outstanding .....	888,280	—
Discounts .....	(1,227)	—
Total general obligation bonds payable .....	887,053	—
Revenue bonds outstanding .....	13,080,438 *	470,300
Premiums .....	721,576	60,851
Discounts .....	(358)	—
Total revenue bonds payable .....	13,801,656	531,151
Net other postemployment benefits obligation .....	510,229	187,723
Other long-term obligations .....	482,571	37,340
<b>Total business-type activities .....</b>	<b>\$ 27,005,139</b>	<b>\$ 4,918,809</b>

\* Restated

	Deductions	Balance June 30, 2014	Due Within One Year	Noncurrent Liabilities
\$	1,670,152	\$ 3,755,889	\$ 5,346	\$ 3,750,543
	445,289	3,701,432	410,534	3,290,898
	1,194,810	598,170	8,565	589,605
	(46)	(76)	(46)	(30)
	1,194,764	598,094	8,519	589,575
	56,239	260,088	59,896	200,192
	5,297,945	80,295,870	3,827,670	76,468,200
	182,315	2,980,477	161,390	2,819,087
	5,480,260	83,276,347	3,989,060	79,287,287
	2,945,896	17,938,261	580,591	17,357,670
	—	424,426	—	424,426
	147,748	556,468	66,666	489,802
	(291)	(1,712)	(292)	(1,420)
	3,093,553	18,917,443	646,965	18,270,478
	54,259	7,850,652	135,473	7,715,179
	1,814,275	18,616,859	—	18,616,859
	248,738	3,237,785	—	3,237,785
	2,505	1,929,082	409,614	1,519,468
	78,777	1,081,966	81,055	1,000,911
	59,431	102,899	60,645	42,254
	140,713	3,113,947	551,314	2,562,633
	<b>\$ 14,198,042</b>	<b>\$ 143,328,536</b>	<b>\$ 5,807,107</b>	<b>\$ 137,521,429</b>
	\$ 951,927	\$ 7,633,391	\$ —	\$ 7,633,391
	3,588,896	1,234,440	551,260	683,180
	90,856	321,346	138,487	182,859
	—	2,538	—	2,538
	134,949	204,647	153,541	51,106
	72,761	1,250,274	70,042	1,180,232
	212,800	675,480	56,875	618,605
	61	(1,288)	—	(1,288)
	212,861	674,192	56,875	617,317
	1,216,405	12,334,333	842,670	11,491,663
	124,717	657,710	77,339	580,371
	1,769	(2,127)	—	(2,127)
	1,342,891	12,989,916	920,009	12,069,907
	69,530	638,422	—	628,422
	21,918	498,193	40,685	457,508
	<b>6,486,589</b>	<b>25,437,359</b>	<b>1,930,899</b>	<b>23,506,460</b>

**NOTE 11: CERTIFICATES OF PARTICIPATION**

Table 12 shows debt service requirements for certificates of participation, which are financed by lease payments from governmental activities. The certificates of participation were used to finance the acquisition and construction of a state office building.

**Table 12**  
**Schedule of Debt Service Requirements for Certificates of Participation – Primary Government**  
(amounts in thousands)

	Year Ending June 30		Total
	Principal	Interest	
2015	\$ 8,565	\$ 1,075	\$ 9,640
2016	11,915	625	12,540
<b>Total</b>	<b>\$ 20,480</b>	<b>\$ 1,700</b>	<b>\$ 22,180</b>

**NOTE 12: COMMERCIAL PAPER AND OTHER LONG-TERM BORROWINGS**

The primary government has two commercial paper borrowing programs: a general obligation commercial paper program and an enterprise fund commercial paper program for the Department of Water Resources. Under the general obligation and enterprise fund programs, commercial paper (new issuance or rollover notes) may be issued at the prevailing market rate, not to exceed 11%, for periods not to exceed 270 days from the date of issuance. The proceeds from the initial issuance of commercial paper are restricted primarily for construction costs of general obligation bond program projects and certain state water projects. For both commercial paper borrowing programs, the commercial paper is retired by the issuance of long-term debt, so commercial paper is considered a noncurrent liability.

To provide liquidity for the programs, the State has entered into revolving credit agreements with commercial banks. The "Letter of Credit" agreements for the general obligation commercial paper program authorize the issuance of notes in an aggregate principal amount not to exceed \$1.7 billion. As of June 30, 2014, the general obligation commercial paper program had \$578 million in outstanding commercial paper notes for governmental activities. The current agreement for the enterprise fund commercial paper program authorizes the issuance of notes in an aggregate principal amount not to exceed \$140 million. As of June 30, 2014, the enterprise fund commercial paper program had \$36 million in outstanding notes.

The primary government has a revenue bond anticipation note (BAN) program that consists of borrowing for capital improvements on certain California State University campuses. As of June 30, 2014, \$169 million in outstanding BANs existed in anticipation of the primary government issuing revenue bonds to the public.

The University of California, a discretely presented component unit, has established a \$2 billion commercial paper program with tax-exempt and taxable components. At June 30, 2014, outstanding taxable commercial paper totaled \$994 million. The University has other borrowings, consisting of contractual obligations resulting from the acquisition of land or buildings and the construction and renovation of certain facilities. Outstanding borrowings under these uncollateralized financing agreements total \$262 million for general corporate purposes for the period ending June 30, 2014. For more information regarding the commercial paper program and other long-term borrowings of the University, refer to its separately issued financial report for fiscal year 2013-14 on its website at [www.ucop.edu](http://www.ucop.edu).

**NOTE 13: LEASES**

The aggregate amount of lease commitments for facilities and equipment of the primary government in effect as of June 30, 2014, was approximately \$3.1 billion. Primary government leases that are classified as operating leases, in accordance with the applicable standards, contain clauses providing for termination. Operating lease expenditures are recognized as being incurred over the lease term. Operating lease expenditures for the year ended June 30, 2014, amounted to approximately \$298 million for governmental activities and \$29 million for business-type activities. It is expected that, in the normal course of business, most of these operating leases will be replaced by similar leases.

The total present value of net minimum capital lease payments for the primary government is \$1.5 billion. Note 10, Long-term Obligations, reports current additions and deductions for these capital lease obligations. Included in the capital lease commitments are lease-purchase agreements, amounting to a present value of net minimum lease payments of \$1.1 billion that the California State University, reported as an enterprise fund, has entered into with the State Public Works Board (SPWB), reported as an internal service fund. This amount represents 74.9% of the total present value of minimum capital lease payments of the primary government. Also included in the capital lease commitments are lease-purchase agreements to acquire equipment. Total assets related to capital leases have a net carrying value of \$432 million for governmental activities and \$808 million for business-type activities.

The capital lease commitments do not include \$6.0 billion in lease-purchase agreements with the SPWB and \$271 million in lease purchase agreements with building authorities that are blended component units. The SPWB and the building authorities acquire or develop office buildings and then lease the facilities to state agencies. Upon expiration of the lease, title passes to the primary government. The costs of the buildings and the related outstanding revenue bonds and certificates of participation are reported as governmental activities in the government-wide financial statements. Accordingly, the lease receivables and capital lease obligations associated with these buildings are not included in the government-wide financial statements.

The University of California, a discretely presented component unit, leases land, buildings, and equipment under agreements recorded as operating leases. Additional disclosure for the University's lease obligations is included in its separately issued financial statements that can be obtained from the University on its website at [www.ucop.edu](http://www.ucop.edu).

Table 13 summarizes future minimum lease commitments of the primary government.

**Table 13**  
**Schedule of Future Minimum Lease Commitments – Primary Government**  
(amounts in thousands)

	Year Ending June 30		Governmental Activities		Business-type Activities		Total
	Operating	Capital	Operating	Capital	Operating	Capital	
	Leases	Leases	Leases	Leases	Leases	Leases	
2015	\$ 239,809	\$ 65,304	\$ 25,216	\$ 132,459	\$ 462,788		
2016	175,419	51,409	18,949	132,086	377,863		
2017	124,533	39,989	17,861	127,679	310,062		
2018	60,848	29,047	14,598	127,196	231,689		
2019	29,916	26,019	11,107	103,219	170,261		
2020-2024	46,904	53,337	32,165	439,038	571,444		
2025-2029	23,990	4,369	16,373	385,756	430,488		
2030-2034	18,555	4,531	9,941	380,530	413,561		
2035-2039	101	3,833	3,031	149,000	155,965		
2040-2044	101	1,519	968	4,775	7,363		
2045-2049	101	—	397	—	498		
2050-2054	101	—	178	—	279		
2055-2059	74	—	32	—	106		
2060-2064	5	—	32	—	37		
2065-2069	—	—	32	—	32		
2070-2074	—	—	32	—	32		
2075-2079	—	—	32	—	32		
2080-2084	—	—	32	—	32		
2085-2089	—	—	32	—	32		
2090-2094	—	—	32	—	32		
2095-2099	—	—	32	—	32		
<b>Total minimum lease payments</b>	<b>\$ 720,457</b>	<b>279,357</b>	<b>\$ 151,073</b>	<b>1,948,711</b>	<b>\$ 3,099,598</b>		
Less: amount representing interest	—	19,269	—	698,437	—		
<b>Present value of net minimum lease payments</b>	<b>720,457</b>	<b>260,088</b>	<b>151,073</b>	<b>1,250,274</b>	<b>3,099,598</b>		
Less: current portion	—	59,896	—	70,042	—		
<b>Capital lease obligation, net of current portion</b>	<b>720,457</b>	<b>200,192</b>	<b>151,073</b>	<b>1,180,232</b>	<b>3,099,598</b>		

**NOTE 14: COMMITMENTS**

As of June 30, 2014, the primary government had commitments of \$7.7 billion for certain highway construction and high-speed rail projects. These commitments are not included as a liability in the Federal Fund or the Transportation Fund because future expenditures related to these commitments will be reimbursed with \$1.0 billion from local governments and \$6.7 billion from proceeds of approved federal grants. The primary government also had other commitments for which the future expenditures will be reimbursed by the proceeds of approved federal grants of \$569 million for various education programs, \$382 million for terrorism prevention and disaster-preparedness response projects, \$286 million for services under the workforce development program, \$160 million for services provided under various public health programs, \$152 million for community service programs, \$69 million for services provided under the welfare program, \$30 million for services provided under the rehabilitation program, and \$22 million for services provided under the child support program.

The primary government had other commitments, totaling \$8.6 billion, that are not included as a liability on the Balance Sheet or the Statement of Net Position. The \$8.6 billion in commitments includes grant agreements totaling approximately \$5.5 billion to reimburse other entities for construction projects for school building aid, parks, transportation-related infrastructure, housing, and other improvements; and to reimburse counties and cities for costs associated with various programs. Any assets that have been constructed will not belong to the primary government, whose payments are contingent upon the other entities entering into construction contracts. The \$8.6 billion in commitments includes \$260 million in undisbursed loan commitments for various programs aimed at providing housing and emergency shelter to persons in need and \$1.0 billion for undisbursed loan commitments to qualified agencies for clean water projects. In addition, the \$8.6 billion in commitments includes \$73 million in long-term contracts to purchase power. These contracts qualify for the Normal Purchase Normal Sale exception under GASB Statement No. 53 and, therefore, are not included on the Statement of Net Position of the Electric Power Fund nor disclosed as derivative financial instruments.

The \$8.6 billion in commitments also includes contracts of \$958 million for the construction of water projects and the purchase and transmission of power that are not included as a liability on the Statement of Net Position of the Water Resources Fund. Included in this amount are certain power purchase, sale, and exchange contracts. The primary government had commitments of \$265 million for California State University (CSU) construction projects. CSU participates in forward-purchase contracts of natural gas and electricity. As of June 30, 2014, CSU's obligation under these special purchase arrangements requires it to purchase at fixed prices an estimated total of \$21 million in electricity through December 2015 and \$23 million in natural gas through June 2017. The primary government also had commitments of \$18 million to veterans for the purchase of properties under contracts of sale. The California State Lottery Commission had commitments of \$438 million for gaming and telecommunication systems and services. These are long-term projects, and all of the contracts' needs may not have been defined. The projects will be funded with existing and future program resources or with the proceeds of revenue and general obligation bonds.

As of June 30, 2014, the primary government encumbered expenditures of \$784 million for the General Fund, \$3.1 billion for the Transportation Fund, \$1.1 billion for the Environmental and Natural Resources Fund, and \$658 million for the nonmajor governmental funds. See Note 2A, Budgeting and Budgetary Control, for an explanation of the primary government's policy concerning encumbrances.

As of June 30, 2014, the discretely presented and fiduciary component units had other commitments that were not included as liabilities on the corresponding Statement of Net Position. Additional disclosure for the University of California's commitments is included in its separately issued financial statements, which can be obtained from the University on its website at www.ucop.edu. Additional disclosure for the California Housing Finance Agency's (CalHFA) commitments is included in its separately issued financial statements, which can be obtained from the CalHFA on its website at www.CalHFA.ca.gov. Additional disclosure for the California Public Employees' Retirement System's (CalPERS) commitments is included in its separately issued financial statements, which can be obtained from CalPERS on its website at www.CalPERS.ca.gov.

**NOTE 15: GENERAL OBLIGATION BONDS**

The State Constitution permits the primary government to issue general obligation bonds for specific purposes and in such amounts as approved by a two-thirds vote of both houses of the Legislature and by a majority of voters in a general or direct primary election. The debt service for general obligation bonds is appropriated from the General Fund. Under the State Constitution, the General Fund is used first to support the public school system and public institutions of higher education; the General Fund can then be used to service the debt on outstanding general obligation bonds. Enterprise funds and certain other funds reimburse the General Fund for any debt service it provides on their behalf. General obligation bonds that are directly related to, and are expected to be paid from, the resources of enterprise funds are included as a liability of such funds in the financial statements. However, the General Fund may be liable for the payment of any principal and interest on these bonds that is not met from the resources of such funds.

As of June 30, 2014, the State had \$80.3 billion in outstanding general obligation bonds related to governmental activities and \$675 million related to business-type activities. In addition, \$26.5 billion of long-term general obligation bonds had been authorized but not issued, of which \$25.8 billion is related to governmental activities and \$706 million is related to business-type activities. The total amount authorized but not issued includes \$17 billion authorized by the applicable finance committees for issuance in the form of commercial paper notes. Of this amount, \$578 million in general obligation indebtedness in the form of commercial paper notes was not yet retired by long-term bonds.

**A. Variable-rate General Obligation Bonds**

The State issues both fixed and variable-rate general obligation bonds. As of June 30, 2014, the State had \$3.0 billion of variable-rate general obligation bonds outstanding, consisting of \$814 million in daily rate bonds with credit enhancement and \$1.7 billion in weekly rate bonds with credit enhancement, and \$498 million in weekly or monthly rate bonds without credit enhancement. During fiscal year 2013-14, the State issued \$300 million of variable-rate general obligation bonds without credit enhancement. The interest rates associated with the credit-enhanced bonds are determined by the remarketing agents to be the lowest rate that would allow the bonds to sell on the effective date of such rate at a price (without regard to accrued interest) equal to 100% of the principal amount. The interest rates associated with the unenhanced Index Floating Rate Bonds are determined by the Securities Industry and Financial Markets Association (SIFMA) Index rate or percentage of the London Interbank Offered Rate (LIBOR) then in effect plus a pre-determined spread. The interest on all variable-rate bonds is paid on the first business day of each calendar month.

The credit-enhanced bonds are secured by letters of credit that secure payment of principal and interest on the bonds. The State has entered into different credit agreements with various banks for each series of credit-enhanced bonds. Under these credit agreements, the credit providers agree to pay all principal and interest payments or the commitment amounts to the bondholders; the State is then required to reimburse the credit providers for the amounts paid. In return, the credit providers are compensated with commitment fees that are calculated as a percentage of the bank commitment amounts. The bondholders have the right to tender the bonds daily if the bonds are in a daily rate mode and weekly if the bonds are in a weekly rate mode. Upon a tender, the remarketing agent will attempt to remarket the bonds to a new investor. If the remarketing of the bonds is unsuccessful, the bonds will enter into a bank bond period and accrue interest at higher rates, which cannot exceed 11% as permitted by law until remarketed or redeemed. If the bonds cannot be remarketed and remain in a bank bond period ranging from 45 days to 180 days, the bonds will be subject to term loan payment in 12 equal quarterly installments under the terms stated in the credit agreements. The term loan period may exceed the expiration dates of the credit agreements. The bonds may be remarketed at any time during the bank bond or term loan period. There were no bank bonds during fiscal year 2013-14.

The letters of credit for the Series 2003 variable-rate bonds have expiration dates of October 16, 2015; November 10, 2016; December 16, 2016; and April 12, 2017. The letters of credit for the Series 2004 variable-rate bonds have expiration dates of April 6, 2015; October 15, 2015; and November 10, 2016. The letters of credit for the Series 2005 variable-rate bonds have expiration dates of November 4, 2016; November 10, 2016; December 16, 2016; February 17, 2017; and April 11, 2017. The Series 2012A and 2013 C, D and E Index Floating Rate Bonds have mandatory purchase dates on May 1, 2015, December 1, 2016, December 1, 2017, or December 3, 2018. The Series 2012B SIFMA Index Floating Rate Bonds have final maturities from 2017 to 2020.

Based on the schedules provided in the Official Statements, any required sinking fund deposits for the variable-rate general obligation bonds will be set aside in a mandatory sinking fund at the beginning of each of the following fiscal years: 2015-16 through 2033-34, and 2039-40. The deposits set aside in any fiscal year may be applied, with approval of the State Treasurer and the appropriate bond finance committees, to the redemption of any other general obligation bonds then outstanding. To the extent that the deposit is not applied by January 31 of each fiscal year, the variable-rate general obligation bonds will be redeemed in whole or in part on an interest payment date in that fiscal year.

**B. Economic Recovery Bonds**

In 2004, voters approved the one-time issuance of Economic Recovery Bonds. The debt service for these bonds is payable from and secured by amounts available in the Economic Recovery Bond Sinking Fund, a debt service fund that consists primarily of revenues from a dedicated sales tax. However, the General Fund may be liable for the payment of any principal and interest on the bonds that cannot be paid from the Economic Recovery Bond Sinking Fund.

As of June 30, 2014, the State had \$4.6 billion in Economic Recovery Bonds outstanding. Of the \$4.6 billion outstanding, bonds totaling \$110 million are variable-rate bonds in the daily-rate mode and \$500 million are mandatory tender bonds. The interest rates associated with the daily-rate bonds are determined by the remarketing agent to be the lowest rates that would enable them to sell the bonds for delivery on the effective date of such rate at a price (without regard to accrued interest) equal to 100% of the principal amount. The interest is paid on the first business day of each calendar month. As described in the Official Statement for the variable-rate bonds, payment of principal, interest, and purchase price upon tender, is secured by a letter of credit. The State reimburses the credit provider for any amounts paid. The expiration date for the letter of credit is December 12, 2014.

**C. Mandatory Tender Bonds**

Of the \$4.6 billion in outstanding Economic Recovery Bonds, \$500 million were mandatory tender bonds and had an interest rate reset date of July 1, 2014. On that date, the bonds became subject to mandatory tender for purchase at a price equal to 100% of the principal amount, plus accrued interest, without premium. Upon mandatory tender, the State could have remarketed or redeemed these bonds. The State redeemed these bonds on July 1, 2014. The debt service requirements in Table 14 include the effect of this redemption in fiscal year ended June 30, 2015.

As of June 30, 2014, the State had \$850 million in outstanding general obligation mandatory tender bonds, including \$450 million with a fixed interest rate and \$400 million with an index floating rate (discussed in Section A). On their respective mandatory tender dates, these bonds are subject to mandatory tender for purchase at a price equal to 100% of the principal amount, plus accrued interest, without premium, unless the bonds have been called for redemption on or prior to that day. These bonds have mandatory tender dates on May 1, 2015; December 1, 2016; December 1, 2017; and December 3, 2018. In the event of an unsuccessful remarketing of all the outstanding bonds on the scheduled mandatory tender dates, the bonds will enter into a

**F. General Obligation Bond Defeasances**

**1. Current Year**

On September 10, 2013, the primary government issued \$559 million in general obligation bonds to current refund \$586 million of outstanding general obligation bonds maturing in 2015 to 2033. As a result, the refunded bonds are defeased and the liability for those bonds has been removed from the financial statements. The refunding decreased overall debt service by \$80 million and resulted in an economic gain of \$56 million. The economic gain is the difference between the present value of the old debt service requirements and the present value of the new debt service requirements, discounted at 4.09% per year over the life of the new bonds.

On November 5, 2013, the primary government issued \$723 million in general obligation bonds to current refund \$782 million of outstanding general obligation bonds maturing in 2015 to 2033. As a result, the refunded bonds are defeased and the liability for those bonds has been removed from the financial statements. The refunding decreased overall debt service by \$122 million and resulted in an economic gain of \$87 million, discounted at 3.90% per year over the life of the new bonds.

On March 27, 2014, the primary government issued \$795 million in general obligation bonds to current and advance refund \$880 million of outstanding general obligation bonds maturing in 2014 to 2034. As a result, the refunded bonds are defeased and the liability for those bonds has been removed from the financial statements. The refunding decreased overall debt service by \$161 million and resulted in an economic gain of \$117 million, discounted at 3.43% per year over the life of the new bonds.

**2. Prior Years**

In prior years, the primary government placed the proceeds of the refunding bonds in a special irrevocable escrow trust account with the State Treasury to provide for all future debt service payments on defeased bonds. The assets of the trust accounts and the liability for defeased bonds are not included in the State's financial statements. As of June 30, 2014, the outstanding balance of general obligation bonds defeased in prior years was approximately \$325 million.

**NOTE 16: REVENUE BONDS**

**A. Governmental Activities**

The State Treasurer is authorized by state law to issue Federal Highway Grant Anticipation Revenue Vehicles (GARVEE bonds). The purpose of these bonds is to accelerate the funding and construction of critical transportation infrastructure projects in order to provide congestion relief benefits to the public significantly sooner than with traditional funding mechanisms. These bonds are secured and payable from the annual federal appropriation for the State's federal-aid transportation projects. The primary government has no legal liability for the payment of principal and interest on these revenue bonds. Total principal and interest remaining on the bonds is \$141 million, payable through 2020. In addition, the California Alternative Energy and Advanced Transportation Financing Authority is authorized to issue Clean Renewable Energy Bonds to fund the acquisition and installation of certain transportation-related solar energy facilities located throughout the state. Both of these bonds finance activity in the Transportation Fund and are included in the governmental activities column of the government-wide Statement of Net Position.

delayed remarketing period and accrue interest at a higher effective interest rate, gradually increasing on a stepped basis until they are remarketed, redeemed, or paid at maturity. Current state laws limit interest rates to 11% per annum. With respect to \$100 million of the Index Floating Rate Bonds, beginning six months after the scheduled mandatory tender date, the bonds will be subject to special mandatory redemption in 20 equal quarterly installments until they are remarketed or refunded.

**D. Build America Bonds**

As of June 30, 2014, the State had \$13.5 billion in taxable various-purpose general obligation bonds outstanding that were issued as "Build America Bonds" under the American Recovery and Reinvestment Act of 2009 (ARRA) signed into law on February 17, 2009. The bonds will mature between 2020 and 2040. Pursuant to ARRA, the State receives a cash subsidy payment from the United States Treasury equal to 35% of the interest payable by the State on the Build America Bonds on or near each interest payment date. Subsequent federal legislation reduced the Build America Bonds subsidy by 8.7% for the federal fiscal year ending September 30, 2013 and 7.2% for the federal fiscal year ending September 30, 2014. The cash payment does not constitute a full faith and credit guarantee of the federal government, but is required to be paid by the United States Treasury under ARRA. The subsidy payments are deposited into the state treasury.

**E. Debt Service Requirements**

Table 14 shows the debt service requirements for all general obligation bonds as of June 30, 2014. The estimated debt service requirements for the \$3 billion variable-rate general obligation bonds and the \$110 million variable-rate Economic Recovery Bonds are calculated using the actual interest rates in effect on June 30, 2014. For mandatory tender bonds, the debt service requirements shown in Table 14 are based on the assumption that the interest rate will remain in effect until the applicable reset dates and that the bonds will be fully redeemed on their scheduled maturity dates. The amounts do not reflect any interest subsidy under the Build America Bond program or any other offsets to general fund costs of debt service.

**Table 14**  
**Schedule of Debt Service Requirements for General Obligation Bonds**  
(amounts in thousands)

Year Ending June 30	Governmental Activities		Business-type Activities		Total
	Principal	Interest	Principal	Interest	
2015	\$ 3,827,670	\$ 4,117,916	\$ 56,875	\$ 29,345	\$ 86,220
2016	3,174,350	3,962,830	75,620	26,610	102,230
2017	2,759,560	3,829,238	61,895	23,909	85,804
2018	2,741,100	3,709,530	39,600	21,708	61,308
2019	3,323,295	3,574,474	26,800	20,220	47,020
2020 - 2024	14,025,615	15,565,258	75,475	85,212	160,687
2025 - 2029	12,781,005	12,597,373	55,265	74,625	129,890
2030 - 2034	14,788,660	9,438,265	157,965	45,129	203,094
2035 - 2039	15,559,405	5,130,596	91,605	17,834	109,439
2040 - 2044	7,315,210	942,934	34,380	1,600	35,980
<b>Total</b>	<b>\$ 80,295,870</b>	<b>\$ 62,866,414</b>	<b>\$ 675,480</b>	<b>\$ 346,192</b>	<b>\$ 1,021,672</b>

The Golden State Tobacco Securitization Corporation (GSTSC), a blended component unit, as authorized by state law, has issued asset-backed bonds to purchase 100% of the State's rights to future revenues from the Master Settlement Agreement with participating tobacco companies. These bonds are secured by and payable solely from future Tobacco Settlement Revenue and interest earned on that revenue. The primary government has no legal liability for the payment of principal and interest on the bonds; provided that, in connection with the issuance of the 2005 Bonds and the 2013 Bonds that refunded a portion of the 2005 Bonds, the Legislature has annually granted a General Fund appropriation for payment of debt service in the event tobacco settlement revenues and other available amounts prove insufficient to make these payments during the next succeeding fiscal year. However, the use of the appropriated monies has never been required. Total principal and interest remaining on all asset-backed bonds is \$18.4 billion, payable through 2047. All of the Tobacco Settlement Revenue and interest has been pledged in support of these asset-backed bonds. Principal and interest paid in the current year totaled \$377 million, while Tobacco Settlement Revenue and interest earned totaled \$356 million. These bonds are included in the governmental activities column of the government-wide Statement of Net Position.

Under state law, State Public Works Board (SPWB), an agency that accounts for its activity in the Public Buildings Construction Fund, an internal service fund, and certain building authorities may issue revenue bonds. These bonds are issued for the purpose of constructing state office buildings. Leases with state agencies pay the principal and interest on the revenue bonds issued by the Public Buildings Construction Fund and building authorities. The General Fund has no legal liability for the payment of principal and interest on these revenue bonds. These revenue bonds are included in the governmental activities column of the government-wide Statement of Net Position.

#### B. Business-type Activities

Revenue bonds that are directly related to, and are expected to be paid from, the resources of enterprise funds are included in the accounts of such funds. Principal and interest on revenue bonds are payable from the pledged revenues of the respective funds of agencies that issued the bonds. The General Fund has no legal liability for payment of principal and interest on revenue bonds.

Revenue bonds to acquire, construct, or renovate state facilities or to refund outstanding revenue bonds in advance of maturity are issued for water resources, financing of electric power purchases for resale to utility customers, state university campuses, and certain nonmajor enterprise funds.

#### C. Discretely Presented Component Units

The University of California issues revenue bonds to finance various auxiliary, administrative, academic, medical center, and research facilities. The revenue bonds are not collateralized by any encumbrance, mortgage, or other pledge of property except pledged revenues, and do not constitute general obligations of the University. For more information regarding revenue bonds, current year defeasances, and outstanding defeasances of the University, refer to its separately issued financial report for fiscal year 2013-14 on its website at [www.ucop.edu](http://www.ucop.edu).

Under state law, the California Housing Finance Agency (CalHFA) issues fixed-rate and variable-rate revenue bonds to fund loans to qualified borrowers for single-family houses and multifamily developments. Variable-rate debt is typically related to remarketed rates or common indices, such as the Securities Industry and Financial Markets Association (SIFMA) or the London Interbank Offered Rate (LIBOR) and is reset periodically. CalHFA issues both federally taxable and tax-exempt bonds. The bonds issued by CalHFA are payable solely from and collateralized by revenues and other pledged assets. For more information regarding revenue bonds, current year defeasances, and outstanding defeasances of the CalHFA, refer to its separately issued financial report for fiscal year 2013-14 on its website at [www.CalHFA.ca.gov](http://www.CalHFA.ca.gov).

Table 15 shows outstanding revenue bonds of the primary government and the discretely presented component units.

**Table 15**

#### Schedule of Revenue Bonds Payable

June 30, 2014 (amounts in thousands)	
<b>Primary government</b>	
<b>Governmental activities</b>	
Transportation Fund .....	\$ 137,659
Public Buildings Construction Fund .....	11,323,687
Nonmajor governmental funds:	
Golden State Tobacco Securitization Corporation Fund .....	7,167,103
Building authorities .....	288,994
<b>Total governmental activities .....</b>	<b>18,917,443</b>
<b>Business-type activities</b>	
Electric Power Fund .....	6,249,000
Water Resources Fund .....	2,647,814
California State University .....	3,663,116
Nonmajor enterprise funds .....	429,986
<b>Total business-type activities .....</b>	<b>12,989,916</b>
<b>Total primary government .....</b>	<b>31,907,359</b>
<b>Discretely presented component units</b>	
University of California .....	16,561,052
California Housing Finance Agency .....	3,596,347
Nonmajor component units .....	246,756
<b>Total discretely presented component units .....</b>	<b>20,404,155</b>
<b>Total revenue bonds payable .....</b>	<b>\$ 52,311,514</b>

Table 16 shows the debt service requirements for fixed-rate and variable-rate bonds. It excludes unamortized premiums and discounts that are included in Table 15.

Table 16 Schedule of Debt Service Requirements for Revenue Bonds

Year Ending June 30	Governmental Activities						Primary Government			Business-type Activities			Discretely Presented			
	Principal		Interest		Total		Principal		Interest		Total		Principal		Interest	
	Amount	Rate	Amount	Rate	Amount	Rate	Amount	Rate	Amount	Rate	Amount	Rate	Amount	Rate	Amount	Rate
2015	\$ 580,591	5.00%	\$ 894,061	5.00%	\$ 1,474,652	5.00%	\$ 842,670	5.00%	\$ 581,159	5.00%	\$ 1,423,829	5.00%	\$ 388,475	5.00%	\$ 909,744	5.00%
2016	545,951	5.00%	870,953	5.00%	1,416,904	5.00%	922,715	5.00%	543,053	5.00%	1,465,768	5.00%	452,003	5.00%	881,647	5.00%
2017	610,761	5.00%	844,555	5.00%	1,455,316	5.00%	951,265	5.00%	501,123	5.00%	1,452,388	5.00%	449,336	5.00%	859,986	5.00%
2018	649,146	5.00%	813,396	5.00%	1,462,542	5.00%	985,515	5.00%	456,399	5.00%	1,441,914	5.00%	435,674	5.00%	838,259	5.00%
2019	628,196	5.00%	776,337	5.00%	1,404,533	5.00%	1,015,355	5.00%	410,747	5.00%	1,426,102	5.00%	441,415	5.00%	817,289	5.00%
2020-2024	3,111,706	5.00%	3,499,513	5.00%	6,611,219	5.00%	3,979,498	5.00%	1,317,112	5.00%	5,296,610	5.00%	2,896,410	5.00%	3,699,230	5.00%
2025-2029	3,136,099	5.00%	2,920,227	5.00%	6,056,326	5.00%	1,564,505	5.00%	704,171	5.00%	2,268,676	5.00%	3,040,940	5.00%	2,921,805	5.00%
2030-2034	3,167,515	5.00%	1,982,982	5.00%	5,150,497	5.00%	1,128,675	5.00%	367,114	5.00%	1,515,789	5.00%	3,463,482	5.00%	2,157,148	5.00%
2035-2039	2,592,035	5.00%	1,156,841	5.00%	3,748,876	5.00%	722,470	5.00%	137,853	5.00%	860,323	5.00%	3,342,858	5.00%	1,357,680	5.00%
2040-2044	1,904,530	5.00%	820,802	5.00%	2,725,332	5.00%	217,270	5.00%	20,047	5.00%	2,745,377	5.00%	2,729,054	5.00%	674,677	5.00%
2045-2049	1,436,157	5.00%	3,507,027	5.00%	4,943,184	5.00%	4,395	5.00%	98	5.00%	4,493	5.00%	1,187,130	5.00%	321,722	5.00%
2050-2112	—	—	—	—	—	—	—	—	—	—	—	—	881,225	5.00%	2,633,368	5.00%
<b>Total</b>	<b>\$ 18,562,687</b>		<b>\$ 18,086,694</b>		<b>\$ 36,649,381</b>		<b>\$ 12,334,333</b>		<b>\$ 5,038,876</b>		<b>\$ 17,373,209</b>		<b>\$ 19,708,002</b>		<b>\$ 18,072,555</b>	

\* Includes interest on variable-rate bonds based on rates in effect on June 30, 2014.

D. Revenue Bond Defeasances

1. Current Year – Governmental Activities

In September 2013, the SPWB and the University of California entered into a series of restructuring agreements, in which bonds held by the SPWB for University projects were refunded by revenue bonds issued by the University. Additionally, on October 2, 2013, the SPWB entered into an escrow agreement with the State Treasurer. The cash transferred to the State Treasurer, along with deposits from the University from the refunding bonds, will be used to make principal and interest payments for the refunded debt, resulting in the legal defeasance of \$2.2 billion in bonds payable. The restructuring was authorized in the 2013-14 budget.

The SPWB and the University also executed termination agreements relating to all leases relating to the defeased and redeemed bonds. As a result, all the net investment in direct financing leases, construction work in progress, and bonds payable related to these leases were removed from the Public Buildings Construction Fund Statement of Net Position. The net effect of these transactions was a loss of \$55 million, as shown in the Public Buildings Construction Fund's Statement of Revenues, Expenses, and Changes in Fund Net Position.

2. Current Year – Business-type Activities

As discussed under governmental activities above, the restructuring agreement between the SPWB and the University and the escrow agreement between the SPWB and the State Treasurer resulted in the legal defeasance of all outstanding bonds reported in the High Technology Education Fund, a nonmajor enterprise fund. In addition, the related lease receivable was terminated and the High Technology Education Fund's remaining assets were transferred to the escrow account with the State Treasurer and the fund was dissolved. The net effect of the restructure and refunding was a loss of \$27 million, as shown in the enterprise funds' Combining Statement of Revenues, Expenses, and Changes in Fund Net Position.

In August 2013, California State University issued \$309 million in systemwide revenue refunding bonds to partially defease certain outstanding systemwide revenue bonds. A portion of the proceeds was deposited into an escrow account to provide for all future debt service payments on the refunded bonds. As a result, the bonds are considered defeased and the liability for these bonds has been removed from the financial statements. This refunding will decrease debt service payments by \$22 million over the life of the bonds and will result in an economic gain of \$19 million for the refunded bonds.

3. Prior Years

In prior years, the primary government defeased certain bonds by placing the proceeds of new bonds in irrevocable trust accounts to provide for all future debt service requirements. Accordingly, the assets and liabilities for these defeased bonds are not included in the financial statements. As of June 30, 2014, the outstanding balance of revenue bonds defeased in prior years was \$632 million for business-type activities. All previously defeased revenue bonds for governmental activities were redeemed by June 30, 2014.

NOTE 17: SERVICE CONCESSION ARRANGEMENTS

The State entered into various service concessions arrangements with independent third parties to develop, equip, operate, and maintain nonexclusive concessions at park grounds in exchange for fixed installment payments, for a fixed period of time. These third parties are compensated by user fees. These existing facilities are reported as capital assets by the State, the present value of installment payments are reported as receivables, and a corresponding deferred inflow of resources is reported in the government-wide Statement of Net Position. The State reserves the right to provide or modify the types of goods and services provided by the operator to ensure that the public receives fair pricing, proper service, and appropriate quality. The State is not obligated by the debts of the operator in the event of a default, nor does the State guarantee minimum revenue to the operator. The amount of the primary government's service concession arrangements can be found in Note 21, Deferred Outflows and Deferred Inflows of Resources.

The University of California, a discretely presented component unit, has entered into service concession arrangements with third parties for student housing and certain other faculty and student services. Payments received or to be received by the University from service concession arrangements are reported as deferred inflows of resources. Additional information on the University's service concession arrangements can be found in the University's separately issued financial statements on its website at www.ucop.edu.

**NOTE 18: INTERFUND BALANCES AND TRANSFERS**

**A. Interfund Balances**

Short-term interfund receivables and payables result from the time lag between the dates on which goods and services are delivered and the dates on which payments between entities are made. In addition, interfund borrowing, mainly from nonmajor governmental funds and fiduciary funds, is used to meet temporary imbalances of receipts and disbursements in the General Fund.

Table 17 shows the amounts due from and due to other funds.

**Table 17**

**Schedule of Due From Other Funds and Due To Other Funds**

June 30, 2014  
(amounts in thousands)

	Due From				Due To								
	General Fund	Transportation Fund	Environmental and Natural Resources Fund	Nonmajor Governmental Fund	Electric Power Fund	Water Resources Fund	State Lottery Fund	Unemployment Programs Fund	California State University Fund	Nonmajor Enterprise Funds	Internal Service Funds	Fiduciary Funds	Total Due to Other Funds
<b>Governmental funds</b>													
General Fund .....	\$ —	\$ —	\$ —	\$ —	\$ —	\$ 571,090	\$ —	—	—	—	—	—	—
Federal Fund .....	632,163	919,991	37,392	248,038	—	—	—	—	—	169	10,870	8,416,873	9,273,689
Transportation Fund .....	19,052	—	—	34,836	—	—	—	—	—	—	12,660	10,952,460	12,837,772
Environmental and Natural Resources Fund .....	21,278	6,476	—	5	—	—	—	—	—	21	19,349	54,090	120,638
Nonmajor governmental funds .....	768,555	30,274	7,836	18,272	—	—	—	—	382	75	17,424	1,923,001	2,765,819
<b>Total governmental funds .....</b>	<b>1,441,048</b>	<b>956,741</b>	<b>45,228</b>	<b>872,241</b>	—	—	—	—	<b>639</b>	<b>265</b>	<b>345,772</b>	<b>21,346,533</b>	<b>25,045,156</b>
<b>Enterprise funds</b>													
Water Resources Fund .....	—	—	—	—	—	—	—	—	—	—	47,681	—	47,681
State Lottery Fund .....	137	155	—	314,620	—	—	—	—	—	—	—	—	314,912
Unemployment Programs Fund .....	59,896	—	—	—	—	—	—	—	—	—	—	—	59,896
Nonmajor enterprise funds .....	1,107	—	151	208	—	—	—	—	—	—	69	17	1,552
<b>Total enterprise funds .....</b>	<b>61,140</b>	<b>155</b>	<b>151</b>	<b>314,828</b>	—	—	—	—	—	—	<b>47,750</b>	<b>17</b>	<b>424,041</b>
<b>Internal service funds .....</b>	<b>8,707</b>	<b>13,779</b>	<b>2,861</b>	<b>19,126</b>	—	—	—	—	<b>466</b>	<b>407</b>	<b>48,400</b>	<b>640</b>	<b>100,637</b>
<b>Total due from other funds .....</b>	<b>\$ 1,510,895</b>	<b>\$ 970,675</b>	<b>\$ 48,240</b>	<b>\$ 1,206,195</b>	<b>\$ 3,000</b>	—	—	—	<b>\$ 1,105</b>	<b>\$ 672</b>	<b>\$ 441,922</b>	<b>\$ 21,347,190</b>	<b>\$ 25,569,834</b>

Interfund receivables and payables are the result of interfund loans that are not expected to be repaid within one year. In addition to the temporary interfund cash-flow borrowing shown in Table 17, annual enacted budgets provide for long-term loans from many of the State's special funds—mainly the Transportation Fund, Environmental and Natural Resources Fund, and nonmajor governmental funds—to the General Fund. The \$3.3 billion in Transportation Fund loans payable from the General Fund also includes \$1.0 billion in deferred Proposition 42 transfers for traffic congestion relief and other direct loans from the Traffic Congestion Relief Program.

Table 18 shows the primary government's interfund receivables and payables.

**Table 18**  
**Schedule of Interfund Receivables and Payables**

June 30, 2014  
(amounts in thousands)

	Interfund Payables		
	General Fund	Transportation Fund	Environmental and Natural Resources Funds
<b>Governmental funds</b>			
General Fund .....	\$ —	\$ 3,337,281	\$ 829,227
Transportation Fund .....	—	—	—
Environmental and Natural Resources Fund .....	—	25,000	—
Nonmajor governmental funds .....	8,584	—	—
<b>Total governmental funds .....</b>	<b>8,584</b>	<b>3,362,281</b>	<b>829,227</b>
Internal service funds .....	40,650	—	—
<b>Total primary government .....</b>	<b>\$ 49,234</b>	<b>\$ 3,362,281</b>	<b>\$ 829,227</b>

	Interfund Payables					Total
	Nonmajor Governmental Fund	Water Resources Fund	Unemployment Programs Fund	Nonmajor Enterprise Funds	Internal Service Funds	
\$ 1,332,548	\$ —	\$ 611,690	\$ 5,600	\$ 7,191	\$ 6,123,537	
—	—	—	—	2,316	2,316	
—	—	—	—	—	25,000	
1,332,548	—	611,690	5,600	9,507	6,159,437	
172	91,517	—	—	6,267	138,606	
<b>\$ 1,332,720</b>	<b>\$ 91,517</b>	<b>\$ 611,690</b>	<b>\$ 5,600</b>	<b>\$ 15,774</b>	<b>\$ 6,298,043</b>	

The amounts shown as due from primary government and due to component units represent short-term receivables and payables between the primary government and component units resulting from the time lag between the dates on which goods and services are provided and received and the dates on which payments between entities are made.

Table 19 shows the amounts due from the primary government and due to component units.

**Table 19**  
**Schedule of Due from Primary Government and Due to Component Units**  
 June 30, 2014  
 (amounts in thousands)

	Due To			
	Due From	University of California	Nonmajor Component Units	Total
<b>Governmental funds</b>				
General Fund .....		\$ 205,129	\$ 1,212	\$ 206,341
<b>Total governmental funds .....</b>		<b>205,129</b>	<b>1,212</b>	<b>206,341</b>
<b>Total primary government .....</b>		<b>\$ 205,129</b>	<b>\$ 1,212</b>	<b>\$ 206,341</b>

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**B. Interfund Transfers**

Transfers move money collected by one fund to another fund, which then disburses it as required by law. The General Fund and certain other funds transfer money to support various programs accounted for in other funds. The largest transfer from the General Fund was \$2.3 billion to the California State University, an enterprise fund. The General Fund also transferred \$1.6 billion to nonmajor governmental funds mainly for support of trial courts and state and local government health care programs. The Transportation Fund transferred \$1.0 billion of weight fee revenues to the Transportation Debt Service Fund, a nonmajor governmental fund, for reimbursement of debt service costs. The Federal Fund transferred \$631 million to the General Fund for administration of the Unemployment Insurance Program.

Table 20 shows interfund transfers of the primary government.

**Table 20**

**Schedule of Interfund Transfers**

June 30, 2014  
(amounts in thousands)

	Transferred From		Transferred To	
	General Fund	Transportation Fund	California State University Fund	Internal Service Funds
<b>Governmental funds</b>				
Federal Fund	\$ —	\$ —	\$ 2,302,858	\$ 6,394
General Fund	631,194	—	—	—
Transportation Fund	74,430	—	—	—
Environmental and Natural Resources Fund	8,849	—	—	—
Nonmajor governmental funds	273,021	25	—	—
<b>Total governmental funds</b>	<b>987,494</b>	<b>25</b>	<b>2,302,858</b>	<b>6,394</b>
<b>Internal service funds</b>	<b>199</b>	<b>—</b>	<b>—</b>	<b>6,649</b>
<b>Total primary government</b>	<b>\$ 996,459</b>	<b>\$ —</b>	<b>\$ 2,302,858</b>	<b>\$ 76,657</b>

	Transferred From		Transferred To	
	Nonmajor Governmental Funds	California State University Fund	Internal Service Funds	Total
Nonmajor Governmental Funds	\$ 1,577,442	\$ —	\$ —	\$ 3,915,547
California State University Fund	17,970	—	—	822,732
Internal Service Funds	1,071,822	—	—	1,159,155
Nonmajor governmental funds	13,814	—	—	22,663
Nonmajor governmental funds	86,129	—	—	383,950
<b>Total governmental funds</b>	<b>2,767,177</b>	<b>—</b>	<b>—</b>	<b>6,304,047</b>
<b>Internal service funds</b>	<b>—</b>	<b>—</b>	<b>6,649</b>	<b>6,848</b>
<b>Total primary government</b>	<b>\$ 2,804,667</b>	<b>\$ —</b>	<b>\$ 63,614</b>	<b>\$ 109,870</b>

**NOTE 19: FUND BALANCES, FUND DEFICITS, AND ENDOWMENTS**

**A. Fund Balances**

Table 21 shows the composition of the governmental fund balances at June 30, 2014.

**Table 21**

**Schedule of Fund Balances by Function**

Year Ending June 30	General Fund	Federal Fund	Transportation Fund	Environmental and Natural Resources Fund	Nonmajor Governmental Funds
<b>Nonspendable</b>					
Long-term interfund receivables	\$ 49,234	\$ —	\$ —	\$ —	\$ —
Long-term loans receivable	79,375	—	—	—	27,260
Other	—	—	—	—	—
<b>Total nonspendable</b>	<b>128,609</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>27,260</b>
<b>Restricted</b>					
General government	6,113	—	—	14,222	3,639,099
Education	284,204	296	4,824	—	852,134
Health and human services	101,301	257	—	1,365,893	2,295,229
Resources	—	9,217	—	4,838,324	98,547
State and consumer services	2,628	—	224,207	55,432	518,981
Business and transportation	—	201,804	7,169,827	47,236	2,931,657
Correctional programs	—	—	—	—	1,927
<b>Total restricted</b>	<b>394,246</b>	<b>211,574</b>	<b>7,398,858</b>	<b>6,321,107</b>	<b>10,337,554</b>
<b>Committed</b>					
General government	13,999	—	—	21,623	334,549
Education	3,023	—	—	—	30,777
Health and human services	4,445	—	1,430	—	269,511
Resources	455	—	10	1,275,839	740,043
State and consumer services	—	—	—	23,649	57,697
Business and transportation	—	—	65,926	—	87,123
Correctional programs	103,198	—	—	—	6,570
<b>Total committed</b>	<b>125,120</b>	<b>—</b>	<b>67,366</b>	<b>1,321,111</b>	<b>1,526,270</b>
<b>Assigned – General government</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>18,857</b>
<b>Unassigned</b>	<b>(8,092,571)</b>	<b>—</b>	<b>—</b>	<b>(11,664)</b>	<b>(8,481)</b>
<b>Total fund balances (deficit)</b>	<b>\$ (7,444,596)</b>	<b>\$ 211,574</b>	<b>\$ 7,466,224</b>	<b>\$ 7,630,554</b>	<b>\$ 11,901,460</b>

**B. Fund Deficits**

Table 22 shows the funds that had deficit balances at June 30, 2014.

**Table 22**

**Schedule of Fund Deficits**

June 30, 2014 (amounts in thousands)	Governmental Funds	Internal Service Funds	Enterprise Funds
General Fund	\$ 7,444,596	\$ —	\$ —
Architecture Revolving Fund	—	—	26,660
Service Revolving Fund	—	—	172,160
Water Resources Fund	—	—	51,390
Unemployment Programs Fund	—	—	—
<b>Total fund deficits</b>	<b>\$ 7,444,596</b>	<b>\$ 250,210</b>	<b>\$ 2,657,890</b>

**C. Discretely Presented Component Unit Endowments and Gifts**

The University of California, a discretely presented component unit, administers certain restricted nonexpendable, restricted expendable, and unrestricted endowments that are included in the related net position categories of the government-wide and fund financial statements. As of June 30, 2014, the total value of restricted endowments and gifts was \$14.2 billion and unrestricted endowments and gifts was \$2.1 billion. The University's policy is to retain realized and unrealized appreciation on investments with the endowment after an annual income distribution. The net appreciation available to meet future spending needs upon approval by the Board of Regents amounted to \$2.1 billion at June 30, 2014. The portion of investment returns earned on endowments and distributed each year to support current operations is based on a rate approved by the Board of Regents. In addition, the California State University Auxiliary Organizations and the University of California Hastings College of the Law, nonmajor component units, have restricted nonexpendable and restricted expendable endowments of \$946 million and \$9 million, respectively.

**NOTE 20: RISK MANAGEMENT**

The primary government has elected, with a few exceptions, to be self-insured against loss or liability. The primary government generally does not maintain reserves. Losses are covered by appropriations from each fund responsible for payment in the year in which the payment occurs. The State is permissively self-insured and barring any extraordinary catastrophic event, the potential amount of loss faced by the State is not considered material in relation to the primary government's financial position. Generally, the exceptions are when a bond resolution or a contract requires the primary government to purchase commercial insurance for coverage against property loss or liability. There have been no significant reductions in insurance coverage from the prior year. In addition, no insurance settlement in the last three years has exceeded insurance coverage. All claim payments are on a "pay-as-you-go" basis, with workers' compensation benefits for self-insured agencies initially being paid by the State Compensation Insurance Fund.

The discounted liability for unpaid self-insurance claims of the primary government is estimated to be \$3.7 billion as of June 30, 2014. This estimate is based primarily on actuarial reviews of the State's workers' compensation program and includes indemnity payments to claimants, as well as all other costs of providing workers' compensation benefits, such as medical care and rehabilitation. The estimate also includes the liability for unpaid services fees, industrial disability leave benefits, and incurred-but-not-reported amounts. The estimated total liability of approximately \$5.2 billion is discounted to \$3.7 billion using a 3.5% interest rate. Of the total, \$410 million is a current liability, of which \$273 million is included in the General Fund, \$134 million in the special revenue funds, and \$3 million in the internal service funds. The remaining \$3.3 billion is reported as other noncurrent liabilities in the government-wide Statement of Net Position.

The University of California, a discretely presented component unit, is self-insured or insured through a wholly-owned captive insurance company for medical malpractice, workers' compensation, employee health care, and general liability claims. These risks are subject to various claim and aggregate limits, with excess liability coverage provided by an independent insurer. Liabilities are recorded when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. These losses include an estimate for claims that have been incurred but not reported. The estimated liabilities are based on an independent actuarial determination of the anticipated future payments, discounted at rates ranging from 2% to 5%.

Table 23 shows the changes in the self-insurance claims liability for the primary government and the discretely presented component units.

**Table 23**  
**Schedule of Changes in Self-Insurance Claims**  
 Year Ended June 30  
 (amounts in thousands)

	Primary Government		Discretely Presented Component Unit University of California	
	2014	2013	2014	2013
Unpaid claims, beginning .....	\$ 3,509,555	\$ 3,204,635	\$ 631,798	\$ 599,176
Incurred claims .....	639,704	754,641	467,191	421,832
Claim payments .....	(445,289)	(449,721)	(454,411)	(389,210)
<b>Unpaid claims, ending .....</b>	<b>\$ 3,703,970</b>	<b>\$ 3,509,555</b>	<b>\$ 644,578</b>	<b>\$ 631,798</b>

**NOTE 21: DEFERRED OUTFLOWS AND DEFERRED INFLOWS OF RESOURCES**

In the fund financial statements, governmental funds reported deferred inflows of resources of \$2.0 billion because this amount represents revenues that are earned and measurable, but not available within 12 months of the end of the reporting period.

Table 24 shows the detail of the deferred outflows of resources and deferred inflows of resources reported in the government-wide Statement of Net Position.

**Table 24**  
**Schedule of Deferred Outflows and Deferred Inflows of Resources**  
 June 30, 2014  
 (amounts in thousands)

	Primary Government		Total	Component Units
	Governmental Activities	Business-Type Activities		
<b>Deferred outflows of resources:</b>				
Loss on refunding of debt .....	\$ 986,477	\$ 242,167	\$ 1,228,644	\$ 346,480
Decrease in fair value of hedging derivatives .....	—	—	—	100,282
Net pension liability .....	—	—	—	3,290,476
<b>Total deferred outflows of resources .....</b>	<b>986,477</b>	<b>242,167</b>	<b>1,228,644</b>	<b>3,737,238</b>
<b>Deferred inflows of resources:</b>				
Gain on refunding of debt .....	106,426	—	106,426	1,561
Service concession arrangements .....	64,376	—	64,376	30,701
Net pension liability .....	—	822,886	822,886	7,077,861
Other deferred inflows .....	—	—	—	—
<b>Total deferred inflows of resources .....</b>	<b>\$ 170,802</b>	<b>\$ 822,886</b>	<b>\$ 993,688</b>	<b>\$ 7,110,123</b>

**NOTE 22: NO COMMITMENT DEBT**

Certain debt of the nonmajor component units is issued to finance activities such as the promotion of renewable energy sources and financing for economic development projects. This debt is secured by the credit of private and public entities and is administered by trustees independent of the State. As of June 30, 2014, these component units had approximately \$4.3 billion of debt outstanding, which is not debt of the State.

The conduit obligations outstanding for the California Housing Finance Agency, a major component unit, amounted to \$341 million, which is not debt of the State.

**NOTE 23: CONTINGENT LIABILITIES**

**A. Litigation**

The primary government is a party to numerous legal proceedings, many of which are not unusual for governmental operations. To the extent they existed, the following were accrued as a liability in the government-wide financial statements: legal proceedings that were decided against the primary government

before June 30, 2014; legal proceedings that were in progress as of June 30, 2014, and were settled or decided against the primary government as of March 19, 2015; and legal proceedings having a high probability of resulting in a decision against the primary government as of March 19, 2015; and for which amounts could be estimated. In the governmental fund financial statements, the portion of the liability that is expected to be paid within the next 12 months is recorded as a liability of the fund from which payment will be made. In the proprietary fund financial statements, the entire liability is recorded in the fund from which payment will be made.

In addition, the primary government is involved in certain other legal proceedings that, if decided against the primary government, may impair its revenue sources or require it to make significant expenditures. Because of the prospective nature of these proceedings, no provision for the potential liability has been made in the financial statements.

Following are the more significant lawsuits pending against the primary government.

The primary government is a defendant in two cases, *Bakersfield Mall, LLC v. Franchise Tax Board*, and *CA-Centerside II, LLC v. Franchise Tax Board*, both regarding the constitutionality of a fee imposed on limited-liability companies (LLC). Plaintiffs allege class action relief, declaratory relief, and seek attorney fees based on alleged violations to the state and federal constitutions. They seek certification of two classes of allegedly similarly situated LLCs and unspecified amount of refunds on behalf of the LLC classes, alleged to be in excess of 50,000 members. Briefing of the appeal was completed on December 17, 2014, and the parties are waiting for notice of oral argument.

In a previously settled case, *Northwest Energetic Services, LLC v. Franchise Tax Board*, the Court of Appeal found the fee unconstitutional only as applied to the plaintiff. The primary government has already begun to pay refunds to LLCs with the same facts as Northwest that have no income earned inside California. In another recently settled case, *Ventas Finance I, LLC v. Franchise Tax Board*, the Court of Appeal also ruled that the fee is unconstitutional as applied to the plaintiff, but it awarded only a partial refund because Ventas received income from both inside and outside of California. *Bakersfield Mall, LLC v. Franchise Tax Board* raised the same constitutional issues as Northwest and Ventas, but initially pertained to LLCs that conduct business solely within California. Bakersfield Mall, LLC later amended its complaint to reflect the fact that not all of its income is derived within the state, making it similar to the Ventas case. This plaintiff also intended to bring a class action suit for refund on behalf of all similarly situated LLCs and to declare the LLC fee unconstitutional. However, the Court of Appeal ruled that Bakersfield Mall, LLC did not follow mandatory class action claim procedures. *CA-Centerside II, LLC v. Franchise Tax Board* raised the same constitutional issues as the Bakersfield case, and alleges that the LLC fee is unconstitutional regarding any activities, whether in-state or out-of-state. Actual and expected future claims for refunds from LLCs are estimated to be as high as \$1.2 billion.

The primary government is a defendant in a case, *Harley-Davidson, Inc. and Subsidiaries v. Franchise Tax Board* regarding the constitutionality of Revenue and Taxation Code section 25101.15 allowing intrastate unitary businesses the option of reporting the income of various entities within the unitary business on either a separate or combined basis. The plaintiff claims, among other things, that section 25101.15 unlawfully discriminates against them because it allows intrastate unitary businesses the option to report on either a separate or combined basis, and that they should be allowed to report the income of their business entities on a separate basis. The Franchise Tax Board prevailed in the trial court, and the case is fully briefed and awaiting oral argument on appeal. If section 25101.15 were invalidated, the dollar amount of potential refunds for past years is impossible to estimate, but could be substantial. The potential loss of future revenue is also impossible to estimate, but could be mitigated by legislative action.

The primary government is a defendant in another case, *Abercrombie & Fitch Co. & Subsidiaries v. Franchise Tax Board*, regarding constitutionality of Revenue and Taxation Code section 25101.15. The parties' cross-motions for summary judgment were heard on January 8, 2015. After that hearing, the superior court stayed further proceedings pending an appellate decision in the *Harley-Davidson* case. An estimate of potential loss is not possible.

The primary government is the defendant in a consolidated case, *The Gillette Company & Subsidiaries v. Franchise Tax Board*, formerly six cases, *Kimberly-Clark Worldwide, Inc. et al. v. Franchise Tax Board*; *Gillette Company v. Franchise Tax Board*; *Proctor & Gamble v. Franchise Tax Board*; *Sigma-Aldrich, Inc. v. Franchise Tax Board*; *RB Holdings (USA), Inc. v. Franchise Tax Board*; and *Jones Apparel Group Inc. v. Franchise Tax Board*, regarding the application of California's double-weighted sales factor apportionment formula under Revenue and Taxation Code section 25128. Multistate taxpayers claim that amended Revenue and Taxation Code section 25128 is invalid because California failed to repeal the entire Multistate Tax Compact. The case is fully briefed and before the California Supreme Court awaiting a hearing date. Taxpayers seek a combined refund totaling approximately \$34 million (plus statutory interest) for taxable years 1993 through 2005. If amended section 25128 is found invalid, the potential total refunds to other taxpayers are impossible to estimate with precision, but could exceed \$750 million.

The primary government is the defendant in the following cases: *Anthem Blue Cross v. David Maxwell-Jolly et al.*; *Molina Family Health Plan v. DHCS*; *Health Net of California, Inc. v. DHCS*; and *Santa Clara Family Health Plan v. David Maxwell-Jolly et al.* regarding application of budget reduction factors to managed-care capitated rates. These cases have been settled on a contingent basis based on the plans' profitability. The estimated combined potential total loss is more than \$400 million based on four separate settlement agreements that were entered into in 2013 and 2014.

## B. Federal Audit Exceptions

The primary government receives substantial funding from the federal government in the form of grants and other federal assistance. The primary government, the University of California, California Housing Finance Agency (CalHFA), and certain nonmajor discretely presented component units are entitled to these resources only if they comply with the terms and conditions of the grants and contracts and with the applicable federal laws and regulations; they may spend these resources only for eligible purposes. If audits disclose exceptions, the primary government, the University, CalHFA, and certain nonmajor discretely presented component units may incur a liability to the federal government.

**NOTE 24: PENSION TRUSTS**

Two retirement systems, the California Public Employees' Retirement System (CalPERS) and the California State Teachers' Retirement System (CalSTRS), which are fiduciary component units, are included in the pension and other employee benefit trust funds column of the fiduciary funds and similar component units' financial statements.

Both CalPERS and CalSTRS retirement systems implemented the GASB Statement No. 67, *Financial Reporting for Pension Plans—an amendment of GASB Statement No. 25*, in their fiscal year 2013-14 financial statements. The objective of GASB 67 is to improve financial reporting by state and local governmental pension plans and the decision-usefulness of reported pension information as well as to increase the transparency, consistency, and comparability of pension information across governments.

The California Legislature passed and the Governor signed the "Public Employees' Pension Reform Act of 2013" (PEPRA) on September 12, 2012. PEPRA contained a number of provisions intended to reduce future pension obligations. PEPRA primarily affects new pension plan members who are enrolled for the first time after December 31, 2012. The financial impact will be gradually realized as total pension costs and the employer share of those costs decrease.

CalPERS administers four defined benefit retirement plans: the Public Employees' Retirement Fund, the Judges' Retirement Fund, the Judges' Retirement Fund II, and the Legislators' Retirement Fund. CalPERS also administers three defined contribution plans: the State Peace Officers' and Firefighters' Defined Contribution Plan Fund, the Public Agency Deferred Compensation Plan, and the public employee Supplemental Contributions Program Fund. The predominance of both assets and liabilities reside in the Public Employees' Retirement Fund. CalPERS issues a publicly available financial report that includes financial statements and required supplementary information for these plans. This report may be obtained from the California Public Employees' Retirement System on its website at [www.CalPERS.ca.gov](http://www.CalPERS.ca.gov).

CalPERS uses the accrual basis of accounting. Contributions to the pension trust funds are recognized in the period in which the contributions are due pursuant to legal requirements. Benefits and refunds in the defined benefit plans are recognized when due and payable in accordance with the terms of each plan.

CalSTRS administers four defined benefit retirement plans within the State Teachers' Retirement Plan: the Defined Benefit Program, the Defined Benefit Supplement Program, the Cash Balance Benefit Program, and the Replacement Benefit Program. CalSTRS issues a publicly available financial report that includes financial statements and required supplementary information for these plans. This report may be obtained from the California State Teachers' Retirement System on its website at [www.CalSTRS.com](http://www.CalSTRS.com).

CalSTRS uses the accrual basis of accounting. Member contributions are recognized in the period in which the contributions are earned. Employer and primary government contributions are recognized when earned and when the employer or the primary government has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable, in accordance with the retirement and benefits programs.

**A. Public Employees' Retirement Fund****1. Fund Information**

*Plan Description:* CalPERS administers the Public Employees' Retirement Fund (PERF). The PERF is comprised of and reported as three separate entities for accounting purposes. PERF A is comprised of agent multiple-employer plans, which includes State of California and most public agencies' rate plans with more

than 100 active members. PERF B is a cost-sharing multiple-employer plan of school employers consisting of non-teaching and non-certified employees. PERF C is a cost-sharing multiple-employer plan of public agencies plans with generally less than 100 active members. Employers participating in the PERF include the primary government and certain discretely presented component units, 1,517 school employers, and 1,746 public agencies as of June 30, 2014.

The amount by which the actuarial accrued liability exceeded the actuarial value of assets in the PERF for the primary government and other participating agencies was \$36.4 billion at June 30, 2013, as a result of the difference between the actuarial value of assets of \$111.0 billion and the actuarial accrued liability of \$147.4 billion. Contributions are either actuarially determined or determined by statute.

**2. Employer's Information**

*Plan Description:* The primary government and certain discretely presented component units contribute to the PERF. CalPERS acts as a common investment and administrative agent of the primary government and the other member agencies. The primary government employees served by the PERF include first-tier and second-tier miscellaneous and industrial employees, California Highway Patrol employees, peace officers and firefighters, and other safety members. In the June 30, 2013 actuarial valuation, the payroll for primary government employees covered by the PERF for the 2012-13 fiscal year was \$15.3 billion.

All employees in a covered class of employment who work half-time or more are eligible to participate in the PERF. The PERF provides benefits based on members' years of service, age, final compensation, and benefit formula. Vesting occurs after five years or after ten years for second-tier employees. The PERF provides death, disability, and survivor benefits. The benefit provisions are established by statute.

*Funding Policy:* Benefits are funded by contributions from members and the primary government and by earnings from investments. Member and primary government contributions are a percentage of applicable member compensation. Member rates are defined by law and based on the primary government's benefit formulas. The primary government contribution rates are determined by periodic actuarial valuations or by statute.

Employees, with the exception of employees in the State's Alternate Retirement Program, contribute to the fund based on the required contribution rates. The contribution rates of active plan members are based on a percentage of salary over a monthly base compensation ranging from \$0 to \$863. Employees' required contributions vary from 1.5% to 12.0% of their salaries over the base compensation amount.

All of the primary government employees served by the PERF are now covered by group term life insurance.

Table 25 shows the required employer contribution rates for the primary government.

**Table 25**  
**Schedule of Required Employer Contribution Rates for the Primary Government – By Member Category**  
Year Ended June 30, 2014

	Normal Cost	Unfunded Liability	Group Term Life Benefit		Total Rate
			Benefit	Rate	
Miscellaneous members					
First tier .....	8.089 %	12.961 %	0.071 %		21.121 %
Second tier .....	7.960	12.961	0.071		20.992
Industrial (first and second tier) .....	10.325	5.357	0.000		15.682
California Highway Patrol .....	12.895	21.683	0.038		34.616
Peace officers and firefighters .....	15.489	15.006	0.000		30.495
Other safety members .....	12.007	5.198	0.000		17.205

For the year ended June 30, 2014, the annual pension cost (APC) and the amount of contributions made by the primary government were each \$3.7 billion. The APC and the percentages of APC contributed for the last three years are shown in Table 27. Actuarial valuations of the PERF are performed annually. Information from the last valuation, which was performed as of June 30, 2013, is also shown in Table 27.

The Schedule of Funding Progress, presented as required supplementary information (RSI) following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

**B. Teachers' Retirement Fund**

*Plan Description:* CalSTRS administers the Teachers' Retirement Fund, which is an employee benefit trust fund created to finance the State Teachers' Retirement Plan (STRP). The STRP is a defined benefit pension plan that provides for retirement, disability, and survivor benefits. Four programs comprise the STRP: the Defined Benefit (DB) Program, the Defined Benefit Supplement (DBS) Program, the Cash Balance (CB) Benefit Program, and the Replacement Benefit (RB) Program. The STRP is a cost-sharing, multiple-employer, defined-benefit retirement plan that provides pension benefits to teachers and certain other employees of the California public school system.

Membership in the DB Program is mandatory for all employees meeting the eligibility requirements. The DB Program provides benefits based on a member's age, final compensation, and years of service. Vesting occurs after five years. In addition, the retirement program provides benefits to members upon disability and to survivors upon the death of eligible members. The Teachers' Retirement Law establishes the benefits for the DB Program. The DB Program had 1,687 contributing employers at June 30, 2014 and, as of June 30, 2013, had 416,643 active and 182,576 inactive program members and 269,274 benefit recipients. The primary government is a nonemployer contributor to the DB Program. The payroll for employees covered by the DB Program for the year ended June 30, 2014, was approximately \$27.1 billion.

Membership in the DBS Program is automatic for all members of the DB Program. The DBS Program provides benefits based on the amount of funds contributed. Vesting in the DBS Program occurs automatically with vesting in the DB Program. The Teachers' Retirement Law establishes the benefits for the DBS Program. The primary government does not contribute to the DBS Program.

The CB Benefit Program is designed for employees of California public schools who are hired to perform creditable service for less than 50% of the full-time equivalent for the position. Employer participation in the CB Benefit Program is optional. However, if the employer elects to offer the CB Benefit Program, each eligible employee will automatically be covered by the CB Benefit Program unless the member elects to participate in the DB Program or an alternative plan provided by the employer within 60 days of hire or the election period determined by the employer. At June 30, 2014, the CB Benefit Program had 52 contributing school districts and 35,066 contributing participants.

The RB Program is a qualified excess benefits arrangement for DB Program members that is administered through a separate pension trust apart from the other three STRP programs and was established in accordance with Internal Revenue Code Section 415(m). Internal Revenue Code Section 415(b) imposes a dollar limit on the annual retirement benefits an individual may receive from a qualified defined benefit pension plan. The program is funded as needed. Monthly contributions that would otherwise be credited to the DB program are instead credited to the RB Program to fund monthly program costs. Monthly employer contributions are received and paid to members in amounts equal to the benefits not paid as a result of Internal Revenue Code Section 415(b), subject to withholding for any applicable income or employment taxes. At June 30, 2014, the RB Program had 260 participants.

*Funding Policy:* DB Program benefits are funded by contributions from members, employers, the primary government, and earnings from investments. Members and employers contribute a percentage of applicable member earnings. The Teachers' Retirement Law governs member rates, employer contribution rates, and primary government contributions.

The DB Program contribution rate for members under the CalSTRS 2% at 60 formula is 8.00% of creditable compensation, while the contribution rate for members under the CalSTRS 2% at 62 formula is 50% of the normal cost of their retirement plan, which resulted in an 8.00% contribution rate of creditable compensation for the fiscal year 2013-14. The employer contribution rate is 8.25% of creditable compensation. In fiscal year 2013-14, the General Fund contribution was 2.017% of total creditable compensation of the fiscal year ending in the prior calendar year. Education Code section 22955(b) states that the General Fund will contribute additional quarterly payments at a contribution rate of 0.524% of creditable earnings of the fiscal year ending in the immediately preceding calendar year when there is an unfunded actuarial obligation or a normal cost deficit. The percentage is adjusted up to 0.25% per year to reflect the contributions required to fund the unfunded actuarial obligation or the normal cost deficit. However, the transfer may not exceed 1.505% of creditable compensation from the immediately preceding calendar year. The normal cost deficit is the difference between the normal cost rate and the member and employer contributions. Based on the actuarial valuation, as of June 30, 2012, there is no normal cost deficit, but there was an unfunded obligation for benefits in place as of July 1, 1990. Therefore, the General Fund was required to contribute the additional quarterly payments at a contribution rate of 1.024%, starting October 1, 2013. As of June 30, 2014, the state contributed \$201 million of the \$288 million total amount for fiscal year 2013-14.

Assembly Bill 1469 (AB 1469) was passed by the Legislature on June 15, 2014, signed into law on June 24, 2014, and took effect immediately. This bill was designed to address the long-term funding gap of the DB Program. It creates a plan to fully fund the DB Program by 2046 through increases in employer, State, and employee contributions. The portion of the state appropriation under Education Code section 22955(b) that is in addition to the 2.017% has been replaced by section 22955.1(b) in order to fully fund by 2046 the benefits in effect as of 1990.

As a result of AB 1469, the fourth quarterly payment of \$67 million was included in an increased first-quarter payment of \$94 million for fiscal year 2014-15, which was transferred on July 1, 2014.

Table 26 shows the CalSTRS' state contribution rates effective for fiscal year 2014-15 and beyond.

**Table 26**  
**Schedule of CalSTRS' State Contribution Rates**

Effective Date	Base Rate	AB 1469 Increase for 1990 Benefit Structure	SBMA <sup>1</sup> Funding	Total State Appropriation to DB Program
July 1, 2014	2.017 %	1.437 %	2.50 %	5.954 %
July 1, 2015	2.017	2.874	2.50	7.391
July 1, 2016	2.017	4.311	2.50	8.828
July 1, 2017 to June 30, 2046	2.017	4.311	2.50	8.828
July 1, 2046 and thereafter	2.017	— <sup>2</sup>	2.50	4.517 <sup>2</sup>

<sup>1</sup> Supplemental Benefits Maintenance Account

<sup>2</sup> AB 1469 gives the CalSTRS board limited authority to adjust state contribution rates from July 1, 2017, through June 30, 2046 in order to eliminate the remaining unfunded actuarial obligation associated with the 1990 benefit structure. The board cannot increase the rate by more than 0.50 percent in a fiscal year, and if there is no unfunded actuarial obligation, the contribution rate imposed to pay for the 1990 benefit structure shall be reduced to 0 percent. Rates in effect prior to July 1, 2014, are reinstated, if necessary, to address any remaining 1990 unfunded actuarial obligation from July 1, 2046, and thereafter.

The DBS Program member contribution rate for service that exceeds one full year during a fiscal year is 8.0% and the employer rate is 8.0%.

For the year ended June 30, 2014, the employer and primary government contributions were approximately \$2.3 billion and \$1.4 billion, respectively. Actuarial valuations of the DB Program are performed annually. Information from the last valuation is shown in Table 27.

**Table 27**

**Actuarial Information – Pension Trusts – Public Employees' Retirement Fund and State Teachers' Retirement Defined Benefit Program Fund**

Valuation Date as Indicated

	Public Employees' Retirement Fund	State Teachers' Retirement Defined Benefit Program Fund <sup>1</sup>
Last actuarial valuation	June 30, 2013	June 30, 2013
Actuarial cost method	Individual Entry Age Normal	Entry Age Normal
Amortization method	Level % of Payroll	Level % of Payroll, Open
Remaining amortization period	30 years	30 years
Asset valuation method	Smoothed Market Value	Expected Value, With 33% Adjustment to Market Value
Actuarial assumption		
Investment rate of return	7.50 %	7.50 %
Projected salary increase	3.20 - 18.60	3.75
Includes inflation at	2.75	3.00
Post-retirement benefit increases	2.00 - 3.00	2.00
Annual pension costs (in millions)		
Year ended 6/30/11	\$ 3,277	\$ 5,985
Year ended 6/30/12	2,928	6,230
Year ended 6/30/13	3,236	6,629
Year ended 6/30/14	3,749	— <sup>2</sup>
Percent contribution		
Year ended 6/30/11	100 %	47 %
Year ended 6/30/12	100	46
Year ended 6/30/13	100	44
Year ended 6/30/14	100	— <sup>2</sup>
Funding as of last valuation (in millions)		
Actuarial value – assets	\$ 110,989	\$ 148,614
Actuarial accrued liabilities (AAL) – entry age	147,392	221,861
Unfunded actuarial accrued liability (UAAL)	36,403	73,247
Covered payroll	15,346	27,117
Funded ratio	75.3 %	67.0 %
UAAL as percent of covered payroll	237.2 %	270.1 %

<sup>1</sup> The State is a nonemployer contributor to the State Teachers' Retirement Defined Benefit Program Fund, a cost-sharing multiple-employer plan. The annual pension cost includes the amount related to both the State and the local government employers. According to the provisions of the Teacher's Retirement Law and the related Education Codes, the State and local government employers contributed \$1.4 billion and \$2.3 billion, respectively, for the year ending June 30, 2014. Based on the most recent actuarial valuation, dated June 30, 2013, current statutory contributions are sufficient to fund the State's share of the pension cost. The actuarial valuations of the State Teachers' Retirement Defined Benefit Program Fund are performed annually and the actuarial unfunded obligation may change due to market performance, legislative actions, and other experience that may differ from the actuarial assumptions.

<sup>2</sup> CalSTRS implementation of GASB 67 in its 2013-14 fiscal year financial statements makes information related to the annual pension cost and the related percent contribution rates incomparable for financial presentation to prior years displayed.

**NOTE 25: POSTEMPLOYMENT HEALTH CARE BENEFITS**

*State of California Other Postemployment Benefits Plan Description:* The primary government provides health benefits (medical and prescription drug benefits) and dental benefits to annuitants of retirement systems through a substantive single-employer defined benefit plan to which the primary government contributes as an employer (State substantive plan). The primary government also offers life insurance, long-term care, and vision benefits to retirees; however, because these benefits are completely paid for by the retirees, the primary government has no liability. The design of health and dental benefit plans can be amended by the California Public Employees' Retirement System (CalPERS) Board of Administration and the California Department of Human Resources (CalHR), respectively. Employer and retiree contributions are governed by the primary government and can be amended by the primary government through the Legislature. The State contributes to the California Employers' Retiree Benefit Trust Fund (CERBTFF). The CERBTFF is a self-funded trust fund for the prefunding of health, dental, and other non-pension benefits. CalPERS reports on the CERBTFF as part of its separately issued annual financial statements, which can be obtained from CalPERS on its website at [www.CalPERS.ca.gov](http://www.CalPERS.ca.gov).

Fifty-eight county superior courts (trial courts) are included in the primary government. However, each trial court is a separate employer for GASB Statement No. 45 reporting purposes. Fifty trial courts have a single-employer defined benefit plan; these plans have separate biennial actuarial valuations. One trial court (San Diego) has a cost-sharing multiple-employer defined benefit plan. Seven trial courts (Alameda, Del Norte, Fresno, Mendocino, Modoc, San Benito, and Stanislaus) have no plan. Twenty-one plans are not accounted for in a trust fund and do not issue separate reports.

To be eligible for these benefits, primary government first-tier plan annuitants must retire on or after age 50 with at least five years of service, and second-tier plan annuitants must retire on or after attaining age 55 with at least 10 years of service. In addition, annuitants must retire within 120 days of separation from employment to be eligible to receive these benefits. During the 2013-14 fiscal year, approximately 168,200 annuitants were enrolled to receive health benefits and approximately 139,000 annuitants were enrolled to receive dental benefits. As of July 1, 2013, the most recent actuarial valuation date, the trial courts had approximately 4,200 enrolled retirees and spouses.

*Funding Policy:* The contribution requirements of plan members and the State are established and may be amended by the Legislature. In accordance with the California Government Code, the State generally pays 100% of the health insurance cost for annuitants, plus 90% of the additional premium required for the enrollment of family members of annuitants. The State generally pays all or a portion of the dental insurance cost for annuitants, depending upon the completed years of credited state service at retirement and the dental coverages selected by the annuitant, as specified in the California Government Code. The State funds the cost of providing health and dental insurance to annuitants primarily on a pay-as-you-go basis, with a modest amount of prefunding for members of Bargaining Units 5, 12, and 16. The maximum 2014 monthly State contribution was \$642 for one-party coverage, \$1,218 for two-party coverage, and \$1,559 for family coverage.

Each of the trial courts determines its respective retirees' benefits and benefit levels as well as the funding policy for its respective plan. Twenty-one trial courts fund retirees' benefits on a strictly pay-as-you-go basis. The 2013 monthly contribution rate for the trial courts with single-employer defined benefit plans, the latest year for which contribution information is available, ranged from \$8 to \$1,134,429, with the average being \$119,867. One trial court (Yolo) continuously contributes at least the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. Sonoma and Marin are on a pay-as-you-go plus 50% of direct-subsidy benefits funding policy (after

initial contribution) until their plans are fully funded. Orange contributed the larger of the ARC or 3.5% of payroll, with at least the ARC contributed for 2014, with no commitment to future contributions. San Diego, a cost-sharing multiple-employer defined benefit plan, had a contribution rate of 1.94% of annual covered pension payroll. Seventeen other trial courts made contributions only in 2014, with five other trial courts contributing in other years (Placer in 2013 and 2014; San Mateo in 2013, 2014, and 2015; Nevada in 2012 and 2013; Santa Cruz in 2013; and Butte in 2014 and prior years, which fully funded the plan), but none of these 22 trial courts are committing to future trust contributions. Lassen is fully funded with no future contributions expected. Imperial has committed to \$20,000 per year for future contributions, and Santa Clara funding policy is set by the County and will increase to 70% of the ARC long term. For the year ended June 30, 2014, the State contributed \$1.9 billion toward annuitants' health and dental benefits. Of this amount, the trial courts represent \$73 million and certain discretely presented component units represent \$4 million.

*Annual Other Postemployment Benefits (OPEB) Cost and Net OPEB Obligation:* The State's annual OPEB cost (expense) is calculated based on the ARC. Table 28 presents the State's OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the year ended June 30, 2014, and the two preceding years, including trial courts.

**Table 28****Schedule of Annual OPEB Cost, Percentage of Annual OPEB Cost Contributed and Net OPEB Obligation**

(amounts in thousands)

Fiscal Year Ended	Percentage of Annual OPEB Cost		Net OPEB Obligation
	Annual OPEB Cost	Contributed	
June 30, 2012	\$ 4,837,769	36.20 %	\$ 13,440,768
June 30, 2013	4,992,924	35.33	16,267,964
June 30, 2014	5,129,284	37.20	19,489,030

Table 29 presents the components of the State's net OPEB obligation to the OPEB plan, including trial courts.

**Table 29**

**Schedule of Net OPEB Obligations**

June 30, 2014 (amounts in thousands)	Amount
Annual required contribution .....	\$ 5,046,539
Interest on net OPEB obligations .....	736,019
Adjustment to annual required contribution .....	(655,274)
<b>Annual OPEB cost .....</b>	<b>5,129,284</b>
Contributions made .....	(1,908,218)
Increase in net OPEB obligation .....	<b>3,221,066</b>
<b>Net OPEB obligations – beginning of year .....</b>	<b>16,267,964</b>
<b>Net OPEB obligations – end of year .....</b>	<b>\$ 19,489,030</b>

*Funded Status and Funding Progress:* As of June 30, 2014—the most recent actuarial valuation date for the State substantive plan—the actuarial accrued liability (AAL) for benefits was \$71.8 billion, and the actuarial value of assets was \$41 million, resulting in an unfunded actuarial liability (UAAL) of \$71.8 billion. The covered payroll (annual payroll of active employees covered by the plan) was \$19.3 billion, and the ratio of the UAAL to the covered payroll was 373%.

For the trial courts, as of July 1, 2013—the most recent actuarial valuation date—the AAL for benefits was \$1.4 billion and the actuarial value of assets was \$30 million, resulting in an UAAL of \$1.4 billion. The covered payroll was \$931 million and the ratio of the UAAL to covered payroll was 149%.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about mortality and the healthcare cost trend. Amounts determined regarding the plan's funded status and the employer's annual required contributions are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

*Actuarial Methods and Assumptions:* Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used are consistent with a long-term perspective.

In the June 30, 2014 State substantive plan actuarial valuation, the individual entry age normal cost method was used. The actuarial assumptions included a 4.25% investment rate of return and an annual health care cost trend rate of actual increases for 2015 and 8.00% in 2016 initially, reduced to an ultimate rate of 4.50% in 2021. Both rates included a 2.75% annual inflation assumption. Annual wage inflation is assumed to be 3.00%. The UAAL is being amortized as a level percentage of active member payroll on an open basis over 30 years.

In the July 1, 2013 biennial actuarial valuations, the entry age normal cost method was used for 50 of the trial courts. The actuarial assumptions included a 3.75% investment rate of return for 40 trial courts. There are 10 other trial courts with investment rates of return ranging from 4.75% to 7.50%. The actuarial assumptions included an annual health care cost trend rate of 8.25% for most trial courts initially, reduced incrementally to an ultimate trend rate of 5.00% after five years. Annual inflation and payroll growth are assumed to be 2.75% and 3.00%, respectively, for most trial courts. The UAAL is amortized on an open basis over 30 years as a level percentage of payroll for 46 trial courts. Three other trial courts (Lassen, Orange, and Yolo) amortize on a closed basis as a level percentage of payroll over 29, 24, and 25 years, respectively. Alpine is amortizing using the level dollar amount over 24 years on a closed basis.

**NOTE 26: SUBSEQUENT EVENTS**

The following information describes significant events that occurred subsequent to June 30, 2014, but prior to the date of the auditor's report.

**A. Debt Issuances**

Between September 2014 and March 2015, the primary government issued \$5.5 billion in general obligation bonds to finance or refinance capital facilities or other voter-approved costs for public purposes, including children's hospitals; housing; prisons; libraries; earthquake safety and public building rehabilitation; transportation; highway safety, traffic reduction, air quality, and port security; public primary, secondary, community college and university education facilities; passenger rail; safe and clean drinking water; clean water; water security, clean air, parks, coastal and beach protection; seismic retrofit; high-speed rail; stem cell research; and veterans' homes.

In September 2014, the primary government issued \$110 million in veterans general obligation bonds to finance or refinance obligations that were issued to provide funds for financing of contracts for the purchase of homes and farms for military veterans who reside in California.

In August 2014, the California State University issued \$748 million in revenue bonds to refund certain maturities of Systemwide Revenue Bonds series 2004A, 2005A, and 2005C; repay bond anticipation notes, and refund other outstanding bond indebtedness by an auxiliary organization; and fund new capital projects.

In October 2014, the State Public Works Board issued \$250 million in lease revenue bonds to finance and refinance the cost of design and/or construction of various projects for the benefit of the Department of Corrections and Rehabilitation, Department of State Hospitals, and Judicial Council of California.

In October 2014 and November 2014, the Department of Water Resources issued a combined total of \$795 million in water system revenue bonds to retire or redeem certain outstanding bonds and commercial paper notes, to fund deposits to the debt service reserve account, to fund capitalized interest, and to pay related issuance costs.

**B. Cash Management**

In September 2014, the State issued \$2.8 billion of Revenue Anticipation Notes to fund, in part, the State's cash management needs of the 2014-15 fiscal year by supporting the cash flow needs of the General Fund.

**C. Other**

In August 2014, the Electric Power Fund received \$142 million in energy settlements to resolve claims arising from events and transactions in Western Energy Markets during the period of January 1, 2000, through June 20, 2001.

In September 2014, CalPERS received a settlement check of \$88 million from Citigroup MBS Securities related to residential mortgage-backed securities.

In October 2014, CalPERS received \$249 million from Bank of America as part of a settlement related to mortgage-backed securities.

In the November 4, 2014 general election:

- Voters passed Proposition 1 authorizing the issuance of \$7.1 billion of general obligation bonds and reallocating \$425 million of unused bond authority from prior water bond acts for state water supply infrastructure projects.
- Voters passed Proposition 2 requiring the annual transfer of 1.5% of general fund revenue to the state budget stabilization account, and personal capital gain tax revenues exceeding 8% of general fund revenues to the budget stabilization account and, under certain conditions, a dedicated K-14 school reserve fund. The proposition also requires that half of the budget stabilization account revenues be used to repay state debts and unfunded liabilities. Proposition 2 allows limited use of the state budget stabilization account in the event of an emergency or if there is a state budget deficit. Proposition 2 caps the state budget stabilization account at 10% of general fund revenues, directing the remainder to infrastructure.
- Voters passed Proposition 47 requiring, absent prior conviction for certain serious offenses, misdemeanor sentencing for certain drug possession offenses and certain property crimes involving amounts of \$950 or less. Proposition 47 requires the resentencing of persons serving felony sentences for these offenses unless the court finds unreasonable public safety risk. Any savings are to be applied to mental health and drug treatment programs, K-12 schools, and crime victims.

In November 2014, Standard and Poor's Rating Services raised the State's general obligation rating to "A+" from "A", citing as a motivating factor the November 4, 2014 voter approval of Proposition 2 that strengthens the budget stabilization account.

In November 2014, the primary government entered into a note purchase agreement with Bank of America allowing the State to request the bank to purchase up to \$500 million of general obligation commercial paper.

In February 2015, Fitch raised the State's general obligation rating to "A+" from "A", citing the State's continued improvement in its fundamental fiscal position, institutionalized changes to its fiscal operations, and ongoing economic and revenue recovery as contributing to an improved financial position and enhancing the State's ability to address future fiscal challenges.

California's demand for unemployment insurance benefits required the State to continue borrowing from the U.S. Department of Labor during the 2014-15 fiscal year. As of June 30, 2014, the State had \$7.6 billion in outstanding loans with the U.S. Department of Labor which were used to cover deficits in the Unemployment Programs Fund. As of March 19, 2015, the State had an outstanding loan balance of \$8.1 billion. While the State continued to request additional loans during 2015, it estimates that these loans will be fully repaid by 2019.

# Required Supplementary Information

### Schedule of Funding Progress

(amounts in millions)

#### Public Employees' Retirement Fund – Primary Government

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (b)	Unfunded Actuarial Accrued Liability (UAAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAAL as a Percentage of Covered Payroll ((b-a)/c)
June 30, 2011	\$ 102,452	\$ 129,648	\$ 27,196	79.0 %	\$ 16,212	167.7 %
June 30, 2012	106,145	134,314	28,169	79.0	15,680	179.6
June 30, 2013	110,989	147,392	36,403	75.3	15,346	237.2

#### State Teachers' Retirement Defined Benefit Program

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (b)	Unfunded Actuarial Accrued Liability (UAAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAAL as a Percentage of Covered Payroll ((b-a)/c)
June 30, 2011	\$ 143,930	\$ 207,770	\$ 63,840	69.3 %	\$ 26,592	240.1 %
June 30, 2012	144,232	214,765	70,533	67.2	26,404	267.1
June 30, 2013	148,614	221,861	73,247	67.0	27,117	270.1

#### Other Postemployment Benefit Plan

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (b)	Unfunded Actuarial Accrued Liability (UAAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAAL as a Percentage of Covered Payroll ((b-a)/c)
June 30, 2012	\$ 8	\$ 63,845	\$ 63,837	0.0 %	\$ 18,710	341.2 %
June 30, 2013	10	64,585	64,574	0.0	18,060	357.6
June 30, 2014	41	71,814	71,773	0.0	19,250	372.8

#### Trial Courts<sup>1</sup>

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (b)	Unfunded Actuarial Accrued Liability (UAAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAAL as a Percentage of Covered Payroll ((b-a)/c)
July 1, 2009	\$ 9	\$ 1,493	\$ 1,484	0.6 %	\$ 1,009	147.0 %
July 1, 2011	17	1,385	1,368	1.2	922	148.4
July 1, 2013	30	1,421	1,391	2.1	931	149.4

<sup>1</sup> The trial courts reporting is based on 51 individual biennial actuarial valuations as of July 1, 2013.

Note: The University of California provides OPEB benefits through its Retirement Health Plan to its eligible retirees and their families. As the University is the employer providing these benefits, the State will not be reporting these benefits in Note 25 or the Required Supplementary Information. Information regarding the University and references to its financial statements can be found in Note 1, Section A.3., Discretely Presented Component Units.

### Infrastructure Assets Using the Modified Approach

Pursuant to Governmental Accounting Standards Board (GASB) Statement No. 34, the State uses the modified approach to report the cost of its infrastructure assets (state roadways and bridges). Under the modified approach, the State does not report depreciation expense for roads and bridges but capitalizes all costs that add to the capacity and efficiency of State-owned roads and bridges. All maintenance and preservation costs are expensed and not capitalized.

#### A. Infrastructure Asset Reporting Categories

The infrastructure assets reported in the State's financial statements for the fiscal year ending June 30, 2014, are in the following categories and amounts: state highway infrastructure (completed highway projects) totaling \$65.2 billion, land purchased for highway projects totaling \$13.5 billion, and infrastructure construction-in-progress (uncompleted highway projects) totaling \$12.5 billion.

*Donation and Relinquishment:* Donation and relinquishment activity affects the inventory of statewide lane miles, land, and/or bridges as adjustments to the infrastructure assets and/or land balance in the State's financial statements. For the fiscal year ending June 30, 2014, donations are \$74,290 of infrastructure land, and relinquishments are \$61 million of state highway infrastructure (completed highway projects) and \$13 million of infrastructure land.

#### B. Condition Baselines and Assessments

##### 1. Bridges

The State uses the Bridge Health Index (BHI)—a numerical rating scale from 0 to 100 that uses element-level inspection data—to determine the aggregate condition of its bridges. The inspection data is based on the American Association of State Highway and Transportation Officials' "Guide to Commonly Recognized Structural Elements."

From a deterioration standpoint, the BHI represents the remaining asset value of the bridge. A new bridge that has 100% of its asset value has a BHI of 100. As a bridge deteriorates over time, it loses asset value, as represented by a decline in its BHI. When a deteriorated bridge is repaired, it will regain some (or all) of its asset value and its BHI will increase.

The following table shows the State's established condition baseline and actual BHI for fiscal years 2011-12 through 2013-14:

Fiscal Year Ended June 30	Established BHI Baseline <sup>1</sup>	Actual BHI
2012	80.0	94.5
2013	80.0	94.8
2014	80.0	95.6

<sup>1</sup> The actual statewide BHI should not be lower than the minimum BHI established by the State.

The following table provides details on the State's actual BHI as of June 30, 2014:

BHI Description	Bridge Count	Percent	Network BHI
Excellent	7,211	54.96 %	99.9
Good	4,635	35.33	96.9
Acceptable	680	5.18	86.3
Fair	132	1.01	74.2
Poor	102	0.78	62.8
Does not carry traffic	360	2.74	93.2
<b>Total</b>	<b>13,120</b>	<b>100.00 %</b>	

## 2. Roadways

The State conducts a periodic pavement condition survey, which evaluates ride quality and structural integrity and identifies the number of distressed lane miles. The State classifies its roadways' pavement condition by the following descriptions:

1. Excellent/good condition – minor or no potholes or cracks
2. Fair condition – moderate potholes or cracks
3. Poor condition – significant or extensive potholes or cracks

Statewide lane miles are considered "distressed lane miles" if they are in either fair or poor condition. The actual distressed lane miles are compared to the established condition baseline to ensure that the baseline is not exceeded.

The following table shows the State's established condition baseline and actual distressed lane miles from the last three completed pavement-condition surveys:

Condition Assessment Date <sup>1</sup>	Established Condition Baseline Distressed Lane Miles (maximum) <sup>2</sup>	Actual Distressed Lane Miles	Actual Distressed Lane Miles as Percent of Total Lane Miles
March 2008	18,000	12,998	26.3 %
December 2011 <sup>3</sup>	18,000	12,333	24.9
December 2013	18,000	7,820	15.7

<sup>1</sup> Condition assessment for the State's established condition baseline and actual distressed lane miles is being reported as of the State of the Pavement report publication date.

<sup>2</sup> The actual statewide distressed lane miles should not exceed the maximum distressed lane miles established by the State.

<sup>3</sup> The State's compliance with GASB 34, which requires a road condition assessment every three years, temporarily lapsed in March 2011.

The following table provides details on the State's actual distressed lane miles as of the last completed pavement-condition survey:

Pavement Condition	Lane Miles	Distressed Lane Miles
Excellent/Good	41,898	—
Fair	2,483	2,483
Poor	5,337	5,337
<b>Total</b>	<b>49,718</b>	<b>7,820</b>

## C. Budgeted and Actual Preservation Costs

The estimated budgeted preservation costs represent the preservation projects approved by the California Transportation Commission and the State's scheduled preservation work for each fiscal year. The actual preservation costs represent the cumulative cost to date for the projects approved and work scheduled in each fiscal year.

The State's budgeted and actual preservation cost information for the most recent and four previous fiscal years is shown in the following table:

Fiscal Year Ended June 30	Estimated Budgeted Preservation Costs (in millions)	Actual Preservation Costs (in millions)
2010	\$ 2,162	\$ 698
2011	2,802	1,394
2012	2,722	1,806
2013	1,598	989
2014	2,069	612



### Budgetary Comparison Schedule (continued)

General Fund and Major Special Revenue Funds

#### Year Ended June 30, 2014

(amounts in thousands)

	Environmental and Natural Resources			Variance With Final Budget
	Budgeted Original	Budgeted Final	Actual Amounts	
<b>REVENUES</b>				
Corporation tax	—	\$ —	\$ —	\$ —
Intergovernmental	—	—	—	—
Cigarette and tobacco taxes	—	—	—	—
Inheritance, estate, and gift taxes	—	—	—	—
Insurance gross premiums tax	—	—	—	—
Vehicle license fees	—	—	—	—
Motor vehicle fuel tax	—	—	—	—
Personal income tax	—	—	—	—
Retail sales and use taxes	—	—	—	—
Other major taxes and licenses	153,108	153,108	153,108	—
Other revenues	3,464,344	3,464,344	3,464,344	—
<b>Total revenues</b>	<b>3,617,452</b>	<b>3,617,452</b>	<b>3,617,452</b>	<b>—</b>
<b>EXPENDITURES</b>				
State and consumer services	79,501	79,501	64,120	15,381
Business and transportation	8,928	8,928	8,928	—
Resources	4,784,304	4,523,630	4,047,506	476,124
Health and human services	—	—	—	—
Correctional programs	218,588	170,386	106,722	63,664
Education	—	—	—	—
General government:	16,140	16,140	14,089	2,051
Tax relief	—	—	—	—
Debt service	—	—	—	—
Other general government	122,080	110,587	89,814	20,773
<b>Total expenditures</b>	<b>5,229,541</b>	<b>4,909,172</b>	<b>4,331,179</b>	<b>577,993</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers from other funds	—	—	896,385	—
Transfers to other funds	—	—	(740,256)	—
Other additions and deductions	—	—	54,934	—
<b>Total other financing sources (uses)</b>	<b>—</b>	<b>—</b>	<b>211,063</b>	<b>—</b>
Excess (deficiency) of revenues and other sources over (under) expenditures and other uses	—	—	(502,665)	—
<b>Fund balances – beginning</b>	<b>—</b>	<b>—</b>	<b>12,029,423</b>	<b>*</b>
<b>Fund balances – ending</b>	<b>\$ —</b>	<b>\$ —</b>	<b>\$ 11,526,758</b>	<b>\$</b>

\* Restated

### Reconciliation of Budgetary Basis Fund Balances of the General Fund and the Major Special Revenue Funds to GAAP Basis Fund Balances

June 30, 2014  
(amounts in thousands)

	Major Special Revenue Funds			Environmental and Natural Resources
	General	Federal	Transportation	
<b>Budgetary fund balance reclassified into GAAP statement fund structure</b>	<b>\$ 8,409,889</b>	<b>\$ 9,177</b>	<b>\$ 17,230,591</b>	<b>\$ 11,526,758</b>
<b>Basis difference:</b>				
Interfund receivables	49,234	—	3,354,281	829,227
Loans receivable	126,121	201,804	—	1,113,482
Interfund payables	(6,123,537)	—	(2,316)	(25,000)
Escheat property	(820,249)	—	—	—
Bonds authorized but unissued	—	—	(15,119,755)	(5,751,377)
Tax revenues	(717,500)	—	—	—
Fund classification changes	447,754	1,593	—	—
Other	4,363	—	2,529,013	12,808
<b>Timing difference:</b>				
Liabilities budgeted in subsequent years	(8,820,671)	(1,000)	(525,590)	(75,344)
<b>GAAP fund balance (deficit) – ending</b>	<b>\$ (7,444,596)</b>	<b>\$ 211,574</b>	<b>\$ 7,466,224</b>	<b>\$ 7,630,554</b>

### Notes to the Required Supplementary Information

#### Budgetary Comparison Schedule

The State annually reports its financial condition based on a Generally Accepted Accounting Principles (GAAP) basis and on the State's budgetary provisions (budgetary basis). The Budgetary Comparison Schedule for the General Fund and Major Special Revenue Funds reports the original budget, the final budget, the actual expenditures, and the variance between the final budget and the actual expenditures, using the budgetary basis of accounting.

On the budgetary basis, individual appropriations are charged as expenditures when commitments for goods and services are incurred. However, for financial reporting purposes, the State reports expenditures based on the year in which goods and services are received. The Budgetary Comparison Schedule includes all of the current year expenditures for the General Fund and major special revenue funds as well as related appropriations that are typically legislatively authorized annually, continually, or by project. While the encumbrances relate to all programs' expenditures on a budgetary basis, adjustments for encumbrances are budgeted under other general government.

The Budgetary Comparison Schedule is not presented in this document at the legal level of budgetary control because such a presentation would be extremely lengthy and cumbersome. The State of California prepares a separate report, the Comprehensive Annual Financial Report Supplement, which includes statements that demonstrate compliance with the legal level of budgetary control in accordance with Government Accounting Standards Board's (GASB) Codification of Governmental Accounting and Financial Reporting Standards, Section 2400.121. The supplement includes a comparison of the annual appropriated budget with expenditures at the legal level of control. A copy of the Comprehensive Annual Financial Report Supplement is available by emailing the State Controller's Office, Division of Accounting and Reporting at StateGovReports@sco.ca.gov.

#### Reconciliation of Budgetary With GAAP Basis

The reconciliation of budgetary basis fund balances of the General Fund and the major special revenue funds to GAAP basis fund balances is presented on the previous page and the reconciling items are explained in the following paragraphs.

The beginning fund balance for the General Fund on the budgetary basis is restated for prior year revenue adjustments and prior year expenditure adjustments. A prior year revenue adjustment occurs when the actual amount received in the current year differs from the amount of revenue accrued in the prior year. A prior year expenditure adjustment results when the actual amount paid in the current year differs from the prior year accrual for appropriations for which the ability to encumber funds has lapsed in previous periods. The beginning fund balance on a GAAP basis is not affected by these adjustments.

#### Basis Difference

*Interfund Receivables and Loans Receivable:* Loans made to other funds or to other governments are normally recorded as either expenditures or transfers on a budgetary basis. However, in accordance with GAAP, these loans are recorded as assets. The adjustments related to interfund receivables caused a \$49 million increase to the fund balance in the General Fund, a \$3.4 billion increase to the fund balance in the Transportation Fund, and a \$829 million increase to the fund balance in Environmental and Natural Resources Fund. The adjustments related to loans receivable caused increases of \$126 million in the General Fund, \$202 million in the Federal Fund, and \$1.1 billion in Environmental and Natural Resources Fund.

*Interfund Payables:* Loans received from other funds or from other governments are normally recorded as either revenues or transfers on a budgetary basis. However, in accordance with GAAP, these loans are recorded as liabilities. The adjustments related to interfund payables caused a \$6.1 billion decrease to the budgetary fund balance in the General Fund, \$2 million decrease to the Transportation Fund, and \$25 million decrease to the Environmental and Natural Resources Fund.

*Escheat Property:* A liability for the estimated amount of escheat property expected to ultimately be reclaimed and paid is not reported on a budgetary basis. The liability is required to be reported on a GAAP basis. This adjustment caused a \$820 million decrease to the General Fund balance.

*Bonds Authorized but Unissued:* In the year that general obligation bonds are authorized by the voters, the full amount authorized is recognized as revenue on a budgetary basis. In accordance with GAAP, only the amount of bonds issued each year is reported as an other financing source. The adjustments related to bonds authorized but unissued caused a \$15.1 billion decrease to the fund balance in the Transportation Fund and a \$3.8 billion decrease in the Environmental and Natural Resources Fund.

*Tax Revenues:* Estimated tax payments are accrued on a budgetary basis pursuant to Chapter 751, Statutes of 2008. However, in accordance with GAAP, tax payments are accrued based on the portion of estimated net final payments related to the fiscal year. This adjustment caused a fund balance decrease of \$718 million in the General Fund.

*Fund Classification Changes:* The fund balance amounts for governmental funds have been reclassified in accordance with governmental accounting standards. These reclassifications caused fund balance increases of \$448 million in the General Fund and \$2 million in the Federal Fund. These increases represent the fund balances of funds that are not considered part of the General Fund or the Federal Fund, respectively, for any budgetary purpose or for the Budgetary/Legal Basis Annual Report.

*Other:* Certain other adjustments and reclassifications are necessary in order to present the financial statements in accordance with GAAP. The other adjustments caused a fund balance increase of \$5 million in the General Fund, \$2.5 billion in the Transportation Fund, and \$13 million in the Environmental and Natural Resources Fund.

#### Timing Difference

*Liabilities Budgeted in Subsequent Years:* On a budgetary basis, the primary government does not accrue liabilities for which there is no existing appropriation or no currently available appropriation. The adjustments made to account for these liabilities in accordance with GAAP caused fund balance decreases of \$8.8 billion in the General Fund, \$1 million in the Federal Fund, \$526 million in the Transportation Fund, and \$75 million in the Environmental and Natural Resources Fund. The large decrease in the General Fund primarily consists of \$3.9 billion for deferred apportionment payments to K-12 schools and community colleges, \$2.8 billion for medical assistance, \$989 million for June 2014 payroll that was deferred to July 2014, \$555 million for pension contributions, \$284 million for workers' compensation claims, and \$191 million in tax overpayments.

# **Combining Financial Statements and Schedules – Nonmajor and Other Funds**



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## Nonmajor Governmental Funds

**Nonmajor governmental funds** account for the State's activities that do not meet the criteria of a major governmental fund. Following are brief descriptions of nonmajor governmental funds.

**Special revenue funds** account for the proceeds of specific revenue sources, other than debt service or capital projects, that are restricted or committed to expenditures for specific purposes.

The **Business and Professions Regulatory and Licensing Fund** accounts for fees and other revenues charged for regulating and licensing specific industries, professions, and vocations.

The **Financing for Local Governments and the Public Fund** accounts for taxes, fees, bond proceeds, and other revenues that are used to finance the construction and maintenance of parks, jails, and other public and local government programs.

The **Cigarette and Tobacco Tax Fund** accounts for a surtax on cigarette and tobacco products that is used for various health programs.

The **Local Revenue and Public Safety Fund** accounts for vehicle license fees and a 1.5625% state sales tax that is dedicated to local governments for realigning costs from the State to local governments and a 0.5% state sales tax that is dedicated to local governments to fund public safety programs.

The **Health Care Related Programs Fund** accounts for fees, taxes, bond proceeds, transfers from the Federal Trust Fund and other state funds, and other revenues that are used for the Medi-Cal and Healthy Families programs, medical research, and other health and human services programs.

The **Trial Courts Fund** accounts for the various fees collected by the courts, maintenance-of-effort payments from the counties, transfers in from the General Fund, and trial court operating costs.

The **Golden State Tobacco Securitization Corporation Fund** is a blended component unit that accounts for the receipt of Tobacco Revenue Settlements pledged for the payment of debt service.

**Other special revenue programs funds** account for all other proceeds of revenue sources, other than debt service or capital projects, that are restricted or committed to expenditures for specific purposes.

**Debt service funds** account for and report financial resources that are restricted, committed, or assigned for the payment of principal and interest on general long-term obligations.

The **Economic Recovery Bond Sinking Fund** accounts for General Fund transfers, proceeds from the sale of surplus property, and the 0.25% sales and use tax revenue collected for the payment of principal, interest, and other related costs of the Economic Recovery Bonds.

(continued)

(continued)

The **Transportation Debt Service Fund** accounts for Transportation Fund transfers used for the payment of principal and interest related to various transportation-related general obligation bonds.

**Capital projects funds** account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

The **Higher Education Construction Fund** accounts for bond proceeds used to construct state colleges and universities.

The **Hospital Construction Fund** accounts for bond proceeds that are used to construct hospitals.

The **Local Government Construction Fund** accounts for bond proceeds that are used to construct schools, libraries, and other major capital facilities for local governments.

**Building authorities** are blended component units that are created by joint-powers agreements between local governments and the State or other local governments for the purpose of financing the construction of state buildings. The funds account for bond proceeds used to finance and construct state buildings and parking facilities.

**Other capital projects funds** account for transactions related to resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

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# Combining Balance Sheet

## Nonmajor Governmental Funds

June 30, 2014

(amounts in thousands)

	Special Revenue			
	Business and Professions Regulatory and Licensing	Financing for Local Governments and the Public	Cigarette and Tobacco Tax	
<b>ASSETS</b>				
Cash and pooled investments	\$ 1,169,322	\$ 931,273	\$ 430,051	
Investments	—	—	—	
Receivables (net)	77,423	18,927	317,327	
Due from other funds	33,410	502,541	5,891	
Due from other governments	14,372	307,299	—	
Interfund receivables	266,142	215,178	—	
Loans receivable	188,887	2,395,746	—	
Other assets	428	—	—	
<b>Total assets</b>	<b>\$ 1,749,984</b>	<b>\$ 4,370,964</b>	<b>\$ 753,269</b>	
<b>LIABILITIES</b>				
Accounts payable	\$ 50,146	\$ 132,707	\$ 75,107	
Due to other funds	34,584	305,991	13,597	
Due to other governments	335	181,145	101,378	
Interfund payables	2,405	—	—	
Revenues received in advance	35,018	1,828	—	
Deposits	370	—	—	
Interest payable	—	—	—	
General obligation bonds payable	—	—	—	
Other liabilities	44,624	388	4	
<b>Total liabilities</b>	<b>167,482</b>	<b>622,059</b>	<b>190,086</b>	
<b>DEFERRED INFLOWS OF RESOURCES</b>	<b>—</b>	<b>—</b>	<b>260,517</b>	
<b>Total liabilities and deferred inflows of resources</b>	<b>167,482</b>	<b>622,059</b>	<b>450,603</b>	
<b>FUND BALANCES</b>				
Nonspendable	—	—	—	
Restricted	856,450	3,445,078	302,666	
Committed	726,052	310,685	—	
Assigned	—	—	—	
Unassigned	—	(6,858)	—	
<b>Total fund balances</b>	<b>1,582,502</b>	<b>3,748,905</b>	<b>302,666</b>	
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 1,749,984</b>	<b>\$ 4,370,964</b>	<b>\$ 753,269</b>	

	Special Revenue							Total Nonmajor Special Revenue
	Local Revenue and Public Safety	Health Care Related Programs	Trial Courts	Golden State Tobacco Securitization Corporation	Other Special Revenue Programs			
	\$ 2,744,756	\$ 832,942	\$ 1,014,499	\$ 154,127	\$ 1,597,334	\$ —	\$ 8,874,304	
	68,301	2,274,615	298,007	499,478	141,660	—	634,223	
	27,805	230,209	197	202,884	333,128	—	3,399,144	
	—	1,767	26,989	—	57,401	—	1,133,181	
	—	12,000	440,000	—	399,400	—	407,828	
	—	39,200	—	—	11,176	—	1,332,720	
	—	—	30,053	—	—	—	2,635,009	
	<b>\$ 2,840,862</b>	<b>\$ 3,390,733</b>	<b>\$ 1,944,490</b>	<b>\$ 856,489</b>	<b>\$ 2,540,099</b>	<b>\$ —</b>	<b>\$ 18,446,890</b>	
	6,670	155,486	242,811	120	246,094	—	909,141	
	30,330	2,336,562	1,116	—	37,354	—	2,759,534	
	2,756,627	34,956	132,940	—	304,800	—	3,512,181	
	—	10,432	16,067	—	6,179	—	8,584	
	—	—	373,441	—	29,786	—	93,131	
	—	—	—	—	18,353	—	392,164	
	—	126	81,490	—	13,762	—	140,394	
	<b>2,793,627</b>	<b>2,537,562</b>	<b>847,865</b>	<b>120</b>	<b>656,328</b>	<b>—</b>	<b>7,815,129</b>	
	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>5,273</b>	<b>—</b>	<b>2,657,790</b>	
	<b>2,793,627</b>	<b>2,537,562</b>	<b>847,865</b>	<b>120</b>	<b>661,601</b>	<b>—</b>	<b>8,080,919</b>	
	—	—	27,260	—	—	—	27,260	
	8,549	764,618	942,398	856,369	1,632,349	—	8,808,477	
	38,686	88,553	108,110	—	247,772	—	1,519,858	
	—	—	18,857	—	—	—	18,857	
	—	—	—	—	(1,623)	—	(848)	
	<b>47,235</b>	<b>853,171</b>	<b>1,096,625</b>	<b>856,369</b>	<b>1,878,498</b>	<b>—</b>	<b>10,365,971</b>	
	<b>\$ 2,840,862</b>	<b>\$ 3,390,733</b>	<b>\$ 1,944,490</b>	<b>\$ 856,489</b>	<b>\$ 2,540,099</b>	<b>\$ —</b>	<b>\$ 18,446,890</b>	

(continued)

**Combining Balance Sheet (continued)**

Nonmajor Governmental Funds

**June 30, 2014**

(amounts in thousands)

	Debt Service			Total Nonmajor Debt Service
	Economic Recovery Bond Sinking	Transportation Debt Service		
<b>ASSETS</b>				
Cash and pooled investments	\$ 1,882,054	\$ —	\$ —	\$ 1,882,054
Investments	—	—	—	—
Receivables (net)	57,662	—	—	57,662
Due from other funds	39,694	—	—	39,694
Due from other governments	—	—	—	—
Interfund receivables	—	—	—	—
Loans receivable	—	—	—	—
Other assets	—	—	—	—
<b>Total assets</b>	<b>\$ 1,979,410</b>	<b>\$ —</b>	<b>\$ —</b>	<b>\$ 1,979,410</b>
<b>LIABILITIES</b>				
Accounts payable	298	—	—	298
Due to other funds	—	—	—	—
Due to other governments	—	—	—	—
Interfund payables	—	—	—	—
Revenues received in advance	—	—	—	—
Deposits	—	—	—	—
Interest payable	111,155	—	—	111,155
General obligation bonds payable	1,164,630	—	—	1,164,630
Other liabilities	—	—	—	—
<b>Total liabilities</b>	<b>1,276,083</b>	<b>—</b>	<b>—</b>	<b>1,276,083</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
<b>Total liabilities and deferred inflows of resources</b>	<b>1,276,083</b>	<b>—</b>	<b>—</b>	<b>1,276,083</b>
<b>FUND BALANCES</b>				
Nonspendable	—	—	—	—
Restricted	703,327	—	—	703,327
Committed	—	—	—	—
Assigned	—	—	—	—
Unassigned	—	—	—	—
<b>Total fund balances</b>	<b>703,327</b>	<b>—</b>	<b>—</b>	<b>703,327</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 1,979,410</b>	<b>\$ —</b>	<b>\$ —</b>	<b>\$ 1,979,410</b>

	Capital Projects							Total Nonmajor Capital Projects	Total Nonmajor Governmental
	Higher Education Construction	Hospital Construction	Local Government Construction	Building Authorities	Other Capital Projects				
\$	297,765	\$ 47,699	\$ 363,649	\$ 43,779	\$ 78,792	\$ —	\$ 831,684	\$ 11,588,042	
	—	—	—	—	—	—	—	634,223	
	10	16	—	—	74	—	100	3,456,906	
	129	30	229	20,836	12,096	—	33,320	1,206,195	
	—	—	3,936	—	—	—	3,936	411,764	
	—	—	—	—	—	—	—	1,332,720	
	—	—	—	—	—	—	—	2,635,009	
	—	—	—	—	—	—	—	30,481	
<b>Total</b>	<b>\$ 297,904</b>	<b>\$ 47,745</b>	<b>\$ 367,814</b>	<b>\$ 64,615</b>	<b>\$ 90,962</b>	<b>\$ —</b>	<b>\$ 869,040</b>	<b>\$ 21,295,340</b>	
\$	2,072	\$ 8,036	\$ 7,495	\$ —	\$ 7,740	\$ —	\$ 25,343	\$ 934,782	
	620	—	2,724	—	2,941	—	6,285	2,765,819	
	—	—	2,651	—	85	—	2,736	3,514,917	
	—	—	—	—	—	—	—	8,584	
	—	—	—	—	—	—	—	93,131	
	—	—	—	—	—	—	—	392,164	
	—	—	—	2,514	—	—	2,514	113,669	
	—	—	—	—	—	—	—	1,164,630	
	—	—	—	—	—	—	—	140,394	
<b>Total</b>	<b>2,692</b>	<b>8,036</b>	<b>12,870</b>	<b>2,514</b>	<b>10,766</b>	<b>—</b>	<b>36,878</b>	<b>9,128,090</b>	
	—	—	—	—	—	—	—	265,790	
<b>Total</b>	<b>2,692</b>	<b>8,036</b>	<b>12,870</b>	<b>2,514</b>	<b>10,766</b>	<b>—</b>	<b>36,878</b>	<b>9,393,880</b>	
	—	—	—	—	—	—	—	27,260	
	295,212	39,709	354,944	62,101	73,784	—	825,750	10,337,554	
	—	—	—	—	6,412	—	6,412	1,526,270	
	—	—	—	—	—	—	—	18,857	
	—	—	—	—	—	—	—	(8,481)	
<b>Total</b>	<b>295,212</b>	<b>39,709</b>	<b>354,944</b>	<b>62,101</b>	<b>80,196</b>	<b>—</b>	<b>832,162</b>	<b>11,901,460</b>	
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 297,904</b>	<b>\$ 47,745</b>	<b>\$ 367,814</b>	<b>\$ 64,615</b>	<b>\$ 90,962</b>	<b>\$ —</b>	<b>\$ 869,040</b>	<b>\$ 21,295,340</b>	

(concluded)

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

**Year Ended June 30, 2014**

(amounts in thousands)

		Special Revenue		
	Business and Professions Regulatory and Licensing	Financing for Local Governments and the Public	Cigarette and Tobacco Tax	
<b>REVENUES</b>				
Personal income taxes .....	\$	1,187,411	\$	—
Sales and use taxes .....	—	—	—	—
Insurance taxes .....	—	—	—	—
Other taxes .....	95,996	604,240	734,870	—
Intergovernmental .....	—	687,168	—	—
Licenses and permits .....	363,006	18,803	—	—
Charges for services .....	38,704	2,856	490	—
Fees .....	925,070	554	24	—
Penalties .....	9,045	10,739	—	—
Investment and interest .....	32,404	2,654	968	—
Escheat .....	63	—	—	—
Other .....	12,694	20,293	208	—
<b>Total revenues .....</b>	<b>1,476,982</b>	<b>2,534,718</b>	<b>736,560</b>	<b>—</b>
<b>EXPENDITURES</b>				
Current:				
General government .....	554,513	551,123	17,352	—
Education .....	17,772	317	17,072	—
Health and human services .....	294,888	2,000,418	575,966	—
Resources .....	51,679	85,218	12,082	—
State and consumer services .....	428,173	—	—	—
Business and transportation .....	80,655	184,794	—	—
Correctional programs .....	—	101,043	—	—
Capital outlay .....	—	225	—	—
Debt service:				
Bond and commercial paper retirement .....	—	5,135	—	—
Interest and fiscal charges .....	—	63	—	—
<b>Total expenditures .....</b>	<b>1,427,680</b>	<b>2,928,336</b>	<b>622,472</b>	<b>—</b>
Excess (deficiency) of revenues over (under) expenditures .....	49,302	(393,618)	114,088	—
<b>OTHER FINANCING SOURCES (USES)</b>				
General obligation bonds and commercial paper issued .....	—	50,000	—	—
Refunding debt issued .....	—	4,660	—	—
Payment to refund long-term debt .....	—	—	—	—
Premium on bonds issued .....	—	534	—	—
Transfers in .....	19,532	585,946	—	—
Transfers out .....	(16,626)	(24,644)	(82,871)	—
<b>Total other financing sources (uses) .....</b>	<b>2,966</b>	<b>616,496</b>	<b>(82,871)</b>	<b>—</b>
Net change in fund balances .....	52,208	222,878	31,217	—
<b>Fund balances – beginning .....</b>	<b>1,530,294</b>	<b>3,526,027</b>	<b>271,449</b>	<b>—</b>
<b>Fund balances – ending .....</b>	<b>1,582,502</b>	<b>3,748,905</b>	<b>302,666</b>	<b>—</b>

\* Restated

	Special Revenue					
	Local Revenue and Public Safety	Health Care Related Programs	Trial Courts	Golden State Tobacco Securitization Corporation	Other Special Revenue Programs	Total Nonmajor Special Revenue
\$	11,977,469	—	—	—	—	11,977,469
	—	986,717	—	—	—	986,717
	—	—	809,027	—	296	1,435,402
	2,135,720	3	—	—	10,757	2,528,289
	—	75	56,050	—	160,146	258,321
	—	3,764,500	629,299	—	986,712	6,306,159
	—	10,175	510,942	—	275,285	816,186
	506	3,391	2,921	811	6,054	49,709
	—	—	1,008	—	3	1,074
	—	3,181,153	142,960	355,107	319,604	1,169,019
<b>Total revenues .....</b>	<b>14,113,695</b>	<b>5,222,493</b>	<b>2,152,207</b>	<b>355,918</b>	<b>1,758,857</b>	<b>28,351,430</b>
	4,012,410	350	2,971,498	—	1,034,702	9,141,948
	8,883,546	194,082	—	—	7,292	236,535
	—	4,954,153	—	—	650,685	17,359,656
	—	152	195	—	49,149	198,280
	—	—	—	—	10,009	438,377
	1,217,699	—	—	—	10,241	275,690
	—	—	—	—	30,104	1,348,846
	—	—	—	—	—	225
	—	227,475	—	50,910	72,414	355,934
	—	264	—	325,884	22,309	348,520
<b>Total expenditures .....</b>	<b>14,113,655</b>	<b>5,376,476</b>	<b>2,971,693</b>	<b>376,794</b>	<b>1,886,905</b>	<b>29,704,011</b>
	40	(153,983)	(819,486)	(20,876)	(128,048)	(1,352,581)
	—	462,360	—	—	—	512,360
	—	—	—	—	—	4,660
	—	465	—	—	—	999
	558	178,807	863,654	—	19,347	1,667,844
	—	(8,750)	(200,000)	—	(51,043)	(383,934)
<b>Total other financing sources (uses) .....</b>	<b>558</b>	<b>632,882</b>	<b>663,654</b>	<b>—</b>	<b>(31,696)</b>	<b>1,801,929</b>
Net change in fund balances .....	598	478,899	(155,832)	(20,876)	(159,744)	449,348
<b>Fund balances – beginning .....</b>	<b>46,637</b>	<b>374,272</b>	<b>1,252,457</b>	<b>877,245</b>	<b>2,038,242</b>	<b>9,916,623</b>
<b>Fund balances – ending .....</b>	<b>47,235</b>	<b>853,171</b>	<b>1,096,625</b>	<b>856,369</b>	<b>1,878,498</b>	<b>10,365,971</b>

(continued)

### Combining Statement of Revenues, Expenditures and Changes in Fund Balances (continued)

Nonmajor Governmental Funds

Year Ended June 30, 2014

(amounts in thousands)

	Debt Service		Total Nonmajor Debt Service
	Economic Recovery Bond Sinking	Transportation Debt Service	
<b>REVENUES</b>			
Personal income taxes .....	\$ —	\$ —	\$ —
Sales and use taxes .....	1,505,455	—	1,505,455
Insurance taxes .....	—	—	—
Other taxes .....	—	—	—
Intergovernmental .....	—	—	—
Licenses and permits .....	—	—	—
Charges for services .....	—	—	—
Fees .....	—	—	—
Penalties .....	—	—	—
Investment and interest .....	2,711	—	2,711
Escheat .....	—	—	—
Other .....	57,832	—	57,832
<b>Total revenues .....</b>	<b>1,565,998</b>	<b>—</b>	<b>1,565,998</b>
<b>EXPENDITURES</b>			
Current:			
General government .....	17,102	—	17,102
Education .....	—	—	—
Health and human services .....	—	—	—
Resources .....	—	—	—
State and consumer services .....	—	—	—
Business and transportation .....	—	—	—
Correctional programs .....	—	—	—
Capital outlay .....	—	—	—
Debt service:			
Bond and commercial paper retirement .....	1,314,630	321,038	1,635,668
Interest and fiscal charges .....	222,279	714,302	936,581
<b>Total expenditures .....</b>	<b>1,554,011</b>	<b>1,035,340</b>	<b>2,589,351</b>
Excess (deficiency) of revenues over (under) expenditures .....	11,987	(1,035,340)	(1,023,353)
<b>OTHER FINANCING SOURCES (USES)</b>			
General obligation bonds and commercial paper issued .....	—	—	—
Refunding debt issued .....	—	—	—
Payment to refund long-term debt .....	—	—	—
Premium on bonds issued .....	—	—	—
Transfers in .....	—	1,035,340	1,035,340
Transfers out .....	—	—	—
<b>Total other financing sources (uses) .....</b>	<b>—</b>	<b>1,035,340</b>	<b>1,035,340</b>
Net change in fund balances .....	11,987	—	11,987
<b>Fund balances – beginning .....</b>	<b>691,340</b>	<b>—</b>	<b>691,340</b>
<b>Fund balances – ending .....</b>	<b>703,327</b>	<b>—</b>	<b>703,327</b>

\* Restated

### Capital Projects

	Higher Education Construction	Hospital Construction	Local Government Construction	Building Authorities	Other Capital Projects	Total Nonmajor Capital Projects	Total Nonmajor Governmental
\$	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ 1,187,411
—	—	—	—	—	—	—	13,482,924
—	—	—	—	—	—	—	986,717
—	—	—	—	—	—	—	1,435,402
—	—	—	—	—	—	—	1,635,674
—	—	—	—	—	1,067	1,067	2,529,356
—	—	—	—	—	—	—	258,321
—	—	—	—	—	—	—	6,306,159
—	—	—	—	—	—	—	816,186
658	129	3,143	132	42	4,104	4,104	56,524
—	—	—	—	—	—	—	1,074
58	—	—	—	—	—	—	1,229,474
<b>716</b>	<b>129</b>	<b>3,143</b>	<b>132</b>	<b>3,674</b>	<b>7,794</b>	<b>7,794</b>	<b>29,925,222</b>
—	61,192	—	—	—	—	61,192	9,220,242
—	—	692,298	—	—	—	692,298	928,833
—	—	—	—	—	—	—	17,359,656
—	—	—	—	36,630	—	36,630	234,910
—	—	—	—	—	—	—	438,377
—	—	—	—	—	—	—	275,690
—	—	—	—	—	—	—	1,348,846
150,306	397	14,429	—	4,296	—	169,428	169,653
137,305	15,140	1,748,085	39,895	7,605	1,948,030	3,939,632	—
2,906	12	26,711	29,882	149	59,660	1,344,761	—
<b>290,517</b>	<b>76,741</b>	<b>2,481,523</b>	<b>69,777</b>	<b>48,680</b>	<b>2,967,238</b>	<b>35,260,600</b>	<b>—</b>
<b>(289,801)</b>	<b>(76,612)</b>	<b>(2,478,380)</b>	<b>(69,645)</b>	<b>(45,006)</b>	<b>(2,959,444)</b>	<b>(5,335,378)</b>	<b>—</b>
215,585	52,245	905,910	—	2,275	1,176,015	1,688,375	—
287,765	—	1,330,935	—	6,985	1,625,685	1,630,345	—
<b>(173,373)</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>(173,373)</b>	<b>(173,373)</b>	<b>—</b>
23,902	2,057	150,885	—	769	177,613	178,612	—
—	—	—	53,025	48,458	101,483	2,804,667	—
—	—	(16)	—	—	(16)	(383,950)	—
<b>353,879</b>	<b>54,302</b>	<b>2,387,714</b>	<b>53,025</b>	<b>58,487</b>	<b>2,907,407</b>	<b>5,746,676</b>	<b>—</b>
—	(22,310)	(90,666)	(16,620)	13,481	(52,037)	409,298	—
<b>231,134</b>	<b>62,019</b>	<b>445,610</b>	<b>78,721</b>	<b>66,715</b>	<b>884,199</b>	<b>11,492,162</b>	<b>—</b>
<b>295,212</b>	<b>39,709</b>	<b>354,944</b>	<b>62,101</b>	<b>80,196</b>	<b>832,162</b>	<b>11,991,460</b>	<b>(concluded)</b>

## Budgetary Comparison Schedule

Budgetary Basis  
Nonmajor Governmental Funds\*

Year Ended June 30, 2014

(amounts in thousands)

	Budget Amounts	Actual Amounts	Variance with Final Budget
<b>REVENUES</b>			
Cigarette and tobacco taxes .....	\$ 481,377	\$ 481,377	\$ —
Vehicle license fees .....	1,611,149	1,611,149	—
Personal income tax .....	1,187,411	1,187,411	—
Retail sales and use taxes .....	13,637,924	13,637,924	—
Other major taxes and licenses .....	841,449	841,449	—
Other revenues .....	10,351,442	10,351,442	—
<b>Total revenues .....</b>	<b>28,110,752</b>	<b>28,110,752</b>	<b>—</b>
<b>EXPENDITURES</b>			
State and consumer services .....	481,590	445,721	35,869
Business and transportation .....	1,346,118	1,333,793	12,325
Resources .....	204,189	185,353	18,836
Health and human services .....	20,392,561	19,076,855	1,315,706
Correctional programs .....	133,217	132,752	465
Education .....	853,265	784,888	68,377
General government:			
Tax relief .....	582	582	—
Other general government .....	9,483,546	9,174,497	309,049
<b>Total expenditures .....</b>	<b>32,895,068</b>	<b>31,134,441</b>	<b>1,760,627</b>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers from other funds .....	—	24,566,450	—
Transfers to other funds .....	—	(22,052,439)	—
Other additions and deductions .....	—	844,642	—
<b>Total other financing sources (uses) .....</b>	<b>—</b>	<b>3,358,653</b>	<b>—</b>
Excess of revenues and other sources over expenditures and other uses .....	—	334,964	—
<b>Fund balances – beginning .....</b>	<b>—</b>	<b>11,654,326</b>	<b>—</b>
<b>Fund balances – ending .....</b>	<b>—</b>	<b>11,989,290</b>	<b>—</b>

\* On a budgetary basis, the State's funds are classified as either governmental cost funds or nongovernmental cost funds. The governmental cost funds include the General Fund, most of the funds that comprise the Transportation Fund and the Environmental and Natural Resources Fund, and many other funds that make up the nonmajor governmental funds reported in these financial statements. Governmental cost funds derive their revenue from taxes, licenses, and fees that support the general operations of the State. The appropriations of the budgetary basis governmental cost funds form the annual appropriated budget of the State. Nongovernmental cost funds consist of funds that derive their receipts from sources other than general and special taxes, licenses, fees, or state revenues and mainly represent the proprietary and fiduciary funds reported in these financial statements. Expenditures of these funds do not represent a cost of government and most of the nongovernmental cost funds are not included in the annual appropriated budget. Therefore, the expenditures of these funds are not included in this schedule. The Federal Fund is one nongovernmental cost fund that is included in the annual appropriated budget. The Budgetary Comparison Schedule for the General Fund, Federal Fund, Transportation Fund, and Environmental and Natural Resources Fund is included in the Required Supplementary Information section; the remaining governmental cost funds are reflected in this schedule. Additional information on Compliance, notes to the Required Supplementary Information, and in the separately issued Comprehensive Annual Financial Report Supplement.

## Internal Service Funds

**Internal service funds** account for state activities that provide goods and services to other state departments or agencies on a cost reimbursement basis. Following are brief descriptions of the internal service funds.

The **Public Buildings Construction Fund** accounts for rental charges from the lease of public assets and the related lease-purchase revenue bonds. This fund was reclassified from an enterprise fund to an internal service fund this fiscal year.

The **Architecture Revolving Fund** accounts for charges for the costs of architectural services, construction, and improvements.

The **Service Revolving Fund** accounts for charges for printing and procurement services rendered by the Department of General Services for state departments and other public entities.

The **Prison Industries Fund** accounts for charges for goods produced by inmates in state prisons that are sold to state departments and other governmental entities.

The **Financial Information Systems Fund** accounts for charges for the development and subsequent use of the State's new financial information system. This was previously reported in the Other Internal Service Programs column.

The **Technology Services Revolving Fund** accounts for charges for technology services performed for various state, federal, and local government entities by the California Technology Agency.

The **Water Resources Revolving Fund** accounts for charges for administrative services related to water delivery provided by the Department of Water Resources to federal, state, and local government agencies.

**Other internal service program funds** account for all other goods and services provided to other agencies, departments, or governments on a cost-reimbursement basis.





## Combining Statement of Revenues, Expenses, and Changes in Fund Net Position

### Internal Service Funds

Year Ended June 30, 2014

(amounts in thousands)

	Public Buildings Construction	Architecture Revolving
Services and sales .....	\$ —	\$ 177,428
Investment and interest .....	8,173	—
Rent .....	418,574	—
Other .....	5,143	—
<b>Total operating revenues .....</b>	<b>431,890</b>	<b>177,428</b>
<b>OPERATING EXPENSES</b>		
Personal services .....	—	28,832
Supplies .....	—	—
Services and charges .....	14,403	148,931
Depreciation .....	—	—
Interest expense .....	439,888	—
Amortization of long-term prepaid charges .....	1,496	—
Other .....	9,393	—
<b>Total operating expenses .....</b>	<b>465,180</b>	<b>177,763</b>
Operating income (loss) .....	(33,290)	(335)
<b>NONOPERATING REVENUES (EXPENSES)</b>		
Investment and interest income .....	—	—
Interest expense and fiscal charges .....	—	—
Loss on early extinguishment of debt .....	(54,537)	—
Other .....	—	—
<b>Total nonoperating revenues (expenses) .....</b>	<b>(54,537)</b>	—
Income (loss) before transfers .....	(87,827)	(335)
Transfers in .....	6,649	—
Transfers out .....	—	—
Change in net position .....	(81,178)	(335)
<b>Total net position (deficit) – beginning .....</b>	<b>368,579 *</b>	<b>(26,325)</b>
<b>Total net position (deficit) – ending .....</b>	<b>287,401</b>	<b>(26,660)</b>

\* Restated

<sup>1</sup> The Financial Information Systems Fund was included in the Other Internal Service Programs column in the prior fiscal year and the Office of Systems Integration Fund that was reported in its own column in the prior fiscal year is now included in the Other Internal Service Programs column.

	Service Revolving	Prison Industries	Financial Information Systems	Technology Services Revolving	Water Resources Revolving	Other Internal Service Programs	Total
\$	770,972	220,322	84,663	554,828	395,536	339,344	2,543,093
	—	—	—	—	—	—	8,173
	—	—	—	—	—	—	418,574
	—	—	—	—	—	—	5,143
	770,972	220,322	84,663	554,828	395,536	339,344	2,974,983
	245,860	62,867	396	163,715	382,909	29,327	913,906
	—	3,525	—	—	4,988	1,308	9,821
	505,474	159,845	40,973	464,749	—	253,337	1,587,712
	9,591	6,135	302	30,275	1,349	251	47,903
	—	—	—	412	—	—	440,300
	—	—	—	—	—	—	1,496
	—	—	—	—	—	—	9,393
	760,925	232,372	41,671	659,151	389,246	284,223	3,010,531
	10,047	(12,050)	42,992	(104,323)	6,290	55,121	(35,548)
	—	168	—	112	—	295	575
	—	(3)	—	—	—	—	(3)
	—	(485)	—	(1,070)	—	—	(54,537)
	—	(320)	—	(958)	—	295	(55,520)
	10,047	(12,370)	42,992	(105,281)	6,290	55,416	(91,068)
	(38,676)	—	3,394	63,614	—	3,000	76,657
	(28,629)	(12,370)	46,386	(41,667)	6,290	(71,194)	(109,870)
	(143,531)	175,323	14,533 *	88,501	(57,680)	252,280 <sup>1</sup>	(124,281)
	(172,160)	162,953	60,919	46,834	(51,390)	239,502	671,680
							\$ 547,599

## Combining Statement of Cash Flows

Internal Service Funds

### Year Ended June 30, 2014

(amounts in thousands)

	Public Buildings Construction	Architecture Revolving
Receipts from customers .....	\$ 764,575	\$ 184,493
Receipts from interfund services provided .....	—	10,342
Payments to suppliers .....	(879)	(148,737)
Payments to employees .....	—	(27,931)
Payments for interfund services used .....	—	—
Other receipts (payments) .....	(450,930)	11
<b>Net cash provided by (used in) operating activities .....</b>	<b>312,766</b>	<b>18,178</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>		
Changes in interfund payables and loans payable .....	—	—
Interest paid on operating debt .....	—	—
Transfers in .....	6,649	—
Transfers out .....	—	—
<b>Net cash provided by (used in) noncapital financing activities .....</b>	<b>6,649</b>	<b>—</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Acquisition of capital assets .....	(1,217,406)	—
Proceeds from sale of capital assets .....	—	—
Proceeds from revenue bonds .....	2,323,173	—
Retirement of revenue bonds .....	(412,085)	—
<b>Net cash used in capital and related financing activities .....</b>	<b>693,682</b>	<b>—</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Earnings on investments .....	—	—
<b>Net cash provided by (used in) investing activities .....</b>	<b>1,013,097</b>	<b>18,178</b>
Net increase (decrease) in cash and pooled investments .....	2,728,900	256,790
<b>Cash and pooled investments – beginning .....</b>	<b>3,741,997</b>	<b>274,968</b>
<b>Cash and pooled investments – ending .....</b>	<b>\$ 6,470,897</b>	<b>\$ 531,758</b>

	Service Revolving	Prison Industries	Financial Information Systems	Technology Services Revolving	Water Resources Revolving	Other Internal Service Programs	Total
\$	782,741	220,589	86,769	551,645	397,849	339,531	\$ 3,328,192
	—	6,407	16,145	2,834	90	95,995	131,813
	(498,158)	(154,781)	(28,808)	(404,713)	(3,135)	(324,301)	(1,563,512)
	(217,607)	(54,123)	—	(138,615)	(389,192)	(15,533)	(843,001)
	(30,613)	(10,340)	—	(47,330)	—	(5,212)	(93,495)
	(5,356)	(139)	—	9,216	(1,175)	(3,131)	(451,504)
	<b>31,007</b>	<b>7,613</b>	<b>74,106</b>	<b>(26,963)</b>	<b>4,437</b>	<b>87,349</b>	<b>508,493</b>
	(556)	—	—	(112)	(7)	1,242	567
	—	(3)	—	(412)	—	—	(415)
	—	—	3,394	63,614	—	3,000	76,657
	(38,676)	—	—	—	—	(71,194)	(109,870)
	<b>(39,232)</b>	<b>(3)</b>	<b>3,394</b>	<b>63,090</b>	<b>(7)</b>	<b>(66,952)</b>	<b>(35,061)</b>
	(21,159)	(9,220)	(41,058)	(48,273)	(1,348)	(29)	(1,338,493)
	167	586	—	17,805	—	—	18,558
	—	—	—	—	—	—	2,323,173
	—	—	—	—	—	—	(412,085)
	<b>(20,992)</b>	<b>(8,634)</b>	<b>(41,058)</b>	<b>(30,468)</b>	<b>(1,348)</b>	<b>(29)</b>	<b>591,153</b>
	—	169	—	112	—	295	576
	—	<b>169</b>	—	<b>112</b>	—	<b>295</b>	<b>576</b>
	(29,217)	(855)	36,442	5,771	3,082	20,663	1,067,161
	<b>112,102</b>	<b>169,364</b>	<b>7,576</b>	<b>42,202</b>	<b>10,971</b>	<b>342,006</b>	<b>3,669,911</b>
	<b>\$ 82,885</b>	<b>\$ 168,509</b>	<b>\$ 44,018</b>	<b>\$ 47,973</b>	<b>\$ 14,053</b>	<b>\$ 362,669</b>	<b>\$ 4,737,072</b>

(continued)



## Nonmajor Enterprise Funds

**Enterprise funds** account for operations that are financed and operated in a manner similar to private business enterprises, in which the costs of providing goods or services to the general public on a continuing basis are intended to be financed or recovered primarily through user charges. Following are brief descriptions of nonmajor enterprise funds.

The **High Technology Education Fund** accounts for construction and renovation of public buildings for educational and research purposes related to specific fields of high technology. During the fiscal year, all outstanding revenue bonds were defeased and the related lease receivable was terminated. The fund's remaining assets were transferred to an escrow account with the State Treasurer and the fund was dissolved.

The **State Water Pollution Control Revolving Fund** accounts for loans to finance the construction of publicly owned water pollution control facilities.

The **Housing Loan Fund** accounts for financing and contracts for the sale of properties to eligible California veterans.

**Other enterprise program funds** account for all other goods or services provided to the general public on a continuing basis when all or most of the cost involved is to be financed by user charges, or when periodic measurement of the results of operations is appropriate for management control, accountability, capital maintenance, public policy, or other purposes.

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## Combining Statement of Net Position

Nonmajor Enterprise Funds

June 30, 2014

(amounts in thousands)

	High Technology Education	State Water Pollution Control Revolving	Housing Loan	Other Enterprise Programs	Total
<b>ASSETS</b>					
Current assets:					
Cash and pooled investments	\$ —	\$ 309,447	\$ 101,681	\$ 252,288	\$ 663,416
Restricted assets:					
Cash and pooled investments	—	25,975	—	—	25,975
Due from other governments	—	20,182	—	—	20,182
Receivables (net)	—	—	32,096	225	32,321
Due from other funds	—	382	63	227	672
Due from other governments	—	205,886	—	612	206,498
Prepaid items	—	—	—	27	27
Inventories	—	—	—	3,124	3,124
Total current assets	—	561,872	133,840	256,503	952,215
Noncurrent assets:					
Restricted assets:					
Loans receivable	—	305,278	—	—	305,278
Investments	—	—	25,202	—	25,202
Interfund receivables	—	4,000	—	1,600	5,600
Loans receivable	—	2,853,583	801,845	120,159	3,775,587
Capital assets:					
Land	—	—	443	829	1,272
Buildings and other depreciable property	—	—	16,260	1,878	18,138
Intangible assets – amortizable	—	—	—	1,500	1,500
Less: accumulated depreciation/amortization	—	—	(15,827)	(1,486)	(17,313)
Intangible assets – non-amortizable	—	—	—	222	222
Other noncurrent assets	—	—	—	—	—
Total noncurrent assets	—	3,162,861	833,509	124,702	4,121,072
<b>Total assets</b>	<b>\$ —</b>	<b>\$ 3,724,733</b>	<b>\$ 967,349</b>	<b>\$ 381,205</b>	<b>\$ 5,073,287</b>

(continued)

**Combining Statement of Net Position (continued)**

Nonmajor Enterprise Funds

**June 30, 2014**

(amounts in thousands)

	High Technology Education	State Water Pollution Control Revolving	Housing Loan	Other Enterprise Programs	Total
<b>LIABILITIES</b>					
Current liabilities:					
Accounts payable	\$ —	\$ —	\$ —	\$ 2,637	\$ 2,637
Due to other funds	—	162	198	1,192	1,552
Due to other governments	—	—	—	7	7
Revenues received in advance	—	7	—	25	32
Interest payable	—	469	10,975	—	11,444
Current portion of long-term obligations	—	14,339	—	11,917	26,256
Other current liabilities	—	—	—	126	126
<b>Total current liabilities</b>	<b>—</b>	<b>14,977</b>	<b>11,173</b>	<b>15,904</b>	<b>42,054</b>
Noncurrent liabilities:					
Compensated absences payable	—	—	—	2,739	2,739
General obligation bonds payable	—	—	432,357	—	432,357
Revenue bonds payable	—	44,897	370,750	—	415,647
Net other postemployment benefits obligation	—	—	1,538	6,867	8,405
Other noncurrent liabilities	—	—	623	73,086	73,709
<b>Total noncurrent liabilities</b>	<b>—</b>	<b>44,897</b>	<b>805,268</b>	<b>82,692</b>	<b>932,857</b>
<b>Total liabilities</b>	<b>—</b>	<b>59,874</b>	<b>816,441</b>	<b>98,596</b>	<b>974,911</b>
<b>NET POSITION</b>					
Net investment in capital assets	—	—	876	2,948	3,824
Restricted – expendable:					
Debt service	—	25,975	—	—	25,975
Security for revenue bonds	—	325,460	—	—	325,460
Other purposes	—	—	150,032	204,383	354,415
Total expendable	—	351,435	150,032	204,383	705,850
Unrestricted	—	3,313,424	—	75,278	3,388,702
<b>Total net position</b>	<b>—</b>	<b>3,664,859</b>	<b>150,908</b>	<b>282,609</b>	<b>4,098,376</b>
<b>Total liabilities and net position</b>	<b>\$ —</b>	<b>\$ 3,724,733</b>	<b>\$ 967,349</b>	<b>\$ 381,205</b>	<b>\$ 5,073,287</b>

(concluded)

## Combining Statement of Revenues, Expenses, and Changes in Fund Net Position

Nonmajor Enterprise Funds

Year Ended June 30, 2014

(amounts in thousands)

<b>OPERATING REVENUES</b>			
Services and sales .....	\$	—	\$ 8,018
Investment and interest .....		27	54,112
Rent .....		397	—
Other .....		—	—
<b>Total operating revenues</b> .....		<b>424</b>	<b>62,130</b>
<b>OPERATING EXPENSES</b>			
Personal services .....		—	816
Services and charges .....		—	2,969
Depreciation .....		—	—
Interest expense .....		847	—
Other .....		—	923
<b>Total operating expenses</b> .....		<b>847</b>	<b>4,708</b>
Operating income (loss) .....		(423)	57,422
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Investment and interest income .....		—	855
Interest expense and fiscal charges .....		—	(355)
Loss on early extinguishment of debt .....		(26,913)	—
Other .....		—	(9)
<b>Total nonoperating revenues (expenses)</b> .....		<b>(26,913)</b>	<b>491</b>
Income (loss) before capital contributions and transfers .....		(27,336)	57,913
Capital contributions .....		—	80,903
Transfers out .....		(6,649)	—
Change in net position .....		(33,985)	138,816
<b>Total net position – beginning</b> .....		<b>33,985</b>	<b>3,526,043</b>
<b>Total net position – ending</b> .....		<b>—</b>	<b>\$ 3,664,859</b>

	Housing Loan	Other Enterprise Programs	Total
\$	1,220	\$ 74,286	\$ 83,524
	62,442	96	116,677
	—	647	1,044
	1,585	2,222	3,807
	<b>65,247</b>	<b>77,251</b>	<b>205,052</b>
	8,431	5,714	14,961
	10,453	73,581	87,003
	115	346	461
	37,639	—	38,486
	568	—	1,491
	<b>57,206</b>	<b>79,641</b>	<b>142,402</b>
	8,041	(2,390)	62,650
	—	420	1,275
	—	—	(355)
	—	—	(26,913)
	—	—	(9)
	—	<b>420</b>	<b>(26,002)</b>
	8,041	(1,970)	36,648
	—	—	80,903
	—	(199)	(6,848)
	8,041	(2,169)	110,703
	<b>142,867</b>	<b>284,778</b>	<b>3,987,673</b>
	<b>150,908</b>	<b>282,609</b>	<b>\$ 4,098,376</b>

## Combining Statement of Cash Flows

Year Ended June 30, 2014

(amounts in thousands)

	High Technology Education	State Water Pollution Control Revolving	Housing Loan	Other Enterprise Programs	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>					
Receipts from customers/employees .....	\$ —	\$ 51,417	\$ 239,470	\$ 76,648	\$ 367,535
Receipts from interfund services provided .....	—	—	—	419	419
Payments to suppliers .....	—	(3,891)	(6,869)	(74,778)	(85,538)
Payments to employees .....	—	(816)	(8,431)	(4,286)	(13,533)
Payments for interfund services used .....	—	(60)	(11,227)	(890)	(950)
Other receipts (payments) .....	11,006	(169,328)	(11,498)	10,498	(260,098)
<b>Net cash provided by (used in) operating activities .....</b>	<b>11,006</b>	<b>(122,678)</b>	<b>111,896</b>	<b>7,611</b>	<b>7,835</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>					
Retirement of general obligation bonds .....	—	—	(151,715)	—	(151,715)
Retirement of revenue bonds .....	(24,771)	(13,000)	(47,620)	—	(85,391)
Interest paid on operating debt .....	—	(2,080)	—	—	(2,080)
Transfers out .....	(6,649)	—	—	(199)	(6,848)
<b>Net cash provided by (used in) noncapital financing activities .....</b>	<b>(31,420)</b>	<b>(15,080)</b>	<b>(199,335)</b>	<b>(199)</b>	<b>(246,034)</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>					
Acquisition of capital assets .....	—	—	(128)	(302)	(430)
Grants received .....	—	82,351	—	—	82,351
<b>Net cash provided by (used in) capital and related financing activities .....</b>	<b>—</b>	<b>82,351</b>	<b>(128)</b>	<b>(302)</b>	<b>81,921</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>					
Purchase of investments .....	—	—	(2,500)	—	(2,500)
Earnings (loss) on investments .....	—	890	—	420	1,310
<b>Net cash provided by (used in) investing activities .....</b>	<b>—</b>	<b>890</b>	<b>(2,500)</b>	<b>420</b>	<b>(1,190)</b>
Net increase (decrease) in cash and pooled investments .....	(20,414)	(54,517)	(90,067)	7,530	(157,468)
<b>Cash and pooled investments - beginning .....</b>	<b>20,414</b>	<b>389,939</b>	<b>191,748</b>	<b>244,758</b>	<b>846,859</b>
<b>Cash and pooled investments - ending .....</b>	<b>—</b>	<b>\$ 335,422</b>	<b>\$ 101,681</b>	<b>\$ 252,288</b>	<b>\$ 689,391</b>

(continued)

**Combining Statement of Cash Flows (continued)**

Nonmajor Enterprise Funds

**Year Ended June 30, 2014**  
(amounts in thousands)

	High Technology Education	State Water Pollution Control Revolving	Housing Loan	Other Enterprise Programs	Total
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH</b>					
<b>PROVIDED BY (USED IN) OPERATING ACTIVITIES</b>					
Operating income (loss).....	\$ (423)	\$ 57,422	\$ 8,041	\$ (2,390)	\$ 62,650
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:					
Depreciation.....	—	—	115	346	461
Provisions and allowances.....	—	—	(3,586)	—	(3,586)
Amortization of premiums and discounts.....	4	—	501	—	505
Amortization of long-term prepaid charges.....	948	—	—	—	948
Other.....	1,797	(10,846)	569	—	(8,480)
Change in assets, deferred outflows of resources, and liabilities, deferred inflows of resources:					
Receivables.....	298	—	1,856	54	2,208
Due from other governments.....	20	(3)	(14)	8	11
Prepaid items.....	—	715	64	671	1,450
Inventories.....	—	—	—	(26)	(26)
Net investment in direct financing leases.....	8,468	—	—	(425)	(425)
Other current assets.....	—	—	98	—	98
Loans receivable.....	—	(169,911)	105,200	882	(63,829)
Accounts payable.....	—	—	—	(1,662)	(1,662)
Due to other funds.....	—	(58)	27	(935)	(966)
Due to other governments.....	—	—	—	4	4
Interest payable.....	(106)	—	—	—	(106)
Revenues received in advance.....	—	—	—	(11)	(11)
Other current liabilities.....	—	3	(1,199)	11,940	10,744
Benefits payables.....	—	—	(26)	106	80
Compensated absences payable.....	—	—	—	24	24
Other noncurrent liabilities.....	—	—	250	(975)	(725)
Total adjustments.....	11,429	(180,100)	103,855	10,001	(54,815)
<b>Net cash provided by (used in) operating activities.....</b>	<b>\$ 11,006</b>	<b>\$ (122,678)</b>	<b>\$ 111,896</b>	<b>\$ 7,611</b>	<b>\$ 7,835</b>
					(concluded)
Debt restructure and termination of direct financing leases.....	\$ 22,006	\$ —	\$ —	\$ —	\$ 22,006

## Private Purpose Trust Funds

**Private purpose trust funds** account for all trust arrangements, other than those properly reported in pension and other employee benefit trust funds or investment trust funds, under which both principal and income benefit individuals, private organizations, or other governments. Following are brief descriptions of private purpose trust funds.

The **Scholarshare Program Trust Fund** accounts for money received from participants to fund their beneficiaries' higher-education expenses at certain postsecondary educational institutions.

The **Unclaimed Property Fund** accounts for unclaimed money and properties held in trust by the State.

**Other private purpose trust funds** account for other assets held in a trustee capacity when both principal and income benefit individuals, private organizations, or other governments.

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### Combining Statement of Fiduciary Net Position

Private Purpose Trust Funds

**June 30, 2014**

(amounts in thousands)

	Scholarshare Program Trust	Unclaimed Property	Other Private Purpose Trust	Total
<b>ASSETS</b>				
Cash and pooled investments	\$ 6	\$ 32,457	\$ 17,433	\$ 49,896
Investments, at fair value:				
Equity securities	3,218,383	—	—	3,218,383
Debt securities	1,844,304	—	—	1,844,304
Real estate	188,273	—	—	188,273
Other	777,884	—	—	777,884
Total investments	6,028,844	—	—	6,028,844
Receivables (net)	8,482	17	—	8,499
Due from other funds	—	85,919	10	85,929
Other assets	—	172,661	—	172,661
<b>Total assets</b>	<b>6,037,332</b>	<b>291,054</b>	<b>17,443</b>	<b>6,345,829</b>
<b>LIABILITIES</b>				
Accounts payable	9,008	6,991	15,336	31,335
Deposits	—	172,661	—	172,661
Other liabilities	—	—	938	938
<b>Total liabilities</b>	<b>9,008</b>	<b>179,652</b>	<b>16,274</b>	<b>204,934</b>
<b>NET POSITION</b>				
Held in trust for benefits and other purposes	\$ 6,028,324	\$ 111,402	\$ 1,169	\$ 6,140,895

### Combining Statement of Changes in Fiduciary Net Position

Private Purpose Trust Funds

**Year Ended June 30, 2014**

(amounts in thousands)

	Scholarshare Program Trust	Unclaimed Property	Other Private Purpose Trust	Total
<b>ADDITIONS</b>				
Investment income:				
Net appreciation in fair value of investments	\$ 512,830	\$ —	\$ —	\$ 512,830
Interest, dividends, and other investment income	244,806	—	—	244,806
Less: investment expense	(4,023)	—	—	(4,023)
Net investment income	753,613	—	—	753,613
Receipts from depositors	2,753,223	290,820	15,712	3,059,755
<b>Total additions</b>	<b>3,506,836</b>	<b>290,820</b>	<b>15,712</b>	<b>3,813,368</b>
<b>DEDUCTIONS</b>				
Administrative expenses	—	—	3	3
Payments to and for depositors	2,534,290	277,365	15,471	2,827,126
<b>Total deductions</b>	<b>2,534,290</b>	<b>277,365</b>	<b>15,474</b>	<b>2,827,129</b>
Change in net position	972,546	13,455	238	986,239
Net position – beginning	5,055,778	97,947	931	5,154,656
<b>Net position – ending</b>	<b>\$ 6,028,324</b>	<b>\$ 111,402</b>	<b>\$ 1,169</b>	<b>\$ 6,140,895</b>

## Fiduciary Funds and Similar Component Units – Pension and Other Employee Benefit Trust Funds

*Pension and other employee benefit trust funds* account for transactions, assets, liabilities, and net position available for pension and other employee benefits of the two public employees' retirement systems that are fiduciary component units and for other primary government employee benefit programs. Following are brief descriptions of pension and other employee benefit trust funds.

**Defined Benefit Pension Plans** are pension plans that are used to provide defined benefit pensions to employees after separation from service:

The **Public Employees' Retirement Fund** is administered by the California Public Employees' Retirement System (CalPERS) and accounts for the employee and employer contributions of the agent multiple-employer retirement plan that provides pension benefits to employees of the State of California, non-teaching school employees, and employees of California public agencies.

The **State Teachers' Retirement Fund** is administered by the California State Teachers' Retirement System (CalSTRS) and accounts for the employee, employer, and primary government contributions of the cost-sharing multiple-employer retirement plan that provides pension benefits to teachers and certain other employees of the California public school system.

The **Judges' Retirement Fund** is administered by CalPERS and accounts for the employee and employer contributions of the single-employer retirement plan that provides pension benefits to judges of the California Supreme Court, courts of appeal, and superior courts who were appointed or elected prior to November 9, 1994.

The **Judges' Retirement Fund II** is administered by CalPERS and accounts for the employee and employer contributions of the single-employer retirement plan that provides pension benefits to judges of the California Supreme Court, courts of appeal, and superior courts who were appointed or elected on or subsequent to November 9, 1994.

The **Legislators' Retirement Fund** is administered by CalPERS and accounts for the employee and employer contributions of the single-employer retirement plan that provides pension benefits to members of the Legislature serving prior to November 7, 1990, constitutional officers, and legislative statutory officers who elect to participate in the plan.

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The **Deferred Compensation Fund** accounts for monies withheld from the salaries of participants per Internal Revenue Code sections 401(k), 457, and 403(b). The monies are invested until the employee retires or resigns, at which time all money withdrawn, including investment income, is subject to income taxes.

**Other pension and other employee benefit trust funds** account for funds contributed to smaller retirement plans and programs that are not defined benefit pension plans: Amnuitants' Health Care Coverage Fund, Teachers' Health Benefits Fund, State Peace Officers' and Firefighters' Defined Contribution Plan Fund, Supplemental Contributions Program Fund, Boxers' Pension Fund, and Flexselect Benefit Fund.

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### Combining Statement of Fiduciary Net Position

Fiduciary Funds and Similar Component Units – Pension and Other Employee Benefit Trust Funds

June 30, 2014

(amounts in thousands)

	Public Employees' Retirement	Defined Benefit State Teachers' Retirement
Cash and pooled investments	\$ 2,149,212	\$ 457,219
Investments, at fair value:		
Short-term	8,232,423	4,371,070
Equity securities	158,161,501	102,089,007
Debt securities	72,465,033	31,972,479
Real estate	29,580,354	23,673,246
Other	31,512,577	29,614,996
Securities lending collateral	17,249,281	22,303,191
Total investments	317,201,169	214,023,989
Receivables (net)	1,775,492	3,102,990
Due from other funds	500,614	66,894
Due from other governments	—	18,491
Loans receivable	—	21,620
Other assets	701,798	229,079
<b>Total assets</b>	<b>322,328,285</b>	<b>217,920,282</b>
<b>LIABILITIES</b>		
Accounts payable	16,203	2,944,928
Benefits payable	1,505,516	1,120,499
Securities lending obligations	17,089,383	22,311,298
Loans payable	—	944,269
Other liabilities	1,955,644	125,272
<b>Total liabilities</b>	<b>20,566,746</b>	<b>27,446,266</b>
<b>NET POSITION</b>		
Restricted for pension benefits, pool participants, and other employee benefits ...	\$ 301,761,539	\$ 190,474,016

Pension Plans	Judges' Retirement	Judges' Retirement II	Legislators' Retirement	Deferred Compensation	Other Pension and Other Employee Benefit Trust	Total
\$	3,933	2,963	1,233	16,439	56,934	2,687,933
	51,155	5	4	237,585	118,296	13,010,538
	—	739,691	55,582	6,722,789	3,089,827	270,858,397
	—	260,112	73,735	3,606,373	1,105,488	109,483,220
	—	—	—	—	—	53,253,600
	—	—	—	1,751,529	—	62,879,102
	—	78,033	8,581	—	60,551	39,699,637
	51,155	1,077,841	137,902	12,318,276	4,374,162	549,184,494
	2,886	10,979	596	16,464	107,328	5,016,735
	13	4	—	10	17	567,552
	—	—	—	10	—	18,501
	—	—	—	385	—	22,005
	—	—	—	—	—	930,877
	<b>57,987</b>	<b>1,091,787</b>	<b>139,731</b>	<b>12,351,584</b>	<b>4,538,441</b>	<b>558,428,097</b>
	—	147	—	1,883	3,141	2,966,302
	10	—	649	421	28,210	2,655,305
	—	77,478	8,520	—	60,120	39,546,799
	778	323	208	3,884	4,509	944,269
	<b>788</b>	<b>77,948</b>	<b>9,377</b>	<b>6,188</b>	<b>95,980</b>	<b>2,090,618</b>
<b>\$</b>	<b>57,199</b>	<b>1,013,839</b>	<b>130,354</b>	<b>12,345,396</b>	<b>4,442,461</b>	<b>510,224,804</b>

## Combining Statement of Changes in Fiduciary Net Position

Fiduciary Funds and Similar Component Units – Pension and Other Employee Benefit Trust Funds

Year Ended June 30, 2014  
(amounts in thousands)

	Public Employees' Retirement	State Teachers' Retirement	Defined Benefit
<b>ADDITIONS</b>			
Contributions:			
Employer .....	\$ 8,777,602	\$ 3,655,634	
Plan member .....	3,775,038	2,263,613	
Total contributions .....	12,552,640	5,919,247	
Investment income:			
Net appreciation (depreciation) in fair value of investments .....	44,413,007	26,092,999	
Interest, dividends, and other investment income .....	2,641,267	4,613,173	
Less: investment expense .....	(1,463,801)	(304,269)	
Net investment income .....	45,590,473	30,401,903	
Other .....	7,571	2,055	
<b>Total additions .....</b>	<b>58,150,684</b>	<b>36,323,205</b>	
<b>DEDUCTIONS</b>			
Distributions to beneficiaries .....	17,760,584	11,927,565	
Refunds of contributions .....	236,968	107,600	
Administrative expense .....	381,497	162,933	
Interest expense .....	—	—	
Payments to and for depositors .....	—	—	
<b>Total deductions .....</b>	<b>18,379,049</b>	<b>12,198,098</b>	
Change in net position .....	39,771,635	24,125,107	
<b>Net position – beginning .....</b>	<b>261,989,904</b>	<b>166,348,909</b>	
<b>Net position – ending .....</b>	<b>\$ 301,761,539</b>	<b>\$ 190,474,016</b>	

1. Judges' Retirement, Judges' Retirement II, and Legislators' Retirement funds were included in the Other Pension and Other Employee Benefit Trust funds column in the prior year.

	Judges' Retirement	Judges' Retirement II	Legislators' Retirement	Deferred Compensation	Other Pension and Other Employee Benefit Trust	Total
<b>Pension Plans</b>						
Judges' Retirement .....	\$ 191,148	\$ 57,027	\$ 565	\$ 900	\$ 1,714,491	\$ 14,397,367
Plan member .....	4,724	20,413	113	863,633	31,457	6,958,991
Total contributions .....	195,872	77,440	678	864,533	1,745,948	21,356,358
Investment income:						
Net appreciation (depreciation) in fair value of investments .....	—	149,975	15,379	221,370	587,615	71,480,345
Interest, dividends, and other investment income .....	59	629	51	1,325,402	427	8,581,008
Less: investment expense .....	(5)	(436)	(58)	(802)	(1,761)	(1,771,132)
Net investment income .....	54	150,168	15,372	1,545,970	586,281	78,290,221
Other .....	2,529	—	—	12,482	7,815	32,452
<b>Total additions .....</b>	<b>198,455</b>	<b>227,608</b>	<b>16,050</b>	<b>2,422,985</b>	<b>2,340,044</b>	<b>99,679,031</b>
<b>DEDUCTIONS</b>						
Distributions to beneficiaries .....	193,925	8,865	7,482	22,531	1,085,134	31,006,086
Refunds of contributions .....	10	85	—	99,956	—	444,619
Administrative expense .....	1,141	785	362	12,948	5,546	565,212
Interest expense .....	—	—	—	—	—	—
Payments to and for depositors .....	—	—	—	—	—	—
<b>Total deductions .....</b>	<b>195,076</b>	<b>9,735</b>	<b>7,844</b>	<b>715,638</b>	<b>1,129,278</b>	<b>32,634,718</b>
Change in net position .....	3,379	217,873	8,206	1,707,347	1,210,766	67,044,313
<b>Net position – beginning .....</b>	<b>53,820</b>	<b>795,966</b>	<b>122,148</b>	<b>10,638,049</b>	<b>3,231,695</b>	<b>443,180,491</b>
<b>Net position – ending .....</b>	<b>\$ 57,199</b>	<b>\$ 1,013,839</b>	<b>\$ 130,354</b>	<b>\$ 12,345,396</b>	<b>\$ 4,442,461</b>	<b>\$ 510,224,804</b>

1. Judges' Retirement, Judges' Retirement II, and Legislators' Retirement funds were included in the Other Pension and Other Employee Benefit Trust funds column in the prior year.

## Agency Funds

**Agency funds** account for the receipt and disbursement of various taxes, deposits, deductions, and property collected by the State, acting in the capacity of an agent, for distribution to other governmental units or other organizations. Following are brief descriptions of agency funds.

The **Receiving and Disbursing Fund** accounts for the collection and disbursement of revenues and receipts on behalf of local governments. This fund also accounts for receipts from many state funds, typically for the purpose of writing a single warrant when the warrant is funded by multiple funding sources.

The **Deposit Fund** accounts for various deposits, such as those from condemnation and litigation proceedings.

**Other agency activity funds** account for other assets held by the State, which acts as an agent for individuals, private organizations, and other governments.

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## Combining Statement of Fiduciary Assets and Liabilities

Agency Funds

**June 30, 2014**  
(amounts in thousands)

	Receiving and Disbursing	Deposit	Other Agency Activities	Total
<b>ASSETS</b>				
Cash and pooled investments .....	\$ 2,190,374	\$ 1,467,960	\$ 23,893	\$ 3,682,227
Receivables (net) .....	2,019,572	108,472	1,518	2,129,562
Due from other funds .....	20,690,185	2,755	769	20,693,709
Due from other governments .....	7,652	10	—	7,662
Prepaid items .....	28,734	194	—	28,928
Loans receivable .....	—	—	7,257	7,257
Other assets .....	55	38	—	93
<b>Total assets .....</b>	<b>\$ 24,936,572</b>	<b>\$ 1,579,429</b>	<b>\$ 33,437</b>	<b>\$ 26,549,438</b>
<b>LIABILITIES</b>				
Accounts payable .....	\$ 14,886,495	\$ 52,793	\$ 3,081	\$ 14,942,369
Due to other governments .....	9,974,859	2,329	7,045	9,984,233
Tax overpayments .....	4,632	—	—	4,632
Revenues received in advance .....	21,053	1,072	—	22,125
Deposits .....	39,160	940,470	7,973	987,603
Other liabilities .....	10,373	582,765	15,338	608,476
<b>Total liabilities .....</b>	<b>\$ 24,936,572</b>	<b>\$ 1,579,429</b>	<b>\$ 33,437</b>	<b>\$ 26,549,438</b>

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## Combining Statement of Changes in Fiduciary Assets and Liabilities

Agency Funds

Year Ended June 30, 2014  
(amounts in thousands)

### Receiving and Disbursing Fund

	Balance July 1, 2013	Additions	Deductions	Balance June 30, 2014
<b>ASSETS</b>				
Cash and pooled investments	\$ 2,569,714	\$ 154,687,200	\$ 154,866,540	\$ 2,190,374
Receivables (net)	1,377,732	3,490,419	2,848,579	2,019,572
Due from other funds	18,212,542	22,905,077	20,427,434	20,690,185
Due from other governments	20,763	583	13,694	7,652
Prepaid items	11,867	28,734	11,867	28,734
Other assets	55	—	—	55
<b>Total assets</b>	<b>\$ 21,992,673</b>	<b>\$ 181,112,013</b>	<b>\$ 178,168,114</b>	<b>\$ 24,936,572</b>
<b>LIABILITIES</b>				
Accounts payable	\$ 10,013,095	\$ 45,988,721	\$ 41,115,321	\$ 14,886,495
Due to other governments	11,685,759	29,189,519	30,900,419	9,974,859
Tax overpayments	684	76,390	72,442	4,632
Benefits payable	220,767	—	220,767	—
Revenues received in advance	17,688	3,393	28	21,053
Deposits	40,547	—	1,387	39,160
Other liabilities	14,133	—	3,760	10,373
<b>Total liabilities</b>	<b>\$ 21,992,673</b>	<b>\$ 75,258,023</b>	<b>\$ 72,314,124</b>	<b>\$ 24,936,572</b>

### Deposit Fund

	Balance July 1, 2013	Additions	Deductions	Balance June 30, 2014
<b>ASSETS</b>				
Cash and pooled investments	\$ 1,569,454	\$ 18,576,666	\$ 18,678,160	\$ 1,467,960
Receivables (net)	98,485	219,384	209,397	108,472
Due from other funds	57,832	318	55,395	2,755
Due from other governments	285	391	666	10
Prepaid items	166	28	—	194
Other assets	32	21	15	38
<b>Total assets</b>	<b>\$ 1,726,254</b>	<b>\$ 18,796,808</b>	<b>\$ 18,943,633</b>	<b>\$ 1,579,429</b>
<b>LIABILITIES</b>				
Accounts payable	\$ 69,213	\$ 568,579	\$ 584,999	\$ 52,793
Due to other governments	1,910	3,496	3,077	2,329
Revenues received in advance	813	14,211	13,952	1,072
Deposits	943,471	633,530	636,531	940,470
Other liabilities	710,847	17,977,336	18,105,418	582,765
<b>Total liabilities</b>	<b>\$ 1,726,254</b>	<b>\$ 19,197,152</b>	<b>\$ 19,343,977</b>	<b>\$ 1,579,429</b>

### Other Agency Activity Funds

	Balance July 1, 2013	Additions	Deductions	Balance June 30, 2014
<b>ASSETS</b>				
Cash and pooled investments	\$ 29,377	\$ 2,578	\$ 8,062	\$ 23,893
Receivables (net)	1,514	4	—	1,518
Due from other funds	690	79	—	769
Loans receivable	7,153	104	—	7,257
<b>Total assets</b>	<b>\$ 38,734</b>	<b>\$ 2,765</b>	<b>\$ 8,062</b>	<b>\$ 33,437</b>
<b>LIABILITIES</b>				
Accounts payable	\$ 2,619	\$ 462	\$ —	\$ 3,081
Due to other governments	14,666	2	7,623	7,045
Deposits	5,500	2,473	—	7,973
Other liabilities	15,949	—	611	15,338
<b>Total liabilities</b>	<b>\$ 38,734</b>	<b>\$ 2,937</b>	<b>\$ 8,234</b>	<b>\$ 33,437</b>

### Total Agency Funds

	Balance July 1, 2013	Additions	Deductions	Balance June 30, 2014
<b>ASSETS</b>				
Cash and pooled investments	\$ 3,968,545	\$ 173,266,444	\$ 173,552,762	\$ 3,682,227
Receivables (net)	1,477,731	3,709,807	3,057,976	2,129,562
Due from other funds	18,271,064	22,905,474	20,482,829	20,693,709
Due from other governments	21,048	974	14,360	7,662
Prepaid items	12,033	28,762	11,867	28,928
Loans receivable	7,153	104	—	7,257
Other assets	87	21	15	93
<b>Total assets</b>	<b>\$ 23,757,661</b>	<b>\$ 199,911,586</b>	<b>\$ 197,119,809</b>	<b>\$ 26,549,438</b>
<b>LIABILITIES</b>				
Accounts payable	\$ 10,084,927	\$ 46,557,762	\$ 41,700,320	\$ 14,942,369
Due to other governments	11,702,335	29,193,017	30,911,119	9,984,233
Tax overpayments	684	76,390	72,442	4,632
Benefits payable	220,767	—	220,767	—
Revenues received in advance	18,501	17,604	13,980	22,125
Deposits	989,518	636,003	637,918	987,603
Other liabilities	740,929	17,977,336	18,109,789	608,476
<b>Total liabilities</b>	<b>\$ 23,757,661</b>	<b>\$ 94,458,112</b>	<b>\$ 91,666,335</b>	<b>\$ 26,549,438</b>

## Nonmajor Component Units

**Nonmajor component units** are legally separate entities that are discretely presented in the State's financial statements in accordance with Generally Accepted Accounting Principles (GAAP). The inclusion of component units in the State's financial statements reflects the State's financial accountability or relationships with these organizations such that exclusion would cause the State's financial statements to be misleading. Following are brief descriptions of the nonmajor consolidated component unit segments.

**California State University Auxiliary organizations** provide services primarily to university students through foundations, associated student organizations, student unions, food service entities, book stores, and similar organizations.

**Financing authorities** provide financing for transportation, business development and public improvements, and coastal and inland urban waterfront restoration projects. These agencies include: California Alternative Energy and Advanced Transportation Financing Authority, California Infrastructure and Economic Development Bank, and the California Urban Waterfront Area Restoration Financing Authority.

**District agricultural associations** were created to exhibit all of the industries, industrial enterprises, resources, and products of the State. The financial information presented is as of and for the year ended December 31, 2013.

**Other component units** provide legal education programs, financial assistance to businesses, and health benefits for state employees and annuitants. These entities include: University of California Hastings College of the Law; State Assistance Fund for Enterprise, Business and Industrial Development Corporation; and Public Employees' Contingency Reserve.

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### Combining Statement of Net Position

Nonmajor Component Units

June 30, 2014

(amounts in thousands)

	Financing Authorities	California State University Auxiliary Organizations
<b>ASSETS</b>		
Current assets:		
Cash and pooled investments	\$ 32,309	\$ 405,558
Investments	—	399,561
Restricted assets:		
Cash and pooled investments	124,554	—
Investments	8,941	—
Receivables (net)	17,667	390,597
Due from primary government	—	—
Prepaid items	—	—
Other current assets	—	31,919
Total current assets	183,471	1,227,635
Noncurrent assets:		
Restricted assets:		
Cash and pooled investments	—	26,725
Investments	9,586	—
Receivables (net)	—	1,771,674
Loans receivable	278,257	—
Capital assets:		
Land	—	111,745
Collections – nondepreciable	—	8,401
Buildings and other depreciable property	1,700	1,159,412
Intangible assets – amortizable	841	10,686
Less: accumulated depreciation/amortization	(2,541)	(493,812)
Construction in progress	9,891	—
Intangible assets – non-amortizable	—	5,082
Other noncurrent assets	—	42,245
Total noncurrent assets	287,843	2,889,292
<b>Total assets</b>	<b>471,314</b>	<b>4,116,927</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
	865	5,204
<b>Total assets and deferred outflows of resources</b>	<b>\$ 472,179</b>	<b>\$ 4,122,131</b>

	District Agricultural Associations	Other Component Units	Total
\$	\$ 81,769	\$ 429,521	\$ 949,157
	4,839	—	404,400
	1,058	2,905	128,517
	6,988	—	15,929
	4,549	34,619	447,432
	—	1,212	1,212
	647	95	742
	430	—	32,349
	100,280	468,352	1,979,738
	—	—	26,725
	4,700	—	14,286
	—	69,360	1,841,034
	—	15,387	252,630
	—	7,197	285,454
	22,232	5,089	139,066
	—	—	8,401
	694,056	139,959	1,995,127
	—	1,051	12,578
	(422,693)	(53,656)	(972,702)
	9,323	143	19,357
	—	—	5,082
	—	8,506	50,751
	307,618	193,036	3,677,789
	<b>407,898</b>	<b>661,388</b>	<b>5,657,527</b>
	—	—	6,069
	<b>407,898</b>	<b>661,388</b>	<b>5,663,596</b>

(continued)

**Combining Statement of Net Position (continued)**

Nonmajor Component Units

**June 30, 2014**

(amounts in thousands)

	Financing Authorities	California State University Auxiliary Organizations	District Agricultural Associations	Other Component Units	Total
<b>LIABILITIES</b>					
Current liabilities:					
Accounts payable	\$ 29,196	\$ 81,173	\$ 6,705	\$ 148,916	\$ 265,990
Due to other governments	—	—	—	54,967	54,967
Revenues received in advance	—	62,110	2,994	1,135	66,239
Deposits	—	—	1,245	304	1,549
Contracts and notes payable	—	7,110	118	9,098	16,326
Interest payable	2,251	—	513	—	2,764
Current portion of long-term obligations	5,014	241,249	1,788	50,705	298,756
Other current liabilities	5,987	88,307	3,272	191,281	288,847
Total current liabilities	42,448	479,949	16,635	456,406	995,438
Noncurrent liabilities:					
Compensated absences payable	162	3,471	8,524	534	12,691
Workers' compensation benefits payable	—	—	283	—	283
Certificates of participation, commercial paper, and other borrowings	—	20,255	—	—	20,255
Capital lease obligations	—	360,020	6	—	360,026
Revenue bonds payable	141,508	47,717	26,226	21,752	237,203
Net other postemployment benefits obligation	1,300	96,293	6,293	13,763	117,649
Other noncurrent liabilities	665	491,609	15,370	8,306	515,950
Total noncurrent liabilities	143,635	1,019,365	56,702	44,355	1,264,057
<b>Total liabilities</b>	<b>186,083</b>	<b>1,499,314</b>	<b>73,337</b>	<b>500,761</b>	<b>2,259,495</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
<b>Total liabilities and deferred inflows of resources</b>	<b>186,083</b>	<b>1,500,875</b>	<b>73,337</b>	<b>500,761</b>	<b>2,261,056</b>
<b>NET POSITION</b>					
Net investment in capital assets	—	181,825	263,260	70,229	515,314
Restricted:	—	—	—	21,044	945,897
Nonexpendable—endowments	—	924,853	—	—	924,853
Expendable:	—	—	—	—	—
Endowments and gifts	—	—	—	9,378	9,378
Education	—	906,097	—	18,666	924,763
Statute	281,696	—	—	—	281,696
Other purposes	4,479	—	—	1,092	5,571
Total expendable	286,175	906,097	20,198	29,136	1,241,606
Unrestricted	(79)	608,481	51,103	40,218	699,723
<b>Total net position</b>	<b>286,096</b>	<b>2,621,256</b>	<b>334,561</b>	<b>160,627</b>	<b>3,402,540</b>
<b>Total liabilities, deferred inflows of resources, and net position</b>	<b>472,179</b>	<b>4,122,131</b>	<b>407,898</b>	<b>661,388</b>	<b>5,663,596</b>

(continued)

## Combining Statement of Activities

Nonmajor Component Units

**Year Ended June 30, 2014**  
(amounts in thousands)

	Financing Authorities	California State University Auxiliary Organizations	District Agricultural Associations	Other Component Units	Total
<b>OPERATING EXPENSES</b>					
Personal services	\$ 2,208	\$ 365,497	\$ 98,073	\$ 34,712	\$ 500,490
Scholarships and fellowships	—	51,190	—	3,748	54,938
Supplies	—	—	—	10,726	10,726
Services and charges	131,666	997,601	107,518	35,532	1,272,317
Depreciation	229	48,386	22,878	3,043	74,536
Interest expense and fiscal charges	5,031	27,047	1,334	1,483	34,895
Other	31	66,957	2	2,487	69,477
<b>Total operating expenses</b>	<b>139,165</b>	<b>1,556,678</b>	<b>229,805</b>	<b>91,731</b>	<b>2,017,379</b>
<b>PROGRAM REVENUES</b>					
Charges for services	99,756	681,398	223,091	65,664	1,069,909
Operating grants and contributions	28,275	526,329	—	9,915	564,519
Capital grants and contributions	—	8,166	441	540	9,147
<b>Total program revenues</b>	<b>128,031</b>	<b>1,215,893</b>	<b>223,532</b>	<b>76,119</b>	<b>1,643,575</b>
Net revenues (expenses)	(11,134)	(340,785)	(6,273)	(15,612)	(373,804)
<b>GENERAL REVENUES</b>					
Investment and interest income	11,336	230,362	73	11,979	253,750
Other	683	415,751	8,313	9,115	433,862
<b>Total general revenues</b>	<b>12,019</b>	<b>646,113</b>	<b>8,386</b>	<b>21,094</b>	<b>687,612</b>
Change in net position	885	305,328	2,113	5,482	313,808
<b>Net position – beginning</b>	<b>285,211 *</b>	<b>2,315,928 *</b>	<b>332,448 *</b>	<b>155,145</b>	<b>3,088,732</b>
<b>Net position – ending</b>	<b>286,096</b>	<b>2,621,256</b>	<b>334,561</b>	<b>160,627</b>	<b>3,402,540</b>

\* Restated

# Statistical Section



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## Financial Trends

*Financial trend* schedules contain trend information to help the reader understand how the State's financial performance and well-being have changed over time. This section includes the following financial trend schedules.

- Schedule of Net Position by Component
- Schedule of Changes in Net Position
- Schedule of Fund Balances — Governmental Funds
- Schedule of Changes in Fund Balances — Governmental Funds

Sources: The information in the following schedules is derived from the State's Comprehensive Annual Financial Reports.

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### Schedule of Net Position by Component

#### For the Past Ten Fiscal Years

(accrual basis of accounting, amounts in thousands)

	2005	2006	2007	2008	2009	2010	2011 <sup>2</sup>	2012	2013	2014 <sup>3</sup>
<b>Governmental activities</b>										
Net investment in capital assets	\$ 79,579,676	\$ 83,489,137	\$ 81,352,744	\$ 84,255,048	\$ 83,285,184	\$ 84,085,632	\$ 85,460,957	\$ 80,768,527	\$ 84,931,030	\$ 94,001,659
Restricted – Expendable	7,631,057	8,431,279	10,543,602	10,148,648	8,391,814	14,987,867	27,865,821	24,871,510	24,315,913	24,950,740
Unrestricted <sup>1</sup>	(52,631,090)	(54,710,847)	(56,519,478)	(69,346,950)	(86,302,434)	(103,272,097)	(123,783,314)	(123,897,753)	(117,383,903)	(116,948,128)
<b>Total governmental activities net position</b>	<b>\$ 34,579,643</b>	<b>\$ 37,209,569</b>	<b>\$ 35,376,868</b>	<b>\$ 25,056,746</b>	<b>\$ 5,374,564</b>	<b>\$ (4,198,598)</b>	<b>\$ (10,456,536)</b>	<b>\$ (18,257,716)</b>	<b>\$ (8,136,960)</b>	<b>\$ 2,004,271</b>
<b>Business-type activities</b>										
Net investment in capital assets	\$ 836,524	\$ 818,405	\$ 208,268	\$ 49,510	\$ (130,634)	\$ 89,334	\$ 1,382,957	\$ 1,561,258	\$ 1,718,648	\$ 2,065,550
Restricted – Nonexpendable	—	—	—	—	—	—	21,812	21,584	20,627	16,219
Restricted – Expendable	7,235,373	8,722,865	8,574,932	6,833,621	3,855,051	3,404,682	3,615,945	4,571,036	5,151,915	4,897,314
Unrestricted	1,566,246	1,801,304	2,430,492	3,009,297	717,740	(4,250,609)	(4,214,494)	(3,546,849)	(2,824,738)	(1,661,692)
<b>Total business-type activities net position</b>	<b>\$ 9,638,143</b>	<b>\$ 11,342,574</b>	<b>\$ 11,213,692</b>	<b>\$ 9,912,428</b>	<b>\$ 4,442,157</b>	<b>\$ (756,593)</b>	<b>\$ 806,220</b>	<b>\$ 2,807,029</b>	<b>\$ 4,066,452</b>	<b>\$ 5,317,391</b>
<b>Primary government</b>										
Net investment in capital assets	\$ 80,416,200	\$ 84,307,542	\$ 81,561,012	\$ 84,304,558	\$ 83,154,550	\$ 84,174,966	\$ 86,843,914	\$ 82,329,785	\$ 86,649,678	\$ 96,067,209
Restricted – Nonexpendable	—	—	—	—	—	—	21,812	21,584	20,627	16,219
Restricted – Expendable	14,866,430	17,154,144	19,118,534	17,002,269	12,246,865	18,392,549	31,481,766	29,442,546	29,467,828	29,848,054
Unrestricted	(51,064,844)	(52,909,543)	(54,088,986)	(66,337,653)	(85,584,694)	(107,522,706)	(127,997,808)	(127,244,602)	(120,208,641)	(118,609,820)
<b>Total primary government net position</b>	<b>\$ 44,217,786</b>	<b>\$ 48,552,143</b>	<b>\$ 46,590,560</b>	<b>\$ 34,969,174</b>	<b>\$ 9,816,721</b>	<b>\$ (4,955,191)</b>	<b>\$ (9,650,316)</b>	<b>\$ (15,450,687)</b>	<b>\$ (4,070,508)</b>	<b>\$ 7,321,662</b>

<sup>1</sup> Governmental activities' unrestricted net position reflects a negative balance because of outstanding bonded debt issued to build capital assets for school districts and other local governmental entities.

<sup>2</sup> In fiscal year 2011, the net position of governmental activities and business-type activities changed primarily as a result of the reclassification of the \$1.2 billion beginning net position of the California State University Fund from a governmental fund to an enterprise fund.

<sup>3</sup> In fiscal year 2014, the net position of governmental activities and business-type activities changed primarily as a result of the reclassification of the \$380 million beginning net position of the Public Buildings Construction Fund from an enterprise fund to an internal service fund.

### Schedule of Changes in Net Position

#### For the Past Ten Fiscal Years

(accrual basis of accounting, amounts in thousands)

	2005	2006	2007	2008	2009	2010	2011 <sup>4</sup>	2012	2013	2014 <sup>5</sup>
<b>Governmental activities</b>										
<b>Expenses</b>										
General government <sup>1</sup>	\$ 10,965,932	\$ 10,379,122	\$ 14,261,590	\$ 13,187,080	\$ 13,895,948	\$ 12,454,969	\$ 13,520,557	\$ 14,411,737	\$ 15,390,100	\$ 14,292,179
Education	53,152,986	62,652,997	61,542,105	65,130,420	65,643,486	61,764,385	56,486,944	51,288,647	50,586,387	54,719,677
Health and human services	62,016,344	65,763,380	69,979,980	74,309,784	79,077,015	80,799,454	92,475,364	89,939,730	94,069,749	105,037,102
Resources	4,160,949	4,161,814	5,316,769	6,333,252	5,626,359	6,019,104	5,853,278	5,950,635	5,670,922	5,854,685
State and consumer services	1,038,327	595,602	1,214,740	1,129,063	1,180,315	979,962	1,405,019	1,241,269	1,475,486	589,715
Business and transportation	7,142,209	8,809,236	9,763,200	13,068,043	11,980,315	14,155,767	11,119,644	13,719,927	12,836,192	13,427,229
Correctional programs	6,611,219	7,299,124	8,945,325	10,504,182	10,835,203	10,310,229	10,295,564	10,343,574	10,081,736	11,234,705
Interest on long-term debt	2,408,246	2,893,537	2,596,316	4,184,631	3,801,283	4,146,259	4,377,064	4,365,181	4,349,632	4,699,265
<b>Total expenses</b>	<b>147,496,212</b>	<b>162,554,812</b>	<b>173,620,025</b>	<b>187,846,455</b>	<b>192,378,011</b>	<b>190,630,129</b>	<b>195,533,434</b>	<b>191,260,700</b>	<b>194,460,204</b>	<b>209,854,557</b>
<b>Program revenues</b>										
Charges for services:										
General government <sup>1</sup>	4,733,155	4,620,030	4,495,166	4,404,126	4,781,126	4,918,132	5,057,082	6,841,334	6,196,586	5,994,608
Education	2,936,693	3,360,919	2,689,906	3,343,205	3,483,072	4,231,692	110,423	81,212	64,480	67,165
Health and human services	3,280,970	4,554,673	4,751,011	5,191,548	4,256,069	3,769,794	8,471,261	4,940,650	8,761,781	7,961,897
Resources	1,934,532	2,198,886	2,110,593	2,648,952	2,578,738	2,597,712	2,797,264	2,866,232	3,269,315	3,403,524
State and consumer services	601,322	640,088	704,512	692,348	658,486	654,034	660,196	724,222	682,503	586,055
Business and transportation	2,541,072	3,776,098	4,040,268	3,987,958	4,210,461	5,420,261	4,010,433	4,342,668	4,082,616	4,247,258
Correctional programs	12,354	37,203	30,821	27,702	21,592	18,097	14,981	16,757	45,153	13,645
Operating grants/contributions	41,135,441	42,254,065	43,440,102	45,849,413	57,828,622	75,469,783	67,849,215	58,777,006	60,943,536	69,861,130
Capital grants/contributions	1,090,419	1,272,506	1,164,526	1,207,101	1,142,691	962,388	1,272,326	2,193,189	1,669,021	1,515,890
<b>Total program revenues</b>	<b>58,265,958</b>	<b>62,714,468</b>	<b>63,426,905</b>	<b>67,352,353</b>	<b>78,960,857</b>	<b>98,041,893</b>	<b>90,243,181</b>	<b>80,783,270</b>	<b>85,714,991</b>	<b>93,651,172</b>
<b>Total governmental activities net program expenses</b>	<b>(89,230,254)</b>	<b>(99,840,344)</b>	<b>(110,193,120)</b>	<b>(120,494,102)</b>	<b>(113,417,154)</b>	<b>(92,588,236)</b>	<b>(105,290,253)</b>	<b>(110,477,430)</b>	<b>(108,745,213)</b>	<b>(116,203,385)</b>
<b>General governmental activities and other changes in net position</b>										
General revenues:										
Personal income taxes	42,504,352	51,251,266	53,272,229	55,355,266	45,709,344	43,866,857	51,719,107	54,368,347	67,502,738	68,793,292
Sales and use taxes	32,488,563	34,162,177	35,427,013	34,856,824	31,244,979	33,784,106	33,521,221	31,216,438	33,839,065	36,477,724
Corporation taxes	11,174,937	10,735,792	11,211,267	11,207,468	10,741,140	9,472,611	9,384,416	8,629,935	7,289,910	9,102,128
Motor vehicle excise taxes <sup>2</sup>	—	—	—	—	—	—	—	5,263,435	5,219,605	5,777,167
Motor vehicle excise taxes <sup>3</sup>	—	—	—	—	—	—	—	2,408,473	2,295,579	3,359,043
Insurance taxes	2,231,060	2,212,916	2,165,567	2,190,870	2,063,555	2,235,251	2,311,880	2,368,748	2,498,248	2,302,231
Other taxes <sup>2</sup>	2,507,729	2,099,075	5,939,890	5,594,970	5,264,685	5,234,531	7,768,010	2,368,748	2,498,248	2,302,231
Investment and interest	289,363	504,655	730,066	639,059	175,584	114,933	62,946	72,237	57,285	80,969
Escheat	525,897	291,655	334,002	282,287	315,642	149,996	229,146	372,215	551,580	487,937
Transfers	27,727	23,259	29,855	54,994	21,015	(13,441,875)	(3,251,598)	(2,031,032)	(1,997,759)	(2,296,010)
Special item <sup>3</sup>	—	1,218,311	—	—	—	—	—	—	—	(54,537)
<b>Total general revenues</b>	<b>91,749,628</b>	<b>102,499,000</b>	<b>109,109,889</b>	<b>110,181,738</b>	<b>95,535,944</b>	<b>81,416,410</b>	<b>101,745,128</b>	<b>102,668,796</b>	<b>117,256,251</b>	<b>124,029,944</b>
<b>Total and other changes in net position</b>	<b>\$ 2,519,374</b>	<b>\$ 2,658,656</b>	<b>\$ (1,083,231)</b>	<b>\$ (10,312,364)</b>	<b>\$ (17,881,210)</b>	<b>\$ (11,171,826)</b>	<b>\$ (3,545,125)</b>	<b>\$ (7,808,634)</b>	<b>\$ 8,511,038</b>	<b>\$ 7,826,559</b>

<sup>1</sup> Tax relief program expenses and revenue reported separately prior to fiscal year 2009 are now included with general government.  
<sup>2</sup> Motor vehicle excise taxes, reported separately in fiscal year 2012 due to material increases, were included with "Other taxes" in prior years.  
<sup>3</sup> In fiscal year 2006, a related organization assumed debt on the State's behalf. In fiscal year 2014, a component unit assumed debt on behalf of the primary government.  
<sup>4</sup> In fiscal year 2011, the California State University Fund was reclassified from a governmental fund to an enterprise fund.  
<sup>5</sup> In fiscal year 2014, the Public Buildings Construction Fund was reclassified from an enterprise fund to an internal service fund.

**Schedule of Changes in Net Position (continued)**

**For the Past Ten Fiscal Years**

(accrual basis of accounting, amounts in thousands)

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
<b>Business-type activities</b>										
<b>Expenses</b>										
Electric Power .....	\$ 5,655,000	\$ 5,342,000	\$ 5,865,000	\$ 5,362,000	\$ 4,560,000	\$ 3,908,000	\$ 2,317,000	\$ 915,000	\$ 488,000	\$ 835,000
Water Resources .....	731,393	949,691	951,590	1,009,214	914,837	1,069,662	1,115,793	1,047,574	1,127,195	983,048
Public Buildings Construction <sup>5</sup> .....	299,900	334,094	334,777	371,904	420,465	494,332	390,173	403,853	410,404	—
State Lottery .....	3,493,984	3,911,717	3,470,615	3,173,060	3,069,365	3,166,447	3,507,524	4,431,709	4,499,451	5,078,935
Unemployment Programs .....	8,939,654	8,584,521	9,136,218	10,622,582	19,609,068	29,614,598	25,619,138	21,111,658	17,599,219	13,673,403
California State University <sup>4</sup> .....	—	—	—	—	—	—	5,851,355	6,181,397	6,196,541	6,544,936
High Technology Education .....	33,690	30,871	22,704	16,916	15,590	15,025	9,590	7,778	6,568	847
Toll Facilities .....	20,861	18,265	—	—	—	—	—	—	—	—
State University Dormitory Building Maintenance and Equipment .....	449,080	491,914	844,798	699,018	486,349	856,106	—	—	—	—
State Water Pollution Control Revolving Housing Loan .....	14,638	20,427	12,702	13,056	12,261	16,893	10,953	8,780	3,698	5,072
Other enterprise programs .....	142,085	138,988	127,206	132,101	130,777	122,114	104,667	89,570	70,356	57,206
	86,612	113,976	141,859	122,921	147,441	130,329	118,006	78,601	58,578	79,641
<b>Total expenses</b> .....	<b>19,866,897</b>	<b>19,936,464</b>	<b>20,907,469</b>	<b>21,522,772</b>	<b>29,366,153</b>	<b>39,393,506</b>	<b>39,044,199</b>	<b>34,275,920</b>	<b>30,460,010</b>	<b>27,258,088</b>
<b>Program revenues</b>										
Charges for services:										
Electric Power .....	5,655,000	5,342,000	5,865,000	5,362,000	4,560,000	3,908,000	2,317,000	915,000	488,000	835,000
Water Resources .....	750,282	949,691	951,590	1,009,214	914,837	1,069,662	1,115,793	1,047,574	1,127,195	983,048
Public Buildings Construction <sup>5</sup> .....	315,718	384,442	396,895	384,816	366,151	430,069	456,467	428,260	616,041	—
State Lottery .....	3,512,126	3,740,041	3,461,699	3,242,828	3,051,320	3,145,259	3,484,689	4,484,291	4,445,921	5,077,976
Unemployment Programs .....	10,459,688	10,263,447	9,017,969	8,829,018	14,273,975	11,255,098	24,678,783	21,947,781	18,597,962	15,167,258
California State University <sup>4</sup> .....	—	—	—	—	—	—	2,505,545	2,915,123	2,891,432	3,014,030
High Technology Education .....	36,737	26,508	22,966	20,600	15,975	13,015	10,498	8,452	5,585	424
Toll Facilities .....	66	21	—	—	—	—	—	—	—	—
State University Dormitory Building Maintenance and Equipment .....	395,396	512,231	554,851	640,208	811,454	590,571	—	—	—	—
State Water Pollution Control Revolving Housing Loan .....	55,218	64,740	78,564	71,404	59,923	56,121	55,957	57,540	60,173	62,985
Other enterprise programs .....	121,063	127,733	130,293	130,139	109,636	85,321	89,224	84,830	66,050	65,247
Operating grants/contributions .....	115,901	129,048	134,018	137,476	124,952	98,957	105,676	74,693	80,540	77,671
Capital grants/contributions .....	73,182	56,942	182,989	189,064	71,882	91,808	86,272	106,057	142,304	80,903
<b>Total program revenues</b> .....	<b>21,490,377</b>	<b>21,596,844</b>	<b>20,796,834</b>	<b>20,016,767</b>	<b>24,360,105</b>	<b>20,752,881</b>	<b>36,122,712</b>	<b>33,319,596</b>	<b>29,844,548</b>	<b>26,856,101</b>
<b>Total business-type activities net program revenues (expenses)</b> .....	<b>1,623,480</b>	<b>1,660,380</b>	<b>(110,635)</b>	<b>(1,506,005)</b>	<b>(5,006,048)</b>	<b>(18,640,625)</b>	<b>(2,921,487)</b>	<b>(956,324)</b>	<b>(615,462)</b>	<b>(401,987)</b>
<b>Other changes in net position</b>										
Transfers .....	(27,727)	(23,259)	(29,855)	(54,994)	(21,015)	13,441,875	3,251,598	2,031,032	1,997,759	2,296,010
Special item <sup>3</sup> .....	—	—	—	—	—	—	—	—	—	(26,913)
<b>Total business-type activities change in net position</b> .....	<b>1,595,753</b>	<b>1,637,121</b>	<b>(140,490)</b>	<b>(1,560,999)</b>	<b>(5,027,063)</b>	<b>(5,198,750)</b>	<b>330,111</b>	<b>1,074,708</b>	<b>1,382,297</b>	<b>1,867,110</b>
<b>Total primary government change in net position</b> .....	<b>\$ 4,115,127</b>	<b>\$ 4,295,777</b>	<b>\$ (1,223,721)</b>	<b>\$ (11,873,363)</b>	<b>\$ (22,908,273)</b>	<b>\$ (16,370,576)</b>	<b>\$ (3,215,014)</b>	<b>\$ (6,733,926)</b>	<b>\$ 9,893,335</b>	<b>\$ 9,693,669</b>

(concluded)

**Schedule of Fund Balances – Governmental Funds**

**For the Past Ten Fiscal Years**

(modified accrual basis of accounting, amounts in thousands)

	2005	2006	2007	2008	2009	2010	2011 <sup>1</sup>	2012	2013	2014
<b>General Fund</b>										
Reserved .....	\$ 1,597,085	\$ 1,999,953	\$ 2,596,537	\$ 2,113,149	\$ 2,260,504	\$ 1,320,782	\$ —	\$ —	\$ —	\$ —
Unreserved .....	(1,410,228)	672,862	(4,504,075)	(6,282,018)	(18,344,400)	(20,929,640)	148,019	7,614	140,107	128,609
Nonspendable .....	—	—	—	—	—	—	156,496	80,849	178,643	394,246
Restricted .....	—	—	—	—	—	—	29,850	19,600	22,879	125,120
Committed .....	—	—	—	—	—	—	(20,273,606)	(23,069,351)	(14,596,085)	(8,092,571)
Unassigned .....	—	—	—	—	—	—	(19,939,241)	(22,961,288)	(14,254,456)	(7,444,596)
<b>Total General Fund .....</b>	<b>\$ 186,857</b>	<b>\$ 2,672,815</b>	<b>\$ (1,907,538)</b>	<b>\$ (4,168,869)</b>	<b>\$ (16,083,896)</b>	<b>\$ (19,608,858)</b>	<b>\$ (19,939,241)</b>	<b>\$ (22,961,288)</b>	<b>\$ (14,254,456)</b>	<b>\$ (7,444,596)</b>
<b>All other governmental funds</b>										
Reserved .....	\$ 14,924,365	\$ 16,198,481	\$ 21,955,300	\$ 19,512,083	\$ 27,465,566	\$ 41,087,578	\$ —	\$ —	\$ —	\$ —
Unreserved, reported in:										
Special revenue funds .....	(329,018)	(806,558)	(914,843)	(1,817,290)	(3,539,254)	(8,554,611)	—	—	—	—
Capital projects funds .....	(403,106)	(882,550)	(1,128,608)	(837,349)	686,113	838,879	—	—	—	—
Nonspendable .....	—	—	—	—	—	—	39,448	—	15,022	27,260
Restricted .....	—	—	—	—	—	—	27,709,525	24,790,661	24,137,270	24,269,093
Committed .....	—	—	—	—	—	—	2,701,702	2,109,089	2,318,035	2,914,747
Assigned .....	—	—	—	—	—	—	268,888	3	209,171	18,857
Unassigned .....	—	—	—	—	—	—	(21,847)	(103,177)	(176,066)	(20,145)
<b>Total all other governmental funds .....</b>	<b>\$ 14,192,241</b>	<b>\$ 14,509,373</b>	<b>\$ 19,911,849</b>	<b>\$ 16,857,444</b>	<b>\$ 24,612,425</b>	<b>\$ 33,371,846</b>	<b>\$ 30,697,516</b>	<b>\$ 26,796,576</b>	<b>\$ 26,503,432</b>	<b>\$ 27,209,812</b>

Note: In fiscal year 2011, the State implemented GASB Statement No. 54, which significantly changed the fund balance classifications. Fiscal year 2011 and subsequent fund balance classifications are not comparable to prior years' classifications.

<sup>1</sup> In fiscal year 2011, the California State University Fund, which consisted of \$1.2 billion beginning fund balance, was reclassified from a governmental fund to an enterprise fund.

### Schedule of Changes in Fund Balances – Governmental Funds

#### For the Past Ten Fiscal Years

(modified accrual basis of accounting, amounts in thousands)

	2005	2006	2007	2008	2009	2010	2011 <sup>4</sup>	2012	2013	2014
<b>Revenues</b>										
Personal income taxes .....	\$ 42,595,352	\$ 50,798,418	\$ 53,289,524	\$ 55,197,062	\$ 45,482,726	\$ 43,884,798	\$ 51,691,153	\$ 54,442,733	\$ 67,424,576	\$ 68,771,667
Sales and use taxes .....	32,201,242	34,300,402	35,451,311	34,704,651	13,425,308	33,690,412	33,888,805	31,205,183	33,888,961	36,409,311
Corporation taxes .....	11,191,937	10,709,792	11,210,267	11,201,468	10,738,140	9,467,611	9,433,416	8,609,935	7,261,910	9,242,454
Motor vehicle excise taxes <sup>1</sup> .....	—	—	—	—	—	—	—	5,263,435	5,219,605	5,777,167
Insurance taxes .....	2,311,060	2,212,916	2,165,567	2,190,870	2,063,555	2,235,251	2,311,881	2,408,473	2,295,579	3,359,043
Other taxes <sup>1</sup> .....	2,482,335	2,367,670	5,800,027	5,675,894	5,245,416	5,235,801	7,929,662	2,306,717	2,425,184	2,297,025
Ingegovernmental .....	42,933,381	45,466,185	46,442,519	48,969,006	61,053,091	79,183,291	69,160,916	62,235,671	64,418,808	73,000,600
Licenses and permits .....	4,954,023	5,125,223	5,266,142	5,326,854	5,805,569	6,900,747	6,767,437	6,600,001	6,659,078	6,957,117
Charges for services .....	949,147	1,002,410	911,387	1,025,569	986,773	974,181	1,008,647	728,980	741,201	769,302
Fees and penalties .....	5,388,332	6,008,306	6,093,948	6,800,633	6,204,288	7,291,894	10,262,387	8,315,452	10,673,104	9,757,476
Investment and interest .....	576,097	1,058,119	1,555,202	1,591,025	1,108,058	281,881	212,116	175,898	135,928	137,754
Escheat .....	3,755,897	291,549	334,002	282,287	315,642	149,996	229,146	372,215	551,580	488,945
Other .....	3,755,426	4,518,621	3,732,591	4,265,010	3,933,035	3,555,282	2,941,484	2,542,505	3,227,347	2,903,335
<b>Total revenues</b> .....	<b>149,784,231</b>	<b>163,859,611</b>	<b>172,252,487</b>	<b>177,290,329</b>	<b>174,361,401</b>	<b>192,857,145</b>	<b>195,337,050</b>	<b>185,207,198</b>	<b>204,903,861</b>	<b>219,871,196</b>
<b>Expenditures</b>										
General government <sup>2</sup> .....	10,647,740	9,394,308	14,062,920	12,745,860	13,075,901	12,056,503	12,997,651	13,484,305	15,748,069	14,778,214
Education .....	52,242,779	59,768,677	61,103,008	64,367,612	63,857,066	59,229,726	55,547,139	50,362,337	49,692,763	53,309,436
Health and human services .....	62,015,628	65,968,433	70,157,806	74,102,708	78,731,136	80,321,470	91,941,309	89,473,391	94,621,630	104,781,494
Resources .....	4,077,102	4,296,715	5,191,078	6,233,609	5,209,684	5,456,904	5,254,757	5,358,575	5,318,332	5,508,860
State and consumer services .....	973,466	1,111,128	1,214,752	1,239,397	1,266,068	1,088,494	1,183,536	1,219,499	1,259,392	621,037
Business and transportation .....	8,556,618	10,370,589	11,485,069	14,747,506	13,803,518	14,083,790	13,181,390	15,684,611	15,008,671	15,721,532
Correctional programs .....	6,658,614	7,552,790	9,030,299	9,972,507	9,883,593	9,553,992	9,253,791	9,805,846	9,681,086	10,395,234
Capital outlay .....	1,534,150	2,128,050	1,345,021	1,724,074	1,432,376	1,691,674	1,128,011	1,296,413	1,222,342	1,909,010
Debt service:										
Bond and commercial paper retirement .....	3,672,119	6,375,607	5,691,791	8,970,533	5,131,600	3,259,203	3,118,906	4,435,992	5,189,150	7,002,941
Interest and fiscal charges .....	2,243,764	3,135,763	2,881,849	3,394,433	3,584,358	4,022,922	4,355,110	4,453,643	4,363,260	4,321,040
<b>Total expenditures</b> .....	<b>152,621,980</b>	<b>170,102,060</b>	<b>182,163,593</b>	<b>197,388,239</b>	<b>195,975,500</b>	<b>190,744,678</b>	<b>197,961,600</b>	<b>195,574,612</b>	<b>202,104,695</b>	<b>218,348,798</b>
Excess (deficiency) of revenues over (under) expenditures .....	(2,837,749)	(6,242,449)	(9,911,106)	(20,097,910)	(21,613,899)	2,112,467	(2,624,550)	(10,367,414)	2,799,166	1,522,398
<b>Other financing sources (uses)</b>										
General obligation bonds and commercial paper issued .....	5,058,339	7,750,500	9,040,500	14,193,760	16,764,085	12,039,472	4,525,000	4,165,515	4,038,095	5,082,305
Revenue bonds issued .....	99,250	—	—	—	97,635	—	—	—	—	—
Refunding/remarketing debt issued .....	1,937,430	5,086,944	9,098,376	1,798,685	—	4,176,050	—	4,300,555	4,634,365	2,077,330
Payment to refund/remarket long-term debt .....	(1,937,430)	(4,561,944)	(7,840,621)	(1,844,006)	—	(4,221,604)	—	(4,508,834)	(3,174,613)	(328,024)
Premium on bonds issued <sup>3</sup> .....	—	—	—	295,439	126,107	267,980	32,607	667,931	964,211	505,026
Proceeds from loans .....	—	—	—	—	—	1,996,737	35,538	—	—	—
Capital leases <sup>4</sup> .....	414,738	748,037	178,936	268,686	364,813	811,816	204,631	528,804	710,440	1,486,204
Transfers in .....	4,580,201	5,137,895	9,311,462	11,414,132	6,776,476	6,548,447	8,705,229	5,523,644	2,957,762	4,041,250
Transfers out .....	(4,546,792)	(5,113,107)	(9,242,771)	(11,336,764)	(6,689,658)	(19,952,766)	(11,902,800)	(7,499,131)	(4,898,754)	(6,304,047)
<b>Total other financing sources</b> .....	<b>5,605,736</b>	<b>9,048,325</b>	<b>10,545,882</b>	<b>14,789,932</b>	<b>17,439,458</b>	<b>1,666,132</b>	<b>1,600,205</b>	<b>3,178,484</b>	<b>5,231,506</b>	<b>6,560,044</b>
<b>Total change in fund balance</b> .....	<b>\$ 2,767,987</b>	<b>\$ 2,805,876</b>	<b>\$ 634,776</b>	<b>\$ (5,307,978)</b>	<b>\$ (4,174,441)</b>	<b>\$ 3,778,599</b>	<b>\$ (1,024,345)</b>	<b>\$ (7,188,930)</b>	<b>\$ 8,030,672</b>	<b>\$ 8,082,442</b>
Debt service as a percentage of noncapital expenditures .....	3.9%	5.7%	4.7%	6.3%	4.5%	3.9%	3.8%	4.6%	4.8%	5.2%

<sup>1</sup> Motor vehicle excise taxes, reported separately in fiscal year 2012 due to material increases, were included with "Other taxes" in prior years.

<sup>2</sup> Tax relief program expenditures reported separately prior to fiscal year 2009 are now included with general government.

<sup>3</sup> Prior to fiscal year 2008, premiums on bonds issued were netted against debt service interest and fiscal charges.

<sup>4</sup> In fiscal year 2011, the California State University Fund was reclassified from a governmental fund to an enterprise fund.

# Revenue Capacity

**Revenue capacity** schedules contain information to help the reader assess the State's capacity to raise revenue and the sources of that revenue. This section includes the following revenue capacity schedules:

- Schedule of Revenue Base
- Schedule of Revenue Payers by Industry/Income Level
- Schedule of Personal Income Tax Rates

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**Schedule of Revenue Base**

**For the Past Ten Calendar Years**

(amounts in thousands)

	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
<b>Personal Income by Industry</b> (all items restated as footnoted) <sup>1</sup>										
Farm earnings .....	\$ 12,322,433	\$ 12,293,563	\$ 10,502,902	\$ 12,863,060	\$ 11,085,038	\$ 12,113,947	\$ 12,557,572	\$ 15,887,490	\$ 15,724,952	\$ 17,155,685
Forestry, fishing, and other natural resources .....	5,294,017	5,297,340	6,066,166	6,233,699	6,187,051	6,127,860	6,688,211	6,900,901	7,730,465	8,180,241
Mining .....	3,043,981	3,434,432	4,165,677	4,176,102	6,137,933	4,001,858	5,050,332	6,134,672	6,767,992	6,892,409
Construction and utilities .....	78,401,346	83,625,469	88,987,518	84,582,353	76,445,719	63,216,733	58,750,008	60,811,474	66,192,913	71,798,914
Manufacturing .....	113,519,462	117,178,686	122,230,122	124,761,057	122,428,281	113,614,593	116,160,042	120,509,059	125,372,884	126,542,447
Wholesale trade .....	47,430,783	50,654,666	54,567,859	58,438,881	57,837,584	52,413,990	53,651,640	57,504,570	60,346,943	63,119,835
Retail trade .....	70,716,361	73,229,969	75,214,254	75,601,717	69,458,834	66,365,074	67,715,988	70,779,805	74,387,050	76,817,610
Transportation and warehousing .....	29,476,808	30,156,650	31,592,849	32,801,341	32,256,160	30,368,585	31,087,284	33,824,988	35,186,355	36,740,615
Information, finance, and insurance .....	118,186,279	123,795,537	128,340,864	131,366,347	126,010,535	121,932,283	125,369,696	129,712,308	142,161,282	154,146,768
Real estate .....	30,195,066	29,891,241	27,965,840	21,311,535	21,821,327	19,921,652	20,855,431	25,097,591	40,013,799	42,849,117
Services .....	345,247,755	361,118,487	389,562,325	409,727,938	429,018,004	412,103,397	423,008,875	450,544,104	483,052,428	501,619,418
Federal, civilian .....	19,817,459	20,752,518	20,978,437	21,578,358	22,347,584	23,426,267	25,978,417	26,293,383	26,450,620	26,072,762
Military .....	11,934,474	12,363,039	12,812,404	13,447,304	14,560,197	15,558,704	16,264,215	16,059,376	15,911,335	15,348,981
State and local government .....	149,072,533	155,244,124	164,416,341	176,638,739	185,038,204	184,143,378	185,261,156	189,532,850	188,383,565	191,327,085
Other <sup>2</sup> .....	287,156,727	316,966,493	361,905,283	390,760,904	415,597,502	411,786,355	430,154,572	476,042,917	517,511,186	518,002,299
<b>Total personal income</b> .....	<b>\$ 1,321,815,484</b>	<b>\$ 1,395,992,214</b>	<b>\$ 1,499,308,841</b>	<b>\$ 1,564,589,335</b>	<b>\$ 1,596,228,973</b>	<b>\$ 1,537,094,676</b>	<b>\$ 1,578,553,439</b>	<b>\$ 1,685,635,488</b>	<b>\$ 1,805,193,769</b>	<b>\$ 1,856,614,186</b>
Average effective rate <sup>3</sup> .....	4.5%	4.6%	5.1%	5.0%	5.7%	5.2%	4.7%	5.3%	5.0%	6.1%

Source: Bureau of Economic Analysis, U.S. Department of Commerce

<sup>1</sup> 2004-2012 information updated.

<sup>2</sup> Other personal income includes dividends, interest, rental income, residence adjustment, government transfers for individuals, and deductions for social insurance.

<sup>3</sup> The total direct rate for personal income is not available. The average effective rate equals personal income tax revenue divided by adjusted gross income.

### Schedule of Revenue Base (continued)

#### For the Past Ten Calendar Years

(amounts in thousands)

	2004	2005	2006	2007
<b>Taxable Sales by Industry<sup>1</sup></b>				
Retail				
Apparel .....	\$ 16,957,137	\$ 18,712,125	\$ 19,829,416	\$ 20,855,890
General merchandise .....	53,939,532	56,787,153	59,264,894	59,897,350
Specialty .....	48,961,996	52,376,758	54,695,680	34,122,471
Food .....	19,825,771	21,128,469	21,864,179	22,461,059
Restaurant and bars .....	43,275,038	46,412,847	49,229,418	51,658,575
Household .....	16,405,347	17,388,704	17,383,449	16,720,852
Building materials .....	34,154,543	36,152,218	36,163,326	32,656,324
Automotive .....	103,528,856	112,167,922	115,154,535	117,864,918
Other .....	13,124,468	14,681,929	15,481,675	30,787,663
Business and personal service .....	22,306,787	23,090,910	23,650,322	23,355,672
All other .....	127,597,308	138,005,393	146,935,543	150,669,375
<b>Total taxable sales .....</b>	<b>\$ 500,076,783</b>	<b>\$ 536,904,428</b>	<b>\$ 559,652,437</b>	<b>\$ 561,050,149</b>
Direct sales tax rate <sup>2</sup> .....	5.25%	5.25%	5.25%	5.25%

#### Taxable Sales by Industry (Using NAICS Codes)<sup>1</sup>

Retail and Food Services	
Motor vehicle and parts dealers .....	\$ 44,488,198
Furniture and home furnishings stores .....	8,481,020
Electronics and appliance stores .....	13,384,338
Building materials, garden equipment and supplies .....	23,978,313
Food and beverage .....	22,546,285
Health and personal care stores .....	9,244,958
Gasoline stations .....	39,077,835
Clothing and clothing accessories stores .....	25,641,272
Sporting goods, hobby, book and music stores .....	10,294,172
General merchandise stores .....	44,921,639
Miscellaneous store retailers .....	16,385,169
Nonstore retailers .....	2,849,864
Food services and drinking places .....	49,921,543
All other outlets .....	145,278,339
<b>Total taxable sales .....</b>	<b>\$ 456,492,945</b>
Direct sales tax rate <sup>2</sup> .....	6.25% <sup>3</sup>

Source: California State Board of Equalization (BOE)

<sup>1</sup> Due to the BOE's conversion from business coding to North American Industry Classification System (NAICS) coding for the reporting of Taxable Sales by industry, industry level data for 2009 and forward is not comparable to that reported for prior years. The NAICS conversion process for over one million permit holders was not completed until the end of 2008, so 2009 was the first year the BOE used the new format with NAICS codes.

<sup>2</sup> The direct sales tax rate used is the state tax rate that provides revenue to the State's General Fund and debt service fund. It does not include the 1% local tax rate that is allocated to cities and counties.

<sup>3</sup> Rate change was effective on April 1, 2009.

<sup>4</sup> Rate change was effective on January 1, 2013.

	2008	2009 <sup>1</sup>	2010	2011	2012	2013
	\$ 22,120,094	\$ 44,488,198	\$ 47,355,568	\$ 53,303,501	\$ 61,547,848	\$ 67,986,436
	56,425,472	8,481,020	8,742,984	9,280,688	9,937,187	10,645,573
	27,380,740	13,384,338	13,749,019	14,297,402	14,744,723	14,765,485
	21,504,308	23,978,313	24,750,865	26,064,428	27,438,083	29,680,053
	52,051,404	22,546,285	22,787,407	23,696,132	24,511,714	25,289,203
	17,199,187	9,244,958	9,525,910	10,309,491	10,787,801	11,294,049
	26,647,007	39,077,835	45,226,491	55,210,076	58,006,168	56,860,585
	106,555,420	25,641,272	27,267,430	29,600,057	32,357,516	34,918,036
	27,434,795	10,294,172	10,365,480	10,602,711	10,751,814	11,113,831
	22,045,958	44,921,639	46,323,804	48,219,018	49,996,451	51,431,094
	152,289,155	16,385,169	16,569,690	17,187,402	17,880,765	18,382,224
		2,849,864	2,830,615	3,081,188	4,375,432	7,296,839
		49,921,543	51,282,453	54,755,944	59,037,320	62,776,360
		145,278,339	150,570,269	165,050,017	177,014,427	184,399,899
		<b>\$ 456,492,945</b>	<b>\$ 477,347,985</b>	<b>\$ 520,568,055</b>	<b>\$ 559,387,249</b>	<b>\$ 586,839,617</b>
		6.25% <sup>3</sup>	6.25%	6.25%	6.25%	6.50% <sup>4</sup>
						(concluded)

## Schedule of Revenue Payers by Industry/Income Level

### For Calendar Years 2004 and 2012

Personal Income Tax Filers and Liability by Income Level <sup>1</sup>

	2004		
	Number of Filers	Percent of Total	Tax Liability <sup>2</sup>
Under \$ 5,000	1,046,035	7.6 %	\$ 6,556
5,000 to 9,999	1,127,452	8.2	8,732
10,000 to 14,999	1,182,376	8.5	23,624
15,000 to 19,999	1,155,257	8.4	56,241
20,000 to 24,999	1,000,292	7.2	117,178
25,000 to 29,999	946,276	6.8	194,776
30,000 to 39,999	1,478,641	10.7	571,029
40,000 to 49,999	1,192,237	8.6	861,190
50,000 to 99,999	2,960,452	21.4	5,502,410
\$ 100,000 and over	1,743,792	12.6	28,751,605
<b>Total</b>	<b>13,832,810</b>	<b>100.0 %</b>	<b>\$ 36,093,341</b>

	2012		
	Number of Filers	Percent of Total	Tax Liability <sup>2</sup>
Under \$ 5,000	1,099,380	7.2 %	\$ 17,845
5,000 to 9,999	1,168,312	7.7	10,997
10,000 to 14,999	1,258,123	8.3	15,843
15,000 to 19,999	1,211,517	8.0	37,876
20,000 to 24,999	1,073,926	7.1	77,303
25,000 to 29,999	947,288	6.2	134,924
30,000 to 39,999	1,529,957	10.1	440,170
40,000 to 49,999	1,143,878	7.5	636,952
50,000 to 99,999	3,188,832	21.0	5,488,062
\$ 100,000 and over	2,578,523	16.9	53,055,134
<b>Total</b>	<b>15,199,736</b>	<b>100.0 %</b>	<b>\$ 59,915,106</b>

Source: California Franchise Tax Board

<sup>1</sup> For California resident tax returns. Calendar year 2012 is the most recent year for which data are available.

<sup>2</sup> Amounts are in thousands.

### For Calendar Years 2004 and 2013

Sales Tax Permits and Tax Liability by Industry

	2004 (Using Business Codes) <sup>1</sup>		
	Number of Permits <sup>2</sup>	Percent of Total	Tax Liability <sup>3</sup>
<b>Retail:</b>			
Apparel	39,018	3.7 %	\$ 890,250
General merchandise	15,543	1.5	2,831,825
Specialty	205,644	19.6	2,570,505
Food	24,885	2.4	1,040,853
Restaurant and bars	83,761	8.0	2,271,939
Household	32,371	3.1	861,281
Building materials	10,766	1.1	1,793,114
Automotive	35,828	3.4	5,435,265
Other	22,441	2.1	689,035
Business and personal service	103,873	9.9	1,171,106
All other	474,283	45.2	6,698,859
<b>Total</b>	<b>1,048,413</b>	<b>100.0 %</b>	<b>\$ 26,254,032</b>

	2013 (Using NAICS Codes) <sup>1</sup>		
	Number of Permits <sup>2</sup>	Percent of Total	Tax Liability <sup>3</sup>
<b>Retail and Food Services:</b>			
Motor vehicle and parts dealers	32,324	3.3 %	\$ 4,419,118
Furniture and home furnishings stores	17,102	1.7	691,959
Electronics and appliance stores	21,062	2.1	959,757
Building materials, garden equipment & supplies	16,323	1.7	1,929,203
Food and beverage	31,132	3.3	1,643,798
Health and personal care stores	22,589	2.3	734,113
Gasoline stations	9,798	1.1	3,695,938
Clothing and clothing accessories stores	62,164	6.3	2,269,672
Sporting goods, hobby, book & music stores	26,732	2.7	722,399
General merchandise stores	15,031	1.5	3,343,023
Miscellaneous store retailers	112,346	11.4	1,194,845
Nonstore retailers	202,082	20.6	474,295
Food services and drinking places	96,594	9.8	4,080,463
All other outlets	316,477	32.2	11,985,993
<b>Total</b>	<b>981,756</b>	<b>100.0 %</b>	<b>\$ 38,144,576</b>

Source: California State Board of Equalization (BOE)

<sup>1</sup> Due to the BOE's conversion from business coding to North American Industry Classification System (NAICS) coding for the reporting of Taxable Sales by industry, industry level data for 2009 and forward is not comparable to that reported for prior years. The NAICS conversion process for over one million permit holders was not completed until the end of 2008, so 2009 was the first year the BOE used the new format with NAICS codes.

<sup>2</sup> As of July 1.

<sup>3</sup> Calculated by multiplying the taxable sales by industry shown on pages 234 and 235 by the direct sales tax rate. Amounts are in thousands.

## Schedule of Personal Income Tax Rates

### For Calendar Years 2004-2013

Tax Rate <sup>2</sup>	Married Filing Jointly and Surviving Spouse					
	2004	2005 <sup>1</sup>	2006	2007	2008	2009
1.0	Up to \$12,294	Up to \$12,638	Up to \$13,244	Up to \$13,654	Up to \$14,120	Up to \$14,248
2.0	12,294 - 29,142	12,638 - 29,958	13,244 - 31,963	13,654 - 32,370	14,120 - 33,478	14,248 - 33,780
4.0	29,142 - 45,994	29,958 - 47,282	31,963 - 49,552	32,370 - 51,088	33,478 - 52,838	33,780 - 53,314
6.0	45,994 - 63,850	47,282 - 65,638	49,552 - 68,788	51,088 - 70,920	52,838 - 73,250	53,314 - 74,010
8.0	63,850 - 80,692	65,638 - 82,952	68,788 - 86,934	70,920 - 89,628	73,250 - 92,698	74,010 - 93,532
9.3	\$80,692 and over	\$82,952 - 999,999	\$86,934 - 999,999	\$89,628 - 999,999	\$92,698 - 999,999	\$93,532 - 999,999
10.3	—	\$1 million and over				
11.3	—	—	—	—	—	—
12.3	—	—	—	—	—	—
13.3	—	—	—	—	—	—

Tax Rate <sup>2</sup>	Single and Married Filing Separately					
	2004	2005 <sup>1</sup>	2006	2007	2008	2009
1.0	Up to \$6,147	Up to \$6,319	Up to \$6,622	Up to \$6,827	Up to \$7,060	Up to \$7,124
2.0	6,147 - 14,571	6,319 - 14,979	6,622 - 15,698	6,827 - 16,185	7,060 - 16,739	7,124 - 16,890
4.0	14,571 - 22,997	14,979 - 23,641	15,698 - 24,776	16,185 - 25,544	16,739 - 26,419	16,890 - 26,657
6.0	22,997 - 31,925	23,641 - 32,819	24,776 - 34,394	25,544 - 35,460	26,419 - 36,675	26,657 - 37,005
8.0	31,925 - 40,346	32,819 - 41,476	34,394 - 43,467	35,460 - 44,814	36,675 - 46,349	37,005 - 46,766
9.3	\$40,346 and over	\$41,476 - 999,999	\$43,467 - 999,999	\$44,814 - 999,999	\$46,349 - 999,999	\$46,766 - 999,999
10.3	—	\$1 million and over				
11.3	—	—	—	—	—	—
12.3	—	—	—	—	—	—
13.3	—	—	—	—	—	—

Tax Rate <sup>2</sup>	Head of Household					
	2004	2005 <sup>1</sup>	2006	2007	2008	2009
1.0	Up to \$12,300	Up to \$12,644	Up to \$13,251	Up to \$13,662	Up to \$14,130	Up to \$14,257
2.0	12,300 - 29,143	12,644 - 29,959	13,251 - 31,397	13,662 - 32,370	14,130 - 33,479	14,257 - 33,780
4.0	29,143 - 37,567	29,959 - 38,619	31,397 - 40,473	32,370 - 41,728	33,479 - 43,157	33,780 - 43,545
6.0	37,567 - 46,494	38,619 - 47,796	40,473 - 50,090	41,728 - 51,643	43,157 - 53,412	43,545 - 53,893
8.0	46,494 - 54,918	47,796 - 56,456	50,090 - 59,166	51,643 - 61,000	53,412 - 63,089	53,893 - 63,657
9.3	\$54,918 and over	\$56,456 - 999,999	\$59,166 - 999,999	\$61,000 - 999,999	\$63,089 - 999,999	\$63,657 - 999,999
10.3	—	\$1 million and over				
11.3	—	—	—	—	—	—
12.3	—	—	—	—	—	—
13.3	—	—	—	—	—	—

Source: California Franchise Tax Board (FTB)  
<sup>1</sup> Beginning in 2005, there is an additional tax of 1% on taxable income over \$1 million for the expansion of mental health services.  
<sup>2</sup> FTB tax brackets are indexed to the California Consumer Price Index and are adjusted accordingly on a yearly basis.

Average Effective Rate	2004	2005	2006	2007
Personal income tax revenue <sup>1</sup>	\$ 37,722,839	\$ 42,595,352	\$ 50,798,418	\$ 53,289,524
Adjusted gross income <sup>2</sup>	\$ 841,229,496	\$ 932,142,017	\$ 990,695,484	\$ 1,059,967,500
Average effective rate <sup>3</sup>	4.5%	4.6%	5.1%	5.0%

<sup>1</sup> Personal income tax revenue is reported on a fiscal year basis.  
<sup>2</sup> Source: California Franchise Tax Board. Fiscal year 2013 information reflects returns processed as of December 2014.  
<sup>3</sup> The average effective rate equals personal income tax revenue divided by adjusted gross income.

Income Level	Married Filing Jointly and Surviving Spouse					
	2008	2009	2010	2011	2012	2013
Up to \$13,336	Up to \$13,336	Up to \$14,120	Up to \$14,248	Up to \$14,632	Up to \$14,910	Up to \$15,164
14,336 - 33,988	14,120 - 33,478	14,248 - 33,780	14,632 - 34,692	14,910 - 35,352	15,164 - 35,952	15,664 - 36,582
33,988 - 53,642	33,478 - 52,838	33,780 - 53,314	34,692 - 54,754	35,352 - 55,794	35,952 - 56,742	36,952 - 57,842
53,642 - 74,466	52,838 - 73,250	53,314 - 74,010	54,754 - 76,008	55,794 - 77,452	56,742 - 78,768	57,842 - 79,848
74,466 - 94,110	73,250 - 92,698	74,010 - 93,532	76,008 - 96,658	77,452 - 97,884	78,768 - 99,548	80,548 - 101,500
\$94,110 - 999,999	\$92,698 - 999,999	\$93,532 - 999,999	\$96,658 - 999,999	\$97,884 - 999,999	\$99,548 - 999,999	\$101,500 - 999,999
\$1 million and over	\$1 million and over	\$1 million and over	\$1 million and over	\$1 million and over	\$1 million and over	\$1 million and over

Income Level	Single and Married Filing Separately					
	2008	2009	2010	2011	2012	2013
Up to \$7,168	Up to \$7,168	Up to \$7,060	Up to \$7,124	Up to \$7,316	Up to \$7,455	Up to \$7,582
7,168 - 16,994	7,060 - 16,739	7,124 - 16,890	7,316 - 17,346	7,455 - 17,676	7,582 - 17,976	7,718 - 18,371
16,994 - 26,821	16,739 - 26,419	16,890 - 26,657	17,346 - 27,377	17,676 - 27,897	17,976 - 28,371	18,371 - 29,384
26,821 - 37,055	26,419 - 36,675	26,657 - 37,005	27,377 - 38,004	27,897 - 38,726	28,371 - 39,384	29,384 - 40,774
37,055 - 47,055	36,675 - 46,349	37,005 - 46,766	38,004 - 48,029	38,726 - 48,942	39,384 - 49,774	40,774 - 51,250
\$47,055 - 999,999	\$46,349 - 999,999	\$46,766 - 999,999	\$48,029 - 999,999	\$48,942 - 250,000	\$49,774 - 254,250	\$51,250 - 305,100
\$1 million and over	\$1 million and over	\$1 million and over	\$1 million and over	\$250,000 - 300,000	\$254,250 - 305,100	\$305,100 - 508,500
—	—	—	—	—	—	\$508,500 - 999,999
—	—	—	—	—	—	\$500,000 and over
—	—	—	—	—	—	\$1 million and over

Income Level	Head of Household					
	2008	2009	2010	2011	2012	2013
Up to \$14,345	Up to \$14,345	Up to \$14,130	Up to \$14,257	Up to \$14,642	Up to \$14,920	Up to \$15,174
14,345 - 33,989	14,130 - 33,479	14,257 - 33,780	14,642 - 34,692	14,920 - 35,351	15,174 - 35,952	15,674 - 36,952
33,989 - 43,814	33,479 - 43,157	33,780 - 43,545	34,692 - 44,721	35,351 - 45,571	35,952 - 46,346	36,952 - 47,346
43,814 - 54,225	43,157 - 53,412	43,545 - 53,893	44,721 - 55,348	45,571 - 56,400	46,346 - 57,359	47,346 - 58,548
54,225 - 64,050	53,412 - 63,089	53,893 - 63,657	55,348 - 65,376	56,400 - 66,618	57,359 - 67,751	58,548 - 69,848
\$64,050 - 999,999	\$63,089 - 999,999	\$63,657 - 999,999	\$65,376 - 999,999	\$66,618 - 340,000	\$67,751 - 345,780	\$69,848 - 348,000
\$1 million and over	\$340,000 - 680,000	\$345,780 - 691,516	\$348,000 - 695,000			
—	—	—	—	—	—	\$691,516 - 999,999
—	—	—	—	—	—	\$500,000 and over
—	—	—	—	—	—	\$1 million and over

## Debt Capacity

**Debt capacity** schedules contain information to help the reader understand the State's outstanding debt, the capacity to repay that debt, and the ability to issue additional debt in the future. This section includes the following debt capacity schedules.

- Schedule of Ratios of Outstanding Debt by Type
- Schedule of Ratios of General Bonded Debt Outstanding
- Schedule of General Obligation Bonds Outstanding
- Schedule of Pledged Revenue Coverage

Sources: Unless otherwise noted, the information in the following schedules is derived from the State's Comprehensive Annual Financial Reports.

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### Schedule of Ratios of Outstanding Debt by Type

#### For the Past Ten Fiscal Years

(amounts in thousands, except per capita)

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
<b>Governmental activities</b>										
General obligation bonds <sup>1</sup>	\$ 45,541,417	\$ 47,003,817	\$ 50,269,442	\$ 56,424,532	\$ 68,653,507	\$ 77,745,789	\$ 79,469,085	\$ 81,060,111	\$ 82,346,211	\$ 83,276,347
Revenue bonds <sup>2</sup>	8,068,980	7,300,638	8,009,784	7,811,832	7,767,855	7,611,939	7,511,092	7,421,198	7,735,053	18,917,443
Certificates of participation and commercial paper <sup>3</sup>	752,013	923,890	1,358,051	1,736,089	1,407,908	1,342,119	1,335,340	46,098	538,593	598,094
Capital lease obligations <sup>4</sup>	3,918,560	4,466,828	4,346,179	4,376,410	4,456,039	4,967,290	4,882,233	5,176,341	5,319,487	260,088
<b>Total governmental activities</b>	<b>58,280,970</b>	<b>59,695,173</b>	<b>63,983,456</b>	<b>70,348,863</b>	<b>82,285,309</b>	<b>91,667,137</b>	<b>93,197,750</b>	<b>93,703,748</b>	<b>95,939,344</b>	<b>103,051,972</b>
<b>Business-type activities</b>										
General obligation bonds <sup>1</sup>	2,090,105	1,963,305	1,954,220	1,907,243	1,702,377	1,477,663	1,218,639	1,118,634	887,053	674,192
Revenue bonds <sup>2</sup>	22,943,536	22,812,509	22,934,094	23,003,097	23,053,114	24,538,094	23,290,315	24,790,918	25,558,129	12,989,916
Certificates of participation and commercial paper <sup>3</sup>	51,093	231,121	179,782	67,204	51,307	64,318	139,974	67,325	77,560	204,647
Capital lease obligations <sup>4</sup>	—	—	—	—	—	—	791,489	817,687	909,871	1,250,274
<b>Total business-type activities</b>	<b>25,084,734</b>	<b>25,006,935</b>	<b>25,068,096</b>	<b>24,977,544</b>	<b>24,806,798</b>	<b>26,080,275</b>	<b>25,440,417</b>	<b>26,794,564</b>	<b>27,432,613</b>	<b>15,119,029</b>
<b>Total primary government</b>	<b>\$ 83,365,704</b>	<b>\$ 84,702,108</b>	<b>\$ 89,051,552</b>	<b>\$ 95,326,407</b>	<b>\$ 107,092,107</b>	<b>\$ 117,747,412</b>	<b>\$ 118,638,167</b>	<b>\$ 120,498,312</b>	<b>\$ 123,371,957</b>	<b>\$ 118,171,001</b>
Debt as a percentage of personal income <sup>4</sup>	6.4%	6.1%	6.0%	6.1%	6.7%	7.8%	7.6%	7.3%	7.0%	6.4%
Amount of debt per capita <sup>5</sup>	\$ 2,332	\$ 2,354	\$ 2,457	\$ 2,608	\$ 2,906	\$ 3,176	\$ 3,180	\$ 3,207	\$ 3,258	\$ 3,096

Note: Details regarding the State's outstanding debt can be found in Notes 10 through 16 of the financial statements.

<sup>1</sup> Prior to fiscal year 2008, net unamortized bond premiums and refunding gains/losses were not included. Beginning in fiscal year 2013, refunding gains/losses are no longer included in bonds payable, but are shown as deferred inflows and deferred outflows of resources.

<sup>2</sup> Prior to fiscal year 2014, the Public Buildings Construction Fund was included in business-type activities.

<sup>3</sup> Prior to fiscal year 2014, governmental activities reported a capital lease obligation to the Public Buildings Construction Fund. In fiscal year 2014, the fund was reclassified from an enterprise fund to an internal service fund and the governmental activities' obligation and the funds net investment in direct financing leases were netted against each other within governmental activities.

<sup>4</sup> Ratio calculated using personal income data shown on pages 252 and 253 for the prior calendar year.

<sup>5</sup> Amount calculated using population data shown on pages 252 and 253 for the prior calendar year.

### Schedule of Ratios of General Bonded Debt Outstanding

#### For the Past Ten Fiscal Years

(amounts in thousands, except per capita)

	2005	2006	2007	2008
<b>Net general bonded debt</b>				
General obligation bonds <sup>1</sup>	\$ 36,735,442	\$ 39,034,092	\$ 43,234,702	\$ 47,828,805
Economic Recovery bonds	10,896,080	9,933,030	8,988,960	10,502,970
Less: restricted debt service fund	—	212,883	792,841	552,326
Net Economic Recovery bonds	10,896,080	9,720,147	8,196,119	9,950,644
<b>Net general bonded debt</b>	<b>\$ 47,631,522</b>	<b>\$ 48,754,239</b>	<b>\$ 51,430,821</b>	<b>\$ 57,779,449</b>
Net general bonded debt as a percentage of personal income <sup>2</sup>	3.6%	3.5%	3.4%	3.7%
Amount of net general bonded debt per capita <sup>3</sup>	\$ 1,332	\$ 1,385	\$ 1,419	\$ 1,581

Note: Details regarding the State's general bonded debt outstanding can be found in Note 15 of the financial statements.

<sup>1</sup> Prior to fiscal year 2008, net unamortized bond premiums and refunding gains/losses were not included. Beginning in fiscal year 2013, refunding gains/losses are no longer included in bonds payable, but are shown as deferred inflows and deferred outflows of resources.

<sup>2</sup> Ratio calculated using personal income data shown on pages 252 and 253 for the prior calendar year.

<sup>3</sup> Amount calculated using population data shown on pages 252 and 253 for the prior calendar year.

	2009	2010	2011	2012	2013	2014
General obligation bonds	\$ 61,724,439	\$ 71,284,447	\$ 73,516,674	\$ 75,791,795	\$ 78,001,049	\$ 79,368,794
Economic Recovery bonds	8,631,445	7,939,005	7,171,050	6,386,950	5,232,215	4,581,745
Less: restricted debt service fund	894	113,172	143,777	330,297	278,425	318,171
Net Economic Recovery bonds	8,630,551	7,825,833	7,027,273	6,056,653	4,953,790	4,263,574
<b>Net general bonded debt</b>	<b>\$ 70,354,990</b>	<b>\$ 79,110,280</b>	<b>\$ 80,543,947</b>	<b>\$ 81,848,448</b>	<b>\$ 82,954,839</b>	<b>\$ 83,632,368</b>
Net general bonded debt as a percentage of personal income	4.4%	5.2%	5.1%	5.0%	4.7%	4.5%
Amount of net general bonded debt per capita	\$ 1,909	\$ 2,134	\$ 2,159	\$ 2,179	\$ 2,190	\$ 2,191

### Schedule of General Obligation Bonds Outstanding

**June 30, 2014**  
(amounts in thousands)

<b>Governmental activity</b>	\$
California Clean Water, Clean Air, Safe Neighborhood Parks and Coastal Protection .....	2,181,915
California Library Construction and Renovation .....	292,045
California Park and Recreational Facilities .....	13,525
California Parklands .....	2,960
California Safe Drinking Water .....	59,340
California Stem Cell Research and Cures .....	1,453,770
California Wildlife, Coastal, and Park Land Conservation .....	124,555
Children's Hospital .....	1,201,280
Class Size Reduction Public Education Facilities .....	6,003,820
Clean Air and Transportation Improvement .....	838,975
Clean Water .....	11,255
Clean Water and Water Conservation .....	4,820
Clean Water and Water Reclamation .....	21,970
Community Parklands .....	3,135
County Correctional Facility Capital Expenditure .....	17,535
County Correctional Facility Capital Expenditure and Youth Facility .....	79,935
Disaster Preparedness and Flood Prevention .....	2,231,645
Earthquake Safety and Public Building Rehabilitation .....	87,190
Economic Recovery .....	4,581,745
Fish and Wildlife Habitat Enhancement .....	5,395
Higher Education Facilities .....	424,595
Highway Safety, Traffic Reduction, Air Quality, and Port Security .....	13,248,140
Housing and Homeless .....	2,518,785
Housing Emergency Shelter .....	1,755
Kinderergarten-University Public Education Facilities .....	31,350,575
Lake Tahoe Acquisitions .....	300
New Prison Construction .....	42,890
Passenger Rail and Clean Air .....	58,800
Public Education Facilities .....	1,504,030
Safe, Clean, Reliable Water Supply .....	578,960
Safe Drinking Water, Clean Water, Watershed Protection, and Flood Protection .....	1,444,740
Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection .....	2,394,965
Safe Neighborhood Parks .....	1,851,415
Safe, Reliable High-Speed Passenger Train .....	623,705
School Building and Earthquake .....	15,970
School Facilities .....	1,195,840
Seismic Retrofit .....	1,217,410
State, Urban, and Coastal Park .....	4,305
Veterans' Homes .....	35,205
Voting Modernization .....	36,305
Water Conservation .....	24,245
Water Conservation and Water Quality .....	34,940
Water Security, Clean Drinking Water, Coastal and Beach Protection .....	2,771,185
<b>Total governmental activity</b> .....	<b>80,295,870</b>
<b>Business-type activity</b>	
California Water Resources Development .....	241,835
Veterans Farm and Home Building .....	433,645
<b>Total business-type activity</b> .....	<b>675,480</b>
<b>Total outstanding general obligation bonds</b> .....	<b>80,971,350</b>
Unamortized bond premium .....	2,979,189
<b>Total general obligation bonds payable</b> .....	<b>\$ 83,950,539</b>

Source: California State Treasurer's Office

### Schedule of Pledged Revenue Coverage

**For the Past Ten Fiscal Years**  
(amounts in thousands)

	June 30	Revenue <sup>1</sup>	Gross Revenue <sup>1</sup>	Operating Expenses <sup>2</sup>	Net Revenue Available for		Debt Service Requirements <sup>3</sup>		Coverage
					Debt Service	Principal	Interest	Total	
Housing Loans	2005	\$ 121,063	\$ 27,687	\$ 93,376	\$ 90,970	\$ 34,813	\$ 125,783	0.74	
	2006	127,733	25,654	102,079	25,715	34,949	60,664	1.68	
	2007	130,128	19,062	111,066	292,461	33,959	326,420	0.34	
	2008	130,139	21,263	108,876	56,225	33,333	89,538	1.22	
	2009	109,636	21,838	87,798	22,205	33,699	55,904	1.57	
	2010	85,321	16,404	68,917	111,085	34,874	145,959	0.47	
	2011	89,224	15,802	73,422	130,770	32,619	163,389	0.45	
	2012	84,830	20,322	64,508	88,105	24,914	113,019	0.57	
	2013	66,050	18,369	47,681	51,554	16,271	67,825	0.70	
	2014	65,247	19,452	45,795	47,620	14,926	62,546	0.73	
Water Resources	2005	\$ 750,282	\$ 501,225	\$ 249,057	\$ 56,645	\$ 54,246	\$ 110,891	2.25	
	2006	949,691	721,541	228,150	55,461	49,785	105,246	2.17	
	2007	951,590	694,060	257,530	70,860	123,376	194,236	1.33	
	2008	989,275	773,362	215,913	100,945	114,213	215,158	1.00	
	2009	914,837	694,598	220,239	80,347	130,219	210,566	1.04	
	2010	1,042,843	837,459	205,384	97,360	124,296	221,656	0.93	
	2011	1,096,196	880,540	215,656	108,870	117,668	226,538	0.95	
	2012	1,045,812	852,404	193,408	116,150	121,804	237,954	0.81	
	2013	1,127,195	822,637	304,558	124,155	145,660	269,815	1.13	
	2014	973,508	798,653	174,855	114,775	107,727	222,502	0.78	
Water Pollution Control	2005	\$ 55,218	\$ 4,082	\$ 51,136	\$ 21,425	\$ 10,424	\$ 31,849	1.61	
	2006	64,740	10,615	54,125	22,185	9,812	31,997	1.69	
	2007	78,564	3,387	75,177	22,850	9,178	32,028	2.35	
	2008	71,404	4,521	66,883	23,583	8,422	32,007	2.09	
	2009	59,923	4,416	55,507	22,930	7,747	30,677	1.80	
	2010	53,365	9,880	43,485	23,655	6,928	30,583	1.42	
	2011	49,585	4,876	44,709	24,390	5,996	30,386	1.47	
	2012	50,183	2,849	47,334	24,285	4,984	29,269	1.62	
	2013	51,642	1,055	50,587	45,755	5,533	46,288	1.09	
	2014	54,968	1,739	53,229	13,000	355	13,355	3.99	

Source: California State Controller's Office

<sup>1</sup> Total gross revenue includes non-operating interest revenue. Building authorities' revenue includes operating transfers in. The nature of the revenue pledged for each type of debt is as follows: investment and interest earnings for Housing Loans bonds and Water Pollution Control bonds; charges for services and sales for Water Resources bonds; power sales revenue for Electric Power bonds; rental revenue for Public Buildings Construction bonds; High Technology Education bonds; CSU Channel Island Financing Authority bonds, and building authorities bonds; residence fees for California State University bonds; tobacco settlements and investment earnings for the Golden State Tobacco Securitization Corporation bonds; and federal transportation funds for Grant Anticipation Revenue Vehicles.

<sup>2</sup> Total operating expenses are exclusive of depreciation, interest expense, and amortization (recovery) of long-term prepaid charges. Prior to fiscal year 2012, bond issuance costs were amortized over the term of the bond. Beginning fiscal year 2012, bond issuance costs are operating expenses in the fiscal year incurred.

<sup>3</sup> Debt service requirements include principal and interest of revenue bonds.

<sup>4</sup> All revenue bonds have been redeemed.

<sup>5</sup> In fiscal year 2011, the California State University Fund was reclassified from a governmental fund to an enterprise fund.

<sup>6</sup> Federal transportation funds are the only source of state revenue to pay these bonds, and the state obligation to pay debt service on these bonds is limited to and dependent on receipt of the federal funds.

### Schedule of Pledged Revenue Coverage (continued)

#### For the Past Ten Fiscal Years

(amounts in thousands)

	June 30	Gross Revenue <sup>1</sup>	Operating Expenses <sup>2</sup>	Net Revenue Available for		Debt Service Requirements <sup>3</sup>			Coverage
				Debt Service	Principal	Interest	Total		
Electric Power	2005	\$ 5,655,000	\$ 4,714,000	\$ 941,000	\$ 388,000	\$ 480,000	\$ 868,000	1.08	
	2006	5,342,000	4,370,000	972,000	436,000	466,000	902,000	1.08	
	2007	5,865,000	4,843,000	1,022,000	447,000	448,000	895,000	1.14	
	2008	5,362,000	4,333,000	1,039,000	470,000	447,000	917,000	1.13	
	2009	5,660,000	3,604,000	956,000	493,000	399,000	892,000	1.07	
	2010	3,908,000	3,007,000	901,000	518,000	373,000	891,000	1.01	
	2011	2,317,000	1,427,000	890,000	460,000	344,000	804,000	1.11	
	2012	915,000	29,000	886,000	556,000	354,000	910,000	0.97	
	2013	488,000	(408,000)	896,000	574,000	341,000	915,000	0.98	
	2014	835,000	(46,000)	881,000	611,000	312,000	923,000	0.95	
Public Buildings Construction	2005	\$ 315,718	\$ 13,837	\$ 301,881	\$ 290,210	\$ 279,474	\$ 569,684	0.53	
	2006	384,442	9,832	374,610	332,345	318,098	650,443	0.58	
	2007	396,895	3,699	393,196	365,953	324,246	690,199	0.57	
	2008	384,816	33,566	351,250	342,582	331,355	673,937	0.52	
	2009	366,151	78,489	287,662	360,559	335,248	695,807	0.41	
	2010	430,069	120,365	309,704	377,998	367,055	745,053	0.42	
	2011	423,775	507	423,268	394,490	383,185	777,675	0.54	
	2012	426,960	13,211	413,749	405,585	384,400	789,985	0.52	
	2013	616,041	13,479	602,562	554,985	395,073	950,058	0.63	
	2014	431,890	14,403	417,487	412,085	439,888	851,973	0.49	
High Technology Education <sup>4</sup>	2005	\$ 36,737	\$ 3,107	\$ 33,630	\$ 37,060	\$ 30,387	\$ 67,447	0.50	
	2006	26,508	2,489	24,019	36,910	19,422	56,332	0.43	
	2007	22,966	1,514	21,452	25,624	21,062	46,686	0.46	
	2008	20,600	3,511	17,089	22,265	13,344	35,609	0.48	
	2009	15,975	3,837	12,138	36,730	11,704	48,434	0.25	
	2010	13,015	5,009	8,006	19,665	9,977	29,642	0.27	
	2011	10,498	681	9,817	19,995	8,878	28,873	0.34	
	2012	8,452	—	8,452	21,105	7,754	28,859	0.29	
	2013	5,585	—	5,585	22,275	6,568	28,843	0.19	
	2014	424	—	424	24,771	847	25,618	0.02	
California State University <sup>5</sup>	2005	\$ 395,396	\$ 302,275	\$ 93,121	\$ 90,025	\$ 52,696	\$ 142,721	0.65	
	2006	512,231	303,261	208,970	109,354	91,876	201,230	1.04	
	2007	554,851	689,223	(134,372)	99,598	31,149	130,747	(1.03)	
	2008	640,209	511,895	128,314	105,229	115,928	221,157	0.58	
	2009	811,454	261,628	549,826	43,572	129,238	172,810	3.18	
	2010	599,572	577,765	(17,807)	47,815	151,988	199,803	0.11	
	2011	3,722,414	5,455,059	(1,732,645)	56,344	172,231	228,575	(7.58)	
	2012	4,165,118	5,770,880	(1,605,762)	138,535	174,914	313,449	(5.12)	
	2013	4,215,258	5,754,800	(1,539,542)	99,340	181,969	281,309	(5.47)	
	2014	4,505,589	6,376,502	(1,870,913)	89,453	173,424	262,877	(7.11)	

	June 30	Gross Revenue <sup>1</sup>	Operating Expenses <sup>2</sup>	Net Revenue Available for		Debt Service Requirements <sup>3</sup>			Coverage
				Debt Service	Principal	Interest	Total		
CSU Channel Island Financing Authority <sup>4</sup>	2005	\$ 8,149	\$ 10	\$ 8,139	\$ —	\$ 5,541	\$ 5,541	1.47	
	2006	8,377	11	8,366	—	6,123	6,123	1.37	
	2007	7,397	8	7,389	—	6,951	6,951	1.06	
	2008	245	13	232	—	556	556	0.42	
Building Authorities	2005	\$ 86,624	\$ —	\$ 86,624	\$ 42,296	\$ 38,994	\$ 81,290	1.07	
	2006	94,985	—	94,985	43,862	81,253	125,115	0.76	
	2007	81,342	68	81,274	45,437	29,228	74,665	1.09	
	2008	79,077	68	79,009	47,475	27,260	74,735	1.06	
	2009	78,733	68	78,665	48,594	25,028	73,622	1.07	
	2010	76,535	—	76,535	50,948	34,058	85,006	0.90	
	2011	63,168	—	63,168	51,957	20,071	72,028	0.88	
	2012	57,386	—	57,386	36,473	22,889	59,362	0.97	
	2013	53,441	—	53,441	38,400	18,390	56,790	0.94	
	2014	53,157	—	53,157	39,895	29,882	69,777	0.76	
Golden State Tobacco	2005	\$ 427,159	\$ 305	\$ 426,854	\$ 55,500	\$ 330,652	\$ 386,152	1.11	
	2006	396,987	—	396,987	61,320	307,824	369,144	1.08	
	2007	413,246	—	413,246	133,555	276,965	410,520	1.01	
	2008	445,097	—	445,097	129,120	326,631	455,751	0.98	
	2009	493,448	—	493,448	116,960	320,679	437,639	1.12	
	2010	393,487	—	393,487	138,260	316,038	454,298	0.87	
	2011	361,974	—	361,974	60,230	315,268	375,498	0.96	
	2012	368,853	—	368,853	65,765	312,815	378,580	0.97	
	2013	555,392	—	555,392	623,510	308,056	931,566	0.60	
	2014	355,918	—	355,918	50,910	325,884	376,794	0.94	
Toll Bridge Seismic Retrofit <sup>4</sup>	2005	\$ 131,791	\$ 97,386	\$ 34,405	\$ —	\$ 28,615	\$ 28,615	1.20	
Grant Anticipation Revenue Vehicles <sup>6</sup>	2005	\$ 65,134	\$ —	\$ 65,134	\$ 41,545	\$ 23,589	\$ 65,134	1.00	
	2006	72,338	—	72,338	47,845	24,493	72,338	1.00	
	2007	72,149	—	72,149	49,190	22,959	72,149	1.00	
	2008	71,945	—	71,945	50,985	20,960	71,945	1.00	
	2009	77,193	—	77,193	55,275	21,918	77,193	1.00	
	2010	83,272	—	83,272	62,335	20,937	83,272	1.00	
	2011	84,294	—	84,294	64,785	19,509	84,294	1.00	
	2012	84,290	—	84,290	67,730	16,560	84,290	1.00	
	2013	84,296	—	84,296	70,990	13,306	84,296	1.00	
	2014	84,289	—	84,289	74,400	9,889	84,289	1.00	

(concluded)

## Demographic and Economic Information

The *demographic and economic* schedules contain trend information to help the reader understand the environment in which the State's financial activities occur. This section includes the following demographic and economic schedules.

- Schedule of Demographic and Economic Indicators
- Schedule of Employment by Industry

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## Schedule of Demographic and Economic Indicators

### For the Past Ten Calendar Years

	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
<b>Population (in thousands)</b>										
California .....	35,753	35,986	36,247	36,553	36,856	37,077	37,309	37,570	37,867	38,164
% Change .....	1.0%	0.7%	0.7%	0.8%	0.8%	0.6%	0.6%	0.7%	0.8%	0.8%
United States <sup>1</sup> .....	293,046	295,753	298,593	301,380	304,375	307,007	309,326	311,583	313,874	316,129
% Change .....	0.9%	0.9%	1.0%	1.0%	0.9%	0.9%	0.8%	0.7%	0.7%	0.7%
<b>Total personal income (in millions)</b>										
California .....	\$ 1,312,227	\$ 1,387,661	\$ 1,495,533	\$ 1,566,400	\$ 1,610,698	\$ 1,516,677	\$ 1,564,209	\$ 1,645,138	\$ 1,768,039	\$ 1,856,614
% Change .....	6.4%	5.7%	7.8%	4.7%	2.8%	(5.8%)	3.1%	5.2%	7.5%	5.0%
United States .....	\$ 9,928,790	\$ 10,476,669	\$ 11,256,516	\$ 11,900,562	\$ 12,451,660	\$ 11,852,715	\$ 12,308,496	\$ 12,949,905	\$ 13,729,063	\$ 14,151,427
% Change .....	6.0%	5.5%	7.4%	5.7%	4.6%	(4.8%)	3.8%	5.2%	6.0%	3.1%
<b>Per capita personal income</b>										
California <sup>2</sup> .....	\$ 36,703	\$ 38,561	\$ 41,259	\$ 42,853	\$ 43,702	\$ 40,906	\$ 41,926	\$ 43,789	\$ 46,477	\$ 48,434
% Change .....	5.3%	5.1%	7.0%	3.9%	2.0%	(6.4%)	2.5%	4.4%	6.1%	4.2%
United States <sup>2</sup> .....	\$ 33,881	\$ 35,424	\$ 37,699	\$ 39,461	\$ 40,909	\$ 38,607	\$ 39,791	\$ 41,560	\$ 43,735	\$ 44,765
% Change .....	5.0%	4.6%	6.4%	4.7%	3.7%	(5.6%)	3.1%	4.4%	5.2%	2.4%
<b>Labor force and employment (in thousands)</b>										
California .....	17,444	17,545	17,687	17,921	18,203	18,208	18,316	18,385	18,511	18,573
Civilian labor force .....	16,355	16,592	16,821	16,961	16,890	16,145	16,052	16,227	16,740	17,044
Employed .....	1,090	953	865	960	1,313	2,064	2,265	2,158	1,771	1,530
Unemployment rate .....	6.2%	5.4%	4.9%	5.4%	7.2%	11.3%	12.4%	11.7%	9.6%	8.2%
United States employment rate .....	5.5%	5.1%	4.6%	4.6%	5.8%	9.3%	9.6%	8.9%	8.1%	7.4%

Source: Economic Research Unit, California Department of Finance; Bureau of Economic Analysis, United States Department of Commerce; Labor Market Information Division, California Employment Development Department; Bureau of Labor Statistics, United States Department of Labor.

<sup>1</sup> Some prior years were updated based on more current information.  
<sup>2</sup> Calculated by dividing total personal income by population.

## Schedule of Employment by Industry

For Calendar Years 2004 and 2013

Industry	2004		Percent of Total State Employment	2013		Percent of Total State Employment
	Employees	Employees		Employees	Employees	
Services .....	5,798,400	6,824,500	38.3 %	6,824,500	43.7 %	
Government .....						
Federal .....	195,400	185,400	1.3	185,400	1.2	
Military .....	55,600	60,100	0.4	60,100	0.4	
State and Local .....	2,146,700	2,124,600	14.2	2,124,600	13.7	
Retail trade .....	1,617,800	1,601,400	10.7	1,601,400	10.3	
Manufacturing .....	1,523,400	1,250,900	10.1	1,250,900	8.0	
Information, finance, and insurance .....	1,101,200	974,300	7.3	974,300	6.3	
Construction and utilities .....	906,500	695,200	6.0	695,200	4.5	
Wholesale trade .....	653,000	697,400	4.3	697,400	4.5	
Transportation and warehousing .....	426,700	444,700	2.8	444,700	2.9	
Farming .....	386,400	411,400	2.6	411,400	2.6	
Real estate .....	276,400	258,400	1.8	258,400	1.7	
Natural resources and mining .....	22,800	30,600	0.2	30,600	0.2	
<b>Total .....</b>	<b>15,110,300</b>	<b>15,558,900</b>	<b>100.0 %</b>	<b>15,558,900</b>	<b>100.0 %</b>	

Source: Labor Market Information Division, California Employment Development Department

# Operating Information

The *operating information* schedules assist the reader in evaluating the size, efficiency, and effectiveness of the State's government. This section includes the following operating information schedules.

- Schedule of Full-time Equivalent State Employees by Function
- Schedule of Operating Indicators by Function
- Schedule of Capital Asset Statistics by Function

### Schedule of Full-Time Equivalent State Employees by Function

#### For the Past Ten Fiscal Years

Fiscal Year	General Government		Health and Human Services		State and Consumer Services		Business, Transportation, and Housing		Correctional Programs		Total
	Government	Education	Services	Resources	Services	Resources	Services	Resources	Programs	Programs	
2005	19,884	119,162	50,490	18,935	15,023	41,450	48,740	313,684			313,684
2006	20,336	121,973	49,569	19,076	15,126	41,342	50,171	317,593			317,593
2007	21,035	134,974	49,533	19,677	15,530	41,314	53,321	335,384			335,384
2008	21,825	134,852	49,330	20,868	15,840	42,139	58,284	343,118			343,118
2009	22,347	135,720	50,996	21,985	16,350	42,254	60,957	350,609			350,609
2010	30,390	133,642	43,663	22,223	15,868	40,590	59,401	345,777			345,777
2011	32,535	138,017	48,638	23,611	17,043	44,844	67,272	371,960			371,960

Fiscal Year	General <sup>1</sup> Government		Health and Human Services		Business, Consumer Services, and Housing		Transportation <sup>1</sup>		Correctional Programs		Total
	Government	Education	Services	Resources	Services	Resources	Services	Resources	Programs	Programs	
2012	44,673	131,039	46,431	24,199	6,236	41,758	62,472	356,808			356,808
2013 <sup>2</sup>	43,241	132,492	43,431	23,796	5,395	39,222	58,742	346,319			346,319
2014	43,838	136,244	44,343	24,156	5,409	39,015	60,871	353,896			353,896

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Source: Annual Governor's Budget Summary, California Department of Finance

Note: The number of full-time equivalent employees is calculated by counting each person who works full time as one full-time equivalent and those who work part time as fractional equivalents based on time worked.

<sup>1</sup> Effective July 1, 2013, under the Governor's 2012 Reorganization Plan No. 2, a significant reorganization took place that impacted previously reported functions. The Government Operations Agency, including but not limited to Franchise Tax Board, Department of General Services, and the Public Employees' Retirement System, was created and added to the General Government function. Also, the business and housing components under the previously reported Business, Transportation, and Housing function merged with the State and Consumer Services function and the remaining transportation components now comprise the Transportation Agency. Information reported under the new functions are not comparable to that of prior years.

<sup>2</sup> Some amounts were updated based on more current information.

## Schedule of Operating Indicators by Function

### For the Past Ten Fiscal Years

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
<b>General Government</b>										
<b>State Lottery</b>										
Total revenue <sup>1</sup>	\$ 3,334	\$ 3,585	\$ 3,318	\$ 3,050	\$ 2,955	\$ 3,041	\$ 3,439	\$ 4,371	\$ 4,446	\$ 5,035
Allocation to Education Fund <sup>1</sup>	\$ 1,149	\$ 1,259	\$ 1,177	\$ 1,069	\$ 1,028	\$ 1,072	\$ 1,103	\$ 1,300	\$ 1,262	\$ 1,328
<b>Judicial Council of California</b>										
Supreme Court <sup>2, 10</sup>	8,990	9,261	8,988	10,521	9,274	9,562	10,145	9,237	7,813	N/A
Cases filed	8,535	9,878	9,247	10,440	9,513	9,439	10,063	9,739	8,269	N/A
Cases disposed										
Courts of Appeal										
Notices of appeal filed <sup>3, 10</sup>										
Civil	6,142	6,018	6,116	5,913	5,958	6,122	6,258	6,505	6,052	N/A
Criminal	6,312	6,516	6,508	6,681	6,819	6,857	6,877	6,387	6,004	N/A
Juvenile	2,626	2,715	2,880	2,900	2,858	2,759	2,106	2,830	2,713	N/A
Trial Courts										
Total civil cases <sup>4, 10</sup>	1,426,822	1,418,722	1,462,820	1,582,092	1,729,648	1,647,817	1,574,569	1,454,810	1,352,964	N/A
Filings	1,304,924	1,267,534	1,286,736	1,280,184	1,537,243	1,530,502	1,599,388	1,432,231	1,322,639	N/A
Dispositions										
<b>Department of Food and Agriculture</b>										
Milk production (million lbs.) <sup>5, 10</sup>	37,564	38,830	40,683	41,203	39,512	40,385	41,462	41,801	41,256	N/A
Farm land (thousand acres) <sup>3, 10</sup>	25,900	25,700	25,400	25,400	25,400	25,400	25,400	25,600	25,500	N/A
<b>Education</b>										
<b>Public Colleges and Universities</b>										
Fall enrollment <sup>10</sup>										
Community Colleges <sup>10</sup>	1,607,458	1,644,104	1,723,782	1,823,736	1,822,839	1,747,236	1,655,077	1,582,308	1,582,443	N/A
California State University <sup>10</sup>	405,282	417,156	433,017	437,008	433,054	412,372	426,534	436,560	446,530	N/A
University of California <sup>10</sup>	209,080	214,298	220,034	226,040	231,853	234,464	236,691	238,686	244,126	N/A
<b>K-12 Schools</b>										
Fall enrollment										
Public	6,322,217	6,312,103	6,286,943	6,275,469	6,252,011	6,190,425	6,217,002	6,220,993	6,226,989	6,236,672
Private	591,056	594,597	583,794	564,734	536,393	531,111	515,143	497,019	516,119	511,286

Source: California State Lottery; Judicial Council of California; U.S. Department of Agriculture, National Agricultural Statistics Service; California Departments of the California Highway Patrol, Finance, Fish and Wildlife, Education, Public Health, Motor Vehicles, Transportation, and Corrections and Rehabilitation; Employment Development Department; California Energy Commission; and Franchise Tax Board.

<sup>1</sup> Dollars in millions.  
<sup>2</sup> Includes death penalty cases, habeas related to automatic appeals, petitions for review, original proceedings, and State Bar matters.  
<sup>3</sup> Includes only one notice of appeal per case.  
<sup>4</sup> Includes personal injury, property damage, wrongful death, small claims, family law, probate, and other cases.  
<sup>5</sup> Data based on calendar year.  
<sup>6</sup> Total nonfarm and farm.  
<sup>7</sup> Items reported by license year as of December 2014.  
<sup>8</sup> Data compiled from a 10% sample of California licensed drivers.  
<sup>9</sup> A center-line mile is measured by the yellow dividing strip that runs down the middle of the road, regardless of the number of lanes on each side.  
<sup>10</sup> Some prior years were updated based on more current information.  
<sup>11</sup> Projected

N/A—Not available

Schedule of Operating Indicators by Function (continued)

For the Past Ten Fiscal Years

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
<b>Health and Human Services</b>										
<b>Department of Public Health</b>										
Vital statistics										
Live births <sup>5,10</sup>	548,700	562,157	566,137	551,567	526,774	509,979	502,023	503,788	494,390	500,748 <sup>11</sup>
<b>Department of Social Services</b>										
Total Food Stamp households (avg. per month)	792,617	809,782	823,335	892,992	1,067,358	1,340,857	1,576,042	1,757,387	1,898,283	2,004,016
<b>Employment Development Department</b>										
Number of employed <sup>5,6,10</sup>	15,440,600	15,613,300	15,691,100	15,142,000	14,326,300	14,476,400	14,614,600	15,240,400	16,109,200	N/A
<b>Resources</b>										
<b>Department of Fish and Wildlife</b>										
Sport fishing licenses sold <sup>7,10</sup>	2,870,727	2,924,325	3,003,783	2,857,236	2,838,776	2,410,008	2,483,680	2,580,762	2,539,244	2,485,293
Hunting licenses sold <sup>7,10</sup>	1,625,078	1,655,760	1,718,657	1,670,190	1,679,864	1,677,864	1,863,200	1,988,753	2,032,792	1,912,151
<b>California Energy Commission</b>										
Electrical energy generation plus net imports (gigawatt hours) <sup>10</sup>	289,177	298,454	304,823	307,448	299,101	291,310	293,875	302,113	296,569	N/A
<b>State and Consumer Services</b>										
<b>Franchise Tax Board</b>										
Personal Income Tax <sup>5,10</sup>										
Number of tax returns filed	14,087,896	14,382,677	15,016,273	14,806,335	14,638,204	14,814,427	15,042,359	15,152,800	15,487,100	N/A
Taxable income <sup>1</sup>	\$ 767,877	\$ 812,008	\$ 872,869	\$ 799,490	\$ 729,658	\$ 794,758	\$ 838,347	\$ 948,523	\$ 949,655	N/A
Total tax liability <sup>1</sup>	\$ 43,131	\$ 45,716	\$ 49,693	\$ 41,676	\$ 38,870	\$ 44,472	\$ 43,921	\$ 58,652	\$ 55,679	N/A
Corporation Tax <sup>5</sup>										
Number of tax returns filed	651,060	684,363	709,937	722,358	727,675	738,224	754,315	784,086	N/A	N/A
Income reported for taxation <sup>1</sup>	\$ 115,474	\$ 140,325	\$ 121,843	\$ 67,921	\$ 55,367	\$ 96,965	\$ 93,456	\$ 96,772	\$ 96,772	N/A
Total tax liability <sup>1</sup>	\$ 8,680	\$ 9,992	\$ 9,414	\$ 9,106	\$ 7,858	\$ 8,604	\$ 7,808	\$ 6,921	\$ 6,921	N/A
<b>Business and Transportation</b>										
<b>Department of Motor Vehicles</b>										
Motor vehicle registration	33,363,963	33,882,029	32,047,124	31,920,649	31,799,398	31,987,821	31,802,483	31,946,422	32,903,847	N/A
License issued by age <sup>3,8</sup>										
Under age 18	277,168	268,199	262,415	244,481	229,545	218,997	227,069	224,809	221,385	N/A
Between 18-80	22,155,604	22,450,786	22,804,927	22,922,561	22,910,011	23,001,119	23,150,222	23,462,971	23,824,697	N/A
Over age 80	494,577	518,102	562,518	552,150	560,491	579,397	579,207	602,508	597,350	N/A
<b>California Highway Patrol</b>										
Total number of DUI arrests <sup>5,10</sup>	89,946	94,251	92,270	97,019	95,135	89,814	86,901	79,993	76,860	N/A
<b>Department of Transportation</b>										
Highway center-line miles – rural <sup>5,9</sup>	11,090	10,821	10,830	10,811	10,808	10,785	10,780	10,784	10,315	N/A
Highway center-line miles – urban <sup>5,9</sup>	4,123	4,422	4,439	4,393	4,384	4,375	4,353	4,363	4,789	N/A
<b>Correctional Programs</b>										
<b>Department of Corrections and Rehabilitation</b>										
Division of Adult Institutions										
Institution population at December 31 each year	166,723	171,310	170,452	170,283	167,922	162,200	147,181	132,768	134,333	134,431
Division of Juvenile Justice										
Institution population at June 30 each year	3,348	2,962	2,531	1,877	1,589	1,474	1,263	922	712	675 (concluded)

## Schedule of Capital Asset Statistics by Function

### For the Past Ten Fiscal Years

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
<b>General Government</b>										
<b>Department of Food and Agriculture</b>										
Vehicles and mobile equipment <sup>1</sup> .....	903	907	915	818	803	746	809	804	792	747
Square footage of structures (in thousands).....	467	453	453	453	466	466	466	466	455	455
<b>Department of Justice</b>										
Vehicles and mobile equipment.....	969	968	966	826	870	816	677	531	527	520
<b>Department of Military</b>										
Vehicles and mobile equipment.....	152	210	182	206	182	208	249	233	211	211
Square footage of structures (in thousands).....	3,348	3,388	3,388	3,387	3,383	3,154	3,530	3,511	3,623	4,019
<b>Department of Veterans Affairs</b>										
Veterans homes.....	3	3	3	3	5	6	6	6	8	8
Vehicles and mobile equipment.....	139	111	248	251	120	113	132	143	267	285
Square footage of structures (in thousands).....	1,598	1,598	1,598	1,598	1,683	1,600	2,086	2,086	2,488	2,543
<b>Education</b>										
<b>California State University</b>										
Vehicles and mobile equipment <sup>1,2</sup> .....	N/A	601	3,343	3,994	4,015	4,338	4,415	4,415	4,466	4,619
Campuses.....	23	23	23	23	23	23	23	23	23	23
Square footage of structures (in thousands).....	59,588	59,921	62,198	63,971	66,686	69,049	71,287	73,785	73,866	73,316
<b>Health and Human Services</b>										
<b>Department of Developmental Services</b>										
Vehicles and mobile equipment.....	836	655	829	839	701	569	818	789	632	424
Developmental centers.....	7	7	7	7	7	5	5	5	4	4
Square footage of structures (in thousands).....	5,185	5,181	5,181	5,186	5,187	5,185	5,294	5,294	5,279	5,308
<b>Department of State Hospitals<sup>3</sup></b>										
Vehicles and mobile equipment.....	439	655	629	638	658	665	709	718	699	886
State hospitals.....	4	5	5	5	5	5	5	5	7	7
Square footage of structures (in thousands).....	4,626	4,673	6,359	6,364	6,348	6,331	6,331	6,336	6,457	6,460

Sources: California Department of General Services (DGS)

<sup>1</sup> For fiscal year 2008, DGS was not able to obtain complete data from the agency.

<sup>2</sup> Prior to fiscal year 2006, DGS did not require California State University to report its vehicles.

<sup>3</sup> In fiscal year 2012, portions of the Department of Mental Health became the Department of State Hospitals.

<sup>4</sup> In fiscal year 2008, California Highway Patrol purchased numerous vehicles, and in their physical count also included motorcycles, which had not been reported for previous years.

<sup>5</sup> In fiscal year 2006, Department of Corrections and Rehabilitation merged with Department of Youth Authority.

N/A = not available

## Schedule of Capital Asset Statistics by Function (continued)

## For the Past Ten Fiscal Years

Resources	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
<b>Department of Fish and Wildlife</b>										
Vehicles and mobile equipment .....	3,157	3,182	3,311	2,868	3,640	2,630	3,180	3,012	2,896	2,954
Square footage of structures (in thousands) .....	1,108	1,112	1,120	1,192	1,269	1,301	1,313	1,317	1,317	1,311
<b>Department of Forestry and Fire</b>										
Vehicles and mobile equipment .....	3,016	2,572	2,945	3,043	3,067	2,598	2,804	2,810	2,845	2,748
Square footage of structures (in thousands) .....	3,892	3,885	3,883	3,869	3,851	3,947	3,943	3,935	3,641	3,632
<b>Department of Parks and Recreation</b>										
Vehicles and mobile equipment .....	3,044	2,742	2,988	3,023	3,220	3,102	3,715	4,200	3,311	3,489
State Parks .....	278	278	276	279	278	278	279	280	280	279
Acres of state park land (in thousands) .....	1,506	1,552	1,235	1,248	1,331	1,365	1,334	1,333	1,390	1,590
Square footage of structures (in thousands) .....	6,348	6,350	6,350	6,350	6,350	6,350	6,433	6,623	6,598	6,751
<b>State Lands Commission</b>										
Vehicles and mobile equipment .....	56	49	51	49	57	47	50	42	42	41
Acres of land (in thousands) .....	4,498	4,496	4,492	4,491	4,491	4,491	4,491	4,491	4,489	4,489
<b>State and Consumer Services</b>										
<b>Department of Consumer Affairs</b>										
Vehicles and mobile equipment .....	628	1,050	640	726	718	574	578	574	518	554
<b>Department of General Services</b>										
Vehicles and mobile equipment .....	6,883	6,894	7,330	7,558	6,756	5,761	5,670	4,991	5,226	5,053
Square footage of structures (in thousands) .....	15,995	17,350	18,084	18,084	18,084	18,394	18,602	19,180	19,098	19,367
<b>Business and Transportation</b>										
<b>California Highway Patrol</b>										
Vehicles and mobile equipment <sup>4</sup> .....	3,930	4,105	4,655	5,228	5,914	5,422	5,337	5,013	5,341	5,170
Square footage of structures (in thousands) .....	1,147	1,087	1,110	1,118	1,118	1,135	1,135	1,149	1,149	1,166
<b>Department of Motor Vehicles</b>										
Vehicles and mobile equipment .....	395	373	458	434	417	366	366	366	294	295
Square footage of structures (in thousands) .....	1,853	1,827	1,866	1,848	1,855	1,855	1,842	1,842	1,842	1,845
<b>Department of Transportation</b>										
Vehicles and mobile equipment .....	10,856	11,048	11,130	11,098	13,346	11,302	12,759	12,690	11,767	11,596
Square footage of structures (in thousands) .....	6,284	6,632	6,618	6,229	6,434	6,444	6,519	8,131	8,170	7,960
<b>Correctional Programs</b>										
<b>Department of Corrections and Rehabilitation</b>										
Vehicles and mobile equipment <sup>1</sup> .....	7,006	6,451	6,657	7,908	7,778	5,787	5,985	5,952	5,156	5,137
Prisons and juvenile facilities <sup>5</sup> .....	32	32	41	41	39	39	39	39	37	37
Square footage of structures (in thousands) .....	40,472	40,622	40,777	40,831	40,852	41,228	41,399	41,399	40,606	40,726

(concluded)

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